# CITY OF CAPITOLA & CAPITOLA SUCCESSOR AGENCY

# PROPOSED BUDGET FISCAL YEAR 2013-14



# **CITY COUNCIL**

Stephanie Harlan, Mayor Sam Storey, Vice Mayor Ed Bottorff Dennis Norton Michael Termini

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# **CITY COUNCIL**

Stephanie Harlan, Mayor Sam Storey, Vice Mayor Ed Bottorff Dennis Norton Michael Termini

**Kym DeWitt, City Treasurer** 

Jamie Goldstein, City Manager

Rudy Escalante, Chief of Police Rich Grunow, Community Development Director Tori Hannah, Finance Director Steve Jesberg, Public Works Director Lisa Murphy, Administrative Services Director Su Sneddon, City Clerk

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# **MISSION STATEMENT**

#### **MISSION**

Our mission as the employees of the City of Capitola is to provide high quality service for our residents, visitors, businesses & employees.

#### VISION

Our vision is to be recognized as a model organization that provides excellent and responsive public service that values the people it employs and the community we serve and to always perpetuate a strong work ethic that fosters pride in the work that we do. We will maintain the highest trust and confidence of our City Council and our Community.

#### **VALUES**

- We believe in being open, honest and ethical.
- We believe in treating everyone with respect, courtesy and dignity.
- We believe in being responsive to all the people we work with and serve, and to act in a timely and sensitive manner.
- We believe in participatory management and teamwork. We are united in our belief to support, respect and encourage individual talents and contributions.
- We value innovation and creativity and believe in taking reasonable risks.
- We believe in a philosophy of constantly improving the services we provide.
- We believe in working with our residents & businesses to prepare for and resolve community issues.
- We believe in the vital nature of planning as a continuing process, to achieve the matching of expectations and resources.

In performing our mission, attaining our vision and adhering to our values, we will first look to our core values: *Upholding the Public Trust, Practicing Sound Financial Management and Maintaining a Safe & Healthy Environment.* 

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TO: City Council

FROM: City Manager

SUBJECT: FY 2013/14 Proposed and FY 2014/15 Planned Budget

#### **OVERVIEW**

On behalf of City Staff, I am pleased to submit for review and consideration a balanced budget for Fiscal Year (FY) 13/14. While the City's funding situation over the last several fiscal years has been challenging due to declining economic conditions, state take-aways, and disaster recovery, I am cautiously optimistic the outlook for FY 13/14 is improving. With the passage of Measure O, the City is anticipating just over \$1 million in additional sales tax revenue. These additional funds have been earmarked in the two year budget to replenish the reserves, repair and maintain city streets; and enhance community policing projects.

Projections for last FY show nearly all core revenues meeting or exceeding their targeted amounts. This includes receiving approximately \$350,000 in additional sales tax receipts from a new major retailer. This boost in sales tax revenue helped to offset last year's loss of nearly \$520,000 in General Fund revenue, primarily due to the RDA dissolution, closure of Pacific Cove Mobile Home Park, and reductions in grant funding. Additional core revenue increases include a 5.7% year over year increase in transient occupancy tax (TOT) revenues. This trend is consistent with improving state-wide economic conditions, increasing local home sales and prices; and a reduction in Capitola unemployment rates from a three-year high in 2010 to a June 2012 rate of 5.5%.

One of the on-going challenges for City finances remains the dissolution of the Redevelopment Agency. Last year, the State Department of Finance (DOF) forced the City to pay approximately \$200,000 from our General Fund. Moving forward I do not anticipate the DOF will demand additional money from the City in FY 13/14; however there is ongoing concern with the dissolution process. Specifically, it is unknown if the State will seek to take title to the Rispin property, and how the State and Oversight Board will reimburse the City of administrative expenses moving forward.

In approaching FY13/14, there are many challenges as well as opportunities for the City of Capitola. During the upcoming budget study sessions, the City Council will review long-term projections to assess the impact of the loss of \$1 million in Measure D sales tax revenues, net of the retirement of pension obligation bonds, and additional economic factors. Strategies discussed will be designed to ensure that Capitola residents and visitors continue to receive the highest level of programs and services, while sustaining General Fund expenditures.

#### **BUDGETARY AND FINANCIAL HIGHLIGHTS**

The FY 13/14 General Fund budget was developed with an emphasis on maintaining a status quo budget, with the exception of the following key initiatives:

- Applying 100% of Measure O revenues to stated priorities
  - o Reserve replenishment
  - o CIP/Street projects
  - Staffing for street improvements: additional Public Works Maintenance Worker
  - Staffing for Village policing efforts
- Prefunding "Other Post Employment Benefits" at the 50% funded level with \$30,000
- Reducing the annual debt service on the Pacific Cove Mobile Home Relocation loan by approximately \$28,000
- Incorporating debt service payments for a loan from the California Infrastructure Bank (IBank) at an interest rate no greater than 2.5% to fund the development of the temporary Pacific Cove Parking Lot.
- Eliminating a grant-funded Police Office position due to completion of grant requirements
- Transitioning a .333 FTE Development Services Technician to a 1.00 FTE Environmental Services Manager. This position will assist in implementing new storm water management and environment legal requirements, which will be partially offset by \$20,000 in contract savings.
- Reducing a 0.75 FTE Sports Coordinator position to a 0.5 FTE position to assist in offsetting reduced recreational revenues.
- Increasing a Records Clerk position from 0.5 FTE to 0.75 FTE in the Police Department to improve record management and increase hours the Department is open to the public. Historically the Department has operated with 2.75 FTE Records Clerks; this FY 13/14 proposed budget includes 1.75 FTE.

#### **MAJOR INITIATIVES**

#### **Developing Pacific Cove Parking Lot**

In FY11/12, the City determined the City-owned Pacific Cove Mobile Home Park should be closed due to its location in a flood plain and damage from the 2011 flood. In FY 12/13 the City decided to place a temporary parking lot on the site. Construction on the proposed 226-space Pacific Cove Parking Lot is anticipated to begin in June and be completed in August. This \$1.38 million project, which includes \$235,000 for improvements in the upper lot, is anticipated to be funded primarily through a low cost loan through the California Infrastructure and Economic

Development Bank (IBank). The debt service is anticipated to be paid from the savings realized through the refinance of the Pacific Cove Mobile Home Park loan and revenue receipts from the new parking lot. This project will include paving, lighting, landscaping, updating restrooms, and the addition of paystations. It is also anticipated that during summer months, a shuttle will provide transport service to the Village and beach area to assist with traffic calming. An additional benefit realized from this project will include moving the Police storage facility to a refurbished mobile home. This transition will allow the Community Room at City Hall to be available to the public.

#### Replacing Parking Meters with Pay Stations

This budget also includes funding to replace most of the remaining parking meters in the Village and on Cliff Drive with pay stations. This retrofit project is anticipated to improve payment options for the public, make the area more visually appealing, and also increase revenues. The \$84,800 project will begin in FY12/13 and be funded by a one-time settlement payment from Santa Cruz County arising from a dispute regarding how Property Tax Administrative fees are calculated.

#### Reaching an Insurance Settlement for the Pacific Cove Pipe Failure

After two years of working with the City's insurance provider to recover damages related to the Pacific Cove Pipe Failure, both parties have agreed to a settlement that resulted in the City receiving \$1.35 million from its insurance company. As part of the budget hearing process, the City Council and Finance Advisory Committee with be presented with recommended uses of the proceeds. These alternatives will include:

- 1. Prepayment of debt obligations,
- 2. Allocations to reserve accounts, and
- 3. Funding for Capital Improvement Projects.

For additional information, please see the Considerations section of this document.

#### Increasing Reserve Fund Requirements

In the City's 2012 Benchmark Report, Capitola ranked last among the seven benchmark cities with the lowest total levels of reserves. Due to the volatile nature of the City's primary revenue sources, and the increased delay in the receipts of several major revenues each year, the City made the strategic decision to increase its Contingency Reserve levels from 10% to 15% of annual operating expenditures. The City also chose to increase the Emergency Reserve fund levels from 5% to 10% of operating expenditures to assist in future disaster recovery efforts.

The FY 13/14 Proposed Budget includes recommended reserve account transfers of \$463,100. This places the combined Emergency and Contingency Reserve Funds at 58.7% of their increased recommended funding levels.

#### Controlling Payroll Costs

The City has been successful in controlling payroll costs by placing a cap on retirement contributions for original or Classic PERS members. In FY 11/12 all bargaining units agreed to continue capping the City's share of retirement costs at 28.291% for all Safety employees and 16.488% for all Miscellaneous Employees; with additional retirement reform which required new

employees to contribute an additional 5% towards their retirement costs during their first five years of employment. Savings on retirement costs will also be realized through the State's new Public Employee Pension Reform Act (PEPRA). This legislation, which became effective in January of 2013, provides reduced benefits for new employees who were not previously enrolled in the plan. The State's pension reform also lays out targets for pension contributions for Classic employees. The City's Classic Miscellaneous employees currently exceed these limits; however the Public Safety employees will need to meet the established threshold.

The FY 14/15 Planned Budget contains a CPI-based cost of living (COLA) increase. This COLA was negotiated in the Miscellaneous employee group contracts. While the City has been successful in controlling retirement costs by passing increases to employees, the impact on employee take home pay will have to be assessed in FY 15/16 with the implementation of new PERS smoothing rates. It is estimated that these raises could reduce employee take home pay on average by 2.2% points.

#### PRIOR YEAR ACCOMPLISHMENTS

Although the City had significant fiscal issues, there were many accomplishments in FY12/13, including:

- Receiving voter approval of Measure O which is anticipated to generate over \$1 million in additional sales tax revenues.
- Obtaining an insurance settlement to recover \$1.35 million related to pipe failure damages
- Reducing overall crimes by 9%
- Strengthening local tobacco and firearm ordinances
- Completing the relocation of the Pacific Cove Mobile Home Park residents, removal of the coaches, and determining a new use for the site.
- Refinancing the existing Pacific Cove Mobile Home Debt from a 5.14% to a 3.25% interest rate, with an estimated nine year savings of \$350,000
- Continuing to work on the General Plan update, including conducting eight public meetings with the General Plan Advisory Committee and completing the draft General Plan Use Element
- Recruiting and hiring a new Community Development Director, Senior Accountant, Senior Planner, and two new Maintenance Workers
- Implementing a plastic bag ban to reduce environmental impacts

#### **BUDGET PRINCIPLES**

The table on the following page outlines the City's adopted budget principles for FY13/14. Included in that table are staff-recommended goals for the fiscal year.

The goals and budget items represent a summary of staff's proposed mechanisms to implement the City's budget principles. The table is intended to be an easily accessible document that summarizes the key City goals and projects.

#### CONCLUSION

The development of the annual budget takes a great amount of staff time and efforts, and has to be completed in a compressed timeline. I sincerely appreciate all the department directors and departmental budget liaisons for their contributions. Special recognition is extended to the Finance Department for their efforts in coordinating the budget process and preparing the annual budget document.

I am also pleased to report that the City of Capitola received the Excellence Award for from the California Municipal Finance Officers Association for the FY 12/13 Budget. This award is presented to cities whose budgeted documents meet program criteria as a policy document, operational guide, financial plan, and a communications device. Staff believes this budget document will continue to conform to the award program requirements.

As the new fiscal year approaches, I wish to express my thanks and appreciation to the Mayor, members of the City Council, and the City Treasurer for their leadership and support in planning and conducting the financial operations of the City in a responsible and progressive manner. I know that with continued citizen participation, City Council leadership, and ongoing efforts of dedicated employees, that Capitola will continue to be a great place to live, work, and enjoy.

## Fiscal Year 13/14 Budget Principles

#### Fiscal Policy Principles

Maintain a balanced budget and ensure fiscal stability

End each year with a positive fund balance

Continue to reestablish the City reserves

Review and prioritize City services

Continue to examine contract services to reduce costs and increase efficiency levels



Work with the Capitola Mall to facilitate Mall improvements Establish an In-Lieu Parking Program

Maintain a responsible level of fees
Review and revise the City fee schedule

#### **Public Service Principles**

Maintain a transparent, efficient, and accessible government

Continue to upgrade the City's website

Expand City's ability to accept credit cards

Produce timely, accurate, and easy to read financial reports

Establish a social media presence

Recognize the high priority the community places on public safety

Implement a pilot Village foot patrol program during periods of peak summer demand Establish CSO position to focus on Village issues

Continue to review funding and funding sources for CIP, Community Based Health and Human Service Providers, Begonia Festival, and other community organizations

Continue to perform timely inspection services and efficiently process building and permit applications

Evaluate new recreational programs through research and outreach





## Fiscal Year 13/14 Budget Principles

#### **Public Improvement Principles**

Continue to maintain the City infrastructure by providing maximum funding for the pavement management program

Complete Clares Traffic Calming Project Implement proposed Measure O CIP/Streets funding plan Complete annual slurry seal project

Ensure programs are in place to judiciously respond to public and private development projects Establish use plan McGregor site

Maintain and improve Capitola's natural resources and sustainable green programs

Continue to increase recycling diversion rates through expansion of existing programs

Fund the \$90,000 NPDES program and water quality monitoring

Maintain \$9,000 in funding for recycling education

Ensure maintenance and cleanliness of City facilities, sidewalks, and streets

Increase street and facilities maintenance through allocation of Measure O resources

Purchase a new street sweeper

Develop Village sidewalk cleaning options in partnership with the BIA

Complete City adoption of the General Plan Update

Support the Capitola Library

Continue to accelerate the Library Trust funding through Successor Agency Convene Library Subcommittee and review location/design options

Explore options to develop a skate park and dog park Allocate staff resources to hold hearings

Improve pedestrian/ADA access in the City

Continue to closely monitor ADA compliance in all new construction

Open the entire Rispin property to the public

Upon State certification that the RDA dissolution process is complete, pursue park improvement grants to complete Rispin Park



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# **COMMUNITY PROFILE**



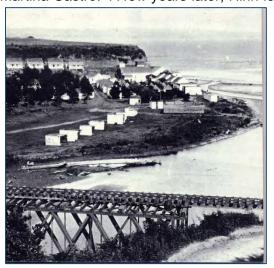
# Community Profile

The City of Capitola is a small coastal community located in Santa Cruz County. Situated on the northern edge of the Monterey Bay, 35 miles north of Monterey and 75 miles south of San Francisco, Capitola enjoys a rich history and offers residents diverse recreational opportunities. Capitola Village is located along a wide beach with expansive views of Monterey Bay and is home to numerous craft galleries, boutiques and restaurants. The City is host to numerous events, including the Begonia Festival, Capitola Art & Wine Festival, and the annual Wharf to Wharf Race.



Voted one of the best beach locations on the California Coast by Sunset Magazine, Capitola has fishing and boating services in addition to its beachfront restaurants, shops and entertainment. Other visitor attractions include the Capitola Historical Museum, Capitola Wharf, and the Capitola Mall.

Capitola's history began with Frederick Hihn, a native of Germany who came to California during the Gold Rush, obtained the land that is now Capitola Village in 1865 from the heirs of rancho grantee Martina Castro. A few years later, Hihn leased the parcel near the wharf at Soquel Landing to S. A.



Hall, a former contractor who planned to settle down as a farmer. In 1874, his daughter, Lulu Hall Wolbach, suggested that he set up a tent camp along the beach for the summer. It may have been Lulu, a former Soquel teacher, who named the resort "Capitola" after the heroine in a series of popular novels. Camp Capitola welcomed its first guests on July 4, 1874.

The Hall family set up the tents along a dirt path every summer for five years, until increases in rent forced them to give up the lease. A series of other tenants continued the camp and began to make improvements. By the time the Santa Cruz-Watsonville Railroad was broad gauged in 1883, Capitola had become the destination of thousands of summer visitors who wanted to escape the sweltering heat of the state's interior. Hihn himself took

over direction of the resort's progress in 1884, when he created a subdivision map and began to sell lots for summer homes. Visitors stayed at the big hotel or in cabins and tents along the beach, and enjoyed themselves on land and sea.

Following Hihn's death in 1913, Capitola was inherited by his daughter, Katherine Henderson, who sold it shortly after World War I to Henry Allen Rispin of San Francisco. Rispin's dream was to renovate and modernize Capitola so that it would be appealing to vacationers from the San Francisco Bay Area. He spent a fortune on his schemes for "Capitola-by-the-Sea," until he went bankrupt just before the start of the Great Depression in 1929.

Lulu and S. A. Hall, Frederick Hihn, and Henry Rispin were the early builders and protectors of a small seaside camp that may today be California's oldest continuing resort.

#### **Summary Statistics**

Date of Incorporation: 1949

Form of Government: Council - Manager

Area – Square Miles: Approx. 2 square miles

Average Temperature: 59 Degrees



#### **Demographics**

		Per Capita Personal		Unemployment
Calendar Year	Population	Income \$	Median Age	Rate %
2003	10,084	37,500	38.0	3.8%
2004	10,011	39,800	38.0	3.4%
2005	9,914	41,917	37.0	3.1%
2006	9,901	45,925	37.0	4.9%
2007	9,921	51,669	37.0	5.3%
2008	9,988	51,140	38.0	7.1%
2009	10,073	51,140	38.0	11.6%
2010	10,198	51,140	39.4	11.4%
2011	9,974	36,330	38.3	5.7%
2012	9,981	35,405	42.9	5.5%

#### **Education**

Capitola is fortunate to have outstanding educational opportunities. In addition, to the having New Brighton Middle School within its City limits, both Cabrillo Community College and the University of California Santa Cruz are both within eight miles of the city. An educational profile is listed below:

High School Graduates
 College Graduates – Bachelor's Degree or Higher
 37.0%

#### Housing

Median Household Income \$52,389
 Median Value (1) \$531,900
 Persons per Household (1) 2.04

Assessed Valuation (2):

Total Assessed Value: \$2,069,940,000 Secured \$2,000,212,000 Unsecured \$69,728,000

<sup>(1)</sup> Source: US Census Bureau, US Department of Commerce, 2010 data

<sup>(2)</sup> Source: Santa Cruz County Assessor's District Valuation by Fund, FY 2012 (Includes combined City and RDA adjusted for exemptions)

#### Commercial

Although Capitola's location and atmosphere as a Central Coast beach town has made it a day trip and vacation destination city, it is also one of two major retail centers in the County. The Capitola Mall, combined with Brown's Ranch and 41<sup>st</sup> Avenue businesses are the retail hub of the central county. With major retailers such as Target, Macy's, Sears, Kohl's, CVS, Orchard Supply, Ross, and Bed Bath and Beyond, Capitola is a "net regional retail provider" bringing in five to six times the City household retail demand within Capitola. Total sales tax revenue for 2011-12 is anticipated to be \$5 million or 39.6% of Capitola's total general fund



revenue. The City anticipates that the July, 2012 opening of a 100,000 square foot Target in Capitola Mall will increase sales tax revenue by \$350,000.

The economic challenges of the past few years continued in fiscal 2011-12. Many smaller and midsized businesses and restaurants in Capitola have been negatively affected throughout this period; however there have seen some signs of recovery. Consumer confidence and spending continue to



The City continues to seek be guarded. redevelopment opportunities that will help to update and upgrade the City's major retail corridor and mall area. In this regard, the City and the RDA/Successor Agency sianed а public infrastructure deal with The Macerich Partnership, the Capitola Mall management company and majority owner. This agreement includes a pledge of \$1 million in Successor Agency funds associated with Macerich's frontage improvements on 41st Avenue and updating architectural features. These funds would be used for sidewalk widening, landscaping, improved bicycle and public access, and assisting with the reconstruction of the existing public transit center located at the Mall.

#### Principal Employers (1)

Employer	Ranking	Number of Employees	% of Total Employment
Subaru, Toyota, Kia of Santa Cruz	1	180	2.6%
Macy's	2	150	2.2%
Gayle's Bakery & Rosticceria	3	141	2.0%
Sears	4	135	2.0%
Whole Foods Market	5	126	1.8%
Shadowbrook Restaurant	6	119	1.7%
Trader Joe's	7	101	1.5%
Nob Hill	8	96	1.4%
Kohl's	9	95	1.4%
Pacific Coast Manor	10	90	1.3%
Number of Employees: Principal Employers		1,233	17.9%
Total Employment:		6,900	100.0%

#### **Police**

The mission of the Capitola Police Department is to provide highly visible and responsive police service to our community. The department welcomes the opportunity and challenge of working with the community and other Criminal Justice Agencies to provide enhanced public safety and security in a diverse and dynamic community.

In a 2012 survey conducted by FM3, more than 92% of the surveyed residents indicated that they were satisfied with police protection services. This is an increase of four percentage points higher than the 2008 satisfaction levels.

The City of Capitola Police Department is comprised of the following 30.50 positions and 2 canines:

Sworn Officers: 21

Community Service Officers: 3
Parking Enforcement Officers: 2
Administrative Staff: 4.50

• K-9's/Canines: 2

Key services related to Council's Public Safety Principle include:



Capitola Police Department Responses	FY 09/10	FY 10/11	FY 11/12
Calls for service	19,693	17,760	19,936
Crimes - Felonies	833	708	682
Crimes - Misdemeanors	1,180	1,095	962
Arrests	1,096	946	875
Citations	4,020	2,126	1,862

#### **Fire**

The City of Capitola does not provide fire protection services. Fire protection services are provided through the Central Fire Protection District of Santa Cruz County. The Fire District has four fire stations, with Fire Station Four located within the city limits.

#### **Parks**

The City maintains over 16.5 acres of park lands and 12 acres of beach, including:

- Esplanade Park
- Noble Gulch
- Soquel Creek
- Cortez Park
- Jade Street Park
- Peery Park
- Monterey Park
- Capitola Main Beach



#### **Capitola Wharf**



The City Public Works Department maintains the Capitola Wharf. The structure was nearly rebuilt in the mid-1980's following storm damage. In addition to providing expansive views of the area and fishing opportunities, the wharf has one restaurant and a boat and bait shop.

Each July, thousands of runners and walkers participate in the annual six-mile Wharf-to-Wharf Race that begins in Santa Cruz and ends in Capitola.

#### Recreation

The City of Capitola's recreational programs are over 94% funded by participant fees. It provides City-staffed activities, including Junior Lifeguards and Camp Capitola. The recreation department offers adult and youth sports leagues; runs open gym basketball, futsal and volleyball; and manages the rental of the Jade Street Park tennis courts, softball field, soccer field, Monterey Park and the gymnasium.

#### Classes offered include:

- Preschool play, dance, tennis, martial arts
- School-age sports, drama, music, tennis, dance, art
- Adult/Teen arts & crafts, foreign language, tai chi, yoga, music, dance, martial arts, ocean & water sports, fitness, pilates, bone building, strength training, tennis and volleyball



Service indicators related to Recreation's community services are listed below:

Recreation Enrollment	FY 09/10	FY 10/11	FY 11/12	FY 12/13
Recreation Classes	4878	4627	4386	(1)
Junior Guards - Session I/II	1020	1029	1054	(1)
Camp Capitola - Regular and Extended Care	663	775	908	(1)
Junior Guards - Photos	512	509	502	(1)
Junior Guards Regional Competition	77	70	74	(1)
Camp Capitola/Junior Guards Transport	87	79	115	(1)
Sports Participation	FY 09/10	FY 10/11	FY 11/12	FY 12/13
Sports Leagues - Teams	81	90	69	(1)
Sports Rentals - Teams/Groups	40	72	48	(1)
Open Gym - Individuals	1622	1016	975	(1)
(1) Figures available August, 2013				

#### Museum

The Capitola Historical Museum maintains extensive collections of photographs and artifacts related to Capitola's history, and offers changing exhibits on the history and art of the area, as well as on special seasonal and topical themes. Museum grounds now include a reconstructed cottage from the era of the early 20th century beach resort, and a wash house. The museum welcomes over 6,000 guests annually.

In FY11/12 the museum opened two new exhibits "Capitola History – It's About Time" and "Capitola – Where Sky Land Meet Sea and Sand". In addition, the museum is currently working to produce an edition of the "Images of America" book which documents the history of Capitola between 1874-1974.



#### **Arts and Cultural**



Capitola has an abundant arts community. Capitola's art galleries provide an inventory of colorful sea and landscapes to fit a variety of tastes. Fine crafts are also readily available in Capitola, many of which are created by local artists.

The Art & Cultural Commission has a rich history of providing for the community a wide variety of visual and performing art events. This includes twilight concerts at the beach, movies at the beach; and children's art events at the Begonia and Art & Wine Festivals. The Commission is also responsible for the overseeing the newly created Public Art Program.



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# **SUMMARY INFORMATION**



#### **BUDGET PROCESS OVERVIEW**

Each year the City of Capitola prepares an Operating Budget, a Successor Agency Budget, and a five-year Capital Improvement Program (CIP) budget. The Operating Budget contains the summary and detail information for revenue and expenditure appropriations for the fiscal year (beginning July 1<sup>st</sup> and ending June 30<sup>th</sup>) for several funds as well as a projection for the second fiscal year. The information from the CIP is incorporated in summary form in the City's annual budget. The Successor Agency budget is included in its entirety in the City's annual budget.

Budgeted revenues and expenditures related to deposit accounts are not included as part of the budget process. Transfer of funds from deposit accounts to revenue accounts are made by Finance staff at the time related expenditures are incurred.

The Municipal Code (3.200.020 E.) defines a balanced budget as one in which "financing uses including expenditures, interfund transfers out, reserves and contingencies should equal financing sources including beginning available fund balance, revenues and inter-fund transfers in." A key concept in the developmental process for the General Fund Budget revolves around City fiscal policy that the current year expenditures are balanced with current year revenue.

The City's budget process continues throughout the year, with quarterly financial updates published to the Finance Department website at the end of the following month; and at weekly department head meetings with the City Manager. An outline of the on-going budget processes are listed below:

Month	Responsibility	Budget Function
December	Finance	Budget Cycle Begins
January	Finance City Manager / Departments Finance / Departments Finance	Finance prepares mid-year calculations Review accomplishments related to prior year Budget Principles Provides year-end estimates Publishes quarterly reports for October - December
February 	Finance / City Manager City Council Finance Departments	Presents mid-year report to Council and FAC Establishes Budget Principles Projects non-departmental revenues and position costs Prepares budget and CIP
March	Finance / Departments Finance Advisory Committee	Continue budget projections FAC discusses elements of the budget
April	City Manager Finance Planning Commission Finance	Reviews departments budget requests Adjusts proposed budget based on City Manager review Reviews CIP Publishes quarterly reports for January - March
May	Finance Advisory Committee Finance / City Manager Finance Advisory Committee Community Organizations	Distributes proposed budget Presents proposed budget and CIP to City Council Provides recommendations to Council Provides funding request information to Council
June	City Council City Council	Deliberates Adopts Budget
July	Finance	Publishes quarterly reports for April - June
October	Finance	Publishes quarterly reports for July - September

## **Basis of Accounting**

The City's operating budget consists of governmental funds that include General Fund, Special Revenue Funds, Internal Service Funds, Debt Services Funds and Capital Project Funds for both the City and the Successor Agency. Governmental fund types and agency funds budgets are developed using the modified accrual basis of accounting. This method is consistent with the presentation of the City's Annual Financial Statements. To summarize, under this basis, revenues are estimated for the fiscal year under the condition that they are identifiable and will be collected within sixty (60) days of the close of the fiscal year. Principal and interest on general long-term debt are budgeted as expenditures when due, whereas other expenditures are budgeted for liabilities expected to be incurred during the current period or shortly thereafter to pay current liabilities.

# **Level of Budget Control**

Both the City and the Successor Agency appropriate (control) the budget at the Budget Unit level. The Budget Unit level is defined as "department, fund, or other organizational unit whose financial activities are accounted for separately."

Expenditures for the General Fund are considered a Budget Unit at the Department level, with Community Grants controlled at the grantee level. The Successor Agency (including Housing Set-Aside) are considered Budget Units to be at the category level as defined in the budget document.

# **Budget Adjustments**

After the budget adoption, any supplemental appropriations of fund balance, or budget transfers over \$25,000 within a Budget Unit will require Council approval. Budget adjustments that are less than \$25,000 and within the same Budget Unit may be approved by the City Manager.

All requests for budget adjustments will include an explanation for the change; along with a discussion of fiscal impact. This information will also be documented on a Budget Adjustment Form which will be reviewed by the Finance Department for fiscal impact, correct account coding, and policy consistency prior to receiving City Council or City Manager approval.

## **Financial Committees and Boards**

The following committees and boards, assist the City in the budget review and development process:

#### Finance Advisory Committee

The Finance Advisory Committee (FAC) works closely with the Finance Director to make recommendations on financial projections or policies identified by the City Council or City Manager. The Committee consists of four Council-appointed members, the Mayor, a Council Member, and the City Treasurer. The FAC meets several times throughout the year; and operates in an advisory capacity with the overall fiscal well-being of the City serving as its guiding principle.

#### Oversight Board to the Successor Agency of the Former Redevelopment Agency

As part of the Redevelopment Agency Dissolution Act, the City of Capitola elected to be the Successor Agency to the former Redevelopment Agency (RDA). As part of the dissolution process a seven member Oversight Board was established to review and approve recognized obligation payments of the Successor Agency. The Oversight Board also has a fiduciary responsibility to the holders of enforceable obligations and the taxing entities that benefit from property tax distributions. The Capitola Oversight Board will meet a minimum of two times a year to approve a six-month Recognized Obligation Payment Schedule (ROPS).

### **GENERAL FUND SUMMARY**

A summary of the projected and historical General Fund revenues, expenditures, and fund balances is presented below. The following table shows the significant reductions in revenue between FY 11/12 Actual and FY 12/13 Adopted budgets. These variances include the costs associated with the March 2011 flood response, the dissolution of the RDA, reduced grant funding, and the loss of Pacific Cove Mobile Home Park revenues. This trend is reversed in the FY 12/13 Estimated budget due to receipt of over \$490,000 in additional revenues which consists of fourth quarter Measure O sales tax receipts, a \$108,000 refund of Property Tax Administrative Fees, and increased sales tax and TOT tax performance. This trend is continued in FY 13/14, with the recognition of a full years' receipt of Measure O revenues and improved general economic performance. The increased amount of transfers in FY 13/14 primarily relate to corresponding Measure O reserve and CIP funding; along with transfers to assist in replenishing the internal service funds.

An overview of Measure O, reserves, and internal service funds are provided within this Summary Section.

# **General Fund Summary**

Malan Oatawaria	FY10/11	FV44/40 A-1	FY12/13	FY12/13	FY13/14	FY14/15
Major Categories	Actual	FY11/12 Actual	Adopted	Estimated	Proposed	Planned
Revenue						
Taxes	\$7,947,592	\$8,596,277	\$8,816,600	\$9,339,610	\$10,521,400	\$10,673,200
Licenses and permits	155,267	329,605	186,700	144,800	224,600	230,100
Intergovernmental revenues	363,293	285,822	176,000	370,244	229,200	183,200
Charges for services	2,114,322	2,341,934	2,068,200	1,906,800	1,980,400	2,012,500
Fines and forfeitures	702,045	724,409	707,000	707,000	707,500	707,500
Use of money & property	307,518	288,356	12,600	22,800	19,300	19,300
Other revenues	82,540	92,610	84,400	94,800	74,200	74,400
Other financing sources	4,000	248,500	85,000	85,000	-	
Revenue Totals	\$11,676,577	\$12,907,512	\$12,136,500	\$12,671,054	\$13,756,600	\$13,900,200
Expenditures						
Personnel	\$7,258,883	\$7,170,943	\$7,477,200	\$7,343,867	\$7,768,290	\$7,932,074
Contract services	2,910,586	2,455,822	2,526,678	2,647,402	2,499,000	2,488,995
Training & Memberships	53,845	46,163	51,050	62,835	72,280	71,780
Supplies	467,760	527,278	540,500	521,765	523,600	530,800
Grants and Subsidies	275,002	275,000	249,561	249,561	250,000	250,000
Capital outlay	10,696	-	-	10,842	5,000	5,000
Internal service fund charges	859,500	846,875	940,373	940,373	892,925	902,825
Other financing uses	471,599	828,302	379,706	1,396,206	1,742,600	1,609,900
Expenditure Totals	\$12,307,869	\$12,150,382	\$12,165,068	\$13,172,851	\$13,753,695	\$13,791,374
Impact on Fund Balance	(\$631,292)	\$757,130	(\$28,568)	(\$501,797)	\$2,905	\$108,826
Budgetary Fund Balance	(\$219,914)	\$537,216	\$508,648	\$35,419	\$38,324	\$147,150

# Revenue Summary

Fund Title	FY10/11 Actual		FY11/12 Actual	FY12/13 Adopted	FY 12/13 Estimated	F	FY13/14 Proposed	l	FY14/15 Planned
General Fund	\$11,676,57	77 \$	12,907,512	\$ 12,136,500	\$ 12,671,054	\$	13,756,600	\$	13,900,200
Designated Reserves									
Contingency Reserve	\$	- \$	-	\$ 316,750	\$ 640,750	\$	308,700	\$	319,500
Emergency Reserve	312,25	6	867,500	133,250	295,750		154,400		159,800
Compensated Absence Fund	120,00	00	110,000	94,000	153,000		130,000		130,000
Total Designated Reserves	\$ 432,2	56 \$	977,500	\$ 544,000	\$ 1,089,500	\$	593,100	\$	609,300
Debt Service									
Pension Obligation Bond	\$ 464,4	98 \$	900,500	\$ 673,300	\$ 338,100	\$	673,800	\$	671,400
Pacific Cove Bond		-	2,392,976	181,211	181,211		193,006		193,006
Total Debt Service	\$ 464,4	98 \$	3,293,476	\$ 854,511	\$ 519,311	\$	866,806	\$	864,406
Capital Improvement Fund	\$ 1,289,2°	19 \$	50,000	\$ 22,500	\$ 775,100	\$	1,190,900	\$	808,000
Internal Service Funds									
Stores Fund	\$ 28,51	0 \$	30,803	\$ 34,450	\$ 34,450	\$	40,000	\$	40,000
Information Techology	115,20	00	117,867	144,400	144,400		251,000		128,000
Equipment Replacement	100,00	00	158,000	89,973	89,973		157,529		105,529
Self-Insurance Liability	142,80	00	128,400	146,450	146,450		194,996		199,396
Workers Compensation	473,00	00	467,700	528,100	528,100		415,400		429,900
PERS	1,425,2	00	1,437,400	-	-		-		-
Total Internal Service Funds	\$ 2,284,7	10 \$	2,340,170	\$ 943,373	\$ 943,373	\$	1,058,925	\$	902,825
Special Revenue Funds									
SLESF - Supplemental Law Enforce	\$ 100,0	00 \$	100,105	\$ -	\$ 100,100	\$	100,100	\$	100,100
SCCACT - SCC ANTI CRIME TEAM	70,28	33	69,901	74,100	72,500		75,172		76,770
Gas Tax Fund	258,47	'3	288,977	271,500	271,500		302,294		302,294
Wharf Fund	81,30	)1	108,386	83,700	82,700		84,100		84,100
Development Fees Fund	3,44	41	-	-	-		-		-
General Plan Update and Maint	56,55	59	181,924	166,000	146,000		70,000		70,000
Green Building Education Fund	4,10	04	47,509	10,000	10,000		13,000		13,000
Public Arts Fee Fund	5,97	72	296,396	15,000	15,000		15,000		15,000
Parking Reserve Fund	127,09	9	90,802	84,800	162,800		100,000		100,000
Technology Fee Fund	7,38	36	13,906	5,900	8,200		7,300		7,300
PEG - Public Education and Gover	19,44	12	19,216	20,100	19,200		19,100		19,100
BIA - Capitola Village-Wharf BIA	70,47	72	67,170	70,300	69,520		66,500		66,500
CDBG Grants	9,29	97	151,280	143,200	111,300		55,620		-
CDBG Programs	5,36	69	3,741	-	-		-		-
HOME ReUse Funds	12,30	03	12,306	12,200	12,300		12,300		12,300
HOME Grant Fund	706,26	66	1,091,276	-	-		-		-
Housing Trust Fund	17,12	23	9,648	5,500	63,200		40,000		40,000
BEGIN Grant Fund		-	171	-	(60,171)		-		-
Capitola Housing Successor		-	18,683	=	84,345		-		
Total Special Revenue Funds	\$ 1,554,89	90 \$	2,571,398	\$ 962,300	\$ 1,168,494	\$	960,486	\$	906,464
Successor Agency	\$	- \$	1,236,148	\$ 1,092,024	\$ 734,480	\$	1,172,024	\$	1,184,140
Total Revenues - All Funds	\$17,702,14	19 \$	23,376,204	\$ 16,555,208	\$ 17,901,312	\$	19,598,841	\$	19,175,335

# Expense Summary

Fund Title	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	E	FY12/13 Estimated	I	FY13/14 Proposed	FY1415 Planned
General Fund	\$ 12,307,869	\$ 12,150,382	\$ 12,165,068	\$	13,172,851	\$	13,753,695	\$ 13,791,374
Designated Reserves								
Contingency Reserve	\$ 312,256	\$ 530,000	\$ _	\$	_	\$	_	\$ -
Emergency Reserve	804,662	846,131	-		-		200,000	-
Compensated Absence Fund	172,119	170,626	74,000		113,000		90,000	90,000
Total Designated Reserves	\$ 1,289,037	\$ 1,546,757	\$ 74,000	\$	113,000	\$	290,000	\$ 90,000
Debt Service								
Pension Obligation Bond	\$ 679,752	\$ 673,006	\$ 674,800	\$	674,800	\$	674,800	\$ 672,900
Pacific Cove Loan	_	960,375	466,371		1,315,041		491,806	193,006
Total Debt Service	\$ 679,752	\$ 1,633,380	\$ 1,141,171	\$	1,989,841	\$	1,166,606	\$ 865,906
Capital Improvement Fund	\$ 653,894	\$ 550,865	\$ 22,500	\$	1,235,519	\$	1,005,000	\$ 552,000
Internal Service Funds								
Stores Fund	\$ 39,476	\$ 41,908	\$ 36,850	\$	36,850	\$	40,300	\$ 40,400
Information Techology	83,423	105,113	288,800		288,800		153,000	153,000
Equipment Replacement	76,605	45,696	390,000		390,000		123,000	10,000
Self-Insurance Liability	119,317	178,425	146,450		146,450		185,708	189,900
Workers Compensation	473,220	467,344	528,000		528,000		388,822	400,700
PERS	1,471,993	1,701,884	171,431		209,248		-	, -
Total Internal Service Funds	\$ 2,264,034	\$ 2,540,369	\$ 1,561,531	\$	1,599,348	\$	890,830	\$ 794,000
Special Revenue Funds								
SLESF - Supplemental Law Enforce	\$ 91,430	\$ 59,280	\$ -	\$	7,600	\$	5,200	\$ 4,300
SCCACT - SCC ANTI CRIME TEAM	69,875	69,901	72,200		72,200		75,172	76,770
Gas Tax Fund	323,001	285,418	267,100		229,400		315,100	315,100
Wharf Fund	72,998	118,155	83,700		119,100		83,200	83,200
General Plan Update and Maint	352,385	225,411	242,100		235,850		175,000	135,000
Green Building Education Fund	797	2,762	35,500		13,000		13,000	13,000
Public Arts Fee Fund	40,978	25,352	26,700		263,700		26,000	26,000
Parking Reserve Fund	25,028	274,423	84,800		162,800		97,098	100,000
Technology Fee Fund	-	-	5,000		5,000		5,000	5,000
PEG - Public Education and Gover	24,374	45,589	24,500		22,100		39,000	19,000
BIA - Capitola Village-Wharf BIA	72,454	67,194	71,600		70,100		69,000	68,850
CDBG Grants	47,411	168,766	174,389		143,500		20,000	20,000
CDBG Program Income	8,322	6,681	2,500		2,500		5,000	5,000
HOME Program Reuse	12,306	9,228	10,000		5,000		5,000	5,000
HOME Grant Fund	693,515	1,091,276	15,000		3,200		3,200	3,200
Housing Trust Fund	41,796	176,438	55,000		55,000		69,000	69,000
BEGIN Grant Fund	23	(23)	60,000		-		-	-
Capitola Housing Successor	-	17,256	14,500		14,200		13,900	15,700
Total Special Revenue Funds	\$ 1,876,692	\$ 2,643,107	\$ 1,244,589	\$	1,424,250	\$	1,018,870	\$ 964,120
Successor Agency	\$ -	\$ 1,816,956	\$ 2,292,024	\$	2,561,966	\$	1,175,353	\$ 1,184,140
Total Expenditures - All Funds	\$ 19,071,278	\$ 22,881,816	\$ 18,500,883	\$	22,096,775	\$	19,300,354	\$ 18,241,540

## **Emergency and Contingency Reserves**

In 2000, the City adopted Financial Management policies, which established a 10% Contingency and a 5% Emergency Reserve Fund. The Contingency Reserve was established to provide a prudent level of financial resources to protect against temporary revenue shortfalls or unanticipated operating costs, and/or to meet short-term cash flow requirements. The Emergency Reserve was intended to protect against significant one-time costs, which might arise from major unpredictable emergency events.

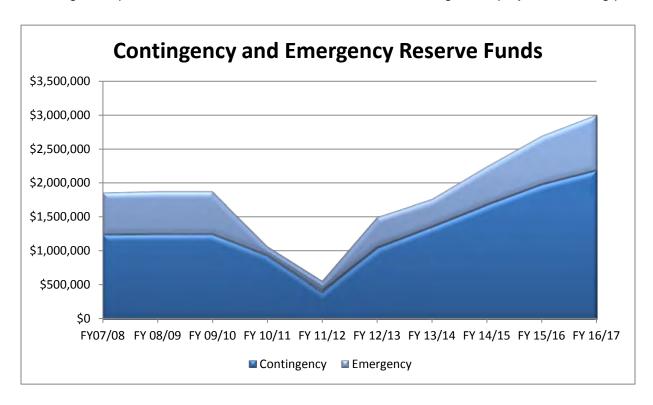
In the City's 2012 Benchmark Report, Capitola ranked last among the seven benchmark cities with the lowest total levels of reserves. Due to the volatile nature of the City's primary revenue sources, and the increased delay in the receipts of several major revenues each year, the City increased its Contingency Reserve funding levels to 15% of operating expenditures.

As the 2001 pipe failure demonstrated, a sufficient Emergency Reserve Fund is needed to respond quickly to local disasters, as well as sustain low debt ratios. Due to the City's location in an active geologic region, adjacency to the ocean, and proximity to major creek and highway, the City chose to also increase the Emergency Reserve Funding Level to 10% of operating expenditures.

The following chart contrasts the FY 12/13 funding levels and policy changes:

Fund	Funding Prior to Measure O	Current Policy Level	Proposed Policy Funding Level	Deficit to Proposed Policy Funding Level
Contingency	\$1.0 mil	10% - \$1.2 mil	15% - \$1.8 mil	\$0.8 mil
Emergency	\$0.5 mil	5% - \$0.6 mil	10% - \$1.2 mil	\$0.7 mil
Total	\$1.5 mil	15% - \$1.8 mil	25% - \$3.0 mil	\$1.5 mil

With the receipt of Measure O, it is projected that the reserve levels will be fully funded in FY 16/17. The following chart provides historical information, as well as the timing of the projected funding plan.



# Measure O Initiative Sales Tax for Disaster and Economic Recovery

On November 6, 2012, voters approved Measure O, instituting a 0.25% local sales tax, which was projected to raise approximately \$1 million in additional revenues. Currently, the City has an additional 0.25% sales tax (Measure D) which is scheduled to expire in December of 2017. During the five-year bridge period when both sales tax measures are in place, the City plans to fund initiatives that assist with disaster and economic recovery. The basis for the Measure O initiative, along with the proposed funding priorities are presented below:

#### Reestablish Reserves / Disaster Recovery

Due to disaster recovery efforts from the March 2011 pipe failure, the combined reserve balances were reduced to \$561,000 at the end of FY 11/12. This was \$1.2 million less than the recommended funding level. In addition, another \$200,000 was needed to repair a retaining wall at the Pacific Cove Mobile Home Park site. Due to the current economic conditions, it is unlikely that the City will have a sufficient operating surplus to restore reserves to their target funding level. A five-year plan using Measure O funding to restore reserves was included in the preceding section.

#### Repave and Repair City Streets / Public Works Positions

Due to the severe economic downturn over the last four years, coupled with State take-aways, the funding to maintain streets has not been sufficient to maintain their condition. Based on the most recent inventory of pavement condition, the City's overall rating decreased by 7% in the last two years. This Pavement Management Index Study also indicated that the amount necessary to maintain the existing condition of City roads is \$550,000. The Public Works staffing levels have been severely reduced over the last several years. At the beginning of FY 12/13, the City also had 25% fewer crew members, which significantly impacted the City's ability to provide long-term street support and maintenance.

Measure O funding will be allocated to support the City's Pavement Management Program and significant road projects. In addition, it will provide funds to hire one additional public works crew member in FY 13/14 and one additional Maintenance Worker III in FY 14/15.

#### Support Community Policing Projects

Over the last several years the City has seen State-funding for our police cut while demands for police services increase in neighborhoods and the Village. To better respond to incidents during the peak summer tourist season, and to engage in more community-oriented policing projects, a Parking Enforcement Officer position was transitioned to a Community Service Officer who would primarily assist with Village, beach, and neighborhood issues. This would also allow for an increased Police presence in the Village during evening periods of high demand.

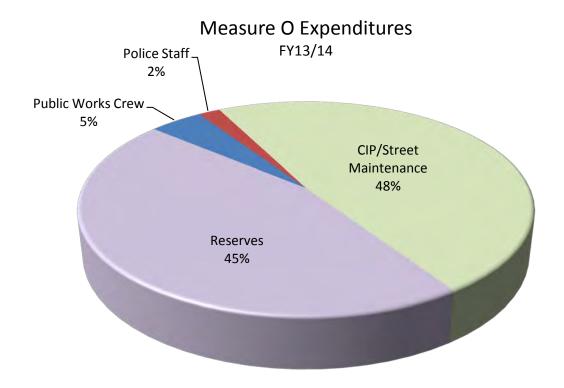
#### Five Year Plan

The following five-year Measure O funding plan is provided to promote disaster and economic recovery.

FY	Est. Measure O Funding (1)	PW Crew	PD Staff	CIP/Street Maintenance	Reserves	
12/13	\$245,600	\$9,100	\$5,400	\$94,600	\$136,500	
13/14	1,018,750	45,950	18,800	490,900	463,100	
14/15	1,054,350	63,350	26,000	515,000	450,000	
15/16	1,100,000	100,000	\$35,000	515,000	450,000	
16/17	1,100,000	100,000	\$35,000	624,000	341,000	
Totals	\$4,518,700	\$318,400	\$120,200	\$2,239,500	\$1,840,600	

<sup>(1)</sup> Amount is based on FY12/13 estimated fund balance.

The FY 13/14 budgeted amount distributes 100% of all Measure O funds to the identified priorities. The allocation of the anticipated \$1,018,750 revenues, and proposed projects are listed below:



#### Measure O Funded Projects:

#### FY 12/13

- Slurry Seal
  - Cliffwood Heights
  - Riverview Terrace
  - o Francisco Circle
- Bay Avenue Pacing and Streetscape Bank

#### FY13/14

- Clares Street Traffic Calming
- Slurry Seal
  - o 49<sup>th</sup> Avenue
  - o Clares Loop
- Bay Avene Paving and Streetscape
- Park Avenue Sidewalk

#### FY14/15

- Park Avenue Paving
- Slurry Seal
  - Jewel Box
  - o 43<sup>rd</sup>, 44<sup>th</sup>, 45<sup>th</sup> Avenues
  - o Hill Street Neighborhood



#### General Fund Resources

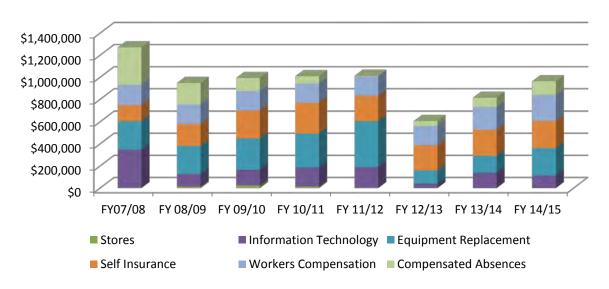
In addition to the Emergency Reserve Fund, the City also has a Contingency Reserve Fund, and Internal Service Funds that are designated for equipment purchases, risk management, and pension obligations. In FY12/13, the City closed the PERS Internal Service Fund due to a change in accounting practice. The remaining balance was credited to FY12/13 PERS Pension Obligation Bond payment.

The following table shows the estimated Total General Fund available resources:

		FY12/13		FY13/14		
Estimated Fund Balance		Estimated		Proposed	FY14/15 Planned	
General Fund		35,419	\$	38,324	\$	147,150
Designated Reserves						
Emergency Reserves		451,796		406,196		565,996
Contingency Reserves		1,045,646		1,354,346		1,673,846
Compensated Absences		44,112		84,112		124,112
Internal Service Funds						
Stores		801		501		101
Information Technology		41,533		139,533		114,533
Equipment Replacement		118,211		152,740		248,269
Self Insurance Liability		227,350		236,638		246,134
Workers Compensation		175,235		201,813		231,013
	\$	2,140,103	\$	2,614,203	\$	3,351,154

In FY12/13, \$400,000 was transferred from the Equipment, Information Technology, and Stores Funds to assist in restoring the City's primary reserves. The corresponding chart and graph illustrate the impact of the transfers on the affected funds. As part of the FY 13/14 budget process, the City has added an additional \$52,000 to the Equipment Internal Service Fund, as well as \$114,000 to the Information Technology Fund. This additional funding, along with reduced spending in the FY 14/15 Planned Budget are anticipated to bring the Equipment Fund closer to its previous fund balance.

#### **Internal Service and Other Funds**



# FY13/14 Estimated Fund Balances

Fund Title		Estimated Balance 07/01/2013		Revenues	T	ransfers In	E	xpenditures	7	Fransfers Out		Estimated Balance 06/30/2014
General Fund	\$	35,419	\$	13,756,600	\$	-	\$	12,011,095	\$	1,742,600	\$	38,324
Designated Reserves												
Contingency Reserve	\$	1,045,646	\$	-	\$	308,700	\$	-	\$	-	\$	1,354,346
Emergency Reserve		451,796		-		154,400		-		200,000		406,196
Compensated Absence Fund		44,112		-		130,000		90,000		-		84,112
Total Designated Reserves	\$	1,541,554	\$	-	\$	593,100	\$	90,000	\$	200,000	\$	1,844,654
Debt Service												
Pension Obligation Bond	\$	143,727	\$	-	\$	673,800	\$	1,500	\$	673,300	\$	142,727
Pacific Cove Bond		298,771		-		193,306		298,800		193,006		271
Total Debt Service	\$	442,498	\$	-	\$	867,106	\$	300,300	\$	866,306	\$	142,998
Capital Improvement Fund	\$	209,000	\$	300,000	\$	890,000	\$	1,005,000	\$	-	\$	394,000
Internal Service Funds												
Stores Fund	\$	801	\$	40,000	\$	-	\$	40,300	\$	-	\$	501
Information Technology		41,533		137,000		114,000		153,000		-		139,533
Equipment Replacement		118,211		105,529		52,000		123,000		-		152,740
Self-Insurance Liability		227,350		194,996		-		185,708		-		236,638
Workers Compensation		175,235		415,400		-		388,822		-		201,813
PERS Total Internal Service Funds	\$	563,130	\$	892,925	\$	166,000	\$	890,830	\$	-	\$	731,225
Chariel Bayenya Funda												
Special Revenue Funds	Φ	142 227	Φ	100 100	Φ		φ	F 200	<b>ው</b>		•	000 107
SLESF - Supplemental Law Enforce	\$	143,237	Ф	100,100	\$	-	\$	5,200	\$	-	\$	238,137
SCCACT - SCC ANTI CRIME TEAM		320		75,172		-		75,172		-		320
Gas Tax Fund Wharf Fund		45,712 244		302,294		-		315,100		-		32,906
				84,100		-		83,200		-		1,144
Development Fees Fund		2,026		70.000		-		475.000		-		2,026
General Plan Update and Maint		170,002		70,000		-		175,000		-		65,002
Green Building Education Fund		90,452		13,000		-		13,000		-		90,452
Public Arts Fee Fund		150,093		15,000		100.000		26,000		- 04.000		139,093
Parking Reserve Fund		(2,902)		7 200		100,000		12,298		84,800		-
Technology Fee Fund		28,394		7,300		-		5,000		-		30,694
PEG - Public Education and Gover		48,663		19,100		-		39,000		-		28,763
BIA - Capitola Village-Wharf BIA		4,851		66,500		-		69,000		-		2,351
CDBC Brograms		(53,753)		55,620		-		20,000		-		(18,133)
CDBG Programs CDBG Prog Inc 07-08 RLF (CLOSED	١١	(20,879)		-		-		5,000		-		(25,879)
HOME Reuse Funds	')	1E EO7		12 200		-		F 000		-		-
HOME Grant Fund		15,507		12,300		-		5,000		-		22,807
Housing Trust Fund		2,030		40.000		-		3,200		50,000		(1,170)
BEGIN Grant Fund		184,540		40,000		-		19,000		50,000		155,540
Capitola Housing Successor		71,572		_		_		13,900		_		57,672
Total Special Revenue Funds	\$	880,109	\$	860,486	\$	100,000	\$	884,070	\$	134,800	\$	821,725
Successor Agency	\$	3,329	\$	1,172,024	\$	-	\$	1,172,024	\$	3,329	\$	-
Total All Funds	\$	3,675,040	\$	16,982,035	\$	2,616,206	\$	16,353,319	\$	2,947,035	\$	3,972,927

# FY14/15 Estimated Fund Balances

Fund Title	Estimated Balance 07/01/2014	I	Revenues	Tr	ansfers In	Ex	xpenditures	T	ransfers Out	Estimated Balance 06/30/2015
General Fund	\$ 38,324	\$	13,900,200	\$	-	\$	12,181,474	\$	1,609,900	\$ 147,150
Designated Reserves										
Contingency Reserve	\$ 1,354,346	\$	-	\$	319,500	\$	-	\$	-	\$ 1,673,846
Emergency Reserve	\$ 406,196		_		159,800		-		-	565,996
Compensated Absence Fund	\$ 84,112		0	1	130,000		90,000		-	124,112
Total Designated Reserves	\$ 1,844,654	\$	-	\$	609,300	\$	90,000	\$	-	\$ 2,363,954
Debt Service										
Pension Obligation Bond	\$ 142,727	\$	-	\$	671,400	\$	1,500	\$	671,400	\$ 141,227
Pacific Cove Bond	271		_		193,306		-		193,306	271
Total Debt Service	\$ 142,998	\$	-	\$	864,706	\$	1,500	\$	864,706	\$ 141,498
Capital Improvement Fund	\$ 394,000	\$	300,000	\$	508,000	\$	552,000	\$	-	\$ 650,000
Internal Service Funds										
Stores Fund	\$ 501	\$	40,000	\$	-	\$	40,400	\$	-	\$ 101
Information Technology	\$ 139,533		128,000		-		153,000		-	114,533
Equipment Replacement	\$ 152,740		105,529		-		10,000		-	248,269
Self-Insurance Liability	\$ 236,638		199,396		-		189,900		-	246,134
Workers Compensation	\$ 201,813		429,900		-		400,700		-	231,013
PERS	\$ -		_		-		-		-	
Total Internal Service Funds	\$ 731,225	\$	902,825	\$	-	\$	794,000	\$	-	\$ 840,050
Special Revenue Funds										
SLESF - Supplemental Law Enforce	\$ 238,137	\$	100,100	\$	-	\$	4,300	\$	-	\$ 333,937
SCCACT - SCC ANTI CRIME TEAM	320		76,770		-		76,770		-	320
Gas Tax Fund	32,906		302,294		-		315,100		-	20,100
Wharf Fund	1,144		84,100		-		83,200		-	2,044
Development Fees Fund	2,026		-		-		-		-	2,026
General Plan Update and Maint	65,002		70,000		-		135,000		-	2
Green Building Education Fund	90,452		13,000		-		13,000		-	90,452
Public Arts Fee Fund	139,093		15,000		-		26,000		-	128,093
Parking Reserve Fund	-		-		100,000		15,200		84,800	-
Technology Fee Fund	30,694		7,300		-		5,000		-	32,994
PEG - Public Education and Gover	28,763		19,100		-		19,000		-	28,863
BIA - Capitola Village-Wharf BIA	2,351		66,500		-		68,850		-	1
CDBG Grants	(18,133)		-		-		20,000		-	(38,133)
CDBG Programs	(25,879)		-		-		5,000		-	(30,879)
CDBG Prog Inc 07-08 RLF (CLOSED)	-		-		-		-		-	-
HOME Reuse Funds	22,807		12,300		-		5,000		-	30,107
HOME Grant Fund	(1,170)		-		-		3,200		-	(4,370)
Housing Trust Fund	155,540		40,000		-		19,000		50,000	126,540
BEGIN Grant Fund	-		-		-		-		-	-
Capitola Housing Successor	57,672		-		-		15,700		-	41,972
Total Special Revenue Funds	\$ 821,725	\$	806,464	\$	100,000	\$	829,320	\$	134,800	\$ 764,069
Successor Agency	\$ -		1,184,140		-		1,184,140		-	-
Total All Funds	\$ 3,972,927	\$	17,093,629	\$	2,082,006	\$	15,632,434	\$	2,609,406	\$ 4,906,722

# **GENERAL FUND REVENUES**



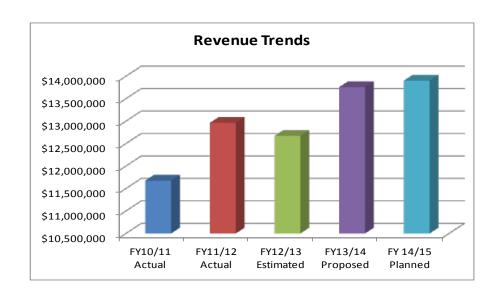
## **GENERAL FUND REVENUES**

Revenues for the FY13/14 General Fund operating budget are projected to be \$13.8 million which is an increase of approximately \$1.6 million from the FY12/13 Adopted Budget. Sales taxes are projected to rise by approximately 6.9% in FY13/14, followed by a 3.5% increase in FY14/15. Additional factors increasing sales tax in FY13/14 include \$1 million related to the new 1/4% sales tax (Measure O) and a projected increased sales tax true-up payment of \$175,000. This sales tax increase is primarily based on the FY12/13 increased economic performance, sales tax studies, and recent inflation factors. A summary of major revenues changes between the FY12/13 Adopted and FY 13/14 Proposed budgets are listed below:

•	Measure O	\$1,020,000
•	Sales Tax True-Up Payment (non-typical)	175,000
•	Sales Tax Performance	370,000
•	Federal Operating Grants	50,000
•	Transient Occupancy Tax	90,000
•	Prior Year Land Sale	(85,000)
		\$1,620,000

An overview of revenues and the related history is presented below.

	FY10/11	FY11/12	FY12/13	FY12/13	FY13/14	FY 14/15
Revenues by Major Category	Actual	Actual	Adopted	Estimated	Proposed	Planned
Taxes	\$7,947,592	\$8,651,472	\$8,816,600	\$9,339,610	\$10,521,400	\$10,673,200
Licenses and permits	155,266	274,409	186,700	144,800	224,600	230,100
Intergovernmental revenues	363,293	285,822	176,000	370,244	229,200	183,200
Charges for services	2,114,322	2,341,934	2,068,200	1,906,800	1,980,400	2,012,500
Fines and forfeitures	702,045	724,409	707,000	707,000	707,500	707,500
Use of money & property	307,518	288,356	12,600	22,800	19,300	19,300
Other revenues	82,540	92,610	84,400	94,800	74,200	74,400
Other financing sources	4,000	248,500	85,000	85,000	-	-
General Fund	\$11,676,577	\$12,907,512	\$12,136,500	\$12,671,054	\$13,756,600	\$13,900,200



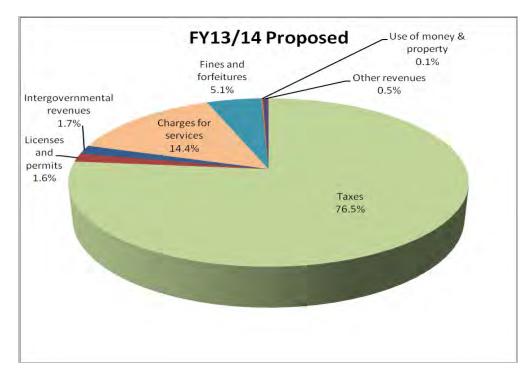
#### **General Revenue Information**

General Fund revenues are not received in equal monthly increments. While many revenues are received regularly throughout the fiscal year, others are received quarterly or annually. The variable nature of these revenues results in an uneven cash flow. For example, the City of Capitola's lowest cash balance occurs in mid-December, while property tax revenues received in December and April are used to assist in replenishing the General Fund balance. The City has developed a cash flow model to assist with on-going cash flow projections and to identify reserve requirements. While monitoring the City's cash flow has always been a priority, it has become more critical due to the reduction in reserve balances. In FY12/13, the City approved increasing the Contingency Reserve balance from 10% to 15%, to assist in covering cash flow deficits.

Projections for each source of revenue include a review of historical trends, the local economy, new business development, and pending legislation. Due to significant changes, the City is closely monitoring the following five core revenues which represent over 79% of the General Fund:

•	Sales Tax	\$7,096,000
•	Transient Occupancy Tax	984,300
•	Parking Meters	704,000
•	Parking Fines	465,000
•	Property Taxes / Property Taxes in Lieu of Vehicle Fees	<u>1,681,900</u>
		\$10,931,200

Additional information related the five core revenues are detailed within this section. In addition, five-year trends for each revenue source are provided in the Revenue Summary.



#### Sales Tax

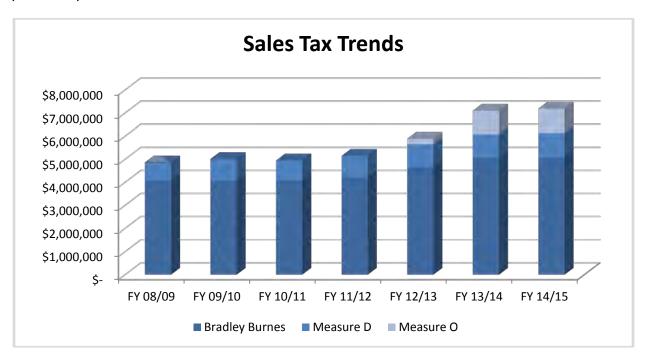
The City of Capitola sales tax consists of 1% Bradley Burnes, 1/4% Capitola District Tax (Measure D), and a new 1/4% Capitola District (Measure O). In FY12/13, annual sales tax revenue was \$5.9 million, with over \$980,000 in revenues contributed by Measure D. Measure O became effective in April of 2013. It is projected that the first quarter of Measure O revenues will yield approximately \$245,600.

Sales Tax by Geogra	phic Area
Area	% of Sales
41st Avenue Corridor	83.9%
Upper Village	7.8%
Village	5.4%
Kennedy Drive	0.9%
Other	2.0%
Total Sales Tax Revenue	100.0%

The following chart highlights the beginning of a guarded economic recovery, as well as the addition of a major retail store in FY12/13 which was projected to generate \$350,000 in additional revenues and Measure O tax receipts.

The Finance Department staff work closely with MuniServices, the City's sales tax consultant, on tax recovery, statistics, and projections. Sales tax projections are based on a combination of "most likely" estimates provided by MuniServices, internal quarter over quarter analyses, and the impact of one-time events. In FY13/14, sales tax revenue is anticipated to increase by \$1.2 million over the Estimated FY12/13 amounts. Contributing factors include a Triple Flip or In-Lieu payment that is \$175,000 greater than the typical distribution, \$775,000 million in Measure O revenue, and an anticipated growth factor.

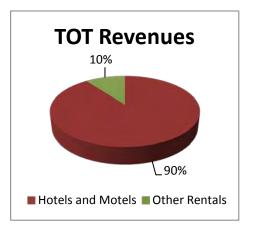
In December of 2017, the Measure D sales tax is scheduled to sunset. Measure O was implemented with the goal of replenishing reserves during through 2017, and providing funding to repair City streets and enhancing community policing projects. Measure O will continue to provide a permanent source of revenue after the Measure D sunset date.



### **Transient Occupancy Taxes (TOT)**

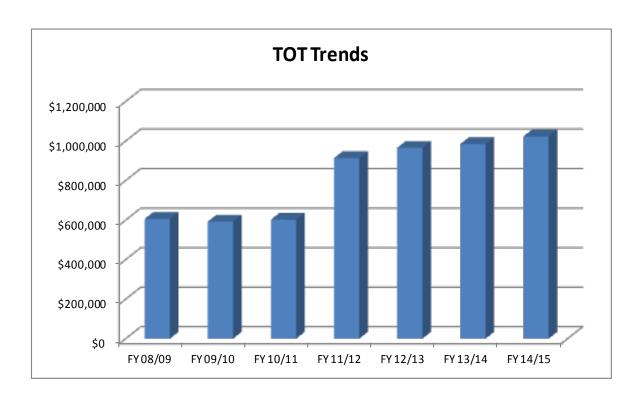
Hotel tax, also known as the Transient Occupancy Tax (TOT) is a 10% tax that is applied to rental accommodations of less than 30 days. In FY13/14, TOT tax is expected to account for over 7% of the General Fund operating revenues. The City's TOT revenues come from the following sources:

- Hotels and Motels
- Other Rentals
  - Bed and Breakfasts
  - Vacation Rentals



In FY12/13, the TOT growth remained relatively constant; however it included a one-time internal hotel adjustment of \$48,300. The FY11/12 amount also includes interest and penalties of \$11,500 which also attributed to the relatively flat two-year trend. In FY13/14, the City is projecting a 2% or \$94,300 increase; followed by a 3.9% increase in FY 14/15. This is primarily due to improved economic performance. This estimate was derived internally by monitoring quarterly revenues, reviewing local tourism trends, and referencing CPI as an indicator of growth.

Due to Capitola's seaside location, proximity to regional attractions, and beginning signs of economic recovery, the City is continuing efforts to attract another hotel to the area.



#### **Parking Meters and Parking Fines**

In FY 12/13, parking meter and parking fine revenues contributed over \$1.1 million to the General Fund. Revenue sources include fees collected from the meters, as well as fines resulting from expired meters and improper parking. Factors affecting these revenues include tourism and seasonal trends. In FY 13/14, the City plans to convert the previous Pacific Cove Mobile Home Park site to a public parking lot. It is anticipated this lot will generate close to 30% of the revenues received in the Upper Lot in FY13/14 and 50% in FY 14/15. Projected revenues for each location are listed below:

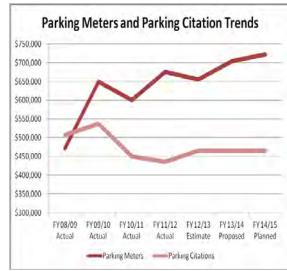
Location	Spaces	Es	timated FY13/14 Revenue	er Revenue er Space
Village	195	\$	550,000	\$ 2,821
Cliff Drive	65	\$	50,000	\$ 769
Pacific Cove - Upper Lot	232	\$	64,000	\$ 276
Pacific Cove - Lower Lot	226	\$	40,000	\$ 177

Parking meter and parking fine revenues peaked in FY09/10 due to increased parking fees and fine costs. In FY10/11, these combined revenues declined by over \$140,000 due to damage caused by the ruptured storm drain, installation time associated with new paystations, parking meter holidays, and reduced parking enforcement staff. In November of 2011, the City completed the installation of paystations in the Capitola Village. These paystations assisted in increasing revenue, while adding the convenience of credit card acceptance. As part of the Pacific Cove Parking Lot project, the City plans to replace most Village, Cliff Drive, and Monterey Avenue meters with additional paystations.

In the FY13/14 budgetary projections, the City chose to take a conservative approach to parking meter and parking fine projections due to the variances experienced in prior years. Factors influencing the FY13/14 and FY14/15 parking meter projections include historical information and monitoring monthly trends in FY11/12. Based on this information, it was estimated that meter revenues would be relatively close to the FY12/13 expected levels, with the exception of anticipated revenues from the new lot.

At the close of FY11/12, parking fines were anticipated to be less than the year-end estimate. This was primarily due to reduced staffing and meter holidays. In FY12/13, a temporary Parking Enforcement Officer was eliminated and the City established a full-time Parking Enforcement Officer position. The addition of this position, along with a review of monthly trends, and the average citations issued per a Parking Enforcement Officer were used to develop budgetary projections.

The City will be monitoring these revenues during the summer season and FY 13/14 to determine the effectiveness of the new paystations, as well as the impact of adding a full-time Parking Enforcement Officer.



### **Property Taxes**

Property taxes are an Ad Valorem Tax imposed on real property, as well as tangible personal property. Property Tax Revenue is levied at one percent of the assessed value of the property.

In FY12/13, property taxes were responsible for over \$862,000 in revenues, with an additional residual distribution of RDA / Successor Agency funds in the amount of \$24,800. The regular property tax distributions were relatively similar to the FY11/12 amounts; however it also included a residual RDA / Successor Agency distribution of \$52,500. The FY 11/12 redistribution was primarily the result of recaptures from the disallowed obligations of the former RDA. Due to the uncertainty of the residual distribution patterns, an amount was not budgeted in FY13/14.

In the FY13/14 Proposed budget, property tax revenues were estimated to increase by approximately 1.6% with a similar increase projected in FY 14/15. This projection was based on information from the Auditor-Controller's Office; uncertainties over supplemental and unsecured assessments; and a review of the current housing market.

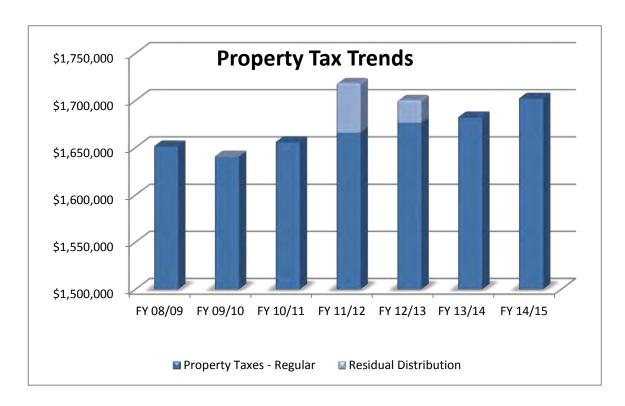
Property taxes are received based on the following distribution schedule:

December: 50%April: 45%June: 5%

### **Property Taxes in Lieu of Vehicle License Fees**

There has been little change to Property Taxes in Lieu of Vehicle License Fees. In FY08/09, total revenues were \$796,000, which increased by \$40,500 over a four-year period to \$836,000. In FY12/13, it was estimated that the City would receive \$814,000 in revenues from this source.

Property Taxes in Lieu of Vehicle License Fees are calculated similar to the methods used to derive property tax revenues. The FY 13/14 and FY 14/15 budgeted amounts were based on projections from the Santa Cruz Auditor-Controller's Office and an internal review of trends.



# **Revenue Summary**

Property Taxes - Secured   \$830,545   \$840,000   \$842,380   \$85,500   \$20,000   \$20,			Y 10/11 Actual		Y 11/12 Actual		FY 12/13 Adopted		FY12/13 stimated		FY 13/14 Proposed		Y 14/15 lanned
Property Taxes - Secured   \$8.30,545   \$8.36,485   \$8.40,00   \$8.42,380   \$6.50,500   \$8.70,100   Property Taxes - Unsecured   \$21,600   \$20,542   \$8.00,000   \$814,200   \$80,000   \$811,000   \$10	Tayaa												
Property Taxes   Unsecured   21,80	<u> </u>	æ	920 E4E	Ф	926 495	Ф	940,000	Ф	042 200	Ф	955 500	ф	970 100
Property taxes In lieu of motor whice feet Property taxes Residual distrit former RDA         4,08,0705         4,28,483         4,51,200         86,500         5,05,500         5,060,700         Perpoperty taxes Residual distrit former RDA         4,080,705         4,28,483         4,51,200         4,68,200         5,05,600         5,060,700         Ceneral Sales Tax - Measure D         865,010         916,645         973,200         983,000         1,018,750         1,054,350         3,000         1,018,750         1,054,350         3,000         1,018,750         1,054,350         3,000         1,018,750         1,054,350         3,000         1,018,750         1,054,350         3,000         1,018,750         1,054,350         3,000         1,005,430         2,000		Ф	-	Ф		Ф	840,000	Ф	-	Ф	-	Ф	
Property taxes Residual distr former RDN   4,080,705   4,228,463   4,551,200   4,662,200   5,058,500   5,008,700   General Sales Tax - Measure D   685,010   916,645   973,200   246,802,000   1,018,750   1,054,350   Documentary transfer tax Document transfer transf	. ,						910 000		-		-		
General Sales Tax         4,08,0705         4,284,83         4,51,200         4,56,200         5,085,000         1,004,305           General Sales Tax - Measure O         885,010         971,620         983,000         1,018,750         1,054,350           Business license Tax         267,427         281,336         270,000         220,000         220,000           Franchise tax Gas         10,06,89         97,230         100,000         223,000         230,000         290,000           Franchise tax Refuse         227,831         229,612         235,000         223,000         230,000         290,000           Franchise tax Refuse         227,831         229,612         235,000         223,000         290,000         290,000           Franchise tax Refuse AB393 Surcharge         5,039         4,018         5,500         5,500         4,00         4,00           Franchise tax Revelue AB393         105,848         98,844         10,000         15,000         20,000         20,000           Franchise tax Revelue Grant         4,888         19,644         9,000         5,500         4,200         4,000         5,500         5,500         7,200         20,000         1,200         1,200         1,200         1,200         1,200         1,200	. ,		503,407				510,000		-		500,000		511,000
General Sales Tax - Measure D         885,01         979,02         973,02         245,00         1,011,75         1,043,43           Documentary transfer tax Document transfer         2         5,535         220,00         220,000         220,000         280,000           Eusiness Renesse Tax         267,427         281,336         270,000         270,000         280,000         290,000         280,000           Franchise tax Electric         100,689         279,012         235,000         229,000         290,000	• •		4 080 705				4 551 200		-		5 058 500		5 080 700
Camenat Sales Tax - Measure O													
Decementary transfer tax Document transfer			-		310,040		070,200		-				
Business license Tax			_		55.535		_		-		-		-
Pranchise tax Electric			267.427				270,000				280.000		280.000
Parachise tax Gas			-				-				-		
Paranchise tax Refuse AB939 Surcharge   5,039   4,018   5,000   5,000   5,000   4,000   4,000   6,00			-				-		,		-		
Franchise tax Refuse AB939 Surcharge			-				-		-		-		
Franchise tax Cable tv			-				-		-		-		•
Franchise tax Werse-AT&T         4,584         19,644         9,00         5,000         20,000         4,200           Franchise tax Recycling grant         4,200         912,852         890,00         96,000 <th< td=""><td><u> </u></td><td></td><td>-</td><td></td><td></td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td></td><td>•</td></th<>	<u> </u>		-				-		-		-		•
Parameter   Para	Franchise tax Uverse-AT&T		-				-		-				•
Taxes Totals	Franchise tax Recycling grant		4,200		4,200		4,200		4,200		4,200		4,200
Dicenses and permits	Transient Occupancy Tax		601,726		912,852		890,000		965,000		984,300		1,022,800
Building Permits         \$129,384         \$284,704         \$131,500         \$85,600         \$16,800         \$170,800           Encroachment Permits         16,130         15,788         15,000         700         800         800           Special Events Permits         224         1,073         3,000         3,000         4,000         4,000           Parking Permits         3,443         3,4782         3,000         3,2800         33,000         33,000           Other Permits         5,665         7,593         3,000         4,700         6,600         6,500           Chicenses and permits Totals         5,665         7,593         3,000         4,400         224,600         5,800           Federal government grants-operating         205,731         \$187,536         \$8,400         \$196,202         \$131,000         \$85,000           State government grants-Operating category         2,841         3         2         3,960         3,930         3,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000	Taxes Totals	\$	7,947,592	\$	8,596,277	\$	8,816,600	\$	9,339,610	\$	10,521,400	\$ 1	0,673,200
Building Permits         \$129,384         \$284,704         \$131,500         \$85,600         \$16,800         \$170,800           Encroachment Permits         16,130         15,788         15,000         700         800         800           Special Events Permits         224         1,073         3,000         3,000         4,000         4,000           Parking Permits         3,443         3,4782         3,000         3,2800         33,000         33,000           Other Permits         5,665         7,593         3,000         4,700         6,600         6,500           Chicenses and permits Totals         5,665         7,593         3,000         4,400         224,600         5,800           Federal government grants-operating         205,731         \$187,536         \$8,400         \$196,202         \$131,000         \$85,000           State government grants-Operating category         2,841         3         2         3,960         3,930         3,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000         30,000													
Encroachment Permits   16,130   15,788   15,000   18,000   15,000   300   300	-												
Special Events Permits	•	\$	-	\$		\$	-	\$		\$	,	\$	
Parking Permits   3,443   4,782   3,000   3,000   4,000   3,000   2,600   33,000   3					-								•
Parking Permits Otation         420 state governments Totals         35,665 state government Totals         33,500 state government Totals         33,000 state government grants operating         \$205,731 state government grants - Capital         \$205,072 state government grants - Capital         \$205,073 state government grants - Capital         \$200,000 state government grants - Capital	•				-								
Other Permits         5,665         7,593         3,000         4,700         6,000         6,500           Licenses and permits Totals         155,266         329,605         186,700         144,800         224,600         230,100           Intergovernmental revenues         Tederal government grants-operating         205,731         187,536         84,000         196,202         131,000         8,500           Federal government grants-Operating category         2,841         3,3437         38,000         36,000         30,000         30,000           State govt shared revenues Prop 172 Sales         30,956         33,437         38,000         36,000         30,000         30,000           State govt shared revenues Abandoned         10,604         10,949         10,000					-		•						•
	•						-				-		
Intergovernmental revenues   Federal government grants-operating   \$205,731   \$187,536   \$84,000   \$196,202   \$131,000   \$85,000   \$160,000	•			_			· ·				· · · · · · · · · · · · · · · · · · ·		
Federal government grants - Oapital   59,672	Licenses and permits Totals		155,266	\$	329,605	\$	186,700	\$	144,800	\$	224,600	\$	230,100
Federal government grants - Oapital   59,672	Intergovernmental revenues												
Federal government grants - Capital   59,672	<del>-</del>	\$	205 731	\$	187 536	\$	84 000	\$	196 202	\$	131 000	\$	85 000
State government grants-Operating category         2,841         -<		Ψ	-	Ψ	107,000	Ψ	0-1,000	Ψ	-	Ψ	101,000	Ψ	-
State gov't shared revenues- Prop 172 Sales         30,956         33,437         38,000         36,000         30,000         30,000           State gov't shared revenues Abandoned         10,604         10,949         10,000         10,000         10,000         10,000           State gov't shared revenues POST Police         2,266         9,357         12,000         20,000         16,000         16,000           State gov't shared revenues Motor vehicle in-State gov't shared revenues State recycling         5,000         5,000         5,000         25,000         25,000         25,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         7,200			-		_		_		0,042		_		_
State gov't shared revenues Abandoned         10,604         10,949         10,000         10,000         10,000         10,000           State gov't shared revenues POST Police         2,266         9,357         12,000         20,000         16,000         16,000           State gov't shared revenues Motor vehicle instate gov't shared revenues State recycling         5,000         5,000         5,000         25,000         25,000         25,000           State gov't shared revenues Homeowner         7,071         7,120         7,000         2,000         7,200         7,200           State gov't shared revenues SB90 State         13,968         5,889         -         7,500         5,000         5,000           Local Government Revenue County         -         -         -         -         7,500         5,000         5,000           Local Governmental revenues Totals         \$ 363,293         \$ 285,822         \$ 176,000         \$ 370,244         \$ 229,200         \$ 183,200           Charges for services           Gen gov't RDA bus svcs/OSB admin         \$ 220,915         \$ 358,915         \$ 250,000         \$ 250,000         \$ 250,000         \$ 250,000           Gen gov't Parking meters - village         481,866         544,810         530,000         540,000         55			-		33 437		38 000		36,000		30,000		30,000
State gov't shared revenues POST Police         2,266         9,357         12,000         20,000         16,000         16,000           State gov't shared revenues Motor vehicle in-State gov't shared revenues State recycling         5,000         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         5,000         <	· · · · · · · · · · · · · · · · · · ·		-				-		-				•
State gov't shared revenues Motor vehicle in-State gov't shared revenues State recycling         5,000         7,200         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         250,000         \$         250,000         \$         250,000         \$         250,000         \$         250,000         \$         250,000         \$         250,000         \$ <th< td=""><td><u> </u></td><td></td><td>-</td><td></td><td></td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td></td><td>•</td></th<>	<u> </u>		-				-		-		-		•
State gov't shared revenues State recycling         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         5,000         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         7,200         5,000 </td <td>· ·</td> <td></td> <td>-</td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td></td> <td></td> <td>•</td>	· ·		-				-		-				•
State gov't shared revenues Homeowner         7,071         7,120         7,000         2,000         7,200         7,200           State gov't shared revenues SB90 State         13,968         5,889         -         7,500         5,000         5,000           Local Government Revenue County         -         -         -         60,000         -         -           Intergovernmental revenues Totals         \$ 363,293         \$ 285,822         \$ 176,000         \$ 370,244         \$ 229,200         \$ 183,200           Charges for services         Gen gov't RDA bus svcs/OSB admin         \$ 220,915         \$ 358,915         \$ 250,000	-		-				-		-		,		
State gov't shared revenues SB90 State         13,968         5,889         -         7,500         5,000         5,000           Local Government Revenue County         -         -         -         -         60,000         -         -           Intergovernmental revenues Totals         \$ 363,293         \$ 285,822         \$ 176,000         \$ 370,244         \$ 229,200         \$ 183,200           Charges for services           Gen gov't RDA bus svcs/OSB admin         \$ 220,915         \$ 358,915         \$ 250,000	, ,										-		
Local Government Revenue County         -         -         -         60,000         -         -           Intergovernmental revenues Totals         \$ 363,293         \$ 285,822         \$ 176,000         \$ 370,244         \$ 229,200         \$ 183,200           Charges for services         Servic	<u> </u>				•		- ,,,,,,				-		
Charges for services         \$ 363,293         \$ 285,822         \$ 176,000         \$ 370,244         \$ 229,200         \$ 183,200           Charges for services         Gen gov't RDA bus svcs/OSB admin exp         \$ 220,915         \$ 358,915         \$ 250,000 </td <td>S</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>_</td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td>-</td>	S		-		-		_				-		-
Gen govt RDA bus svcs/OSB admin         \$ 220,915         \$ 358,915         \$ 250,000         \$ 2	· · · · · · · · · · · · · · · · · · ·	\$	363,293	\$	285,822	\$	176,000	\$		\$	229,200	\$	183,200
Gen govt RDA bus svcs/OSB admin         \$ 220,915         \$ 358,915         \$ 250,000         \$ 2	•												
Gen govt RDA bus svcs/OSB admin exp         (133,400)         - <td><u> </u></td> <td></td>	<u> </u>												
Gen gov't Parking meters - village         481,866         544,810         530,000         540,000         550,000         550,000           Gen gov't Parking meters - cliff drive         50,814         49,963         50,000         55,000         50,000         52,000           Gen gov't Parking meters - pacific cove         67,947         80,977         75,000         60,000         104,000         120,000           Gen gov't Mobile home admin services fee         62,750         -	•	\$		\$	358,915	\$	250,000	\$	250,000	\$	250,000	\$	250,000
Gen gov't Parking meters - cliff drive         50,814         49,963         50,000         55,000         50,000         52,000           Gen gov't Parking meters - pacific cove         67,947         80,977         75,000         60,000         104,000         120,000           Gen gov't Mobile home admin services fee         62,750         - <td< td=""><td></td><td></td><td></td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td></td<>					-		-		-		-		-
Gen gov't Parking meters - pacific cove         67,947         80,977         75,000         60,000         104,000         120,000           Gen gov't Mobile home admin services fee         62,750         -									,				
Gen gov't Mobile home admin services fee         62,750         - </td <td></td>													
Gen gov't BIA - finance support services         4,200					80,977		75,000		60,000		104,000		120,000
Gen gov't HOME Grant Gen gov't CVC-Finance Support Services 505 875 500 500	•				-		-		-		-		-
Gen gov't CVC-Finance Support Services 505 875 500 500			4,200		4,200		4,200		4,200		4,200		4,200
	<del>-</del>		-		-		-		-		-		-
Gen govt Green Building Program Mgmt 10,000	•		505		875				500		-		-
	Gen govt Green Building Program Mgmt		-		-		10,000		-		-		-

		FY 10/11 Actual		FY 11/12 Actual		FY 12/13 Adopted		FY12/13 Estimated		FY 13/14 Proposed		FY 14/15 Planned
Charges for services (Cont.)												
Public safety Vehicle release fee	\$	11,526	\$	11,143	\$	10,000	\$	10,000	\$	12,000	\$	12,000
Public safety Police reports and others	Ψ	4,606	Ψ	4,278	Ψ	4,600	Ψ	4,600	Ψ	4,600	Ψ	4,600
Public safety Booking fees		8,715		2,701		6,000		2,000		2,000		2,000
Public safety DUI collections		2,620		5,918		3,500		3,500		3,600		3,600
Public safety Animal services		4,330		2,867		3,500		3,500		3,500		3,600
Public safety Rispin - police services		21,349		-		-		-		-		-
Public safety Special events - police		2,760		7,740		20,000		16,000		14,000		14,000
Public safety Special Events-Lifeguard Svcs		-		350		1,000		1,000		1,000		1,000
Public works BIA - public works services		3,000		3,000		3,000		3,000		3,000		3,000
Public works Rispin - public works services		2,415		-		-		-		-		-
Public works Wharf - public works services		21,838		-		-		-		-		-
Public works Special events - pw services		-		-		10,000		8,500		8,500		8,500
Public works Sweeper Svc Provided to Gas		45,000		45,000		45,000		45,000		-		-
Building fees Building plan check fees		79,868		118,392		70,000		70,000		80,000		82,000
Comm dev Planning fee - sr plnr cost		70,000		71,338		60,000		50,000		60,000		70,000
Comm dev Planning fee - director cost		7,425		2,685		2,700		-		10,000		10,000
Comm dev Planning fee - cost recovery adj		(241)		4,838		-		-		-		-
Comm dev Planning plan check fee		10,957		32,939		30,000		18,000		10,000		12,000
Comm dev Planning application fee		13,792		18,881		13,000		13,000		12,000		12,000
Comm dev Hsg admin billing - RDA		200,000		100,295		-		-		-		-
Comm dev Planning - Billing to Gen Plan		120,000		94,080		70,000		-		50,000		50,000
Comm dev Hsg Admin Billing - HOME Grant		5,500		577		-		-		-		-
Comm dev Planning - other fees		16,316		23,817		12,000		12,000		10,000		10,000
Comm dev Planner developer review adm fee		-		-		500		-		-		-
Recreation fees Class fees		328,488		335,502		337,000		298,000		298,000		298,000
Recreation fees Class fee refunds		(3,342)		(6,756)		3,000		(3,000)		(3,000)		(3,000)
Recreation fees Jr. guard fees		223,500		245,959		245,000		270,000		270,000		270,000
Recreation fees Jr. guard fee refund		(3,424)		(4,958)		3,000		(6,000)		(5,000)		(5,000)
Recreation fees Camp Capitola fees		103,209		122,395		126,000		126,200		126,200		126,200
Recreation fees Camp fee refunds		(1,379)		(1,077)		1,200		(1,200)		(1,200)		(1,200)
Recreation fees Sports fees		61,827		62,028		67,000		54,500		54,500		54,500
Recreation fees Sports fee refund		(1,979)		(1,737)		1,500		(1,500)		(1,500)		(1,500)
Recreation fees Historical research fee		50		-		-		-		-		
Charges for services Totals	\$	2,114,322	\$	2,341,934	\$	2,068,200	\$	1,906,800	\$	1,980,400	\$	2,012,500
Fines and forfeitures												
Redlight camera enforcement	\$	92,258	\$	104,121	\$	90,000	\$	90,000	\$	90,000	\$	90,000
General fines		52,667		145,664		140,000		140,000		140,000		140,000
Vehicle Code		95,163		\$888.10		-		-		-		-
Municipal Code Fines		-		25,000		-		-		-		-
Fines and forfeitures False alarm		12,750		12,850		12,000		12,000		12,500		12,500
Parking citations		449,207		435,886		465,000		465,000		465,000		465,000
Fines and forfeitures Totals	\$	702,045	\$	724,409	\$	707,000	\$	707,000	\$	707,500	\$	707,500
Use of money & property												
Investment earnings LAIF	\$	15,791	\$	6,737	\$	2,000	\$	7,000	\$	7,000	\$	7,000
Investment earnings RDA \$1.35M		104,625		104,625		-		-		-		-
Investment earnings RDA \$618k loan		47,895		47,895		-		-		-		-
Rents Pac cove park - space lease		88,365		91,373		-		2,500		-		-
Rents Pac Cove Coach Rent		40,363		24,442		-		-		-		-
Rents Beulah		200		300		-		-		-		-
Rents Jade Street facility		6,384		6,156		6,000		6,000		5,000		5,000
Rents Jade Street facility refunds		(842)		(395)		-		-		-		-
Rents Esplanade restaurants		3,653		3,739		2,600		3,800		3,800		3,800
Rents Esplanade - surf trailer		884		1,204		1,000		1,200		1,200		1,200
Rents Esplanade bandstand		200		2,280		1,000		2,300		2,300		2,300
Use of money & property Totals	\$	307,518	\$	288,356	\$	12,600	\$	22,800	\$	19,300	\$	19,300

		FY 10/11 Actual		FY 11/12 Actual		FY 12/13 Adopted	Е	FY12/13 stimated		FY 13/14 Proposed		FY 14/15 Planned
Other revenues												
Safety donations & contributions	\$	-	\$	-	\$	-	\$	5,500	\$	3,000	\$	3,000
Surf camera contribution		3,468		2,601		3,600		2,600		-		-
Arts - twilight concert sponsors		14,400		12,200		13,200		13,200		13,200		14,400
Arts - movies at the beach spons		2,000		2,000		2,000		2,000		2,000		2,000
Arts - art at the beach fee		3,945		3,600		3,600		3,600		3,600		3,600
Sunday Art & Music Concerts		201		2,400		2,400		2,400		2,400		2,400
Museum donations-Box Revenue		694		984		600		500		500		500
Museum Donations-Fundraising		-		-		5,000		5,000		3,500		3,500
Memorial plaques and benches		10,790		11,320		3,000		10,000		6,000		5,000
Miscellaneous revenues		12,611		15,294		10,000		10,000		-		-
Recreation Donation		-		7,000		1,000		-		-		-
Reimburse - fuel by CFD/school		33,961		31,206		40,000		40,000		40,000		40,000
Change Machine-Misc Rev		469		4,005		_		-		-		-
Other revenues Totals	\$	82,540	\$	92,610	\$	84,400	\$	94,800	\$	74,200	\$	74,400
Other financing sources												
Interfund transfer in Emergency Rsv	\$	_	\$	223,500	\$	_	\$	_	9	-	\$	-
Interfund transfer in ISF Equip	•	_	*	25,000	•	_	•	_	,	<u>-</u>	,	_
Interfund transfer in Public Art		4,000		-		_		-		_		_
Proceeds of gen cap asst dispos Sale of		-		_		85,000		85,000		_		_
Other financing sources Totals	\$	4,000	\$	248,500	\$	85,000	\$	85,000	\$		\$	
Total General Fund	\$ 11	,676,577	\$ 1	2,907,512	\$ 12	2,136,500	\$ 1:	2,671,054	\$	13,756,600	\$ ·	13,900,200

# **GENERAL FUND EXPENDITURES**



## **GENERAL FUND EXPENDITURES**

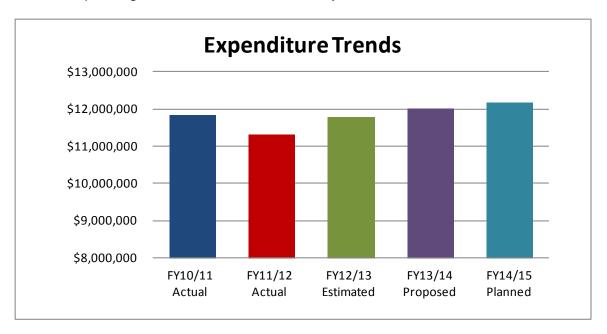
In FY 13/14, General Fund operating expenditures are anticipated to exceed the FY12/13 Adopted budget by \$226,000; while transfers are expected to exceed the prior year by \$1.4 million. Key differences between the FY12/13 Adopted and the FY13/14 Proposed expenditures include:

- Added a Measure O funded Maintenance Worker II
- Increased funding of the Community Development Director position from 45% to 100%
- Added of a .25 FTE Police Records Clerk at mid-year
- Reclassified a .33 Development Services Technician to a 1.00 Environmental Projects Manager. These costs were partially offset by a \$20,000 reduction in a storm water management contract.
- Negotiated employee flexible benefit increases of \$25 \$50 per a month depending on plan
- Reduced police overtime of approximately \$53,500
- Increased Measure O funding of reserves from \$136,500 to \$326,600. The FY 12/13 amount represents one quarter of year. The full FY 13/14 contribution is \$463,100.
- Projected net increase of \$65,000 from the refinancing of the Pacific Cove Mobile Home Relocation Debt from 5 1/4% to 3.25%, net of the proposed Pacific Cove Parking Lot Debt.
- Funded additional CIP projects in the amount of \$396,000. The FY 12/13 transfer was \$94,600.
- Set aside \$30,000 to partially fund Other Post Employment Benefits
- Recognized the full payment of the Pension Obligation Bond transfer. In FY 12/13 the city realized a one-time credit against the Pension Obligation Bond transfer of \$180,000.
- Transferred \$166,000 to assist in replenishing the internal service funds (ISF). In FY12/13, \$400.000 was transferred from these funds to assist in meeting reserve targets.

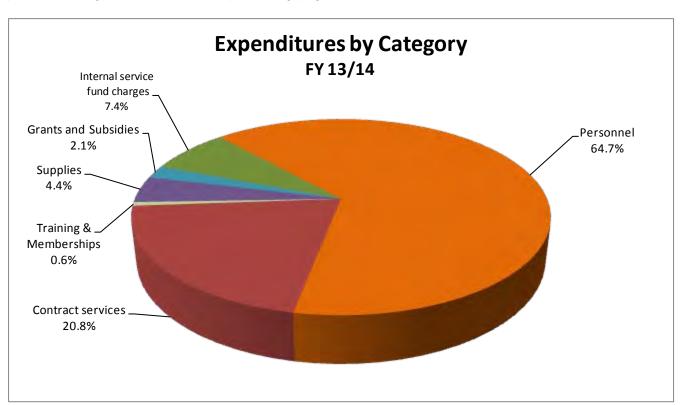
The following chart provides an overview of expenditures for the period from FY10/11 to FY14/15 Planned. A complete description of major changes will follow in the related expenditure detail pages.

Category	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Personnel	\$7,258,883	\$7,170,943	\$7,477,200	\$7,343,867	\$7,768,290	\$7,932,074
Contract services	2,910,586	2,455,822	2,526,678	2,647,402	2,499,000	2,488,995
Training	53,845	46,163	51,050	62,835	72,280	71,780
Supplies	467,760	527,278	540,500	521,765	523,600	530,800
Grants and Subsidies	275,002	275,000	249,561	249,561	250,000	250,000
Capital outlay	10,696	-	-	10,842	5,000	5,000
Internal service fund charges	859,500	846,875	940,373	940,373	892,925	902,825
Sub Total	\$11,836,271	\$11,322,080	\$11,785,362	\$11,776,645	\$12,011,095	\$12,181,474
Fund Transfers	\$471,599	\$828,302	\$379,706	\$1,396,206	\$1,742,600	\$1,609,900
Expenditure Grand Totals:	\$12,307,869	\$12,150,382	\$12,165,068	\$13,172,851	\$13,753,695	\$13,791,374

The following chart provides an overview of expenditure trends, excluding transfers. The chart demonstrates that operating costs have remained relatively constant.

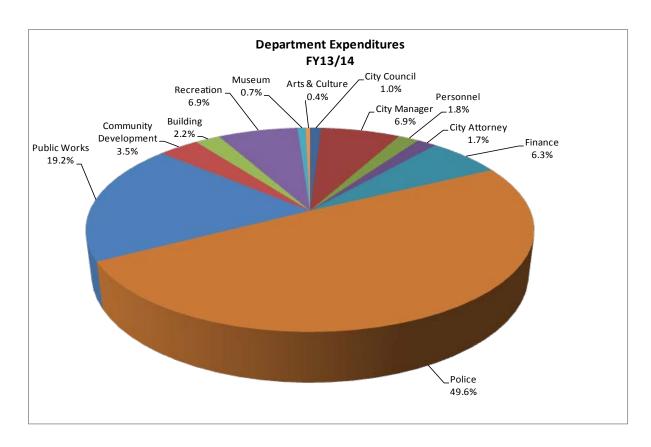


A chart displaying the percentages of expenditures by category is also provided for reference. The ratio of adopted salaries to operating expenditures has increase by 1.3% points. This is primarily due to the position changes identified on the preceding page.



# General Fund Expenditures - By Department

Department	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
City Council	\$ 81,248	\$ 134,845	\$ 126,150	\$ 126,401	\$ 111,745	\$ 111,593
City Manager	734,135	786,523	800,178	759.220	803,222	827,013
Personnel	167,503	196,566	215,300	211,300	209,302	212,863
City Attorney	822,649	207,685	183,600	291,600	195,000	175,000
Finance	558,729	650,353	695,000	771,330	742,877	752,801
Community Grants	275,002	275,000	249,561	249,561	250,000	250,000
Police-Law Enforcement	4,929,004	4,958,006	5,366,169	5,244,349	5,183,854	5,308,715
Police-Parking Enforcement	472,002	424,893	490,400	508,250	520,189	526,965
Police-Lifeguard	74,502	76,772	73,900	75,900	78,465	78,596
Police-Animal Services	18,685	13,694	16,200	20,200	23,390	24,199
Public Works-Streets	1,072,704	1,049,333	1,055,168	1,028,608	1,185,101	1,238,133
Public Works-Facilities	243,701	217,832	251,800	217,100	222,070	222,254
Public Works-Fleet	306,911	308,272	321,100	306,300	319,982	321,843
Public Works-Parks	438,363	438,367	476,376	471,576	518,623	525,512
Community Development	538,868	463,544	326,750	322,050	407,008	413,160
Building	183,081	204,341	266,810	236,810	253,834	252,872
Recreation	814,941	800,656	838,500	813,660	808,922	814,203
Museum	66,890	73,486	83,400	79,430	79,831	81,054
Arts & Culture	37,353	41,912	43,000	43,000	44,680	44,698
FY 13/14 Tech Allocation	-	-	(94,000)	-	53,000	-
Subtotal	\$ 11,836,271	\$ 11,322,080	\$11,785,362	\$ 11,776,645	\$ 12,011,095	\$ 12,181,474
General Fund Transfers	471,599	828,302	379,706	1,396,206	1,742,600	1,609,900
Expenditure Totals:	\$12,307,869	\$12,150,382	\$12,165,068	\$13,172,851	\$13,753,695	\$13,791,374



# **SALARIES & BENEFITS**

All positions listed in the General Fund are fully funded with full benefit costing. Fully benefited non-safety employees have been budgeted at top step; an average rate was estimated for Police Officers, Sergeants and the Captain are based on the current employees; specialty pays are budgeted as a separate line item. Hourly employees have been budgeted at mid-range. Changes include the following:

FY12/13: Addition of a 1.0 Measure O funded Maintenance Worker, deletion of a 1.0 Facilities Maintenance Supervisor, addition of a .50 Maintenance Superintendant, partial year funding for Finance Director position, and a .250 reduction in a Sports Coordinator.

FY 13/14: Full funding of the Community Development Director position, deletion of a .33 Development Services Technician, addition of 1.0 Environmental Projects Manager, and the addition of a .25 Records Clerk for half of the year. Staff is in the process of determining whether the remaining .67 Development Services Technician should be filled or staffed by the Finance and/or the City Manager Departments.

FY14/15: Addition of Measure O funded Maintenance Worker and the reinstatement of .10 voluntary reduction in the City Clerk position. The savings from the City Clerk reduction was used to partially fund the initial purchase of the Sire software package.

The table below summarizes the budget positions & hours, and the following page provides a detail summary of the staffing budget changes.

	FY07/08	FY08/09	FY09/10	FY10/11	FY11/12	FY12/13	FY13/14	FY14/15
General Fund	Actual	Actual	Actual	Actual	Actual	Estimated	Proposed	Planned
Elected								
City Council	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Treasurer	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Elected - Total FTE's	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00
<b>Fully Benefited by Dept</b>								
City Attorney	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Finance	5.25	5.38	4.38	4.38	3.95	4.38	4.38	4.38
City Manager	6.75	6.75	6.75	6.75	7.00	6.90	6.90	7.00
Museum	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75
Arts Commission	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Police	32.75	32.75	30.25	30.25	29.59	30.25	30.50	30.50
CDD	5.67	6.67	6.17	4.67	4.12	3.92	4.67	4.67
Public Works	14.33	14.33	12.33	12.33	11.83	12.33	13.00	14.00
Recreation	3.00	3.00	3.00	3.00	3.00	2.75	2.75	2.75
Dept - Total FTEs	68.50	69.63	63.63	62.13	60.24	61.28	62.95	64.05
Change from prior year	2.50	1.13	(6.00)	(1.50)	(1.89)	1.04	1.67	1.10

# **SALARIES & BENEFITS (continued)**

City services are primarily staff delivered, therefore staffing is the most significant expenditure. For the FY13/14 Budget staffing costs total \$7,768,290 in the General Fund. This represents a 3.9% increase from the FY12/13 Adopted Budget. This is primarily due to full staffing of the Community Development Director position, addition of a Measure O funded Maintenance Worker, and the addition of a 1.0 Environmental Projects Manager, net of a .33 reduction of a Development Services Technician. In addition to benefit costs associated with these positions, negotiated flexible benefits increased by \$25-\$50 per a month in the FY12/13 Estimated and FY13/14 Proposed budgets.

The increase in FY14/15 includes an estimated 2.5% CPI-based COLA for all bargaining units. This COLA was negotiated in all contracts with the exception of the Police Officers Association and Police Captains bargaining units.

	FY10/11	FY11/12	FY12/13	FY12/13	FY13/14	FY14/15
Staffing by Category	Actual	Actual	Adopted	Estimated	Proposed	Planned
Salary	\$4,461,563	\$4,344,192	\$4,585,400	\$4,479,216	\$4,802,687	\$4,909,221
Salary Temp	322,870	319,164	270,800	274,400	308,200	308,900
Overtime	150,666	207,063	277,500	278,660	217,432	222,181
Specialty Pays	247,940	217,278	228,100	222,919	198,479	201,491
Benefits	2,075,843	2,083,246	2,115,400	2,088,672	2,241,492	2,290,281
Total Staffing	\$7,258,883	\$7,170,943	\$7,477,200	\$7,343,867	\$7,768,290	\$7,932,074

	FY10/11	FY11/12	FY12/13	FY12/13	FY13/14	FY14/15
Staffing by Department	Actual	Actual	Adopted	Estimated	Proposed	Planned
City Council	\$38,248	\$38,884	\$36,700	\$37,611	\$37,200	\$37,200
City Manager	607,166	646,900	610,800	574,288	631,907	654,099
Personnel	127,900	141,859	158,700	158,700	157,997	161,974
Finance	414,198	414,081	495,800	496,880	493,672	504,298
Law Enforcement	3,580,664	3,621,617	4,030,100	3,845,238	3,896,849	4,002,059
Parking Enforcement	221,803	184,739	241,300	240,750	245,514	250,692
Lifeguard	68,870	49,954	-	-	-	-
Streets	734,596	686,504	623,700	651,790	802,110	847,337
Fleet	80,148	81,163	83,800	84,000	112,308	114,050
Parks	275,340	284,445	301,100	295,100	318,918	325,322
Community Development	463,873	337,010	253,400	229,900	301,253	307,678
Building	111,232	158,647	202,900	203,500	202,139	206,485
Recreation	474,325	457,713	460,600	453,810	444,182	448,447
Museum	55,707	57,015	60,100	60,100	59,041	60,233
Arts & Culture	4,813	10,411	12,200	12,200	12,200	12,200
Potential reallocation667 Tech.	-	-	(94,000)	-	53,000	-
Total Staffing	\$7,258,883	\$7,170,943	\$7,477,200	\$7,343,867	\$7,768,290	\$7,932,074

## **Staffing Budget Assumptions - Salary**

There are five bargaining groups in the City. The Management employees are on individual contracts. The hourly employees are not included in any of these groups and are not represented by a union. The following table lists the different groups, the start and end dates of their current agreements.

	Date Current	Date Current
Group	<u>Agreement Begin</u>	<b>Agreement Expires</b>
Assoc. of Capitola		
Employees/General Govt. (ACE)	7/1/2012	6/30/2015
Confidential Group	7/1/2012	6/30/2015
Mid-Management	7/1/2012	6/30/2015
Police Captains	7/1/2012	6/30/2013
Police Officers Association (POA)	8/5/2012	6/30/2013

The City is currently in the process of negotiating contracts with the Police Captains and POA bargaining units. It is anticipated these negotiations will conclude prior to the end of the FY12/13.

Retirement costs are not projected to increase due to the existing caps on retirement costs.

# **Staffing Budget Assumptions - Overtime**

The following table provides the detail for the overtime budget. The overtime budget for the Police Department increased in FY11/12 and FY 12/13 due to multiple vacancies, a few significant police efforts; and the carry-forward of grant funding. This trend is anticipated to decrease in FY 13/14 due to staffing levels and reduced grant funding. In FY 13/14, \$38,300 is anticipated to come from the SLESF grant program.

Overtime	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
City Manager	\$796	\$793	\$300	\$0	\$300	\$300
Finance	5,302	9,512	11,600	11,600	5,477	\$5,614
Police *	123,716	183,857	248,300	256,600	194,800	\$199,230
Public Works	16,545	10,443	14,600	8,200	12,000	\$12,000
Community Development	1,542	715	400	-	-	\$0
Recreation	2,719	1,743	2,300	2,260	4,855	\$5,037
Arts & Culture	\$46	\$0	\$0	\$0	\$0	\$0
Total Overtime	\$150,666	\$207,063	\$277,500	\$278,660	\$217,432	\$222,181

<sup>\*</sup> Police Overtime

General Fund \$156,500

Grant Funded \$38,300

\$194,800

# Staffing Budget Assumptions - Specialty Pay

The FY13/14 & FY14/15 budget includes the following specialty pays in the calculation of staffing costs; these are also added to the calculation of the overtime rate. Specialty pays include education, longevity, bilingual as well as a variety of others mainly in the police department.

Specialty Pays	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
City Manager	\$13,071	\$8,834	\$4,600	\$4,600	\$0	\$0
Finance	1,601	1,661	1,600	1,600	1,616	\$1,656
Police	169,201	152,539	167,900	162,719	156,775	\$158,744
Public Works	58,009	44,154	42,100	42,100	34,709	\$35,578
Community Development	4,158	6,382	4,500	4,500	-	-
Recreation	-	1,782	3,400	3,400	3,439	\$3,525
Museum	1,900	1,927	4,000	4,000	1,940	1,988
Total Specialty Pays	\$247,940	\$217,278	\$228,100	\$222,919	\$198,479	\$201,491

# **Staffing Budget Assumptions – Benefits**

#### **Benefits -Post Retirement Medical Benefit**

The City of Capitola's contribution toward employee and annuitant Health Benefit enrollment is at the minimum amount provided under Government Code Section 22826 of the Public Employees Medical and Hospital Care Act. This is contract expenditure within the City Manager's Personnel Department budget. The table of minimum monthly contribution per retired employee is as follows:

- January 1, 2010 \$105
- January 1, 2011 \$108
- January 1, 2012 \$112
- January 1, 2013 \$115
- January 1, 2014 \$119

### **Benefits – Public Employee Retirement System (PERS)**

The City offers defined benefit retirement plans to safety and non-sworn employees, except hourly/seasonal employees. These retirement plans are administered by California Public Employee Retirement Systems ("CalPERS" or "PERS"). The Safety plan is 3% @ 50 and the Miscellaneous plan is 2.5% @ 55. Both plans include a cap on the total amount the City contributes to employee's retirement costs. A CalPERS member becomes eligible for retirement benefits upon reaching the age of 50 with at least 5 years of credited services (total service across all CalPERS employers). The City's retirement costs are defined as a percentage of payroll, which is actuarially determined annual by CalPERS.

<u>City Payment Cap</u> In 2007, Capitola instituted a cap on the amount the City would contribute toward employee retirement costs at 28.291% for Safety and 16.488% for Miscellaneous. During 2012 collective bargaining sessions, employee groups agreed to reduce the City's cap by 5% on new hires for their first five years of employment. These employees are considered to have a Classic Tier II benefit. The FY 13/14 PERS rate for Classic Tier I and Tier II Safety is 38.312% with employees paying 10.021% and 15.021%, respectively. For the Miscellaneous Group, the rate for Classic Tier I and Tier II is 25.579% and employees pay 9.091% and 14.091%, respectively.

<u>Pension Obligation Bonds (POB)</u>. In July 2007, the City Council authorized the issuance of pension obligation bonds (POB) for approximately \$5 million to refinance the unfunded liability with CalPERS. Additionally, on that date, Council authorized that \$1 million of City available funds to be used to pay down the PERS unfunded liability by June 30, 2007.

<u>Public Employees Pension Reform Act (PEPRA)</u>. On September 12, 2012, Governor Brown signed the California Public Employees' Pension Reform Act of 2013 (PEPRA) into law. This law became effective on January 1, 2013 and will require all employees who were not previously members of the PERS reciprocal system to be placed in an alternate retirement plan. The City's PEPRA plan for Safety employees is 2.7% at 50 and 2% at 62 for Miscellaneous Employees. This new plan requires that the City and plan members contribute an equivalent share of retirement costs. The rates for public safety and Miscellaneous employees are 11.5% and 6.25%, respectively.

For additional bond information, refer to the Multi-Year Assets and Obligations section of the budget.

# CONTRACT SERVICES

	SERVICES						
		F	Y12/13	F	Y13/14	F	Y14/15
Department	Contract Description	Es	stimated	Pr	roposed	F	Planned
City Council	Gen/Admin Winter shelter	\$	14,600	\$	14,600	\$	14,600
City Council	Gen/Admin Contracts - general		1,500		2,000		2,000
City Council	Gen/Admin Begonia Fesitival		5,000		5,000		5,000
City Council	Gen/Admin CVC		17,250		-		-
City Council	Other, Events & Tourism Cap-Soq Chamber of Comm.	\$	22,500	\$	23,500	\$	23,500
City Council Total		\$	60,850	\$	45,100	\$	45,100
City Manager	Environmental Svcs SCC-Hazardouse waste disp fee	\$	25,000	\$	25,000	\$	25,000
City Manager	Environmental Svcs JPA-Pollution control		2,700		2,700		2,700
City Manager	Environmental Svcs E-Waste day		330		500		500
City Manager	Environmental Svcs Garage sale day		1,300		1,300		1,300
City Manager	Environmental Svcs Central coast recycling media		5,000		5,000		5,000
City Manager	Environmental Svcs Recycling services		7,200		7,200		7,200
City Manager	Environmental Svcs Recycling prog-NB Middle School		4,200		4,200		4,200
City Manager	Gen/Admin Muni code codification services		4,000		4,000		4,000
City Manager	Gen/Admin Records management-storage		3,000		5,000		5,000
City Manager	Gen/Admin Council Election		20,000		-		15,000
City Manager	Gen/Admin Contracts - general		6,478		6,500		6,500
City Manager	Info Tech Contracts City web site services		4,000		4,000		4,000
City Manager	Gen/Admin Newsletter		6,000		6,000		6,000
City Manager	Temp. Staff & Instr. Temporary staff		3,094		3,000		3,000
City Manager	Other contract services Unanticipated events budget	\$	5,000	\$	10,000	\$	5,000
City Manager Total		\$	97,302	\$	84,400	\$	94,400
Personnel	Personnel Svcs Background investigations	\$	10,000	\$	5,000	\$	5,000
Personnel	Personnel Svcs Medical examinations		3,500		3,500		3,500
Personnel	Other contract services Flex-Health Admin		4,800		6,500		6,500
Personnel	Gen/Admin Contracts - general		4,000		4,000		4,000
Personnel	Legal svcs Labor and personnel related		6,000		5,000		5,000
Personnel	Personnel Svcs Recruitment services		2,000		1,500		1,500
Personnel	Personnel Svcs Education reimbursement	\$	2,000	\$	2,000	\$	2,000
Personnel Total		\$	32,300	\$	27,500	\$	27,500
City Attorney	Gen/Admin Contracts - general	\$	8,000	\$	10,000	\$	5,000
City Attorney	Legal svcs Legal services - general		133,600		135,000		135,000
City Attorney	Legal svcs Special services	\$	150,000	\$	50,000		35,000
City Attorney Total		\$	291,600	\$	195,000	\$	175,000
Finance	Fin Svcs Audit-Annual financial audit	\$	55,000	\$	32,000	\$	34,000
Finance	Fin Svcs Audit-OPEB valuation GASB 45		-		6,500		-
Finance	Fin Svcs Bank fees (excl cr card fees)		4,500		5,000		5,000
Finance	Fin Svcs SCC-Property tax admin fee		35,000		12,000		12,000
Finance	Fin Svcs State of CA Admin services		10,000		-		-
Finance	Fin Svcs Audit-Sales tax (1%)		8,000		5,000		5,000
Finance	Fin Svcs Audit-Sales tax(city 1/4%)		500		2,000		2,000
Finance	Fin Svcs Sales tax report (STAR)		4,650		4,750		4,845
Finance	Fin Svcs State mandated claims svcs		2,700		2,700		2,800
Finance	Fin Svcs State of CA-ST admin fee, 1%		55,000		58,000		61,000
Finance	Fin Svcs State of CA-ST admin fee, local		25,000		50,000		50,000
Finance	Fin Svcs Dissolution legal fees		17,000		8,000		8,000
Finance	Gen/Admin Contracts - general		2,500		5,000		5,000
Finance	Fin Svcs Collections services		600	_	600	_	600
Finance	Fin Svcs Financial consultant	\$	5,000	\$	5,000	\$	5,000
Finance Total		\$	225,450	\$	196,550	\$	195,245

		F	Y12/13	FY13/14		F	Y14/15
Department	•	Es	timated	Pr	oposed	Ρ	lanned
Law Enforcement	Police Svcs SCC-Booking fees	\$	6,600	\$	6,000	\$	6,000
Law Enforcement	Police Svcs SCC-Blood alcohol trust fund		4,500		4,500		4,500
Law Enforcement	Police Svcs SCC-Anti-Crime Team		18,000		18,000		18,000
Law Enforcement	Police Svcs SCC-Sexual assault response prog		5,300		5,400		5,400
Law Enforcement	Personnel Svcs Background investigations		500		500		500
Law Enforcement	Other contract services Uniform cleaning services		6,500		6,500		6,500
Law Enforcement	Police Svcs Red light enforcement		85,500		85,500		85,500
Law Enforcement	Police Svcs SCC-Info svcs for SCAN chgs		6,100		6,100		6,100
Law Enforcement	Fin Svcs Collections-booking fees		1,000		1,000		1,000
Law Enforcement	Fin Svcs Collections-false alarms		300		300		300
Law Enforcement	Fin Svcs Collections-DUI cost recovery		1,000		1,200		1,200
Law Enforcement	Grant funded Allied Agencies		56,100		39,200		39,200
Law Enforcement	Prop & equip Comm - local & long distance		5,000		5,000		5,200
Law Enforcement	Prop & equip Comm - T-1 line		10,000		10,000		10,400
Law Enforcement	Prop & equip Comm - mobile phone		27,800		27,800		29,200
Law Enforcement	Police Svcs Hazardous material response - SV		4,500		4,500		4,500
Law Enforcement	Police Svcs Towing service		1,500		1,000		1,000
Law Enforcement	Police Svcs SCCECC JPA-SCRMS		19,600		19,000		19,000
Law Enforcement	Police Svcs SCCECC-911 JPA		420,300		400,000		400,000
Law Enforcement	Prop & equip Property alarm service		2,400		2,000		2,100
Law Enforcement	Prop & equip Property repair and maintenance		2,400		1,500		1,600
Law Enforcement	Prop & equip Equipment repair and maintenance		9,500		10,000		10,400
Law Enforcement	Rental contracts Equipment and vehicles		3,850		3,500		3,600
Law Enforcement	Gen/Admin Contracts - general		1,500		-		-
Law Enforcement	Police Svcs Investigation and hearing svcs	\$	500	\$	500	\$	500
Law Enforcement Total		\$	700,250	\$	659,000	\$	661,700
		•	,	•	,	•	
Parking Enforcement	Police Svcs State of CA-DMV processing fee	\$	7,800	\$	7,800	\$	7,800
Parking Enforcement	Police Svcs State of CA-Equip Assess		1,000		1,000		1,000
Parking Enforcement	Police Svcs State of CA-Reg assess		32,500		32,500		32,500
Parking Enforcement	Police Svcs State of CA-Immed & Critical nd		25,000		25,000		25,000
Parking Enforcement	Police Svcs State of CA-St Court Facilities		13,000		13,000		13,000
Parking Enforcement	Police Svcs State of CA-Trial Court Trust Fd		22,900		22,900		22,900
Parking Enforcement	Police Svcs SCC-Citation processing		38,000		38,000		38,000
Parking Enforcement	Police Svcs SCC-Criminal Justice Fac surchg		13,000		13,000		13,000
Parking Enforcement	Police Svcs SCC-Courthouse surcharge		13,000		13,000		13,000
Parking Enforcement	Fin Svcs Courier-Cash & Coin		15,000		11,000		7,000
Parking Enforcement	Fin Svcs Credit card merchant fees		26,500		35,000		40,000
Parking Enforcement	Prop & equip Property repair and maintenance		11,000		18,000		18,700
Parking Enforcement	Prop & equip Equipment repair and maintenance		1,000		1,000		1,100
Parking Enforcement	Prop & equip Wheelchair purchase and repairs		13,000		10,000		10,400
Parking Enforcement	Prop & equip Parking Meter Repairs		5,000		4,000		3,000
Parking Enforcement	Prop & equip Change Machine Repair	\$	1,500	\$	1,000	\$	-
Parking Enforcement		\$	239,200	\$	246,200	\$	246,400
Lifeguard Services	Police Svcs Lifeguard Services	\$	69,000	\$	74,400	\$	74,400
Lifeguard Services	Police Svs - Lifeguard Special Events	Ψ	1,000	Ψ	1,000	Ψ	1,000
Lifeguard Services To	The state of the s	\$	70,000	\$	75,400	\$	75,400
_		_					
Animal Services  Animal Services Total	Police Svcs Animal services	<u>\$</u>	19,000 <b>19,000</b>	\$ <b>\$</b>	22,000 <b>22,000</b>	<u>\$</u>	22,800 <b>22,800</b>
Anninai Services Total		Φ	19,000	Ф	22,000	Φ	22,000

Department	Contract Description		Y12/13 stimated		Y13/14 oposed	Y14/15 Planned
Streets	PW & Trans. Inspections		30,000		30,000	30,000
Streets	PW & Trans. CA NPDES-storm water mgmt prog		50,000		30,000	30,000
Streets	Grant funded Pass Through		250		-	-
Streets	PW & Trans. Electrical services		6,000		6,000	6,000
Streets	PW & Trans. PW Engineering services		21,100		25,000	27,500
Streets	Prop & equip Comm - T-1 line		2,200		-	-
Streets	Prop & equip Comm - mobile phone		6,500		6,500	6,500
Streets	Prop & equip Eucalyptus maintenance -Park Ave		4,000		4,000	4,000
Streets	Prop & equip Riparian Restoration		10,000		10,000	10,000
Streets	Rental contracts Union Pacific RR yearly		500		500	500
Streets	Temp. Staff & Instr. Temporary staff		30,000		30,000	30,000
Streets	Temp. Staff & Instr. Hope Services		12,600		13,000	13,000
Streets	Other contract services Legal notices		-		1,000	1,000
Streets	Other contract services Unanticipated events budget		5,000		10,000	10,000
Streets Total	Chief contract convictor characters are the badget	\$	269,150	\$	261,000	\$ 263,500
Facilities	PW & Trans. ADA compliance	\$	10,000	\$	10,000	\$ 10,000
Facilities	Prop & equip Property mgmt fee - pac cove mhp	·	,		,	•
Facilities	PW & Trans. Tree services		1,400		-	_
Facilities	PW & Trans. Electrical services		500		200	200
Facilities	Prop & equip Comm - local & long distance		1,800		1,000	1,000
Facilities	Prop & equip Comm - T-1 line		2,000		2,100	2,100
Facilities	Prop & equip Utility serv - gas and electric		45,200		47,365	47,365
Facilities	Prop & equip Utility serv - sanitation distr		5,700		6,700	6,800
Facilities	Prop & equip Utility serv - water		14,000		8,700	8,700
Facilities	Prop & equip Janitorial services		31,000		34,000	34,000
Facilities	Prop & equip Property alarm service		1,000		1,000	1,000
Facilities	Prop & equip Property repair and maintenance		34,700		44,000	44,000
Facilities	Prop & equip Pacific Cove MHP maintenance		1,100		,000	,000
Facilities	Prop & equip Equipment repair and maintenance		8,500		19,500	19,500
Facilities	Prop & equip Landscape services		500		19,500	19,500
Facilities Total	Total Faciliites	\$	157,400	\$	174,565	\$ 174,665
		,		•	•	
Fleet	Prop & equip Equipment repair and maintenance	\$	6,000	\$	5,000	\$ 5,000
Fleet	Temp. Staff & Instr. Mechanic		20,000		-	-
Fleet Total		\$	26,000	\$	5,000	\$ 5,000
Parks	Prop & equip Comm - mobile phone	\$	2,500	\$	2,500	\$ 2,500
Parks	Prop & equip Utility serv - gas and electric		5,850		5,585	5,585
Parks	Prop & equip Utility serv - sanitation distr		8,600		10,500	10,500
Parks	Prop & equip Utility serv - water		61,900		62,200	62,200
Parks	Prop & equip Janitorial services		10,000		10,000	10,000
Parks	Prop & equip Property repair and maintenance		8,100		11,500	11,500
Parks	Prop & equip Equipment repair and maintenance		2,500		15,500	15,500
Parks	Rental contracts Equipment and vehicles		500		500	500
Parks	PW & Trans. Tree services		15,100		15,000	15,000
Parks Total		\$	115,050	\$	133,285	\$ 133,285

			FY12/13		FY13/14		FY14/15		
Department	Contract Description	E	stimated	Р	roposed		Planned		
Community Develop.	Other contract services Legal notices	\$	2,000	\$	3,000	\$	3,000		
Community Develop.	Gen/Admin Contracts - general		28,000		10,000		10,000		
Community Develop.	Legal Svcs - general		2,000		5,000		5,000		
Community Develop.	Legal Svcs - dissolution legal fees		5,800		10,000		5,000		
Community Develop.	Plng & Hsg Housing grant admin		12,000		15,000		15,000		
Community Develop.	Plng Svcs - library planning		-		15,000		20,000		
Community Develop.	Info Tech Contracts Geographic information systems		5,900		5,900		5,900		
Community Developm		\$	55,700	\$	63,900	\$	63,900		
Building	Info Tech Contracts Building permit tracking system	\$	1,500	\$	1,500	\$	1,500		
Building	Bldg Svcs Engineering & Inspections		2,000		2,000		2,000		
Building	Bldg Svcs Bldg plan checks - outsourced		10,000		25,000		20,000		
Building Total		\$	13,500	\$	28,500	\$	23,500		
Recreation	Personnel Svcs Background investigations	\$	1,000	\$	1,300	\$	1,300		
Recreation	Other contract services Events liability insurance		1,500		1,000		1,000		
Recreation	Fin Svcs Credit card merchant fees		18,000		18,000		18,000		
Recreation	PW & Trans. Transportation-Rec program		10,000		9,000		9,000		
Recreation	Temp. Staff & Instr. Rec contract inst and sports off		162,000		159,000		159,000		
Recreation	Temp. Staff & Instr. Recreation youth volunteers		8,000		8,000		8,000		
Recreation	Prop & equip Comm - local & long distance		2,200		2,200		2,200		
Recreation	Prop & equip Comm - T-1 line		2,000		2,000		2,000		
Recreation	Gen/Admin Contracts - general		4,000		3,500		3,500		
Recreation	Prop & equip Property repair and maintenance		550		1,000		1,000		
Recreation	Rental contracts Equipment and vehicles		600		600		600		
Recreation	Rental contracts Office equipment		-		1,000		1,000		
Recreation	Other contract services Advertising		300		500		500		
Recreation	Other contract services Mailing service		-		10,000		10,000		
Recreation	Other contract services Copying, printing and binding		31,000		30,000		30,000		
Recreation	Other contract services Photography	\$	4,500	\$	5,000	\$	5,000		
Recreation Total	Canon contract convictor inclographity	\$	245,650	\$	252,100	\$	252,100		
Museum	Prop & equip Comm - local & long distance	\$	1,400	\$	_	\$	_		
Museum	Rental contracts Land and buildings	Ψ	4,200	Ψ	4,600	Ψ	4,600		
Museum Total	Northal contracts Land and buildings	\$	5,600	\$	4,600	\$	4,600		
maccam rotal		•	0,000	•	1,000	•	.,000		
Arts & Culture	Other, Events & Tourism Art at the Beach coordinator	\$	3,200	\$	3,200	\$	3,200		
Arts & Culture	Other, Events & Tourism Twilight concert-sound engineer		5,500		6,000		6,000		
Arts & Culture	Other, Events & Tourism Twilight concert-band costs		12,200		13,200		13,200		
Arts & Culture	Other, Events & Tourism Jazz in the Park		2,500		2,500		2,500		
Arts & Culture Total		\$	23,400	\$	24,900	\$	24,900		
Grand Total		\$	2,647,402	\$	2,499,000	\$	2,488,995		

#### COMMUNITY BASED HEALTH AND HUMAN SERVICES PROVIDERS

Community Based Health and Human Service Providers' (previously reported as Community Grants) is a program that is entirely funded by the General Fund. Each year, a determination is made on the total funds available for distribution. In FY11/12, the City funded the grant program at 50% of the FY10/11 level, with additional funding contingent upon receiving flood damage reimbursements. Later in the fiscal year, the remaining 50% was funded, which brought the total program allocation to \$275,000.

Due to reduced General Fund revenues in FY12/13, an in-depth review of all grants was conducted, with a renewed emphasis on health and human services. This new focus is reflected in the FY12/13 funding amounts. The FY 13/14 budget includes \$250,000 in funding for Community Based Health and Human Service Providers. The FY13/14 distributions will be determined as part of the annual budget hearings.

		FY09-10	-	FY10-11		FY11-12	FY12-13		FY13-14
AGENCY	Actual			Actual		Actual	Α	dopted	Proposed
ARTS:									
Cultural Council of Santa Cruz County	\$	4,147	\$	4,147	\$	4,147	\$	930	-
TOTAL - ARTS	\$	4,147	\$	4,147	\$	4,147		930	-
ENVIRONMENTAL:									
Save Our Shores					\$	1,379	\$	1,309	
O'Neill Sea Odyssey		5,816		5,816	Ψ	5,816	Ψ	2,746	_
TOTAL - ENVIRONMENTAL	\$		\$		\$	<b>7,195</b>	\$	4,055	-
TOTAL - ENVIRONMENTAL	Þ	5,816	Ф	5,816	Þ	7,195	Ф	4,000	-
COMMUNITY CONTRIBUTIONS									
Community Action Board, Inc.	\$	1,356	\$	1,356	\$	1,356		1,286	
Conflict Resolution Program		2,758		2,758		2,758		2,686	
Native Animal Rescue		1,188		1,188		1,188		1,118	
Volunteer Center of Santa Cruz County		1,356		1,356		1,356		1,286	
TOTAL - COMMUNITY CONTRIBUTIONS	\$	6,658	\$	6,658	\$	6,658	\$	6,376	-
HUMAN SERVICES:	•	4.005	Φ.	4.005	Φ.	4 005	<u></u>	7 405	
Advocacy, Inc.	\$	4,235	\$	4,235	\$	4,235	\$	7,165	
Big Brothers/Big sisters		2,762		2,762		2,762		2,692	
Cabrillo College Stroke Center		6,758		6,758		6,758		6,688	
California Grey Bears, Inc.		13,941		13,941		13,941		13,871	
California Rural Legal Assistance		3,626		3,626		3,626		-	
Campus Kids Connection - After School		16,565		16,565		16,565		16,495	
Central Coast Center for Independent Living		14,697		14,697		14,697		4,627	
Child Development Resource Center		1,356		1,356		1,356		-	
Community Bridges		110,528		110,528		110,528		105,748	
Court-Appointed Special Advocates		2,227		2,227		2,227		2,157	
Dientes Community Dental Care		1,378		1,378		1,378		1,308	
Families in Transition of Santa Cruz County		2,422		2,422		2,422		2,352	
Family Service Agency of Santa Cruz		8,599		8,599		8,599		8,777	
Homeless Services Center		2,508		2,508		2,508		2,500	
Hospice Caring Project		1,380		1,380		1,380		1,310	
Mid-County Senior Center		-		-		-		-	
Parents Center, Inc.		7,088		7,088		7,088		7,018	
Santa Cruz AIDS Project		9,150		9,150		9,150		7,080	
Santa Cruz Community Counseling Ctr - Youth									
Services		6,886		6,886		6,886		6,816	
Santa Cruz County Child Abuse Prevention									
Council (United Way)		6,107		6,107		6,107		6,037	
Santa Cruz County Red Cross		1,379		1,379		-		-	
Santa Cruz Toddler Care Center		1,234		1,234		1,234		1,164	
Second Harvest Food Bank - Santa Cruz/San									
Benito		9,825		9,825		9,825		9,755	
Senior Citizens Legal Services		9,743		9,743		9,743		9,673	
Senior Network Services		2,461		2,461		2,461		2,391	
Seniors Council - Santa Cruz/San Benito		3,277		3,277		3,277		3,207	
Survivor's Healing Center		528		528		528		-	
United Way - Community Asst., 2-1-1 Help Line		-		-		-		1,860	
Vista Center for the Blind (formerly Doran)		1,841		1,841		1,841		1,771	
WomenCare		2,265		2,265		2,265		2,195	
Women's Crisis Support		3,613		3,613		3,613		3,543	
TOTAL - HUMAN SERVICES	\$	258,378	\$	258,378	\$	256,999	\$	238,199	-
	Ĺ	, -	Ĺ	, -	Ĺ	,,	Ĺ	,	
TOTAL COMMUNITY GRANTS	\$	275,000	\$	275,000	\$	275,000	\$	249,561	-

# MATERIALS, SUPPLIES, TRAINING, AND MEMBERSHIPS

The following table provides a history of the material and supply budgets by department. The FY11/12 and prior includes both Materials & Supplies and Training. Beginning with FY12/13, Training is a separately budgeted category. Refer to the General Fund Department section for additional information.

Materials and Supplies		FY10/11 Actual		FY11/12 Actual		FY12/13 Adopted	FY12/13 Estimated		FY13/14 Proposed	FY14/15 Planned
City Council	\$	2,793	\$	1.793	\$	3.500	\$ 3.315	\$	3.700	\$ 3.700
City Manager	•	9,633	·	17,109	·	30,200	25,200	·	24,700	24,200
Finance		733		967		2,000	2,400		2,000	2,000
Police Department		94,573		129,645		91,600	93,250		90,900	96,100
Public Works		278,594		286,024		316,500	314,000		314,800	317,300
Community Development		5,372		17,830		8,000	4,000		4,700	4,700
Recreation		59,331		59,794		69,700	64,600		65,200	65,200
Museum		7,593		8,180		13,500	9,500		12,000	12,000
Arts & Culture		9,139		5,936		5,500	5,500		5,600	5,600
<b>Total Materials and Supplies</b>	\$	467,760	\$	527,278	\$	540,500	\$ 521,765	\$	523,600	\$ 530,800

		FY10/11		FY11/12		FY12/13		FY12/13		FY13/14		FY14/15
Training and Memberships		Actual		Actual		Adopted		Estimated		Proposed		Planned
City Council	\$	16.877	\$	15.404	\$	18,400	\$	17,925	\$	17,800	\$	17,500
City Manager	•	6,157	•	6,297	•	6,500	•	6,830	•	8,555	•	8,555
Finance		4,603		3,298		4,300		6,000		6,000		6,000
Police		18,858		12,609		12,400		25,200		23,600		24,400
Public Works		950		780		1,350		1,350		1,600		1,600
Community Development		3,891		5,830		6,100		3,500		12,600		11,600
Recreation		2,048		1,560		2,000		2,000		2,000		2,000
Museum		460		385		-		30		125		125
Total Training	\$	53,845	\$	46,163	\$	51,050	\$	62,835	\$	72,280	\$	71,780

#### INTERNAL SERVICES

Internal Service Funds are used to finance special activities and services performed by one City department for another on a cost and reimbursement basis. Shared costs are identified, designated reserves are targeted, and costs are allocated to all departments benefiting from these activities and services. The methodology for cost allocation for each Internal Service Fund (Workers Compensation; Self Insurance Liability; Stores; Information Technology; PERS; and Equipment Replacement) is described in the Internal Service Fund section. In FY12/13, the PERS Internal Service Fund was discontinued to simplify accounting. Payments for the employer's share of PERS payroll costs and pension obligation bond payments will now be paid directly from the General Fund. Previously, the employer's share of PERS payroll costs were excluded from the following tables, and instead reported as PERS benefits in the Staffing Cost section.

In FY 13/14 and FY 14/15, the costs of the liability fund increased due to a change in the method used to calculate insurance rates. This change also resulted in a reduction in the cost of Workers Compensation insurance.

Internal Services	FY10/11 Actual		FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated		FY13/14 Proposed	FY14/15 Planned
Stores Fund	\$ 28,500	\$	30,700	\$ 34,450	\$ 34,450	\$	40,000	\$ 40,000
Information Technology Fund	115,200	·	117,000	141,400	141,400	Ċ	137,000	128,000
Equipment Replacement Fund	100,000		103,000	89,973	89,973		105,529	105,529
Self Insurance Liability Fund	142,800		128,400	146,450	146,450		194,996	199,396
Workers Compensation Fund	473,000		467,775	528,100	528,100		415,400	429,900
Total Internal Services	\$ 859,500	\$	846,875	\$ 940,373	\$ 940,373	\$	892,925	\$ 902,825

### **GENERAL FUND TRANSFERS**

General Fund Transfers are funds that are moved directly from the General Fund to a specific fund for specified expenditures not expressly attributed to a department. Each of the funds listed in the table below are detailed in the section titled "Other Funds" for the Contingency Reserve, Emergency Reserve and the Compensated Absences Fund. The CIP is detailed in a separate section and the Pension Obligation Bond is detailed in the Multi-Year Assets and Obligations section.

In FY11/12 the flood disaster depleted the Emergency Reserve Fund. To assist in restoring emergency reserves, \$200,000 that was typically allocated to the CIP and \$137,500 that was used to fund Community Based Health and Human Service Providers (CBHHSP) were redirected to the Emergency Reserve Fund. In March of 2012, the decision was made to fully fund CBHHSP and the \$137,500 was transferred back to the General Fund. In FY12/13, a ¼ % sales tax measure (Measure O) was approved. Two of the primary Measure O goals include replenishing the reserves and funding street improvements. It was estimated that \$245,600 or one quarter of Measure O revenues would be received in FY12/13; with 56% applied towards the Reserve funds and 39% applied to CIP. In addition, at the Mid-Year Budget Presentation, a decision was made to allocate an additional \$350,000 from the General Fund balance to reserves. This combined amount is reflected in the FY12/13 Estimated budget. Measure O funding of \$954,000 has also been applied in FY 13/14 to the reserve and CIP funds.

Below is a summary of the transfers from the General Fund to other funds/reserves:

General Fund Transfers	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Transfer Out						
Emergency Reserve	\$ -	\$ 337,500	\$ -	\$ 162,500	\$ 154,400	\$ 159,800
Contingency Reserve	-		50,000	374,000	308,700	319,500
CIP Capital Projects	250,000	50,000	22,500	237,100	490,900	508,000
Information Technology	-	-	-	-	114,000	-
Equipment Acquisition	-	-	-	-	52,000	-
Compensated Absences	120,000	110,000	94,000	153,000	130,000	130,000
Parking Reserve	77,099	90,802	95,000	162,800	100,000	100,000
POB Pension Obligation Bond	24,500	240,000	60,000	60,000	240,000	240,000
Pacific Cove Bond	-		58,206	46,411	34,600	34,600
Redevelopment Property Tax Trust	-	-	-	200,395	-	-
Parking Lot Financing	-	-	-	-	88,000	88,000
OPEB	 -	-	-	-	30,000	30,000
Total Transfers Out	\$ 471,599	\$ 828,302	\$ 379,706	\$ 1,396,206	\$ 1,742,600	\$ 1,609,900

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# **DEPARTMENT OVERVIEW**



# CITY COUNCIL DEPARTMENT

#### **DEPARTMENT PURPOSE**

The City Council is composed of four Council Members and the Mayor, all of who are directly elected by the people. The Council elects the Mayor and Vice-Mayor annually and the Council Members serve four-year staggered terms. Although not granted special decision-making powers, the Mayor does represent the City in all ceremonial and official affairs. In 2002, the voters approved a 2 consecutive terms limit for council members. The City's Municipal elections are held the first Tuesday of November in each even-numbered year.

The Council meets regularly twice monthly on the second and fourth Thursdays. The purpose of the City Council is to establish local laws, to set policy, to reject or to approve programs, to allocate funds and provide direction, through the City Manager, to City staff to implement its policy. The Council can also appoint members to various local and regional committees, commissions and other boards.

As Capitola is a General Law City, its Council must act within the framework of limitations and procedures established by State Law. Local laws are established by ordinance and are compiled in a book called the Municipal Code. These laws are enforceable by the City, and violations thereof constitute an infraction. Other directives and policies of the City Council are recorded in Council resolutions and Council minutes.

#### **KEY CHANGES**

There are no significant funding changes in the City Council Department budget. There is a decrease in contract services related to the discontinued funding of the Santa Cruz Conference and Visitors Council. In FY 12/13, the budgeted amount was \$22,500.

#### FISCAL YEAR 2012/13 ACCOMPLISHMENTS

- Maintained environmental quality by banning plastic bags
- Increased public health by banning smoking in the Capitola Village
- Began update for a new website to enhance community outreach and public service
- Fiscal Policy: Increased the funding level of the Contingency Reserve to 15% and the Emergency Reserve to 10% thereby enhancing the City's fiscal stability.
- Successfully passed Measure 0, the ¼ cent sales tax increase to help fund disaster recovery, restore Public Works Crew staffing, hire a Community Service Officer for increased police presence in the Village, increase reserves and fund capital improvements.

#### FISCAL YEAR 2013/14 AND FISCAL YEAR 2014/15 GOALS

Goal  Develop projects and programs to maintain and enhance the quality of life in Capitola							
Fiscal Policy Principles							
Public Services Principles							
Public Improvement Principles							

# **CITY COUNCIL DEPARTMENT**

# **BUDGET SUMMARY**

City Council	FY10/11 Actual				FY12/13 Adopted	FY12/13 Estimated		FY13/14 Proposed		FY14/15 Planned	
Revenues											
General Fund	\$ 81,248	\$	134,845	\$	126,150	\$	126,401	\$	111,745	\$	111,593
Revenue Total	\$ 81,248	\$	134,845	\$	126,150	\$	126,401	\$	111,745	\$	111,593
Expenditures											
Personnel	\$ 38,248	\$	38,884	\$	36,700	\$	37,611	\$	37,200	\$	37,200
Contract services	21,130		73,465		60,850		60,850		45,100		45,100
Training & Memberships	16,877		15,404		18,400		17,925		17,800		17,500
Supplies	2,793		1,793		3,500		3,315		3,700		3,700
Internal service fund charges	2,200		5,300		6,700		6,700		7,945		8,093
<b>Expenditure Totals</b>	\$ 81,248	\$	134,845	\$	126,150	\$	126,401	\$	111,745	\$	111,593

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Mayor	1.0	1.0	1.0	1.0	1.0	1.0
Vice Mayor	1.0	1.0	1.0	1.0	1.0	1.0
Council Members	3.0	3.0	3.0	3.0	3.0	3.0
TOTAL FTE's	5.0	5.0	5.0	5.0	5.0	5.0

# **CITY MANAGER DEPARTMENT – OVERVIEW**

#### **MISSION STATEMENT**

The City Manager's Department is responsible for the overall administration of the City. Working closely with the City Council this department's priority is to assist them with policy legislation and direct policy implementation. In pursuing these endeavors emphasis is placed on excellence in customer services, thorough community outreach, recruiting and retaining skilled and knowledgeable employees, creating and maintaining a working environment that fosters creativity and innovation, and prioritizing scarce resources.

#### **DEPARTMENT PURPOSE**

Under the Council-Manager form of government used by Capitola, the City Council appoints a City Manager to serve as the City's chief administrative officer and be responsible for ensuring the policies of the City Council are implemented. The City Manager provides administrative direction and leadership to all City departments. The City Manager's Office is responsible for a wide variety of activities including general administration, personnel and labor relations.

#### **KEY CHANGES**

The City Managers Department had minor changes in the budget. Most significant is the reduction of \$15,000 for the City Council elections. This department maintains existing programs such as; solid waste & recycling programs, management of all franchise agreements, oversight of the City Attorney, Museum and Art & Cultural Commission. In addition, human resources programs including; liability & risk management, employee training, safety programs, and benefit administration are run by this department.

#### FISCAL YEAR 2013/14 AND FISCAL YEAR 2014/15 GOALS

Goal		Corresponding Principle
•	Manage, coordinate, and administer city activities	Public Service
•	Prudent management of funding resources	Fiscal Policy
•	Seek opportunities to increase economic development in Capitola	Fiscal Policy

# **CITY MANAGER DEPARTMENT - SUMMARY**

#### **BUDGET SUMMARY**

	_	Y10/11	FY11/12	FY12/13		FY12/13	FY13/14	FY14/15
City Manager - Summary		Actual	Actual	Adopted	<u>E</u>	stimated	 Proposed	Planned
Revenue								
General Fund	\$	889,625	\$ 978,307	\$ 1,012,478	\$	967,520	\$ 1,008,524	\$ 1,035,876
Licenses and permits		3,443	4,782	3,000		3,000	4,000	4,000
Other revenues		8,570	-	-		-	-	
Revenue Totals	\$	901,638	\$ 983,089	\$ 1,015,478	\$	970,520	\$ 1,012,524	\$ 1,039,876
Expenditures								
Personnel	\$	735,066	\$ 788,759	\$ 769,500	\$	732,988	\$ 789,904	\$ 816,073
Contract services		102,281	118,724	133,378		129,602	111,900	121,900
Training & Memberships		6,157	6,297	6,500		6,830	8,555	8,555
Supplies		9,633	17,109	30,200		25,200	24,700	24,200
Internal service fund charges		48,500	52,200	75,900		75,900	77,465	69,148
Expenditure Totals	\$	901,638	\$ 983,089	\$ 1,015,478	\$	970,520	\$ 1,012,524	\$ 1,039,876

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
City Manager	1.00	1.00	1.00	1.00	1.00	1.00
City Clerk	1.00	1.00	0.90	0.90	0.90	1.00
Administrative Services Director	0.00	1.00	1.00	1.00	1.00	1.00
Assistant to the City Manager	0.75	0.00	0.00	0.00	0.00	0.00
Executive Assistant	1.00	1.00	1.00	1.00	1.00	1.00
Information System Specialist	1.00	1.00	1.00	1.00	1.00	1.00
Records Coordinator	1.00	1.00	1.00	1.00	1.00	1.00
Receptionist	1.00	1.00	1.00	1.00	1.00	1.00
TOTAL FTE's	6.75	7.00	6.90	6.90	6.90	7.00

# **CITY MANAGER DEPARTMENT – ADMINISTRATION**

#### **MISSION STATEMENT**

The City Manager's Department is responsible for the overall administration of the City. Working closely with the City Council this department's priority is to assist them with policy legislation and direct policy implementation. In pursuing these endeavors emphasis is placed on excellence in customer services, thorough community outreach, recruiting and retaining skilled and knowledgeable employees, creating and maintaining a working environment that fosters creativity and innovation, and prioritizing scarce resources.

#### **DEPARTMENT PURPOSE**

The purpose of this division is to implement the policies of the City Council and provide leadership and direction to the city departments.

#### **KEY CHANGES**

• There are no significant changes in the FY13/14 and FY14/14 City Manager's budget.

#### FISCAL YEAR 2012/13 ACCOMPLISHMENTS

- Submitted a balance budget
- Successfully coordinated and administered the activities of the city
- Advised and informed the City Council on policy and action matters
- Reviewed and assessed City services through a benchmark study
- Pacific Cove Mobile Home Park: worked in partnership with Public Works to facilitate sale of mobile homes.
- Increased Recycling Diversion Rate from 67% to 68%
- Conducted outreach and education to increase city recycling diversion rates through the annual garages sale, e-waste day and a reusable bag give-away.

### FISCAL YEAR 2013/14 AND FISCAL YEAR 2014/15 GOALS

Goal		Corresponding Principle
•	Maintain and deliver a balanced budget with options for council to establish public service priorities in the City of Capitola	
•	Utilize Measure O funds to reestablish the City's reserve accounts and enhance the City's resiliency	Fiscal Policy
•	Develop options to reduce long term obligations through near term investments	
•	Establish programs to enhance public safety in the Village	
•	Continue researching consolidation with other agencies to increase services and reduce cost.	Public Service
•	Leverage Measure O funds to obtain additional funding to complete priority Capital Improvement Projects.	Public Improvements
•	Enhance environmental programs through education and outreach. Continue to increase recycling diversion rates through expansion of existing programs.	Public Service

# **CITY MANAGER DEPARTMENT - ADMINISTRATION**

City Manager - Administration	_	Y10/11 Actual	_	Y11/12 Actual	_	Y12/13 dopted	-	Y12/13 stimated	_	Y13/14 oposed	_	Y14/15 Planned
Revenues												
General Fund	\$	722,122	\$	781,741	\$	797,178	\$	756,220	\$	799,222	\$	823,013
Licenses and permits		3,443		4,782		3,000		3,000		4,000		4,000
Other revenues		8,570		-		-		-		-		<u>-</u>
Revenue Totals	\$	734,135	\$	786,523	\$	800,178	\$	759,220	\$	803,222	\$	827,013
Expenditures												
Personnel	\$	607,166	\$	646,900	\$	610,800	\$	574,288	\$	631,907	\$	654,099
Contract services		70,223		80,551		101,078		97,302		84,400		94,400
Training & Memberships		6,157		6,297		6,500		6,830		8,555		8,555
Supplies		7,289		6,075		12,700		11,700		8,200		8,200
Internal service fund charges		43,300		46,700		69,100		69,100		70,160		61,759
Expenditure Totals	\$	734,135	\$	786,523	\$	800,178	\$	759,220	\$	803,222	\$	827,013

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
City Manager	0.65	0.65	0.65	0.65	0.65	0.65
City Clerk	1.00	1.00	0.90	0.90	0.90	1.00
Administrative Services Director	0.00	0.75	0.75	0.75	0.75	0.75
Assistant to the City Manager	0.65	-	-	-	-	-
Executive Assistant	0.50	0.50	0.50	0.50	0.50	0.50
Information System Specialist	1.00	1.00	1.00	1.00	1.00	1.00
Records Coordinator	1.00	1.00	1.00	1.00	1.00	1.00
Receptionist	1.00	1.00	1.00	1.00	1.00	1.00
TOTAL FTE's	5.80	5.90	5.80	5.80	5.80	5.90

# CITY MANAGER DEPARTMENT - PERSONNEL

#### MISSION STATEMENT

To provide excellent internal and external customer service and assist departments in recruiting and retaining exceptional employees.

# **DEPARTMENT PURPOSE**

The Personnel Department is a subset of the City Managers Department. Personnel functions are the responsibility of the City Manager and all programs associated with personnel including:

- Employee Recruitment and Selection Testing, including examination development and administration
- Benefits Coordination, including administration of the employee insurance and retirement benefit programs.
- Employee Relations, including labor negotiations
- Classification and Compensation, including development and maintenance of job descriptions and compensation plans
- Employee Development, including coordination of the citywide employee training program
- Risk Management, including the administration of liability claims against the City, and the purchase of excess liability and property insurance policies

# **KEY CHANGES**

There are no significant changes in the budget or existing programs for next fiscal year.

#### FISCAL YEAR 2012/13 ACCOMPLISHMENTS

- Continue to reduce City's workers compensation claims
- Implemented the Patient Protection and Affordable Health Care Act tracking program
- Conducted two Citywide employee trainings
- Implemented an on-line employee evaluation program
- Successfully recruited a Community Development Director, Senior Accountant, Senior Planner and Maintenance Worker

Goal		Corresponding Principle
<ul> <li>and education</li> <li>Continue to find free been employees</li> <li>Provide employee education</li> <li>Seek new opportunities</li> </ul>	ensation claims through safety training enefit enhancement programs for exation regarding existing benefit programs. es to provide managers training excesses with the use of technology	Public Service

# **CITY MANAGER DEPARTMENT - PERSONNEL**

City Manager - Personnel	=	Y10/11 Actual	_	Y11/12 Actual	_	Y12/13 dopted	_	Y12/13 stimated	_	Y13/14 oposed	-	Y14/15 lanned
Revenues General Fund	\$	167,503	\$	196.566	\$	215,300	\$	211,300	\$	209.302	\$	212,863
Revenue Totals	<b>\$</b>	167,503	\$	196,566	\$	215,300	\$	211,300	\$	209,302	\$	212,863
Expenditures Personnel	\$	127,900	\$	141,859	\$	158,700	\$	158,700	\$	157,997	\$	161,974
Contract services Supplies		32,058 2,345		38,173 11,034		32,300 17,500		32,300 13,500		27,500 16,500		27,500 16,000
Internal service fund charges Expenditure Totals	\$	5,200 <b>167,503</b>	\$	5,500 <b>196,566</b>	\$	6,800 <b>215,300</b>	\$	6,800 <b>211,300</b>	\$	7,305 <b>209,302</b>	\$	7,389 <b>212,863</b>

	FY10/11	FY11/12	FY12/13	FY12/13	FY13/14	FY14/15
Authorized Positions	Actual	Actual	Adopted	Estimated	Proposed	Planned
City Manager	0.35	0.35	0.35	0.35	0.35	0.35
Administrative Services Director	0.00	0.25	0.25	0.25	0.25	0.25
Assistant to the City Manager	0.10	0.00	0.00	0.00	0.00	0.00
Executive Assistant	0.50	0.50	0.50	0.50	0.50	0.50
TOTAL FTE's	0.95	1.10	1.10	1.10	1.10	1.10

# CITY ATTORNEY DEPARTMENT

### **DEPARTMENT PURPOSE**

The City Attorney became a contract position during the FY01-02. The City Attorney represents the City as primary Counsel in all legal matters. To this end, the City Attorney provides legal analysis and advice on a variety of matters; assists staff with legal issues such as: municipal code interpretation, understanding and complying with state and federal laws, drafting various legal documents such as agreements, resolutions and ordinances; provides counsel on labor matters and employee/employer relations.

# **KEY CHANGES**

The City Attorney Department had several significant cases in FY12-13 which related to the disaster as a result of the broken storm drain in the Pacific Cove Mobile Home Park in March 2011. All of the litigation related to that case has been settled.

# FISCAL YEAR 2012/13 ACCOMPLISHMENTS

• Settled Capitola Drain Pipe Failure Litigation with the City's insurance provider and claimants.

Goal		Corresponding Principle
•	Successfully advise the council regarding potential litigation matters	
•	Provide assistance and advice to staff regarding contracts, labor relations and other legal assessments	Fiscal Policy

# **CITY ATTORNEY DEPARTMENT**

	F	Y10/11	F	Y11/12	F	Y12/13	F	Y12/13	FY13/14	F	Y14/15
City Attorney	1	Actual		Actual	Α	dopted	Es	timated	Proposed	Р	lanned
Revenue											
General Fund	\$	759,899	\$	207,685	\$	183,600	\$	291,600	\$ 195,000	\$	175,000
Charges for services		62,750		-		-		-	-		
Revenue Totals	\$	822,649	\$	207,685	\$	183,600	\$	291,600	\$ 195,000	\$	175,000
Expenditures											
Contract services	\$	822,649	\$	207,685	\$	183,600	\$	291,600	\$ 195,000	\$	175,000
Expenditure Totals	\$	822,649	\$	207,685	\$	183,600	\$	291,600	\$ 195,000	\$	175,000

Contract Detail	_	Y10/11 Actual	_	Y11/12 Actual	FY12/13 Adopted	_	FY12/13 stimated	-	Y13/14 oposed	_	Y14/15 Planned
Pacific Cove	\$	-	\$	-	\$ -	\$	150,000	\$	-	\$	-
Rent Control		548,353		-	-		-		-		-
Other legal service		140,696		74,085	50,000		26,000		60,000		40,000
City Attorney		133,600		133,600	133,600		133,600		135,000		135,000
<b>Total City Attorney</b>	\$	822,649	\$	207,685	\$ 183,600	\$	309,600	\$ '	195,000	\$	175,000

# FINANCE DEPARTMENT

#### MISSION STATEMENT

The Finance Department's mission is to provide timely, accurate, and value added information to our stakeholders; while excelling at customer service. Our department focuses on continuous improvement and strives to present the City's financial performance in a transparent and easy to read format.

#### **DEPARTMENT PURPOSE**

Finance provides staff support to internal departments, assures legal and financial accountability to the public, and provides superior customer service to both internal and external customers. Finance maintains a standard of excellence in financial reporting and oversight, and administers all of the City funds and accounts, as well as develops the Comprehensive Annual Financial Report. Finance functions include processing accounts payable, payroll, accounts receivable, cash receipting, banking, administering the business license program. The Professional staff prepares the annual budget, quarterly and monthly financial reports, while also providing fiscal guidance.

#### **KEY CHANGES**

In FY 12/13, the Finance Department assumed Successor Agency Management functions. This required the department to assume costs associated with two required Due Diligence Audits, legal fees, and training. The total estimated costs associated with Successor Agency management, excluding staffing, for FY 12/13 was \$41,000. This amount was reduced to \$14,000 in FY 13/14. The FY 13/14 Budget also includes \$6,500 for a required actuarial report of Other Post Employment Benefits.

### FISCAL YEAR 2012 ACCOMPLISHMENTS

- Provided key managerial support in the winding down of the RDA, including completion of two Due Diligence Audits, closure of the RDA funds, and submission of a detailed Housing Asset Report.
- Refinanced the Pacific Cove Mobile Home loan from a 5.14% to 3.25% interest rate
- Received the CSMFO Excellence in Financial Statement and Operating Budget Awards
- Adopted the State's Alternate Bidding Procedures to streamline the purchasing process
- Implemented desktop deposits to increase internal controls and expediently recognize revenue

Goal		Corresponding Principle
•	Maintain a balanced budget	Fiscal
•	Increase City's ability to accept credit cards	Fiscal
•	Review the potential implementation of a New World's payroll module to reduce ongoing payroll contract costs	Fiscal
•	Secure low interest financing for the Pacific Cove Parking Lot	Fiscal
•	Continue to publish innovative and information financial management reports to the City's website	Fiscal and Public Service
•	Receive recognition from CSMFO or GFOA for Excellence in Financial Reporting and Budgeting	Fiscal and Public Service
•	Review and revise the City's overall fee schedule	Fiscal and Public Service

# FINANCE DEPARTMENT

Finance		Y10/11 Actual	FY11/12 Actual	Y12/13 dopted	Y12/13 timated	Y13/14 oposed	FY14/15 Planned
Revenue							
General Fund	\$	(315,128)	\$ (548,910)	\$ 420,300	\$ 496,630	\$ 458,677	\$ 468,601
Taxes		869,153	1,194,189	270,000	270,000	280,000	280,000
Charges for services		4,705	5,075	4,700	4,700	4,200	4,200
Revenue Totals	_\$	558,729	\$ 650,353	\$ 695,000	\$ 771,330	\$ 742,877	\$ 752,801
Expenditures							
Personnel	\$	414,198	\$ 414,081	\$ 495,800	\$ 496,880	\$ 493,672	\$ 504,298
Contract services		104,896	199,308	152,300	225,450	196,550	195,245
Training & Memberships		4,603	3,298	4,300	6,000	6,000	6,000
Supplies		733	967	2,000	2,400	2,000	2,000
Internal service fund charges		34,300	32,700	40,600	40,600	44,655	45,258
Expenditure Totals	\$	558,729	\$ 650,353	\$ 695,000	\$ 771,330	\$ 742,877	\$ 752,801

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Addition 120d i Ositionis	Aotaai	Aotuai	Adopted	Lotimated	Тторозса	T Idilliou
Finance Director	0.00	0.41	1.00	1.00	1.00	1.00
Senior Accountant (1)	1.00	1.00	1.00	1.00	1.00	1.00
Accountant II	1.00	1.00	1.00	1.00	1.00	1.00
Accts Rec/Payable Clerk (2)	1.38	1.38	1.38	1.38	1.38	1.38
Account Technician	1.00	0.16	0.00	0.00	0.00	0.00
TOTAL FTE's	4.38	3.95	4.38	4.38	4.38	4.38
	,					
Elected Official Treasurer						
(Annual Salary \$3,000)	1.00	1.00	1.00	1.00	1.00	1.00

<sup>(1)</sup> Title change only in FY12/13 - Supervising Accountant to Senior Accountant

<sup>(2)</sup> Potential distribution changes based on Community Development restructure

# POLICE DEPARTMENT - OVERVIEW

#### MISSION STATEMENT

To provide highly visible and responsive police service to our community. Staff takes great pride in the professionalism, creativity and dedication of our staff. We welcome the opportunity and challenge of working with the Community, City Departments, and other Criminal Justice Agencies to provide enhanced public safety and security in a diverse and dynamic community.

#### **DEPARTMENT PURPOSE**

The Department carries out implementation of the mission of prevention and deterrence of crime by the utilization of patrol in response to calls for service; POP projects and directed patrol; Detectives performing comprehensive investigations and liaison with other local law enforcement agencies; parking enforcement; Juvenile Diversion programs, and city wide traffic enforcement. For the second year the Police Department has been broken out by Program to include: Law Enforcement, Parking Enforcement, Lifeguards, and the Animal Services Unit.

# **KEY CHANGES**

Filled vacant half time Records Clerk position as budgeted. Internally transferred a Parking Enforcement Officer to a village assigned Community Service Officer position in order to increase police presence.

# FISCAL YEAR 2013 ACCOMPLISHMENTS

- Implemented medicine recycling program
- Reduced overall crime by 9%
- Increased social media presence with Nixel, Facebook and Twitter
- Extended lifeguard contract for three years, resulting in significant cost savings
- Assumed responsibility for entertainment permit program
- Expanded office hours
- Applied for and were awarded grant for National Night Out event

Goal		Corresponding Principle
•	Develop stronger community partnerships to enhance a safer community	Public Service
•	Explore contract services opportunities to reduce costs and increase efficiency	Public Service and Fiscal
•	Complete radio system upgrade	Public Service

# **POLICE DEPARTMENT - SUMMARY**

# **BUDGET SUMMARY**

Police - Summary	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Revenue			•		•	
General Fund	\$ 4,430,807	\$ 4,465,380	\$ 5,058,869	\$ 4,790,905	\$ 4,883,898	\$ 5,016,375
Licenses and permits	33,364	37,444	34,200	34,200	34,800	34,800
Intergovernmental revenues	272,070	236,135	98,000	270,494	136,000	136,000
Charges for services	55,906	34,997	48,600	40,600	40,700	40,800
Fines and forfeitures	702,045	699,409	707,000	707,000	707,500	707,500
Other revenues		-	=	5,500	3,000	3,000
Revenue Totals	\$ 5,494,193	\$ 5,473,365	\$ 5,946,669	\$ 5,848,699	\$ 5,805,898	\$ 5,938,475
Expenditures						
Personnel	\$3,871,336	\$3,856,310	\$4,271,400	\$4,085,988	\$4,142,363	\$4,252,751
Contract services	939,030	931,880	966,300	1,028,450	1,002,600	1,006,300
Training & Memberships	18,858	12,609	12,400	25,200	23,600	24,400
Supplies	94,573	129,645	91,600	93,250	90,900	96,100
Capital outlay	10,696	-	-	10,842	5,000	5,000
Internal service fund charges	559,700	542,920	604,969	604,969	541,435	553,924
Expenditure Totals	\$ 5,494,193	\$ 5,473,365	\$ 5,946,669	\$ 5,848,699	\$ 5,805,898	\$ 5,938,475

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Chief of Police	0.50	1.00	1.00	1.00	1.00	1.00
Police Captain	1.00	1.00	1.00	1.00	1.00	1.00
Police Sergeant	4.00	4.00	4.00	4.00	4.00	4.00
Police Officer*	15.00	15.00	15.00	15.00	15.00	15.00
Police Officer - Grant Funded	1.00	1.00	1.00	0.00	0.00	0.00
Community Service Officer (1)	2.00	2.00	2.00	3.00	3.00	3.00
Parking Enforcement Officer (1)	3.00	2.00	3.00	2.00	2.00	2.00
Records Manager	1.00	1.00	1.00	1.00	1.00	1.00
Records Clerk (2)	2.00	1.00	1.50	1.50	1.75	1.75
Administrative Records Analyst	-	0.84	1.00	1.00	1.00	1.00
Administrative Assistant	0.75	0.75	0.75	0.75	0.75	0.75
TOTAL FTE's	30.25	29.59	31.25	30.25	30.50	30.50

<b>Hourly Employee</b>	<b>Allocation - Annual Hours</b>

Temp Parking Enforcement Officer 900 900 900 1,800 900

<sup>(1)</sup> Measure O funded transition: Delete 1.0 Parking Enforcement Officer, Add 1.0 Community Service Officer

<sup>(2)</sup> Records Clerk increase of .250 FTE at FY13/14 mid-year

# POLICE DEPARTMENT – LAW ENFORCEMENT

#### MISSION STATEMENT

To provide highly visible and responsive police service to our community. Staff takes great pride in the professionalism, creativity and dedication of our staff. We welcome the opportunity and challenge of working with the Community, City Departments, and other Criminal Justice Agencies to provide enhanced public safety and security in a diverse and dynamic community.

#### **DEPARTMENT PURPOSE**

The Department carries out implementation of the mission of prevention and deterrence of crime by the utilization of patrol in response to calls for service; POP projects and directed patrol; Detectives performing comprehensive investigations and liaison with other local law enforcement agencies; parking enforcement Juvenile Diversion programs, and city wide traffic enforcement.

# **KEY CHANGES**

Reduced Police Officer positions will by 1.0 FTE in FY 13/14 due to the expiration of the COPS hiring grant.

# **FISCAL YEAR 2013 ACCOMPLISHMENTS**

- Strengthened local tobacco and firearm ordinances
- Through competitive grant process, obtained technology equipment for investigative purposes
- Reduced vehicle replacement expenditures by \$14,000
- Worked with Recreation department to establish grant funded women's self defense classes

Goal		Corresponding Principle
•	Increase training opportunities to reduce workers' compensation claims and improve customer service	Public Service and Fiscal
•	Explore cost effective motorcycle replacement opportunities	Public Service and Fiscal
•	Relocate and consolidate property and evidence storage to reduce costs and improve efficiency levels	Public Service and Fiscal

# **POLICE DEPARTMENT - LAW ENFORCEMENT**

	FY10/11	FY11/12	FY12/13	FY12/13	FY13/14	FY14/15	
Police - Law Enforcement	Actual	Actual	Adopted	Estimated	Proposed	Planned	
Revenue							
General Fund	\$ 4,319,155	\$ 4,389,124	\$ 4,947,869	\$ 4,656,055	\$ 4,731,354	\$ 4,856,215	
Licenses and permits	33,364	37,444	34,200	34,200	34,800	34,800	
Intergovernmental revenues	272,070	236,135	98,000	270,494	136,000	136,000	
Charges for services	51,576	31,780	44,100	36,100	36,200	36,200	
Fines and forfeitures	252,838	263,523	242,000	242,000	242,500	242,500	
Other revenues	-	-	-	5,500	3,000	3,000	
Revenue Totals	\$ 4,929,004	\$ 4,958,006	\$ 5,366,169	\$ 5,244,349	\$ 5,183,854	\$ 5,308,715	
Expenditures							
Personnel	\$ 3,580,664	\$ 3,621,617	\$ 4,030,100	\$ 3,845,238	\$ 3,896,849	\$ 4,002,059	
Contract services	694,729	679,514	661,500	700,250	659,000	661,700	
Training & Memberships	18,858	12,609	12,400	25,200	23,600	24,400	
Supplies	81,558	119,846	77,900	83,550	79,900	84,000	
Capital outlay	10,696	-	-	5,842	5,000	5,000	
Internal service fund charges	542,500	524,420	584,269	584,269	519,505	531,556	
Expenditure Totals	\$ 4,929,004	\$ 4,958,006	\$ 5,366,169	\$ 5,244,349	\$ 5,183,854	\$ 5,308,715	

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Chief of Police	1.00	1.00	1.00	1.00	1.00	1.00
Police Captain	1.00	1.00	1.00	1.00	1.00	1.00
Police Sergeant	4.00	4.00	4.00	4.00	4.00	4.00
Police Officer	15.00	14.50	15.00	15.00	15.00	15.00
Police Officer - Grant Funded	1.00	1.00	1.00	0.00	0.00	0.00
Community Service Officer (1)	1.50	1.50	2.00	3.00	3.00	3.00
Records Manager	1.00	1.00	1.00	1.00	1.00	1.00
Records Clerk (2)	2.00	1.00	1.50	1.50	1.75	1.75
Administrative Assistant	0.75	0.75	0.75	0.75	0.75	0.75
Administrative Records Analyst	0.00	0.84	1.00	1.00	1.00	1.00
TOTAL FTE's	27.25	26.59	28.25	28.25	28.50	28.50

<sup>(1)</sup> Measure O funded transition: Delete 1.0 Parking Enforcement Officer, Add 1.0 Community Service Officer

<sup>(2)</sup> Records Clerk increase of .250 in FY13/14 mid-year

# POLICE DEPARTMENT - PARKING ENFORCEMENT

# **MISSION STATEMENT**

To provide highly visible and responsive parking enforcement and public assistance to visitors, merchants and the residents of Capitola, who are the most heavily impacted by parking problems and traffic congestion.

# **DEPARTMENT PURPOSE**

The Parking Enforcement Unit enforces California Vehicle Code regulations and Municipal Parking Ordinances to minimize parking problems, reduce traffic congestion and maximize access to parking by visitors and residents alike.

#### **KEY CHANGES**

Filled budgeted Parking Enforcement Officer position.

# FISCAL YEAR 2013 ACCOMPLISHMENTS

Installed parking censors to improve space turnover in the village

Goal		Corresponding Principle
•	Replace Pacific Cove and Cliff Drive meters with pay stations and remove remaining change machines	Public Service and Fiscal
•	Update meters on Capitola Avenue	Public Service and Fiscal
•	Continue to explore expanding pay station opportunities to reduce costs and staff time	Public Service and Fiscal

# POLICE DEPARTMENT - PARKING ENFORCEMENT

	F	FY10/11		FY11/12		FY12/13		FY12/13		FY13/14		FY14/15	
Police - Parking Enforcement	1	Actual		Actual	Α	dopted	Es	timated	Pr	oposed	Р	lanned	
Revenue													
General Fund	\$	22,795	\$	(10,993)	\$	25,400	\$	43,250	\$	55,189	\$	61,965	
Fines and forfeitures		449,207		435,886		465,000		465,000		465,000		465,000	
Revenue Totals	\$	472,002	\$	424,893	\$	490,400	\$	508,250	\$	520,189	\$	526,965	
Expenditures													
Personnel	\$	221,803	\$	184,739	\$	241,300	\$	240,750	\$	245,514	\$	250,692	
Contract services		225,816		215,372		221,800		239,200		246,200		246,400	
Supplies		10,183		9,181		10,000		6,000		9,000		10,000	
Capital outlay		-		-		-		5,000		-		-	
Internal service fund charges		14,200		15,600		17,300		17,300		19,475		19,873	
Expenditure Totals	\$	472,002	\$	424,893	\$	490,400	\$	508,250	\$	520,189	\$	526,965	
	F	Y10/11	FY11/12		FY12/13		FY12/13		FY13/14		FY14/15		
Authorized Positions		Actual		Actual	Α	dopted	Es	timated	Pr	oposed	Р	anned	
Parking Enforcement Officer (1)		3.00		3.00		3.00		2.00		2.00		2.00	
TOTAL FTE's		3.00		3.00		3.00		2.00		2.00		2.00	
(1) Measure O funded transition: Delete 1.0	Parki	ng Enforcem	ent	Officer, Add	1.0	Community	Ser	vice Officer					
Hourly Employee Allocation		-				,							
Temp Parking Enforcement Officer		900		900		900		900		900		900	

# POLICE DEPARTMENT - LIFEGUARD SERVICES

# **MISSION STATEMENT**

To serve and protect the visitors of Capitola Beach from the natural and manmade hazards inherent in the ocean environment, with the ultimate focus being the prevention of drowning and other serious injuries, while providing a highly visible and responsive lifeguard staff.

# **DEPARTMENT PURPOSE**

Police - Lifeguard

Hourly Employee Allocation

Senior Lifeguard

Lifeguard

The Lifeguard Program protects swimmers, surfers, and waders in the Capitola Beach area during the summer months and the surrounding weekends. Lifeguards respond to water rescues, major and minor first aid calls, basic law enforcement issues on the beach and various animal calls, in addition to educating the public on a variety of marine environmental issues. Lifeguard services have been contracted to the City of Santa Cruz Fire Department since May 2012.

# **POLICE DEPARTMENT - LIFEGUARD SERVICES**

# **BUDGET SUMMARY**

FY12/13

FY11/12

FY10/11

1,050

1,700

Services	Actual	F	Actual	Adopted		Estimated		Proposed		Planned		
Revenues												
General Fund	\$ 74,502	\$	76,422	\$	72,900	\$	74,900	\$	77,465	\$	77,596	
Charges for services	_		350		1,000		1,000		1,000		1,000	
Revenue Totals	\$ 74,502	\$	76,772	\$	73,900	\$	75,900	\$	78,465	\$	78,596	
Evnandituraa												
Expenditures	Φ 00 070	Φ	40.05.4	Φ.		Φ.		Φ.		Φ.		
Personnel	\$ 68,870	\$	49,954	\$	-	\$	70.000	\$	75 400	\$	- 75 400	
Contract services	-		23,500		68,000		70,000		75,400		75,400	
Supplies	2,832		618		2,700		2,700		1,000		1,100	
Internal service fund	2,800		2,700	_	3,200		3,200		2,065		2,096	
Expenditure Totals	\$ 74,502	\$	76,772	\$	73,900	\$	75,900	\$	78,465	<u>\$</u>	78,596	
	FY10/11	F'	Y11/12	F١	Y12/13	F	Y12/13	F١	Y13/14	F١	/14/15	
<b>Authorized Positions</b>	Actual	A	Actual	Ac	lopted	Es	timated	Pro	oposed	Planned		
· · · · · · · · · · · · · · · · · · ·	0.50		0.00									
Community Service Officer	0.50		0.33		-		-		-		-	
TOTAL FTE's	0.50		0.33		0.00		0.00		0.00		0.00	

FY13/14

FY14/15

FY12/13

# **POLICE DEPARTMENT - ANIMAL SERVICES**

# **MISSION STATEMENT**

To balance the health, public safety, and welfare needs of people and animals in the City of Capitola by responsibly and humanely enforcing animal-related laws; providing nourishment and a safe environment for unwanted, stray, abused, and impounded animals; educating the public about responsible companion animal ownership; investigating cases where animal care is questionable; and assist in finding new homes for homeless animals.

# **DEPARTMENT PURPOSE**

The Animal Services Unit (ASU) promotes and protects public safety and animal care through sheltering, pet placement programs, education, and animal law enforcement. Our purpose is to provide responsive, efficient and quality animal control services that preserves and protects the public and promotes animal safety.

# **POLICE DEPARTMENT - ANIMAL SERVICES**

Police - Animal Services		/10/11 ctual		/11/12 .ctual	FY12/13 Adopted		FY12/13 Estimated		FY13/14 Proposed		FY14/15 Planned	
Revenue		otaai		<u> </u>	710	юргоч		a.ou		росси		<u></u>
General Fund	\$	14,355	\$	10,827	\$	12,700	\$	16,700	\$	19,890	\$	20,599
Charges for services		4,330		2,867		3,500		3,500		3,500		3,600
Revenue Totals	\$	18,685	\$	13,694	\$	16,200	\$	20,200	\$	23,390	\$	24,199
Evnandituras												
Expenditures	Φ	40.405	Φ	40 404	Φ	45.000	Φ	40.000	Φ	00 000	Φ	00 000
Contract services	\$	18,485	\$	13,494	\$	15,000	\$	19,000	\$	22,000	\$	22,800
Supplies		-		-		1,000		1,000		1,000		1,000
Internal service fund charges		200		200		200		200		390		399
Expenditure Totals	\$	18,685	\$	13,694	\$	16,200	\$	20,200	\$	23,390	\$	24,199

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
None	-	-	-	-	-	-
TOTAL FTE's	-	-	-	-	-	-

# **PUBLIC WORKS DEPARTMENT – OVERVIEW**

# **DEPARTMENT PURPOSE**

The Public Works Department is composed of four divisions: Streets, Parks, Facilities and Fleet Maintenance. A summary of the department's budget is presented below. Each division has its own budget as detailed in the following pages.

#### **KEY CHANGES**

In FY 12/13, the Department of Public Works continued to maintain a standard level of service with reduced staffing levels and resources. As proposed in the FY 13/14 budget, using Measure O funds, the Public Works work force will return one frozen position to the crew this year and a second frozen position in FY14/15. The reinstatement of these positions will strengthen the department's ability to meet our goals of providing a safe and inviting environment for our residents, merchants, and visitors.

The Department is also requesting an additional 2/3 of position to create a full time Environmental Projects Manager in lieu of the previously funded 1/3 Development Services Technician position. The Environmental Projects Manager is necessary to respond to the State mandated storm water programs which have recently been amended to require additional reporting, monitoring, and program management. This position will also assume management and other environmental programs for the City. Historically, this work has been completed through contract services. The City will realize a \$20,000 in contract savings which has been reflected in the budget.

The FY13/14 Public Works budget reflects a 6.7% increase in expenses when compared to the Adopted FY12/13 budget. Salaries account for the largest increase, with 22.3% related to the additional funded positions discussed above. A reduction in Contract services of 14.1% has been offset the personnel increases as it is anticipated that work will be brought in-house with additional staff. The capital outlays, training, and internal service budgets have minor changes. Projections for department related direct revenue remains relatively unchanged.

# **FISCAL YEAR 2013 ACCOMPLISHMENTS**

- Managed the relocation of residents from the Pacific Cove Mobile Home Park
- Managed removal of the coaches from the Pacific Cove Mobile Home Park in conjunction with redevelopment of the site
- Completed the repaving of Cherry Avenue and two citywide slurry seal projects
- Completed traffic calming project on Reposa Avenue

# **FISCAL YEAR 2014 GOALS**

Goal		Corresponding Principle
•	Review purchases of cleaning and other materials to make sure safest materials are used	Public Service and Improvement
•	Improve implementation of storm water and other programs	·
•	Open the Lower Pacific Cove Parking Lot	Public Improvement and Fiscal
•	Increase implementation of the city's pavement management plan	Public Improvement
•	Implement resource management plans to control utility costs and reliance on outside contracts	Public Service

# **PUBLIC WORKS DEPARTMENT - SUMMARY**

Public Works - Summary	I	FY10/11 Actual		FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Revenue								
General Fund	\$	1,937,115	\$	1,907,489	\$ 1,942,444	\$ 1,898,834	\$ 2,127,276	\$ 2,236,242
Licenses and permits		16,131		15,788	15,000	18,000	15,000	15,000
Intergovernmental revenues		-		-	46,000	250	46,000	-
Charges for services		72,253		48,000	58,000	56,500	11,500	11,500
Other revenues		36,181		42,526	43,000	50,000	46,000	45,000
Revenue Totals	\$	2,061,680	\$	2,013,804	\$ 2,104,444	\$ 2,023,584	\$ 2,245,776	\$ 2,307,742
Expenditures								
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Personnel	\$	1,090,084	\$	1,052,112	\$ 1,008,600	\$ 1,030,890	\$ 1,233,336	\$ 1,286,709
Contract services		572,752		555,129	668,250	567,600	573,850	576,450
Training & Memberships		950		780	1,350	1,350	1,600	1,600
Capital outlay		278,594		286,024	316,500	314,000	314,800	317,300
Internal service fund charges		119,300		119,760	109,744	109,744	122,190	125,683
Expenditure Totals	\$	2,061,680	\$	2,013,804	\$ 2,104,444	\$ 2,023,584	\$ 2,245,776	\$ 2,307,742

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Public Works Director	1.00	1.00	1.00	1.00	1.00	1.00
Maint. Superintendent	1.00	0.50	-	1.00	1.00	1.00
Environmental Projects Manager	-	-	-	-	1.00	1.00
Str. & Facilities Maint. Supervisor	1.00	1.00	1.00	-	-	-
Development Services Tech	0.33	0.33	0.33	0.33	-	-
Maintenance Worker I & II (1)	8.00	7.00	7.00	8.00	8.00	8.00
Maintenance Worker III (1)	-	1.00	1.00	1.00	1.00	2.00
Mechanic	1.00	1.00	1.00	1.00	1.00	1.00
TOTAL FTE's	12.33	11.83	11.33	12.33	13.00	14.00

<sup>(1)</sup> Addition of Measure O funded Maintenance Worker I/II in Fiscal Year 13/14 and Maintenance Worker III in FY 14/15.

# **PUBLIC WORKS DEPARTMENT - STREETS**

#### MISSION STATEMENT

The Public Works Street Department combines administration, engineering and maintenance activities into a cohesive unit to develop and maintain a responsive and coordinated team. The Department goals are to serve the public while developing employee growth and development. New and old technologies are used to best achieve outstanding results.

#### **DEPARTMENT PURPOSE**

The Street Department provides for maintenance and improvement of the City's streets. It also provides maintenance of Soquel Creek, Capitola Lagoon, City owned buildings and the municipal wharf. Project design and construction, pavement program management, and transportation and related grant oversight is also performed by this department. Public Works staff serves as City representative to the Inter-Agency Technical Advisory Committee of the Santa Cruz County Regional Transportation Commission, and is currently staffing the Capitola Traffic and Parking Commission.

# **PUBLIC WORKS DEPARTMENT - STREETS**

Public Works - Street Maintenance	I	FY10/11 Actual	FY11/12 Actual		FY12/13 Adopted		FY12/13 Estimated		FY13/14 Proposed		FY14/15 Planned	
Revenues												
General Fund	\$	948,140	\$	943,018	\$	933,168	\$	943,858	\$	1,106,601	\$	1,206,633
Licenses and permits		16,130		15,788		15,000		18,000		15,000		15,000
Intergovernmental revenues		-		-		46,000		250		46,000		-
Charges for services		72,253		48,000		58,000		56,500		11,500		11,500
Other revenues		36,181		42,526		3,000		10,000		6,000		5,000
Revenue Totals	\$	1,072,704	\$	1,049,333	\$ <sup>^</sup>	1,055,168	\$	1,028,608	\$	1,185,101	\$	1,238,133
Expenditures												
Personnel	\$	734,596	\$	686,504	\$	623,700	\$	651,790	\$	802,110	\$	847,337
Contract services	·	218,549	·	236,188	·	323,800	·	269,150	Ċ	261,000		263,500
Supplies		38,759		43,372		41,500		41,500		44,500		47,000
Internal service fund charges		80,800		83,270		66,168		66,168		77,491		80,296
Expenditure Totals	\$	1,072,704	\$	1,049,333	\$ ^	1,055,168	\$	1,028,608	\$	1,185,101	\$	1,238,133

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Public Works Director	1.00	1.00	1.00	1.00	1.00	1.00
Maint. Superintendent	1.00	0.50	0.00	1.00	1.00	1.00
Environmental Projects Manager	-	-	-	-	1.00	1.00
Str. & Facilities Maint. Supervisor	1.00	1.00	1.00	0.00	0.00	0.00
Development Services Tech	0.33	0.33	0.33	0.33	0.00	0.00
Maintenance Worker I & II (1)	4.00	3.00	3.00	4.00	4.00	4.00
Maintenance Worker III (1)	-	1.00	1.00	1.00	1.00	2.00
TOTAL FTE's	7.33	6.83	6.33	7.33	8.00	9.00

<sup>(1)</sup> Addition of Measure O funded Maintenance Worker I/II in Fiscal Year 13/14 and Maintenance Worker III in FY 14/15.

# **PUBLIC WORKS DEPARTMENT – FACILITIES**

#### **MISSION STATEMENT**

The Public Works Facilities Department strives to improve and maintain the existing city owned buildings and other facilities in such a way as to maximize the benefit to both the Public and City Staff.

# **DEPARTMENT PURPOSE**

Maintenance and operation of all city owned buildings, including City Hall, Jade Street Community Center, Pacific Cove Mobile Home Park and the Municipal Wharf.

# **PUBLIC WORKS DEPARTMENT - FACILITIES**

Public Works - Facilities Maintenance	FY10/11 Actual		FY11/12 Actual		FY12/13 Adopted		FY12/13 Estimated		FY13/14 Proposed		-	Y14/15 lanned
Revenues												
General Fund	\$	243,701	\$	217,832	\$	251,800	\$	217,100	\$	222,070	\$	222,254
Revenue Totals	\$	243,701	\$	217,832	\$	251,800	\$	217,100	\$	222,070	\$	222,254
Expenditures												
Contract services	\$	199,166	\$	175,040	\$	189,600	\$	157,400	\$	174,565	\$	174,665
Supplies		40,335		39,692		57,800		55,300		43,100		43,100
Internal service fund charges		4,200		3,100		4,400		4,400		4,405		4,489
Expenditure Totals	\$	243,701	\$	217,832	\$	251,800	\$	217,100	\$	222,070	\$	222,254

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned		
	0.00	0.00	0.00	0.00	0.00	0.00		
TOTAL FTE's	0.00	0.00	0.00	0.00	0.00	0.00		

# **PUBLIC WORKS DEPARTMENT - PARKS**

# **MISSION STATEMENT**

The Public Works Parks Department is committed to developing and maintaining the City parks and other landscaped areas in such a manner as to allow all members of our community to enjoy these jewels. Using professional staff and technologies to maintain top rated playing surfaces, beautiful landscaping and safe facilities are top priorities for this department.

# **DEPARTMENT PURPOSE**

To maintain City parks and landscaped areas throughout the City.

F	PUBLIC WORKS DEPARTMENT - PARKS												
	E	UDGET SU	MMARY										
Public Works - Park FY10/11 FY11/12 FY12/13 FY12/13 FY13/14 FY14/15													
Maintenance	Actual	Actual	Adopted	Estimated	Proposed	Planned							
Revenues													
General Fund	\$ 438,363	\$ 438,367	\$ 476,376	\$ 471,576	\$ 518,623	\$525,512							
Revenue Totals	\$ 438,363	\$ 438,367	\$ 476,376	\$ 471,576	\$ 518,623	\$525,512							
Expenditures													
Personnel	\$ 275,340	\$ 284,445	\$ 301,100	\$ 295,100	\$ 318,918	\$325,322							
Contract services	116,588	108,291	113,850	115,050	133,285	133,285							
Training & Memberships	950	780	1,350	1,350	1,600	1,600							
Supplies	20,585	20,881	27,000	27,000	32,000	32,000							
Internal service fund	24,900	23,970	33,076	33,076	32,820	33,305							
Expenditure Totals	\$ 438,363	\$ 438,367	\$ 476,376	\$ 471,576	\$ 518,623	\$525,512							
	FY10/11	FY11/12	FY12/13	FY12/13	FY13/14	FY14/15							
<b>Authorized Positions</b>	Actual	Actual	Adopted	Estimated	Proposed	Planned							
Maintenance Worker I & II	4.00	4.00	4.00	4.00	4.00	4.00							
TOTAL FTE's	4.00	4.00	4.00	4.00	4.00	4.00							

# **PUBLIC WORKS DEPARTMENT – FLEET MAINTENANCE**

# **MISSION STATEMENT**

The Public Works Fleet Department will maintain all mobile equipment for the City in the safest operating condition possible while striving to minimize repair times and costs.

# **DEPARTMENT PURPOSE**

This Department services all City vehicles, equipment, purchases fuel, and maintains a parts inventory.

# PUBLIC WORKS DEPARTMENT - FLEET MAINTENANCE

Public Works - Fleet Maintenance	FY10/11 Actual		_	FY11/12 Actual		FY12/13 Adopted		FY12/13 Estimated		Y13/14 oposed	FY14/15 Planned
Revenues											
General Fund	\$	306,911	\$	308,272	\$	281,100	\$	266,300	\$	279,982	\$281,843
Other revenues		-		-		40,000		40,000		40,000	40,000
Revenue Totals	\$	306,911	\$	308,272	\$	321,100	\$	306,300	\$	319,982	\$321,843
Expenditures											
Personnel	\$	80,148	\$	81,163	\$	83,800	\$	84,000	\$	112,308	\$114,050
Contract services		38,449		35,610		41,000		26,000		5,000	5,000
Supplies		178,915		182,079		190,200		190,200		195,200	195,200
Internal service fund charges		9,400		9,420		6,100		6,100		7,474	7,593
Expenditure Totals	\$	306,911	\$	308,272	\$	321,100	\$	306,300	\$	319,982	\$321,843

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Mechanic	1.00	1.00	1.00	1.00	1.00	1.00
TOTAL FTE's	1.00	1.00	1.00	1.00	1.00	1.00
Temporary Mechanic Hours (previously contract hours)					960	960

# COMMUNITY DEVELOPMENT DEPARTMENT – OVERVIEW

#### MISSION STATEMENT

The Community Development Department (CDD) promotes safe and orderly development which provides economic vitality while preserving Capitola's unique cultural and historic character. The Department is dedicated to providing responsive, high-quality services and programs which enhance the quality of life for the City's residents, businesses, and visitors.

#### **DEPARTMENT PURPOSE**

The CDD administers the City's land use policies and standards adopted by the City Council including the General Plan, Local Coastal Program, zoning ordinance, and other regulations. The Department's key functions include: review of land development applications, application of the California Environmental Quality Act, maintenance of the General Plan, Housing Element, and Local Coastal Program, building plan check and inspection services, building and zoning code compliance, ordinance and policy development, preservation of neighborhood character, and implementation of affordable housing and CDBG programs. The Department provides staff support to the City Council, Planning Commission, Architectural and Site Review Committee, and the Commission on the Environment.

#### **KEY CHANGES**

A full-time Community Development Director was appointed near the end of FY 12/13.

#### FISCAL YEAR 2013 ACCOMPLISHMENTS

- Continued work on the General Plan including 8 public meetings with the General Plan Advisory Committee
- Completed planning and entitlement process for Pacific Cove Temporary Parking Lot
- Completed a draft General Plan Land Use Element
- Completed a Sea Level Rise Study
- Completed a Local Hazards Mitigation Plan

Goal	Corresponding Principle
Completed draft Sustainable General Plan, Local Coastal Plan and new Zoning Ordinance	Fiscal and Public Service
Revision of the CDD Fee Structure	Fiscal
Establish an In-Lieu Parking Program	Fiscal and Public Improvements
Convene Library Subcommittee and review design options	Public Service and Public Improvements
Develop land use plan for the McGregor Property	Public Improvements

# **COMMUNITY DEVELOPMENT DEPARTMENT - SUMMARY**

Community Development - Summary		Y10/11 Actual	Y11/12 Actual	_	Y12/13 dopted	_	Y12/13 timated	FY13/14 Proposed	_	Y14/15 lanned
Revenue										
General Fund	\$	23,283	\$ (96,547)	\$	190,860	\$	306,260	\$258,042	\$	243,732
Licenses and permits		135,049	271,591		134,500		89,600	170,800		176,300
Intergovernmental revenues		40,000	-		-		-	-		-
Charges for services		523,616	467,842		268,200		163,000	232,000		246,000
Fines and forfeitures		-	 25,000		-		-	-		-
Revenue Totals	\$_	721,948	\$ 667,886	\$	593,560	\$	558,860	\$660,842	\$	666,032
Expenditures										
Personnel	\$	575,105	\$ 495,658	\$	456,300	\$	433,400	\$503,392	\$	514,163
Contract services		91,680	103,233		74,400		69,200	92,400		87,400
Training & Memberships		3,891	5,830		6,100		3,500	12,600		11,600
Supplies		5,372	17,830		8,000		4,000	4,700		4,700
Internal service fund charges		45,900	45,335		48,760		48,760	47,750		48,169
Expenditure Totals	\$	721,948	\$ 667,886	\$	593,560	\$	558,860	\$660,842	\$	666,032

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Community Dev. Director	1.00	0.00	0.45	0.25	1.00	1.00
Senior Planner	1.00	1.00	1.00	1.00	1.00	1.00
Development Services Tech (1)	0.67	0.67	0.67	0.67	0.67	0.67
Housing & RDA Proj Manager	1.00	0.70	-	-	-	-
Building Official	1.00	1.00	1.00	1.00	1.00	1.00
Building Inspector	0.00	0.75	1.00	1.00	1.00	1.00
TOTAL FTE's	4.67	4.12	4.12	3.92	4.67	4.67

Funding for this position included	I in the N	Non-Departmenta	I position costs.	Distribution or ne	ed to be evalua	ted.	
<u>Officials</u>							
Planning Commissioner		5.0	5.0	5.0	5.0	5.0	5.0
Annual Payment	\$	15,000 \$	7,500 \$	7,500 \$	7,500 \$	7,500 \$	7,500
Arc & Site Committee		2.0	2.0	2.0	2.0	2.0	2.0
Annual Payment	\$	1,200 \$	1,200 \$	1,200 \$	1,200 \$	1,200 \$	1,200

# **COMMUNITY DEVELOPMENT DEPARTMENT – PLANNING**

# **MISSION STATEMENT**

To provide efficient and accurate services to the public and the City's elected and appointed officials which accommodates growth, advances sustainable development principles, enhances Capitola's unique community character, and promotes safe and livable communities.

# **DEPARTMENT PURPOSE**

The CDD Planning section provides the following core services:

- Current Planning (reviews land development proposals including design review, subdivisions, rezones, and conditional use permits)
- Advance Planning (maintenance and updates of the City's General Plan, zoning ordinance, Local Coastal Plan, and ordinance and policy development)
- Environmental Planning (implementation of CEQA and other City environmental regulations)
- Zoning Code Compliance (ensures compliance with City's zoning ordinance and permit conditions)
- Housing and Community Planning and Development (CDBG, HOME, inclusionary housing programs, etc)

# **KEY CHANGES**

A new permanent Senior or Associate Planner will be hired to fill the currently vacant Senior Planner position.

#### FISCAL YEAR 2013 ACCOMPLISHMENTS

- Continued work on the General Plan including 8 public meetings with the General Plan Advisory Committee
- Completed planning and entitlement process for Pacific Cove Temporary Parking Lot
- Completed a draft General Plan Land Use Element
- Completed a Sea Level Rise Study
- Completed a Local Hazards Mitigation Plan

Goal	Corresponding Principle
<ul> <li>Develop standard conditions of approval for discretionary permits</li> </ul>	Public Service
<ul> <li>Continue to efficiently process discretionary permit applications</li> </ul>	Fiscal and Public Service
<ul> <li>Develop ordinances which implement the City Council and Planning Commission's policies and priorities</li> </ul>	Fiscal and Public Service

# **COMMUNITY DEVELOPMENT DEPARTMENT - PLANNING**

Community Development - Planning		Y10/11 Actual		FY11/12 Actual		FY12/13 Adopted		Y12/13 timated	FY13/14 Proposed	FY14/15 Planned	
Revenue											
General Fund	\$	49,454	\$	82,207	\$	135,550	\$	225,050	\$250,008	\$	243,660
Licenses and permits		5,665		6,887		3,000		4,000	5,000		5,500
Intergovernmental revenues		40,000		-		-		-	-		-
Charges for services		443,749		349,450		188,200		93,000	152,000		164,000
Fines and forfeitures		-		25,000		-		-	-		-
Revenue Totals	\$	538,868	\$	463,544	\$	326,750	\$	322,050	\$407,008	\$	413,160
Expenditures	_		_						•	_	
Personnel	\$	463,873	\$	337,010	\$	253,400	\$	229,900	+ ,	\$	307,678
Contract services		40,025		76,263		32,900		55,700	63,900		63,900
Training & Memberships		-		1,336		2,000		-	5,000		4,500
Supplies		1,869		16,260		4,000		2,000	2,400		2,400
Internal service fund charges		33,100		32,675		34,450		34,450	34,455		34,682
Expenditure Totals	\$_	538,868	\$	463,544	\$	326,750	\$	322,050	\$407,008	\$	413,160

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Community Dev. Director	1.00	-	0.45	0.25	1.00	1.00
Senior Planner	1.00	1.00	1.00	1.00	1.00	1.00
Development Services Tech (1)	0.67	0.67	0.67	0.67	0.67	0.67
Housing & RDA Proj Manager	1.00	0.70	-	-	-	-
TOTAL FTE's	3.67	2.37	2.12	1.92	2.67	2.67

<sup>&</sup>lt;sup>(1)</sup> Funding for this position included in the Non-Departmental position costs. Distribution or need to be evaluated.

Officials Planning Commissioner Annual Payment	\$ 5.0 15,000 \$	5.0 7,500				
Arc & Site Committee Annual Payment	\$ 2.0 1,200 \$	2.0 1,200 \$	2.0 1,200 \$	2.0 1,200 \$	2.0 1,200 \$	2.0 1,200

# **COMMUNITY DEVELOPMENT DEPARTMENT – BUILDING**

#### MISSION STATEMENT

The CDD Building section is committed to safeguard life, health, property and public welfare through efficient administration and enforcement of the uniform building codes and the City's adopted ordinances and policies.

# **DEPARTMENT PURPOSE**

The Building section provides plan checking and building inspection services to ensure compliance with the California Building Code and enforces the provisions of the State Housing Code and Abatement of Dangerous Building Code. In addition, the Building Official serves as the City of Capitola's Americans with Disabilities Act Compliance officer.

# **KEY CHANGES**

There are no key changes to report in the Building section.

# **FISCAL YEAR 2013 ACCOMPLISHMENTS**

- Issued 338 building permits with a total valuation over \$9 million (07/12 05/13)
- Initiated an inspection and permit by appointment process to improve customer service

Goal	Corresponding Principle
<ul> <li>Continue to perform timely inspection services and efficiently process building permit applications</li> </ul>	Fiscal and Public Service
<ul> <li>Issue a contract to modernize building and permit tracking software</li> </ul>	Fiscal and Public Service

# **COMMUNITY DEVELOPMENT DEPARTMENT - BUILDING**

Community Development - Building	_	FY10/11 Actual		FY11/12 Actual		FY12/13 Adopted		Y12/13 timated	FY13/14 Proposed	FY14/15 Planned	
Revenue											
General Fund	\$	(26,171)	\$	(178,754)	\$	55,310	\$	81,210	\$ 8,034	\$	72
Licenses and permits		129,384		264,704		131,500		85,600	165,800		170,800
Charges for services		79,868		118,392		80,000		70,000	80,000		82,000
Revenue Totals	\$	183,081	\$	204,341	\$	266,810	\$	236,810	\$253,834	\$	252,872
Expenditures											
Personnel	\$	111,232	\$	158,647	\$	202,900	\$	203,500	\$202,139	\$	206,485
Contract services		51,655		26,970		41,500		13,500	28,500		23,500
Training & Memberships		3,891		4,494		4,100		3,500	7,600		7,100
Supplies		3,503		1,569		4,000		2,000	2,300		2,300
Internal service fund charges		12,800		12,660		14,310		14,310	13,295		13,487
Expenditure Totals	\$	183,081	\$	204,341	\$	266,810	\$	236,810	\$253,834	\$	252,872

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Building Official	1.00	1.00	1.00	1.00	1.00	1.00
Building Inspector	1.00	0.75	1.00	1.00	1.00	1.00
TOTAL FTE's	2.00	1.75	2.00	2.00	2.00	2.00

# **RECREATION DEPARTMENT – OVERVIEW**

#### MISSION STATEMENT

The Capitola Recreation Department's mission is to enhance the leisure lifestyle and quality of life for the people of Capitola through recreational activities and opportunities. The department is committed to providing affordable, fun, integrated, and safe recreational activities to people of all ages, races, and ability levels. The department has a commitment to excellence, and continually strives to improve its programs, procedures, and services, to best meet the needs and interests of the community.

# **DEPARTMENT PURPOSE**

The Recreation Department plans, organizes, schedules, markets, oversees and evaluates recreation and leisure services offered to the City of Capitola and the broader community beyond the City's borders. These services come in a variety of formats, including City-staffed programs such as Junior Lifeguards, Camp Capitola, and Adult Sports Leagues as well as over 500 Classes offered by Contract Instructors. The department also manages the Capitola Community Center, the Capitola Community Gymnasium, and Jade Street and Monterey Parks.

#### **KEY CHANGES**

The ¾-time Sports Coordinator position was reduced to ½-time and a ½-time Recreation Assistant Authorized position has been removed. All front office staffing is currently allocated as Hourly Employees. Junior Guard instructor staffing hours have increased in the past few years due to additionally required pre-season training and an increase in Guard participation.

#### FISCAL YEAR 2012-13 ACCOMPLISHMENTS

- Processed approximately 4,500 enrollments in over 500 regular classes
- Processed approximately 2,500 additional enrollments in 4 sessions of Camp Capitola.
- Planned, implemented and scheduled 12 adult sports leagues (65 teams/over 800 players) and over 800 open gym program participants.
- Interviewed and hired 60 independent contractors to be class Instructors;
- Recruited, conducted the hiring process, and trained approximately 40 summer seasonal employees.
- Coordinated use of City facilities for 30 groups using the Capitola Community Center and for 50 rental groups for use of the Capitola gymnasium at New Brighton Middle School, Jade Street Soccer field, Jade Street Softball field, and Monterey Park.
- Produced 5 Capitola Recreation brochures

Goal		Corresponding Principle
•	Work to reduce expenditures and build revenues	Fiscal
•	Work to build revenues and program participation through new programs, evaluation of community needs and desires and other research and outreach	Public Service and Fiscal
•	Analyze participation/fee tradeoffs	Public Service and Fiscal
•	Continue promotional marketing, brochure analysis of production and mailings. Explore other promotional venues	Public Service and Fiscal
•	Maximize opportunities for groups & sports leagues	Public Service and Fiscal

# RECREATION DEPARTMENT - SUMMARY BUDGET SUMMARY

Recreation - Summary	_	FY10/11 Actual		FY11/12 Actual		FY12/13 Adopted		FY12/13 Estimated		FY13/14 Proposed		FY14/15 Planned	
Revenue													
General Fund	\$	102,500	\$	36,539	\$	47,800	\$	70,660	\$	65,922	\$	71,203	
Charges for services		706,900		751,356		783,700		737,000		738,000		738,000	
Use of money & property		5,542		5,761		6,000		6,000		5,000		5,000	
Other revenues		-		7,000		1,000		-		-		-	
Revenue Totals	\$	814,941	\$	800,656	\$	838,500	\$	813,660	\$	808,922	\$	814,203	
Expenditures													
Personnel		\$474,325		\$457,713		\$460,600		\$453,810		\$444,182		\$448,447	
Contract services		234,437		238,328		258,600		245,650		252,100		252,100	
Training & Memberships		2,048		1,560		2,000		2,000		2,000		2,000	
Supplies		59,331		59,794		69,700		64,600		65,200		65,200	
Internal service fund charges		44,800		43,260		47,600		47,600		45,440		46,456	
Expenditure Totals	\$	814,941	\$	800,656	\$	838,500	\$	813,660	\$	808,922	\$	814,203	

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Recreation Supervisor	1.00	1.00	1.00	1.00	1.00	1.00
Class Coordinator	0.75	0.75	0.75	0.75	0.75	0.75
Recreation Assistant *	0.50	0.50	0.00	0.50	0.00	0.00
Sports Coordinator	0.75	0.75	0.75	0.50	0.50	0.50
TOTAL FTE's	3.00	3.00	2.50	2.75	2.25	2.25
Hourly Employee						
Aquatics Coordinator	225	-	-	-	-	-
Aquatics Instructor	1,120	-	-	-	-	-
Sports Scorekeepers	2,350	2,100	2,100	2,100	2,100	2,100
Camp Capitola Coordinator	850	850	480	480	480	480
CC Jr. Leader Coordinator	400	400	400	400	400	400
CC Leader	3,000	2,900	2,500	2,500	2,500	2,500
Jr. Lifeguard Coordinator	450	450	450	450	450	450
Jr. Lifeguard Instructor	8,000	8,300	8,300	8,300	8,300	8,300
Assistant	3,500	3,300	3,300	3,300	3,300	3,300
Recreation Facility Assistant	1,350	1,100	1,100	1,100	1,100	1,100
SHOWN IN HOURS	21,245	19,400	18,630	18,630	18,630	18,630

<sup>\*</sup>The Recreation Assistant "authorized position"- Dependent upon the available workforce, the Rec. Assist. Authorized position may be filled by a seasonal/temp emp. In conjunction with the Recr Program Assist. Hours.

# RECREATION DEPARTMENT – JUNIOR GUARDS, CAMP CAPITOLA, CLASSES, SPORTS AND MORE





Camp Capitola and Junior Guards receives over 2,500 enrollments annually. Of these enrollments, over 75% of the participants come from outside the City. These programs bring in both parents and children to the City. These visitors bring in additional City revenues associated with shopping, eating, parking, while building positive, enjoyable associations with the City of Capitola. In addition, the Recreation Department receives an additional 4,500 class enrollments throughout the year. The Department provides participants with an impression of Capitola through the programs offered, class instructors selected, seasonal youth hired and trained, smooth registration and participation processes, and condition of locations and facilities utilized.

In addition, the Recreation Program provides training for approximately 50 young people through the Junior Lifeguard Captains Corps and another 20-30 through the Camp Capitola Junior Leader Program.

	RECREATION DEPARTMENT - PROGRAM REVENUE													
Recreation Program Revenue	i	FY10/11 Actual	ı	FY11/12 Actual		FY12/13 Adopted	_	FY12/13 stimated	-	FY13/14 roposed	_	FY14/15 Planned		
Recreation Classes	\$	325,146	\$	328,745	\$	340,000	\$	295,000	\$	295,000	\$	295,000		
Capitola Junior Guards		220,076		248,001		249,000		264,000		265,000		265,000		
Sports Teams		59,848		60,291		68,500		53,000		53,000		53,000		
Camp Capitola		101,830		121,318		127,200		125,000		125,000		125,000		
Total	\$	706,900	\$	758,356	\$	784,700	\$	737,000	\$	738,000	\$	738,000		

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# **CAPITOLA MUSEUM**

#### **MISSION STATEMENT**

The Capitola Historical Museum preserves and promotes the history of Capitola.

#### **DEPARTMENT PURPOSE**

To promote, through the establishment and maintenance of a museum and allied projects, a program that will bring a better understanding and appreciation by the Capitola community of its history, architecture, culture, technology, and its creative and natural environments.

# **KEY CHANGES**

The funding represents City support for the museum's newly-acquired storage units. A portion of the cost for the two units is shared with the Museum Board of Trustees, which engages in fundraising efforts throughout the year.

# FISCAL YEAR 2012/13 ACCOMPLISHMENTS

- Began work to produce an edition of "Images of America" book. A book documenting the history of Capitola between 1874-1974.
- Relocated Museum artifacts to a centralized storage facility
- Provided walking tours and lectures
- Continued efforts for historic preservation
- Produced quarterly newsletter
- Received more than 500 donated volunteer hours, and welcomed over 6,000 guests to the museum.
- Opened a new exhibit, "Capitola History—It's About Time," and "Capitola—Where Sky and Land Meet Sea and Sand"

Goal		Corresponding Principle
•	Work to reduce expenditures and increase private donations.	Public Service
•	Continue work highlighted in FY12/13. Create a new exhibit.	Public Service
•	Maintain existing services to the public.	Public Service
•	Continue promotional marketing of the Museum to attract new visitors.	Public Service

# CAPITOLA MUSEUM BUDGET SUMMARY

Capitola Museum		FY10/11 Actual		FY11/12 Actual		FY12/13 Adopted		FY12/13 Estimated		FY13/14 Proposed		FY14/15 Planned	
Revenue													
General Fund	\$	66,146	\$	72,502	\$	77,800	\$	73,930	\$	75,831	\$	77,054	
Charges for services		50		-		-		-		-		-	
Other revenues		694		984		5,600		5,500		4,000		4,000	
Revenue Totals		66,890	\$	73,486	\$	83,400	\$	79,430	\$	79,831	\$	81,054	
Expenditures													
Personnel		\$55,707		\$57,015		\$60,100		\$60,100		\$59,041		\$60,233	
Contract services		230		4,305		5,600		5,600		4,600		4,600	
Training & Memberships		460		385		-		30		125		125	
Supplies		7,593		8,180		13,500		9,500		12,000		12,000	
Internal service fund 2,9		2,900		3,600		4,200		4,200		4,065		4,096	
Expenditure Totals		66,890	\$	73,486	\$	83,400	\$	79,430	\$	79,831	\$	81,054	

Authorized Positions	FY10/11 Actual	FY11/12 Actual	FY12/13 Adopted	FY12/13 Estimated	FY13/14 Proposed	FY14/15 Planned
Museum Coordinator	0.75	0.75	0.75	0.75	0.75	0.75
TOTAL FTE's	0.75	0.75	0.75	0.75	0.75	0.75

# **CAPITOLA ART & CULTURAL COMMISSION**

#### MISSION STATEMENT

The Mission of the Capitola Art & Cultural Commission is to foster, assist and or plan events for the City of Capitola and its residents to enhance the community's cultural fabric, support local artists, create an interesting environment for art and cultural growth, and provide both residents and visitors the opportunity to experience local art and cultural events.

#### **DEPARTMENT PURPOSE**

The first Arts Commission was created in 1984. The commission was reorganized by Ordinance #851 effective May 10, 2003 under the new title of Art & Cultural Commission. The composition, term of office, duties and responsibilities where modified to empower the commission to accomplish the development of arts and culture within the City of Capitola. With the adopted Arts & Cultural Master Plan, the Art & Cultural Commission develops and reviews Public Art projects and creates opportunities for a variety of art and cultural experiences for City Council approval.

The City Council, under the City Manager's direction, provides an Administrative Assistant to the Art & Cultural Commission. Clerical duties include: preparing agendas; taking minutes; coordinating correspondence; researching and preparing reports; reviewing and processing financial functions; assisting in coordination of cultural events; filing and keeping records; providing information for the city scroll and website, and informing the city and other agencies of Art & Cultural Commission activities.

#### **KEY CHANGES**

There are no significant changes to the budget. The Commission continues to off-set nearly 50% of its budget by obtaining sponsors for the events.

# FISCAL YEAR 2012/13 ACCOMPLISHMENTS

- 41<sup>st</sup> Ave project is on schedule to be completed summer 2013
- Public Art: Esplanade Kiosk project to be completed summer 2013
- Sponsors obtained to continue funding the concerts and movies
- · Added new concert series; Jazz at the Beach
- Conducted children's art events at the Begonia Festival and Art & Wine Festival

Goal		Corresponding Principle
•	Continue to offer twilight concerts, art in the park, music on	Public Services
	Sundays and movies at the beach.	
•	Display art work by community members at City Facilities	
•	Complete the 41 <sup>st</sup> Ave. Public Art Project	
•	Implement a Public Art App. That would inform visitors of	
	locations of public art in Capitola.	
•	Identify new Public Art Projects.	

# **CAPITOLA ART & CULTURAL COMMISSION**

# **BUDGET SUMMARY**

Capitola Art & Cultural		FY10/11		FY11/12		FY12/13		FY12/13		FY13/14		FY14/15	
Commission		Actual		Actual		Adopted		<b>Estimated</b>		Proposed		Planned	
Revenue													
General Fund	\$	16,807	\$	21,712	\$	21,800	\$	21,800	\$	23,480	\$	22,298	
Other revenues		20,546		20,200		21,200		21,200		21,200		22,400	
Revenue Totals	\$	37,353	\$	41,912	\$	43,000	\$	43,000	\$	44,680	\$	44,698	
Expenditures													
Personnel		\$4,813		\$10,411		\$12,200		\$12,200		\$12,200		\$12,200	
Contract services		21,502		23,765		23,400		23,400		24,900		24,900	
Supplies		9,139		5,936		5,500		5,500		5,600		5,600	
Internal service fund charges		1,900		1,800		1,900		1,900		1,980		1,998	
Expenditure Totals	\$	37,353	\$	41,912	\$	43,000	\$	43,000	\$	44,680	\$	44,698	
	FY10/11		FY11/12		FY12/13		FY12/13		FY13/14		FY14/15		
<b>Authorized Positions</b>	Actual		Actual		Adopted		<b>Estimated</b>		Proposed		Planned		
None		0.00		0.00		0.00		0.00		0.00		0.00	
TOTAL FTE's		0.00		0.00		0.00		0.00		0.00		0.00	
Hourly Employee Allocation													
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shown in hours

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## **INTERNAL SERVICE FUNDS**



### INTERNAL SERVICE FUNDS

**Information Technology Fund (City Manager):** This fund supports the replacement and upgrade of the existing computer network. Replacement costs are charged to the departments based upon a percentage that is associated with the number of personal computers, laptops, printers, and servers each department uses.

**Self-Insurance Liability Program (City Manager):** An Internal Service Fund was established for a Self Insurance Liability fund and the property protection insurance at Mid-Year in 2001-02. The annual appropriation to this fund will represent self-insurance premiums paid by the operating departments.

**Workers Compensation Fund (City Manager):** An Internal Service Fund was established for a Worker's Compensation program at Mid-Year in 2001-02. The annual appropriation to this fund will represent self-insurance premiums paid by the operating departments.

**Stores Fund (City Manager):** This Internal Service Fund accounts for general supplies, postage, and rental of office equipment formerly recorded in the City General Program. Supplies are ordered and maintained by the Receptionist, as overseen by the Executive Assistant to the City Manager

**Equipment Acquisition & Replacement Fund (Public Works):** This Internal Service Fund has been established to provide adequate levels of funding for the replacement of passenger cars, parks maintenance vehicles, police vehicles and other specialty vehicles. The future budget needs will be estimated by increasing the cost at time of purchase by 130%. As vehicles are used for trade in or sold as surplus these funds are recorded as revenue to this Internal Service Fund.

**Public Employees Retirement Fund (PERS) (Finance):** A PERS Fund was established in the FY04/05 budget process. This fund was closed in FY 12/13 due to a change in accounting practices.

## **INFORMATION TECHNOLOGY FUND**

Funds are designated for the future replacement of citywide hardware and software. Annual on-going information technology costs are allocated based on the distribution of resources identified in Table 2.

Fund 2211	FY 10/11 Actual		•		FY 12/13 Adopted		FY 12/13 Estimated		FY 13/14 Proposed		Y 14/15 anned
Beginning Fund Balance	\$	141,401	\$	173,178	\$	185,933	\$	185,933	\$	41,533	\$ 139,533
Revenue											
Other revenues	\$	-	\$	867	\$	3,000	\$	3,000	;	\$ -	\$ -
Internal service fund revenue		115,200		117,000		141,400		141,400		137,000	128,000
Other financing sources		-		-		-		-		114,000	-
Revenue Totals	\$	115,200	\$	117,867	\$	144,400	\$	144,400	\$	251,000	\$ 128,000
Expenditures											
Contract services	\$	47,871	\$	56,589	\$	89,300	\$	89,300	\$	77,000	\$ 77,000
Training & Memberships		1,132		234		1,000		1,000		1,000	1,000
Supplies		34,420		48,289		50,000		50,000		50,000	50,000
Capital outlay		-		-		36,300		36,300		25,000	25,000
Other financing uses		-		-		112,200		112,200		-	-
Expenditure Totals	\$	83,423	\$	105,113	\$	288,800	\$	288,800	\$	153,000	\$ 153,000
Fund Balance at 06/30	\$	173,178	\$	185,933	\$	41,533	\$	41,533	\$	139,533	\$ 114,533

Table 2												
						Hardware - only						
Department	PC	Laptop	MDC	Printers	Servers	Annual Charge						
Council		4				4,000						
Finance	6	0		2	4	16,800						
Attorney						-						
Manager	9	8		2	6	32,800						
Personnel	1					700						
Museum	1	1				1,200						
Arts	1					700						
Police - Law Enf	25	5	10	5	3.00	46,500						
Police - Parking Enf	1	0		1	0	1,000						
Police - Lifeguard	1	0		0	0	700						
CDD	4	0		2	0.50	4,900						
Building	2	0		1	0.25	2,500						
Public Works						-						
Streets	4				0.25	3,400						
Facilities	1					700						
Parks	2					1,300						
Fleet						-						
Recreation	7			1	1	8,000						
Total	65	18	10	14	15	\$ 125,200						
	PC	Laptop	MDC	Printers	Servers							
Replacement Cost/Each	\$ 2,000	\$ 3,000	\$ 7,000	\$ 1,500	\$ 12,000							
Estimated Life	3	3	5	4	4							
Total Replacement Cost	\$130,000	\$52,500	\$70,000	\$21,000	\$ 180,000	\$ 453,500						
						<u>25%</u>						
Replacement Budget - Ta	rget Balanc	e 25% of Re	eplacemen	t Budget		\$ 113,400						

### SELF-INSURANCE LIABILITY FUND

The Self-Insurance Liability Program Fund established to accumulate fund balances to provide for deductible expenditures and excess incidents which are above the City's liability coverage. Funds are primarily collected for the following expenses:

- Excess Insurance Premiums The City belongs to the Monterey Bay Area Self Insurance Authority (MBASIA) joint powers authority. MBASIA covers all liability expenses, fire, and property protection. Risk of loss is retained by the City for general liability claims up to \$10,000 per occurrence.
- Property Insurance: Insurance coverage is provided through the Public Entity Property Insurance Program and insured by Lexington. The City's premium is \$11,000.
- Vehicle and Equipment Insurance Coverage Coverage for vehicles and equipment with a purchase value of \$35,000 or more. The annual premium is \$3,000 with a \$2,000 deductible.
- Unemployment Insurance The City is defined as a "State Unemployment Insurance Reimbursement Client" by the California Employment Development Department (EDD). The City does not pay unemployment insurance premiums to the State. When an employee files for and receives unemployment benefits from the State, the City is responsible for that benefit.

Charges for services are allocated to each of the General Fund Departments on their percent of the total operating budget from the prior fiscal year less the budget for unanticipated events.

	F	Y 10/11	F	Y 11/12	FY 12/13	_	Y 12/13	F	Y 13/14		Y 14/15
Fund 2213	P	Actual		Actual	Adopted	Es	timated	Pr	oposed	P	lanned
Beginning Fund Balance	\$	253,892	\$	277,375	\$ 227,350	\$	227,350	\$	227,350	\$	236,638
Revenue											
Internal service fund revenue	\$	142,800	\$	128,400	\$ 146,450	\$	146,450	\$	194,996	\$	199,396
Revenue Totals		142,800		128,400	146,450		146,450		194,996		199,396
Expenditures											
Contract services	\$	119,317	\$	178,178	\$ 145,950	\$	145,950	\$	184,708	\$	188,900
Supplies		-		-	-		-		500		500
Grants and Subsidies		-		247	500		500		500		500
Other financing uses		-		-	-		-		-		-
Expenditure Totals	\$	119,317	\$	178,425	\$ 146,450	\$	146,450	\$	185,708	\$	189,900
Fund Balance at 06/30	\$	277,375	\$	227,350	\$ 227,350	\$	227,350	\$	236,638	\$	246,134

### **WORKERS' COMPENSATION FUND**

This Internal Service Fund was established to satisfy the requirements of the Capitola Municipal Code, 3.24.030, Workers Compensation Reserve Fund, states "The City Manager and City Treasurer shall establish a reserve fund for purposes of paying future workers compensation claims and shall, hereafter, make such annual deposits into that fund as the city is advised are actually necessary to provide a suitable reserve". This program also covers City volunteers.

The City belongs to a Joint Powers Authority (JPA), Monterey Bay Area Self Insurance Authority, composed of several local agencies, Del Rey Oaks, Gonzales, Greenfield, Hollister, King City, Marina, Sand City, Scotts Valley and Soledad. The City retains exposure to temporary disability payments as long as the injured worker remains an employee of the City. MBASIA purchases excess coverage beyond \$500,000 per occurrence up to statutory requirements.

The annual premium that is assessed to each of the participating Cities in the JPA is based on three primary factors: (1) the number of employees in each of the two major categories (Safety & Miscellaneous); (2) the experience rate (cost incurred) of each the participating agency and (3) debt service allocation. The greater a City experience rate (the number of Worker's Compensation claims) the more the annual premium assessment to that City exceeds its FTE participation level. Containment of worker's compensation claims results in a lower premium.

### **WORKERS' COMPENSATION FUND**

When an employee makes a claim, the City pays the employee's salary portion directly from the general fund based upon the standard worker's compensation formula, while the claim is considered "temporary". The formulas for employees receiving Workers Compensation are as follows:

- 1. Public Safety: Compensation is 100% of salary, non-taxable
- 2. <u>Miscellaneous</u>: Compensation is 2/3 of salary with a cap of \$840 per week, non-taxable.

For non-safety staff, City policy allows that accruals (i.e. sick, vacation, etc.) may be used to supplement the Worker's Compensation salary. If the person becomes "permanently disabled" then the JPA picks up the salary portion. The JPA pays all other costs including legal and medical. While on Worker's Compensation status, the safety and non-safety staff continue to accrue sick and vacation leave balances.

### **Distribution to General Fund Departments:**

The allocation methodology for Worker's Compensation charges to the General Fund Departments corresponds closely to the cost allocation method used by the JPA. Employees are divided into three classifications: Sworn, Non-Sworn and Volunteers, with cost per FTE calculated.

There is a fund balance to accommodate future premium fluctuations, deductibles and for excess liability.

Fund 2214	FY 10/11 Actual		FY 11/12 Actual		FY 12/13 Adopted		FY 12/13 Estimated		FY 13/14 Proposed		FY 14/15 Planned	
Beginning Fund Balance	\$	174,999	\$	174,779	\$	175,135	\$	175,135	\$	175,235	\$	201,813
Revenue Internal service fund revenue Other financing sources	\$	473,000	\$	467,700	\$	528,100 -	\$	528,100	\$	415,400	\$	429,900
Revenue Totals	\$	473,000	\$	467,700	\$	528,100	\$	528,100	\$	415,400	\$	429,900
Expenditures Contract services Other financing uses	\$	473,220	\$	467,344	\$	528,000 -	\$	528,000	\$	388,822	\$	400,700
Expenditure Totals		473,220		467,344		528,000		528,000		388,822		400,700
Fund Balance at 06/30	\$	174,779	\$	175,135	\$	175,235	\$	175,235	\$	201,813	\$	231,013

## STORES FUND

This fund accounts for general supplies and postage. Supplies are ordered and maintained by the Receptionist, as overseen by the Executive Assistant to the City Manager. This also includes the rental of the postage machine, the repair and maintenance of shared office equipment and the city hall copier maintenance.

Past experience was reviewed and a percentage of usage assigned to each of the departments using the supply room, and the central postage machine. The following table represents the two-year budget plan.

	F۱	/ 10/11	F	Y 11/12		FY 12/13	FY	12/13	FY	13/14	F۱	/ 14/15
Fund 2210	Α	Actual		Actual		Adopted		mated	Pro	posed	PI	anned
Beginning Fund Balance	\$	25,272	\$	14,306	\$	3,201	\$	3,201	\$	801	\$	501
Revenue												
Other revenues	\$	10	\$	103	\$	-	\$	-	\$	-	\$	-
Internal service fund revenue		28,500		30,700		34,450		34,450		40,000		40,000
Revenue Totals	\$	28,510	\$	30,803	\$	34,450	\$	34,450	\$	40,000	\$	40,000
Expenditures												
Contract services	\$	12,759	\$	10,678	\$	7,050	\$	7,050	\$	12,500	\$	12,500
Supplies		26,717		31,230		25,000		25,000		27,800		27,900
Other financing uses		-		-		4,800		4,800		-		-
Expenditure Totals	\$	39,476	\$	41,908	\$	36,850	\$	36,850	\$	40,300	\$	40,400
Fund Balance at 06/30	\$	14,306	\$	3,201	\$	801	\$	801	\$	501	\$	101

## **EQUIPMENT REPLACEMENT FUND**

This Internal Service Fund has been established to provide adequate levels of funding for the replacement of various large equipment, and City vehicles. As vehicles are used for trade-in or sold as surplus, these proceeds are recorded as revenue to this Internal Service Fund. As funds are accumulated, they are generally not designated to any particular vehicle. The General Fund charges for services are based on the prior year fleet depreciation costs adjusted by the CPI index.

During the annual budget process, the Public Works and the Police Department review the current vehicle inventory listing and make recommendations for vehicle acquisitions and replacements. The vehicle replacement and on-going maintenance costs are taken into consideration. All budgeted vehicles are approved by the City Manager. In FY 13/14, \$283,000 was transferred to the General Fund to assist in replenishing reserves. In FY 13/14, an additional \$52,000 was transferred from the General Fund to assist in restoring the Equipment Fund's balance.

FY 13/14 Capital Outlay		FY 14/15 Capital Outlay	
Marked Police Vehicle	\$38,000	Police Dept. Pickup Truck	\$10,000
Police Motorcycle	18,000		
Public Works Vehicles	67,000		
Total	\$123,000	Total	\$10,000

	FY 10/11		FY 11/12		FY 12/13		FY 12/13		FY 13/14		F	Y 14/15
Fund 2212	-	Actual	Actual		1	Adopted	Es	timated	Pr	oposed	P	anned
Beginning Fund Balance	\$	282,539	\$	305,934	\$	418,238	\$	418,238	\$	118,211	\$	152,740
Revenue												
Internal service fund	\$	100,000	\$	103,000	\$	89,973	\$	89,973	\$	105,529	\$	105,529
Other financing sources		-		55,000		-		-		52,000		-
Revenue Totals	\$	100,000	\$	158,000	\$	89,973	\$	89,973	\$	157,529	\$	105,529
Expenditures												
Capital outlay	\$	26,605	\$	20,696	\$	107,000	\$	107,000	\$	123,000	\$	10,000
Other financing uses		50,000		25,000		283,000		283,000		-		-
Expenditure Totals	\$	76,605	\$	45,696	\$	390,000	\$	390,000	\$	123,000	\$	10,000
Fund Balance at 06/30	\$	305,934	\$	418,238	\$	118,211	\$	118,211	\$	152,740	\$	248,269

## PUBLIC EMPLOYEES' RETIREMENT FUND

The Public Employees Retirement Internal Service Fund was established in the 2004-05 fiscal year. This Internal Service Fund allowed the City to accumulate funds for the purpose of General Fund PERS expenditures and PERS unfunded liability. For consistency in staffing cost analysis, the PERS expenditures were excluded from the General Fund Internal Service Fund Expenditures, and instead reported as PERS benefits in the General Fund Staffing Cost section.

This fund was primarily used as a pass-through account for debt service and the employer's share of PERS payments.

In FY12/13 and future years, payments will be made directly from the General Fund to PERS and the Pension Obligation Fund. The remaining fund balance will be closed into the General Fund as one-time refund. Additional adjustments may be needed to the POB.

Fund 2215	FY 10/11 Actual			FY 12/13 Adopted		FY 12/13 Estimated		FY 13/14 Proposed		FY 14 Plann	_
Beginning Fund Balance	\$ 520,525	\$	473,732	\$	209,248	\$	209,248	\$	-	\$	-
Revenue											
Internal service fund	\$ 1,425,200	\$	1,437,400	\$	-	\$	-	\$	-	\$	-
Revenue Totals	\$ 1,425,200	\$	1,437,400	\$	-	\$	-	\$	-	\$	-
Expenditures											
Personnel	\$ 1,031,995	\$	1,041,384	\$	-	\$	-	\$	-	\$	-
Other financing uses	439,998		660,500		171,431		209,248		-		-
Expenditure Totals	\$ 1,471,993	\$	1,701,884	\$	171,431	\$	209,248	\$	-	\$	-
Fund Balance at 06/30	\$ 473,732	\$	209,248	\$	37,817	\$	-	\$	-	\$	-

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## **SPECIAL REVENUE FUNDS**



## SPECIAL REVENUE FUNDS

**Supplemental Law Enforcement Services (Police):** These funds are provided by a State of California COPS grant to provide funding for Community Oriented Policing & Problem Solving (COPPS) programs.

**Santa Cruz County Anti-Crime Team (Police):** A joint task force by all county law enforcement agencies to address sales of drugs in and around Santa Cruz County.

**Gas Tax (Public Works):** This fund accounts for receipt and expenditure of gasoline tax revenue as provided by state law. The Gas Tax Fund is used for new construction, maintenance and the reconstruction of City streets.

Wharf (Public Works): The Wharf Fund accounts for rents and other income generated from wharf operations and related costs involving major improvements.

**Development Fees (Public Works):** This Fund accounts for fees imposed on building permits for new development or substantial improvements in specific areas to pay for traffic improvements, which mitigate the effect of that development.

**General Plan Update and Maintenance (Community Development):** This fund accumulates money received as General Plan Maintenance Fee to cover the cost of a future comprehensive update of the City's General Plan.

**Green Building Education (Building):** A Green Building Education Fund is to be used only for program management, training, publications and public educational purposes.

**Public Art (City Manager):** This fund accumulates money received as public art fees to acquire works of art to be displayed in or about public places within the city.

**Parking Reserve (Public Works):** In 2009 the Council authorized a special reserve fund from the Village parking meters for parking-related projects.

**Technology Fee (Community Development):** The fee is 5% of the building permit fee to fund new software for permit processing.

Public Education & Government Cable TV Access (City Manager): This Special Revenue Fund accounts for PEG cable television fees. The expenditures are restricted to PEG access-related activities.

**Capitola Village & Wharf Business Improvement Area (Finance):** Established to generate revenue for the exclusive purpose of promoting business in the Capitola Village and Wharf Business Improvement Area.

**Community Development Block Grants (Community Development):** This Fund accounts for active CDBG grants that are awarded to the City on a project-by-project basis. Typically these grants are conducted with CDBG on a reimbursement basis.

**Community Development Block Grant Program Income (Community Development):** This fund accounts for income from housing loans that are funded with Community Development Block Grant funds. Loan payoffs and interest earning in this fund are restricted to CDBG approved uses.

**HOME Program Reuse (Community Development):** This fund accounts for housing loans due to the City from the recipients of previous HOME Program grants. Receipts in the Home Program Reuse Fund are restricted to affordable housing activities in accordance with the federal HOME Program Re-use Guidelines.

**HOME Grant (Community Development):** This Special Revenue Fund is the depository for loan payments made on prior year HOME program loans made by the City using funds from the federal Home Investments Partnership Program (HOME).

**Housing Trust (Community Development):** City Council adopted an Inclusionary Housing Ordinance in November 2004. This ordinance will create an Affordable Housing Trust Fund, funded from in-lieu fees, which can be used to provide a local, flexible source of funding for the creation of new affordable housing, the rehabilitation of existing affordable housing.

**BEGIN Grant (Community Development):** A Building Equity and Growth in Neighborhoods (BEGIN) grant through the California Department of Housing and Community Development to assist the First Time Homebuyer Loans the Inclusionary housing units as a part of the Capitola Beach Villas condominium project.

**Capitola Housing Successor (Community Development):** At the dissolution of the Capitola Redevelopment Agency, the City elected to become the Housing Successor to the former Low and Moderate Income Housing Fund of the RDA.

## SUPPLEMENTAL LAW ENFORCEMENT SERVICES - POLICE

Continued funding for this program was unknown during the budget preparation process. This grant was from the State of California which distributed \$100,000,000 a year in funding to criminal justice agencies throughout California. These funds were used last year to fund Police Overtime and equipment.

	F	Y 10/11 Actual	F	FY 11/12 Actual	Y 12/13 dopted	_	Y 12/13 stimated	FY 13/14 Proposed		Y 14/15 Planned
Fund 1300										
Beginning Fund	\$	1,341	\$	9,911	\$ 50,737	\$	50,737	\$ 143,237	\$	238,137
Revenue										
Intergovernmental	\$	100,000	\$	100,000	\$ -	\$	100,000	\$ 100,000	\$	100,000
Use of money & property		-		105	-		100	100		100
Other financing sources		-		-	-		-	-		-
Revenue Totals	\$	100,000	\$	100,105	\$ -	\$	100,100	\$ 100,100	\$	100,100
Expenditures										
Personnel	\$	80,761	\$	40,000	\$ -	\$	-	\$ -	\$	-
Contract services		10,669		2,367	-		2,400	1,700		1,800
Supplies		-		1,883	-		1,200	2,500		2,500
Capital outlay		-		15,030	-		4,000	1,000		-
<b>Expenditure Totals</b>	\$	91,430	\$	59,280	\$ -	\$	7,600	\$ 5,200	\$	4,300
Fund Balance at 6/30	\$	9,911	\$	50,737	\$ 50,737	\$	143,237	\$ 238,137	\$	333,937

## SANTA CRUZ COUNTY ANTI-CRIME TEAM - POLICE

The Santa Cruz County Anti Crime Team (SCCACT) is a joint task force which includes participation by all county law enforcement agencies (either staffing of funding), the State Department of Justice's Bureau of Narcotics Enforcement (BNE) and the U.S. Department of Justice's Drug Enforcement Administration (DEA) to address sales of drugs in and around Santa Cruz County. SCCACT provides investigative and undercover assistance in drug sales investigations to local police agencies and the Sheriff's Department, which require special equipment, training and/or expertise. The DA's Office provides assistance in filing, collecting and distributing asset forfeiture collections from the courts. SCCACT is based in Santa Cruz County and receives additional funding and resources from State and Federal drug enforcement agencies during large-scale investigations.

The City of Capitola contributes \$18,000 to the SCCACT for operations costs from the General Fund, which is budgeted in the Police Department, Contract Services. This program is essentially a pass-through of Byrne grant and HIDTA funds to the city with which we in-turn pay for clerical support of the county's narcotics task force. Additionally the City pays for an Administrative Assistant. Staffing costs are reimbursed by SCCACT from their Adjudicated Asset Forfeiture Account on a monthly basis.

	FY 10/11 Actual				FY 12/13 Adopted		FY 12/13 Estimated		FY 13/14 Proposed		 ′ 14/15 anned
Fund 1301											
Beginning Fund	\$	(387)	\$	20	\$	20	\$	20	\$	320	\$ 320
Revenue											
Other revenues	\$	70,283	\$	69,901	\$	74,100	\$	72,500	\$	75,172	\$ 76,770
Revenue Totals	\$	70,283	\$	69,901	\$	74,100	\$	72,500	\$	75,172	\$ 76,770
Expenditures											
Personnel	\$	69,875	\$	69,901	\$	72,200	\$	72,200	\$	75,172	\$ 76,770
Contract services		-		-		-		-		-	-
Supplies		_		-		-		_		-	-
Expenditure Totals	\$	69,875	\$	69,901	\$	72,200	\$	72,200	\$	75,172	\$ 76,770
Fund Balance at 6/30	\$	20	\$	20	\$	1,920	\$	320	\$	320	\$ 320

## **GAS TAX - PUBLIC WORKS**

This fund accounts for receipt and expenditure of gasoline tax revenue as provided by state law. The Gas Tax Fund is used for new construction, maintenance and the reconstruction of City streets. Gas Tax Fund Programs includes maintenance and operations of the traffic signals and streetlights, street maintenance activities, street sweeper lease payment. In the 2013-14 budget, a \$45,000 payment to the General Fund for street sweeper operating costs was discontinued so that additional maintenance projects can be completed with these funds.

	_	Y 10/11 Actual	_	Y 11/12 Actual	_	Y 12/13 dopted	_	7 12/13 timated		Y 13/14 oposed	_	Y 14/15 lanned
Fund 1310	_		_		_		_		_	.=	_	
Beginning Fund Revenue	\$	64,581	\$	53	\$	3,612	\$	3,612	\$	45,712	\$	32,906
Intergovernmental	\$	258,432	\$	288,947	\$	271,500	\$	271,500	\$	302,294	\$	302,294
Use of money & property Other financing sources		41 -		30		- -		<u>-</u>		- -		<u>-</u>
Revenue Totals	\$	258,473	\$	288,977	\$	271,500	\$	271,500	\$	302,294	\$	302,294
Expenditures												
Contract services	\$	279,062	\$	243,654	\$	258,000	\$	176,000	\$	272,600	\$	272,600
Supplies		154		1,632		-		6,000		7,500		7,500
Capital outlay		-		-		-		38,300		-		-
Debt service		43,785		40,132		9,100		9,100		35,000		35,000
Expenditure Totals	\$	323,001	\$	285,418	\$	267,100	\$	229,400	\$	315,100	\$	315,100
Fund Balance at 6/30	\$	53	\$	3,612	\$	8,012	\$	45,712	\$	32,906	\$	20,100

## WHARF - PUBLIC WORKS

The Wharf Fund accounts for rents and other income generated from wharf operations and related costs including maintenance and improvements.

The wharf fund will continue to retain all revenue in this account and therefore be able to meet the majority of its expenditure demands. When major repairs are necessary, which occur on a 3-5 year cycle, occasional general fund support can be anticipated to keep this key public facility open.

	FY 10/11 Actual		FY 11/12 Actual		FY 12/13 Adopted		FY 12/13 Estimated		FY 13/14 Proposed		 ′ 14/15 anned
Fund 1311 Beginning Fund Revenue	\$	38,110	\$	46,413	\$	36,644	\$	36,644	\$	244	\$ 1,144
Use of money & property Other revenues	\$	81,301 -	\$	83,386	\$	83,700	\$	82,700 -	\$	84,100 -	\$ 84,100 -
Other financing sources Revenue Totals	\$	81,301	\$	25,000 <b>108,386</b>	\$	83,700	\$	82,700	\$	84,100	\$ 84,100
Expenditures Contract services Supplies	\$	67,509 5.489	\$	103,098 2.253	\$	78,700 5.000	\$	114,100 5.000	\$	83,200	\$ 83,200
Capital outlay  Expenditure Totals	\$	72,998	\$	12,804 <b>118,155</b>	\$	83,700	\$	119,100	\$	83,200	\$ 83,200
Fund Balance at 6/30	\$	46,413	\$	36,644	\$	36,644	\$	244	\$	1,144	\$ 2,044

## **DEVELOPMENT FEES - PUBLIC WORKS**

The Development Fee Fund accounts for fees imposed as part of development agreements for new development or substantial improvements in certain areas, to pay for traffic improvements, which mitigate the effect of that development. Simple interest is recorded on an annual basis and attributed to the corresponding deposit.

The following deposit was recorded in 1996 and remains part of this fund until expended:

<u>Depositor</u>	<u>Date</u>	<u>Amount</u>	<u>Future Project</u>
Kaufman and Broad	4/30/98	\$17,325.00	Francesco Circle Maintenance

The deposit from Kaufman and Broad was a modification of the Application #96-41 condition #13. In December of 1996 the Developer and the City agreed to substitute the requirement for former Condition #13 with a one-time deposit from the developer of \$17,325 to be held by the City for future maintenance of Francesco Circle. The parties anticipate that the maintenance of Francesco Circle will not occur for fifteen to twenty years. According to the agreement in the event that the funds are not wholly used for that purpose, any reimbursement would be on a pro rata basis to the then-owners of the properties located within the subdivision.

		Y 10/11 Actual	_	Y 11/12 Actual		Y 12/13 dopted	_	Y 12/13 timated	_	Y 13/14 oposed		14/15 lanned
Fund 1312 Beginning Fund Revenue	\$	(1,415)	\$	2,026	\$	2,026	\$	2,026	\$	2,026	\$	2,026
Charges for services Use of money & property	\$	3,441 -	\$	-	\$	-	\$	-	\$	-	\$	-
Other financing sources Revenue Totals	\$	3,441	\$	<u> </u>	\$	<u> </u>	\$	<u>-</u> -	\$	<u>-</u> -	\$	-
Expenditures Contract services Supplies	\$	-	\$	- -	\$	-	\$	-	\$	- -	\$	-
Capital outlay Other financing uses		-		-		-		-		-		-
Expenditure Totals Fund Balance at 6/30	\$ \$	- 2,026	\$ \$	- 2,026	\$ \$	- 2,026	\$ \$	- 2,026	\$ \$	- 2,026	\$ \$	- 2,026

## GENERAL PLAN UPDATE & MAINTENANCE – COMMUNITY DEVELOPMENT

In 2002, the State Legislature passed AB 2936 to enable cities to collect fees "reasonably necessary to prepare and revise the plans and policies that a local agency is required to adopt before it can make any necessary findings and determinations". The General Plan Maintenance Fee is currently 0.6% of the total building valuation with a cap of \$100,000 to cover the cost of a future comprehensive update of the City's General Plan.

Valuation is calculated on a cost per square foot basis. The City of Capitola uses \$200/square foot valuation for the average house, and \$300/square foot for houses with increased values. These valuations are close to market rates.

The City started the process of updating the General Plan in 2010. The process is continuing. The General Plan Advisory Committee (GPAC) has conducted eight regular meeting and four community workshops. The consultants have completed special studies of the 41<sup>st</sup>. Avenue Commercial Area, the Bay Avenue, the Center Village and the Pacific Cove/City Hall site plan. These four special study area reports have been presented to the GPAC, Planning Commission and City Council. It is anticipated that draft elements of the General Plan will be presented to the GPAC in the fall of 2012. The Adopted budget provides adequate resources to fund consultant contracts and staff time to continue the effort as identified in the scope of work.

SOURCES	AND USES
FY 11/12	FY 12/13

	F	Y 10/11 Actual	F	Y 11/12 Actual	Y 12/13 Adopted	_	Y 12/13 stimated	Y 13/14 roposed	Y 14/15 Planned
Fund 1313									
Beginning Fund	\$	599,165	\$	303,339	\$ 259,852	\$	259,852	\$ 170,002	\$ 65,002
Revenue									
Intergovernmental	\$	-	\$	17,450	\$ 65,000	\$	65,000	\$ -	\$ -
Charges for services		53,660		163,311	100,000		80,000	70,000	70,000
Use of money & property		2,899		1,163	1,000		1,000	-	-
Other financing sources		-		-	-		-	-	-
Revenue Totals	\$	56,559	\$	181,924	\$ 166,000	\$	146,000	\$ 70,000	\$ 70,000
Expenditures									
Contract services	\$	346,659	\$	223,921	\$ 232,100	\$	225,850	\$ 170,000	\$ 130,000
Supplies		5,726		1,490	10,000		10,000	5,000	5,000
Other financing uses		-		-	-		-	-	-
Expenditure Totals	\$	352,385	\$	225,411	\$ 242,100	\$	235,850	\$ 175,000	\$ 135,000
Fund Balance at 6/30	\$	303.339	\$	259.852	\$ 183.752	\$	170.002	\$ 65.002	\$ 2

## **GREEN BUILDING EDUCATION – BUILDING**

On May 22, 2008, the City of Capitola adopted an ordinance, which added Chapter 17.10 to the Capitola Municipal Code establishing the Capitola Green Building Regulations. The City finds that green building design, construction and operation can have a significant positive effect on energy and resource efficiency, waste and pollution generation, and the health and productivity of a building's occupants over the life of the building. The second purpose is to create healthy work and living environments increasing the productivity of workers and residents and visitors to the city by improving indoor air quality and lighting.

The intent of this section is to help promote the environmental sustainability of natural resources and improvement of the interior environment by efficiently redirecting the use of recyclable materials away from landfills, by introducing recycled-content and materials created with a low embodied energy materials in construction, and by reducing the energy consumption needs of structures by making use of efficient construction methods.

The City also finds that green design and construction decisions made by the City in the construction and remodeling of City buildings can result in significant cost savings to the City over the life of the buildings. The City also recognizes that it must lead by example in order to have the general populace follow suit and therefore commits itself to the practice of green building for all new and remodeling construction on City owned buildings and structures.

Application and Use of Funds (per City municipal code): The Capitola Green Building Regulation applies to non-residential additions and/or exterior remodels totaling 1,000 or more square feet and residential additions and/or remodels totaling 350 square feet or more. Building permits which are required to comply with the Green Building Regulations shall be assessed a fee of 0.0025 times the overall valuation of the project. Revenues collected shall be maintained by the Finance Department as a revolving Green Building Education Fund and shall be used only for program management, training, publications and public educational purposes.

				SOURCES	AN	ID USES						
	_	Y 10/11 Actual	F	Y 11/12 Actual	_	Y 12/13 Adopted	FY 12/13 Estimated		FY 13/14 Proposed		FY 14/15 Planned	
Fund 1314												
Beginning Fund	\$	45,397	\$	48,705	\$	93,452	\$	93,452	\$	90,452	\$	90,452
Revenue												
Charges for services	\$	4,104	\$	47,509	\$	10,000	\$	10,000	\$	13,000	\$	13,000
Revenue Totals	\$	4,104	\$	47,509	\$	10,000	\$	10,000	\$	13,000	\$	13,000
Expenditures												
Contract services	\$	-	\$	1,560	\$	32,500	\$	10,000	\$	10,000	\$	10,000
Training & Memberships		215		225		2,000		2,000		2,000		2,000
Supplies		582		977		1,000		1,000		1,000		1,000
Expenditure Totals	\$	797	\$	2,762	\$	35,500	\$	13,000	\$	13,000	\$	13,000
Fund Balance at 6/30	\$	48,705	\$	93,452	\$	67,952	\$	90,452	\$	90,452	\$	90,452

## **PUBLIC ART – CITY MANAGER**

The City established a Public Arts Fee in 2004. The purpose is to ensure that 2% of the cost of eligible municipal capital improvement, renovation, or restoration projects funded in whole or in part by the City of Capitola or any private, non-residential development project with a total building permit valuation of \$250,000 or more is set aside for the acquisition of works of art to be displayed in or about public places within the City. For a private development, there is an in lieu option to contribute 1% of the total budget to the Public Art Program. As part of the program expenses, up to 20% of the art allocations may be expended on program administration, project management and community outreach activities. There will be 268 hours of the Administrative Assistant for the Art & Cultural Commission time allocated to administering projects.

### Completed Art Projects Include:

- Historical Directional signs
- Sea Kelp Medallion on Esplanade Park
- Sea Wall Tiles
- Graphic Traffic Box Art Project.
- Wharf Road Mural & 41<sup>st</sup> Ave Median Project
- Bay Ave. tile mural project
- 41<sup>st</sup> Ave Street Median Project Summer 2013
- Esplanade Kiosk Summer 2013

			SOURCES	AN	D USES						
	Y 10/11	_	Y 11/12	_	Y 12/13	_	Y 12/13	_	Y 13/14	_	Y 14/15
	Actual		Actual	<u> </u>	dopted	Es	timated	Pı	roposed	Planned	
Fund 1315											
Beginning Fund	\$ 162,754	\$	127,748	\$	398,793	\$	398,793	\$	150,093	\$	139,093
Revenue											
Intergovernmental	-		_		_		-		_		_
Charges for services	\$ 5,972	\$	296,396	\$	15,000	\$	15,000	\$	15,000	\$	15,000
Revenue Totals	\$ 5,972	\$	296,396	\$	15,000	\$	15,000	\$	15,000	\$	15,000
Expenditures											
Personnel	\$ 6,700	\$	859	\$	6,700	\$	6,700	\$	-	\$	-
Contract services	30,240		24,493		20,000		257,000		25,000		25,000
Supplies	38		-		-		-		1,000		1,000
Other financing uses	4,000		-		-		-		-		-
Expenditure Totals	\$ 40,978	\$	25,352	\$	26,700	\$	263,700	\$	26,000	\$	26,000
Fund Balance at 6/30	\$ 127,748	\$	398,793	\$	387,093	\$	150,093	\$	139,093	\$	128,093

## **PARKING RESERVE – PUBLIC WORKS**

In 2009, as part of a parking meter rate increase, the City Council established the Parking Reserve. Revenues into this fund are 16% of parking meter revenue from the Village area (Parking Meter Zone A1). The fund was established to fund parking improvement projects throughout the Village.

	Y 10/11 Actual	Y 11/12 Actual	12/13 opted	/ 12/13 timated	/ 13/14 oposed	Y 14/15 lanned
Fund 1316 Beginning Fund Revenue	\$ 78,649	\$ 180,719	\$ (2,902)	\$ (2,902)	\$ (2,902)	\$0
Other financing sources	127,099	90,802	84,800	162,800	100,000	100,000
Revenue Totals	\$ 127,099	\$ 90,802	\$ 84,800	\$ 162,800	\$ 100,000	\$ 100,000
Expenditures						
Contract services	\$ 25,028	\$ 6,144	\$ -	\$ -	\$ -	\$ -
Capital outlay	-	218,279	-	78,000	12,298	15,200
Other financing uses	-	50,000	84,800	84,800	84,800	84,800
Expenditure Totals	\$ 25,028	\$ 274,423	\$ 84,800	\$ 162,800	\$ 97,098	\$ 100,000
Fund Balance at 6/30	\$ 180,719	\$ (2,902)	\$ (2,902)	\$ (2,902)	\$ 0	\$ 0

## **TECHNOLOGY FEE - COMMUNITY DEVELOPMENT**

On November 12, 2009, the City of Capitola adopted a resolution establishing the Technology Fee. The fee is 5% of the Building, Community Development and Public Works permit fees. Permit processing in the City of Capitola is currently a paper process in the Community Development and Public Works departments and an outdated and antiquated computer process in the Building Department. All three departments need an upgrade to current computer software in order to provide the minimum service level the development community has come to expect when dealing with local government permitting. The industry standard is quickly becoming electronic communication, with the internet as the primary conduit between city services and our customers. Installing new web based software system will provide up-to-date communications, as well as improve in-house productivity. The system will better coordinate plan review activities among departments and will allow the public to inquire and search records and monitor progress of applications through the internet. The General Plan update and its ongoing maintenance will also benefit from the system's data resources and enhanced reporting capabilities. The estimated cost is \$20,000.

	Y 10/11 Actual	Y 11/12 Actual	Y 12/13 dopted	_	Y 12/13 stimated	Y 13/14 oposed	Y 14/15 Planned
Fund 1317							
Beginning Fund	\$ 3,902	\$ 11,288	\$ 25,194	\$	25,194	\$ 28,394	\$ 30,694
Revenue							
Charges for services	\$ 7,386	\$ 13,906	\$ 5,900	\$	8,200	\$ 7,300	\$ 7,300
Revenue Totals	\$ 7,386	\$ 13,906	\$ 5,900	\$	8,200	\$ 7,300	\$ 7,300
Expenditures							
Supplies	\$ -	\$ -	\$ 5,000	\$	5,000	\$ 5,000	\$ 5,000
Expenditure Totals	\$ -	\$ -	\$ 5,000	\$	5,000	\$ 5,000	\$ 5,000
Fund Balance at 6/30	\$ 11,288	\$ 25,194	\$ 26,094	\$	28,394	\$ 30,694	\$ 32,994

# PUBLIC EDUCATION & GOVERNMENT CABLE TV ACCESS (PEG) – CITY MANAGER

This Special Revenue Fund accounts for Public, Education & Government (PEG) cable television fees; expenditures are restricted to PEG access-related activities. The \$19,500 is a pass through to Community Television of Santa Cruz (CTV) for PEG services now that the connection between the Charter service area and the Comcast service area has occurred and CTV operates the PEG channels for the City.

The PEG Access fee from all cable service providers is 64 cents per Subscriber and is due to the City concurrent with the Franchise Fee Payments. The City is required to segregate (PEG) access fees in a separate fund, to be used for PEG Access services using the cable system within the Franchise Area of the City. Funds have been budgeted to upgrade the equipment in the Council Chambers.

				SOURCES	S AN	D USES					
		Y 10/11 Actual		Y 11/12 Actual		Y 12/13 dopted		Y 12/13 stimated	Y 13/14 oposed		Y 14/15 Planned
Fund 1320 Revenue						•			•		
Beginning Fund Balance	\$	82,867	\$	77,936	\$	51,563	\$	51,563	\$ 48,663	\$	28,763
Licenses and permits Use of money & property	\$	19,046 396	\$	18,958 258	\$	19,500 600	\$	19,100 100	\$ 19,000 100	\$	19,000 100
Revenue Totals	\$	19,442	\$	19,216	\$	20,100	\$	19,200	\$ 19,100	\$	19,100
Expenditures	_		_				_			_	
Contract services Supplies	\$	24,374 -	\$	45,589 -	\$	24,500 -	\$	22,100 -	\$ 39,000	\$	19,000 -
Expenditure Totals	\$	24,374	\$	45,589	\$	24,500	\$	22,100	\$ 39,000	\$	19,000
Fund Balance at 6/30	\$	77,936	\$	51,563	\$	47,163	\$	48,663	\$ 28,763	\$	28,863

# CAPITOLA VILLAGE & WHARF BUSINESS IMPROVEMENT AREA (CVBIA) – FINANCE

In June 2005, the City of Capitola adopted Ordinance No. 889, which added Chapter 5.10 to the Capitola Municipal Code establishing the Capitola Village and Wharf Business Improvement Area (BIA). It was established to generate revenue for the sole purpose of promoting business in Capitola Village and on the Wharf. The governing State law requires certain annual actions and public hearing to continue this assessment district. The program is run with the assistances of a BIA Board of Directors. The BIA Directors will provide their budget proposal to Council in a separate document and public hearing during May and June 2012.

	/ 10/11 ctual	-	Y 11/12 Actual	=	Y 12/13 dopted	 / 12/13 timated	/ 13/14 oposed	 / 14/15 anned
Fund 1321 Beginning Fund Revenue	\$ 7,437	\$	5,455	\$	5,431	\$ 5,431	\$ 4,851	\$ 2,351
Charges for services Use of money &	\$ 70,335 137	\$	67,049 121	\$	70,200 100	\$ 69,420 100	\$ 66,500	\$ 66,500 -
Revenue Totals	\$ 70,472	\$	67,170	\$	70,300	\$ 69,520	\$ 66,500	\$ 66,500
Expenditures								
Contract services	\$ 57,041	\$	52,745	\$	58,600	\$ 58,600	\$ 57,000 <sup>*</sup>	\$ 56,850
Supplies	 15,413		14,448		13,000	11,500	12,000	12,000
<b>Expenditure Totals</b>	\$ 72,454	\$	67,194	\$	71,600	\$ 70,100	\$ 69,000	\$ 68,850
Fund Balance at 6/30	\$ 5,455	\$	5,431	\$	4,131	\$ 4,851	\$ 2,351	\$ 1

## COMMUNITY DEVELOPMENT BLOCK GRANTS (CDBG) – COMMUNITY DEVELOPMENT

The Community Development Block Grant (CDBG) program is a flexible program that provides communities with resources to address a wide range of unique community development needs. The program is funded though the federal Department of Housing and Urban Development (HUD) and Capitola participates in the competitive Small Cities Grant Program administered by the California Department of Housing and Community Development.

Work has just been completed on two prior \$35,000 City CDBG study grants, the Green Economy/Environmental Economic Analysis and 41<sup>st</sup> Avenue/Capitola Mall Re-Visioning Plan. The studies were incorporated into the City's General Plan update process, and allowed the City to focus efforts on specific planning for the redevelopment of the 41<sup>st</sup> Avenue corridor and mechanisms to boost the City's "green" employment sector. The Final Report for the Green Economy grant, "The Capitola Green Economy: Job Creation and a Sustainable Future," identified twenty-one strategies to be considered for incorporation into the city's General Plan Update and the Climate Action Plan as applicable. The Report estimates that if all twenty-one strategies were implemented, Capitola could attract from 150 to 600 additional jobs through 2035. The Final Report was accepted by the City Council in November 2011.

The City was also awarded a 2008 Disaster Recovery Initiative (DRI) grant from the California Community Development Block Grant program for \$250,000 for development of the City's Local Hazard Mitigation Plan (LHMP) and Safety Element of the General Plan Update. The grant plan also includes a review of relocating emergency responders at the current City Hall site, a sea level rise analysis, and coordination of the LHMP with the General Plan Update, the Local Coastal Plan, and the Climate Action Plan. Work has begun on both portions of the grant and is expected to be completed in 2012-13 with some revenue reimbursement extending into 2013-14.

				SOURCES	AN	ND USES						
	F`	Y 10/11	F	FY 11/12	F	FY 12/13	F	Y 12/13	F	Y 13/14	F	Y 14/15
	-	Actual		Actual		Adopted	E	stimated	Р	roposed	F	Planned
Fund 1350												
Beginning Fund	\$	34,047	\$	(4,067)	\$	(21,553)	\$	(21,553)	\$	(53,753)	\$	(18,133)
Revenue												
Intergovernmental	\$	9,297	\$	151,280	\$	143,200	\$	111,300	\$	55,620	\$	-
Use of money & property		-		-		-		-		-		
Revenue Totals	\$	9,297	\$	151,280	\$	143,200	\$	111,300	\$	55,620	\$	-
Expenditures												
Contract services	\$	47,411	\$	168,766	\$	174,389	\$	143,500	\$	20,000	\$	20,000
Supplies		-		-		-		-		-		-
Grants and Subsidies		-		-		-		-		-		
<b>Expenditure Totals</b>	\$	47,411	\$	168,766	\$	174,389	\$	143,500	\$	20,000	\$	20,000
Fund Balance at 6/30	\$	(4,067)	\$	(21,553)	\$	(52,742)	\$	(53,753)	\$	(18,133)	\$	(38,133)

# COMMUNITY DEVELOPMENT BLOCK GRANTS (CDBG) PROGRAM INCOME – COMMUNITY DEVELOPMENT

This special revenue fund accounts for repayment CDBG-funded housing loans made by the City to income-qualifying households. These funds are referred to as CDBG Program Income. CDBG Program Income must be used for CDBG-approved purposes. The three primary sources of CDBG Program Income are the payoff of Loma Vista Mobile Home Park resident loans, CDBG-funded First Time Homebuyer Program loans, and CDBG-funded Rehabilitation Program loans.

If the total amount of Program Income received in any fiscal year is less than \$25,000, then the funds received are not subject to Federal CDBG regulations. If the amount exceeds \$25,000, then all Program Income received during that fiscal year is restricted to CDBG-approved Federal spending guidelines. Fiscal year 2007-08 was the last time the City qualified under this requirement and those funds have since been distributed and the restricted fund closed.

In FY12/13, the City does not anticipate receiving more than \$25,000 in Program Income revenue. Fund balance will return to a positive balance as loans are repaid to the fund.

				SOURCES	Al	ND USES						
	F	Y 10/11	F	Y 11/12		FY 12/13	F	Y 12/13	F	Y 13/14	F	Y 14/15
		Actual		Actual		Adopted	Es	stimated	Р	roposed	F	Planned
Fund: 1351/1352(clsd)												
Beginning Fund	\$	(12,485)	\$	(15,439)	\$	(18,379)	\$	(18,379)	\$	(20,879)	\$	(25,879)
Revenue												
Intergovernmental	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Use of money & property		26		3,741		-		-		-		-
Other financing sources		5,343		-		-		-		-		
Revenue Totals	\$	5,369	\$	3,741	\$	-	\$	-	\$	-	\$	-
Expenditures												
Contract services	\$	3,000	\$	2,950	\$	2,500	\$	2,500	\$	5,000	\$	5,000
Supplies		-		-		-		-		-		-
Grants and Subsidies		(20)		3,731		-		-		-		-
Other financing uses		5,343		-		-		-		-		
Expenditure Totals	\$	8,323	\$	6,681	\$	2,500	\$	2,500	\$	5,000	\$	5,000
Fund Balance at 6/30	\$	(15,439)	\$	(18,379)	\$	(20,879)	\$	(20,879)	\$	(25,879)	\$	(30,879)

## **HOME PROGRAM REUSE – COMMUNITY DEVELOPMENT**

This special revenue fund accounts for revenue from the repayment of Federal Home Investments Partnership Program (HOME) loans. Expenditures in this fund must be used for affordable housing activities in accordance with the Federal HOME Program Reuse Guidelines.

Ongoing revenue of \$12,200 represents principal and interest payments on the 30 year \$238,000 Wharf Road Manor Mobile Home Park Acquisition and Rehabilitation Project loan. The funds were loaned in October, 2004 with payments deferred until January, 2008 after completion of on-site rehabilitation work, including hazardous material abatement and demolition of a building on site, and installation of two new mobile homes.

				SOURCES	ANI	D USES						
	F	Y 10/11	F	Y 11/12	F	Y 12/13	F	Y 12/13	F	Y 13/14	F	Y 14/15
		Actual		Actual		dopted	Es	stimated	Pr	oposed	Planned	
Fund 1370												
Beginning Fund	\$	5,131	\$	5,129	\$	8,207	\$	8,207	\$	15,507	\$	22,807
Revenue												
Intergovernmental	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Use of money & property		12,303		12,306		12,200		12,300		12,300		12,300
Revenue Totals	\$	12,303	\$	12,306	\$	12,200	\$	12,300	\$	12,300	\$	12,300
Expenditures												
Contract services	\$	-	\$	-	\$	10,000	\$	5,000	\$	5,000	\$	5,000
Supplies		-		-		-		-		-		-
Grants and Subsidies		12,306		9,228		-		-		-		-
Expenditure Totals	\$	12,306	\$	9,228	\$	10,000	\$	5,000	\$	5,000	\$	5,000
Fund Balance at 6/30	\$	5,129	\$	8,207	\$	10,407	\$	15,507	\$	22,807	\$	30,107

## **HOME GRANT – COMMUNITY DEVELOPMENT**

In January 2009, the City of Capitola entered into a Standard Agreement with the California Department of Housing and Community Development for a HOME grant in the amount of \$2,000,000 for rehabilitation expenses related to the 109-unit Bay Avenue Senior Apartments Project. Construction of the project was completed in May 2011. \$100,000 of the grant was used to cover administrative costs for the project. The balance of the grant was provided to First Community Housing, the Bay Avenue Senior Apartments project developer, as a residual receipts loan at 3% interest. In May, 2011, the HOME program increased the grant award by \$1.2 million dollars cover additional costs related to required rent level revisions, which are lower than estimated in the original pro-forma. The grant funds have been received and dispersed.

				SOURCES	AN	ID USES						
	F	Y 10/11		FY 11/12	F	Y 12/13	F	Y 12/13	F	Y 13/14	F١	Y 14/15
		Actual		Actual		Adopted		<b>Estimated</b>		Proposed		lanned
Fund 1371												_
Beginning Fund	\$	(7,521)	\$	5,230	\$	5,230	\$	5,230	\$	2,030	\$	(1,170)
Revenue												
Intergovernmental	\$	706,266	\$	1,091,276	\$	-	\$	-	\$	-	\$	-
Use of money & property		-		-		-		-		-		-
Revenue Totals	\$	706,266	\$	1,091,276	\$	-	\$	-	\$	-	\$	-
Expenditures												
Contract services	\$	-	\$	25,577	\$	15,000	\$	3,200	\$	3,200	\$	3,200
Supplies		-		-		-		-		-		-
Grants and Subsidies		693,515		1,065,699		-		-		-		-
<b>Expenditure Totals</b>	\$	693,515	\$	1,091,276	\$	15,000	\$	3,200	\$	3,200	\$	3,200
Fund Balance at 6/30	\$	5,230	\$	5,230	\$	(9,770)	\$	2,030	\$	(1,170)	\$	(4,370)

### HOUSING TRUST – COMMUNITY DEVELOPMENT

As part of the City's ongoing efforts to provide affordable housing the City Council adopted an Inclusionary Housing Ordinance on November 10, 2004. This ordinance created an Affordable Housing Trust Fund, funded from in-lieu fees, which can be used to provide a local, flexible source of funding for the creation of new affordable housing, the rehabilitation of existing affordable housing, for the funding of local programs to assist lower and moderate income purchasers find affordable housing, and for use as leverage of local funds for larger State and Federal grants. The in-lieu fees collected will depend on the amount of development that occurs. The fees are a source of funding for affordable housing and will not impact the General Fund.

The Affordable Inclusionary Housing Ordinance refers to a City Municipal Code Section that requires that fifteen percent (15%) of the units in a new for- sale residential construction project be made available to low or moderate-income buyers. Condominium conversion projects are also covered under this Ordinance. As outlined in the Ordinance, project developers provide the affordable set aside units or under certain conditions can pay an in-lieu fee. The economic downturn has resulted in a slowing of residential construction projects and reduced the estimate of in-lieu fee payments to less than \$10,000 per year.

The City's Housing Trust Fund allows for up to \$75,000 per year to be spent on affordable housing program administration. This includes working with developers on fee collection, and administration of the Housing Trust Fund, as well as implementation of the Inclusionary Ordinance.

The City of Capitola and the RDA entered into an agreement with Millennium Housing in March of 2011 to provide \$1.0 million dollars in funding towards the acquisition of Castle Mobile Home Park. \$160,000 is budgeted towards the acquisition costs and the remaining \$840,000 is budgeted in the RDA Low & Moderate Housing fund.

				SOURCES	SAN	ID USES					
	F	Y 10/11 Actual	F	Y 11/12 Actual	_	Y 12/13 Adopted	Y 12/13		Y 13/14 roposed		Y 14/15 Planned
Fund 1372		Aotuui		Aotuui		taoptoa	 Simulou	•	горозси	<u> </u>	lamica
Beginning Fund	\$	367,805	\$	343,131	\$	176,340	\$ 176,340	\$	184,540	\$	155,540
Revenue											
Intergovernmental	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-
Charges for services		3,122		9,648		5,000	45,000		40,000		40,000
Use of money & property		14,000		-		500	18,200		-		-
Revenue Totals	\$	17,122	\$	9,648	\$	5,500	\$ 63,200	\$	40,000	\$	40,000
Expenditures											
Contract services	\$	9,114	\$	16,200	\$	5,000	\$ 5,000	\$	19,000	\$	19,000
Supplies		464		341		-	-		-		-
Grants and Subsidies		32,218		159,897		-	-		-		-
Other financing uses		-				50,000	50,000		50,000		50,000
Expenditure Totals	\$	41,796	\$	176,438	\$	55,000	\$ 55,000	\$	69,000	\$	69,000
Fund Balance at 6/30	\$	343,131	\$	176,340	\$	126,840	\$ 184,540	\$	155,540	\$	126,540

## **BEGIN GRANT - COMMUNITY DEVELOPMENT**

In February 2008, the City entered into a Standard Agreement with the California Department of Housing and Community Development (HCD) for a grant commitment from the Building Equity and Growth in Neighborhoods (BEGIN) Program in the amount of \$240,000. The exclusive purpose of the grant is to assist in the provision of First Time Homebuyer Loans for the eight Inclusionary housing units that were built as a part of the 55-unit Capitola Beach Villas condominium project on 41<sup>st</sup> Ave. Due to financial hardship ownership of the completed project has been transferred and the sale of the individual units has been delayed. \$60,000 of the \$240,000 was released to the City in 2008-09 and will be returned to HCD in 2012-13.

	_	FY 10/11 Actual		Y 11/12 Actual	FY 12/13 Adopted			Y 12/13 stimated	 13/14 posed	 14/15 inned
Fund 1380										
Beginning Fund	\$	60,000	\$	59,977	\$	60,171	\$	60,171	\$ -	\$ -
Revenue										
Intergovernmental	\$	-	\$	-	\$	-	\$	(60,000)	\$ -	\$ -
Use of money & property		-		171		-		(171)	-	_
Revenue Totals	\$	-	\$	171	\$	-	\$	(60,171)	\$ -	\$ -
Expenditures										
Contract services	\$	-	\$	-	\$	60,000	\$	-	\$ -	\$ _
Supplies		23		(23)		-		-	-	_
Grants and Subsidies		-		- ′		-		-	-	_
Expenditure Totals	\$	23	\$	(23)	\$	60,000	\$	-	\$ -	\$ -
Fund Balance at 6/30	\$	59,977	\$	60,Ì71 <sup>´</sup>	\$	60,171	\$	-	\$ -	\$ -

# CAPITOLA HOUSING SUCCESSOR - COMMUNITY DEVELOPMENT

In 2011, the California State Legislature passed ABX1 26 to dissolve redevelopment agencies. The legislation was contested and upheld by the California Supreme Court. It requires a number of actions to be taken by the city in the winding down of the RDA. Among other things, it allows cities to elect to retain the former RDA Low and Moderate Income Housing Fund. The Capitola City Council elected to retain the former RDA Housing with the following new city special revenue fund, The Capitola Housing Successor.

A further requirement of the legislation is the establishment of a program income fund to segregate any loan payoffs received by the Housing Successor after the dissolution of the Redevelopment Agency. As these funds were initially restricted in their use, repayment, and reuse, the establishment of the program income fund continues this restriction. As loan payoffs are received by the City for the loans associated with the original Low and Moderate Income Housing Fund of the RDA and the Capitola Housing Successor, the revenue and associated fund balance reflected in Fund 5552, the Capitola Housing Successor Fund, will offset the negative final fund balance in this fund.

	FY 10/11 Actual	I		11/12 ctual		′ 12/13 dopted		7 12/13 timated		13/14 posed		14/15 nned
Fund 5552												
Beginning Fund												
Balance	\$	-	\$	-	\$	1,427	\$	1,427	\$	71,572	\$	57,672
Revenue												
Use of money &		-		17,256		-		84,345		-		-
property												
Other revenues		-		2,124		-		-		-		-
Extraordinary items		-		(697)		-		-		-		-
Revenue Totals	\$	-	\$	18,683	\$	-	\$	84,345	\$	-	\$	-
Expenditures												
Contract services	\$	_	\$	_	\$	13,500	\$	13,500	\$	13,200	\$	15,000
Training & Memberships	Ψ	_	Ψ	_	Ψ	500	Ψ	500	Ψ	500	Ψ	500
rraining & Memberships		-		-		300		300		500		300
Supplies		-		-		500		200		200		200
Grants and Subsidies		-		17,256		-		-		_		_
Expenditure Totals	\$	-	\$	17,256	\$	14,500	\$	14,200	\$	13,900	\$	15,700
Ending Fund Balance	\$	-	\$	1,427	\$	(13,073)	\$	71,572	\$	57,672	\$	41,972

## **OTHER FUNDS**



### OTHER FUNDS

**Compensated Absences Fund** (Finance Department): This fund accumulates money to pay future employee benefit costs such as vacation and sick leave payouts for termination or retirements. Funding levels necessary to assure that these obligations can be met are policy matters within the City Council's discretion.

**Emergency Reserves** (Finance Department): The Emergency Reserve Fund was established by the City Council to accumulate funds to meet future unanticipated needs. The City of Capitola Administrative Policy III-3, Financial Management Policy, was amended on February 28, 2013, to increase the required level of emergency reserves from 5% to 10% of operating expenditures.

**Contingency Reserve** (Finance Department): The Contingency Reserve Fund was established by the City Council to accumulate a prudent level of financial resources to protect the City against temporary revenue shortfalls or unanticipated operating costs, and/or to meet short-term cash flow requirements. The City of Capitola Administrative Policy III-3, Financial Management Policy, was amended on February 28, 2013, to increase the level of contingency reserves from 10% to 15% of operating expenditures.

## **Compensated Absences**

This fund was established to accumulate reserves to pay for employee cash-outs, such as accumulated sick leave and vacation, which are due to employees upon termination or retirement. Following is an itemized description of the various liabilities to this fund.

Police Captain Cashable Sick Leave Refer to contract.

<u>Vacation > 360 hours</u> The standard memorandum of understanding between all employee bargaining groups and the City of Capitola, Sub-Section 12.C. states that an employee who has accumulated more than 360 hours as of the last pay period in April of any year shall be paid in cash at a rate equal to 100% of his/her current hourly pay rate for all hours in excess of 360 except that such payment shall not exceed the employee's annual vacation accrual amount.

<u>Vacation - Voluntary Cash Out</u> In accordance with various memoranda of understanding between the employee bargaining groups and the City of Capitola, employees may elect to voluntarily cash out between 40 hours to 80 hours of vacation hours.

<u>Final Pay:</u> Upon resignation, employees are eligible for various cash outs, dependent upon his/her memorandum of understanding with the City of Capitola.

Retirement Program In FY10/11 and FY 11/12 there were two significant retirements. In FY12/13, the City approved an early retirement agreement which was funded through anticipated salary savings. The original full-time position was reduced to 3/4 time for the remainder of the fiscal year and was later staffed by an entry level employee. In FY 13/14 and FY 14/15, there are no anticipated retirements.

<u>Severance Pay</u> The City provides the following severance payout packages:

City Manager	12 months	Finance Director	4 months
Public Works Director	4 months	Police Chief	4 months
Comm. Dev. Director	4 months	Admin. Services Director	4 months

### **SOURCES AND USES**

Fund - 2216	FY 10/11 Actual		FY 11/12 Actual		Y 12/13 dopted	FY12/13 timated	Y 13/14 roposed	FY 14/15 Planned		
Beginning Fund Balance	\$	116,857	\$ 64,738	\$	4,112	\$ 4,112	\$ 44,112	\$	84,112	
Revenue										
Other financing sources	\$	120,000	\$ 110,000	\$	94,000	\$ 153,000	\$ 130,000	\$	130,000	
Revenue Totals	\$	120,000	\$ 110,000	\$	94,000	\$ 153,000	\$ 130,000	\$	130,000	
Expenditures										
Personnel	\$	172,119	\$ 170,626	\$	74,000	\$ 74,000	\$ 90,000	\$	90,000	
Contract Services		-	-		-	39,000	-		-	
Other financing uses		-	-		-	-	-		-	
Expenditure Totals	\$	172,119	\$ 170,626	\$	74,000	\$ 113,000	\$ 90,000	\$	90,000	
Fund Balance at 06/30	\$	64,738	\$ 4,112	\$	24,112	\$ 44,112	\$ 84,112	\$	124,112	

The City's estimated noncurrent Compensated Absence Liability based on Governmental Accounting Standards Board Statement No. 16 for the fiscal year ended June 30, 2012 is \$590,625. (Source: Capitola Comprehensive Annual Financial Reports for fiscal year ended June 30, 2012).

## **Emergency Reserves**

The City of Capitola adopted an emergency reserve policy as part of the City's Financial Management Policies. This reserve was established to protect against significant one-time costs which may arise from major unpredictable emergency events. In FY 12/13, the City amended the Financial Management Policies to increase the funding level of Emergency Reserves from 5% to 10% of the General Fund budgeted expenditures.

The Emergency Reserve fund was nearly depleted in March of 2011 due to an underground storm drain failure that flooded Capitola Village and the surrounding area. The City was required to recognize an \$1.4 million extraordinary loss on the FY 10/11 and FY 11/12 financial statements. It is estimated that an additional \$200,000 will be needed in FY 13/14 to fund a related retaining wall project. Reimbursements were not received from CalEMA and FEMA; however in FY 12/13 a settlement was reached with the City's insurance carrier to pay \$1.35 million in damages to the City.

The March, 2011 pipe failure expenditures were paid through the City's Emergency Reserve Fund. As funding in the Emergency Reserve Fund fell short of the flood-related costs, additional funding to respond to the flood event was provided through interfund loans from the Contingency Reserve Fund and CIP. In FY 11/12, the Emergency Reserve Fund balance was over \$410,000 less than the targeted amount. In FY 12/13, funds were transferred from the internal service funds, Measure O revenue receipts, and the General Fund operating balance to assist in replenishing the reserves.

In FY 13/14 and FY 14/15, over \$150,000 has been budgeted in each year to assist in meeting the new Emergency Reserve target levels.

	FY 10/11		FY 11/12		FY 12/13	FY12/13			FY 13/14		FY 14/15	
Fund - 2216		Actual	Actual		Adopted		Estimated	Proposed			Planned	
Beginning Fund Balance	\$	627,083	\$ 134,677	\$	156,046	\$	156,046	\$	451,796	\$	406,196	
Other financing sources	\$	312,256	\$ 867,500	\$	133,250	\$	295,750	\$	154,400	\$	159,800	
Revenue Totals	\$	312,256	\$ 867,500	\$	133,250	\$	295,750	\$	154,400	\$	159,800	
Expenditures												
Contract services	\$	796,173	\$ 614,762	\$	-	\$	-	\$	-	\$	-	
Supplies		8,489	7,869		-		-		-		-	
Other financing uses		-	223,500		-		-		200,000		-	
Expenditure Totals	\$	804,662	\$ 846,131	\$	-	\$	-	\$	200,000	\$	-	
Fund Balance at 06/30	\$	134,677	\$ 156,046	\$	289,296	\$	451,796	\$	406,196	\$	565,996	
Calculation of 5% Target:												
Gen. Fund Expense - Excludes Transfers		\$11,852,733	\$ 11,322,080		\$11,785,362		\$11,776,645		\$12,011,095		\$12,181,474	
Designated at 5% to 10% in FY 13/14		5%	5%		5%		10%		10%		10%	
Target Balance	\$	592,637	\$ 566,104	\$	589,268	\$	1,177,665	\$	1,201,110	\$	1,218,147	
Over of Short of Target	\$	(457,959)	\$ (410,058)	\$	(299,972)	\$	(725,868)	\$	(794,913)	\$	(652,151)	

### Contingency Reserves

The City of Capitola adopted a Contingency Reserve policy as part of the City's Financial Management Policies. This reserve was established to provide a prudent level of financial resources to protect against temporary revenue shortfalls or unanticipated operating costs, and/or to meet short-term cash flow requirements. In FY 12/13, the City amended the Financial Management Policies to increase the contingency appropriation for Contingency Reserves from 10% to 15% of the General Fund budgeted expenditures.

Due to the expenses associated with the March 2011 pipe failure, a loan was made from the Contingency Reserves to the Emergency Reserves. As a result, Contingency Reserves were \$727,000 below their Financial Management Policy funding requirement in FY 11/12. In FY 12/13, funds were transferred from the internal service funds, Measure O revenue receipts, and the General Fund operating balance to assist in replenishing the reserves.

In FY 13/14 and FY 14/15, over \$308,000 has been budgeted in each year to assist in meeting the new Contingency Reserve target levels.

#### **SOURCES AND USES**

	FY 10/11 FY 11/12			FY 12/13		FY12/13		FY 13/14	FY 14/15	
Fund - 1010	Actual		Actual		Adopted	E	Estimated	I	Proposed	Planned
Beginning Fund Balance	\$ 1,247,152	\$	934,896	\$	404,896	\$	404,896	\$	1,045,646	\$ 1,354,346
Revenue										
Other financing sources	\$ -	\$	-	\$	316,750	\$	640,750	\$	308,700	\$ 319,500
Revenue Totals	\$ -	\$	-	\$	316,750	\$	640,750	\$	308,700	\$ 319,500
Expenditures										
Other financing uses	\$ 312,256	\$	530,000	\$	-	\$	-	\$	-	\$ -
Expenditure Totals	\$ 312,256	\$	530,000	\$	-	\$	-	\$	-	\$ -
Fund Balance at 06/30	\$ 934,896	\$	404,896	\$	721,646	\$	1,045,646	\$	1,354,346	\$ 1,673,846
Calculation of 5% Target:										
Gen. Fund Expense - Excludes										
Transfers	\$11,852,733		\$11,322,080		\$11,785,362		\$11,776,645		\$12,011,095	\$12,181,474
Designated at 10% to 15% in FY 13/14	10%		10%		10%		15%		15%	15%
Target Balance	\$ 1,185,273	\$	1,132,208	\$	1,178,536	\$	1,766,497	\$	1,801,664	\$ 1,827,221
Over of Short of Target	\$ (250,377)	\$	(727,312)	\$	(456,890)	\$	(720,851)	\$	(447,318)	\$ (153,375)

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## **MULTI-YEAR ASSETS & OBLIGATIONS**



#### **MULTI-YEAR ASSETS & OBLIGATIONS**

**City & Joint Powers Authority (JPA) Multi-Year Obligations:** The City of Capitola has various multi-year obligations, with which debt service is paid from various funding sources and paid in various forms (i.e. payroll, JPA premiums, etc.). All required current payments are included within the respective fund budgets.

**Debt Service – 2007 Pension Obligation Bonds:** The City of Capitola issued \$5,160,000 in pension obligation bonds (POB) dated June 30, 2007 to refinance the public employee retirement system (PERS) unfunded liability.

**Pacific Cove Debt Financing – 2012:** The City of Capitola entered into a \$2,930,000 lease/sublease financing agreement in order to provide financing for the relocation of existing residents as a result of March, 2011 flooding and the closing of the Pacific Cove Mobile Home Park.

## CITY & JOINT POWERS AUTHORITY MULTI-YEAR OBLIGATION LISTING

The City of Capitola has various multi-year obligations that are paid from various funding sources and in various forms (i.e. payroll, JPA premiums, etc.). All required current payments are included within the respective fund budgets. As of June 30, 2012, the City's multi-year obligations are summarized as follows:

City Multi-Year Obligations	Balance 6/30/12	Form	Years	Other Terms
Current employee compensated absences	\$ 590,625	accrued	on-going	On-going. No interest due. (Refer to Compensated Absence Fund)
Other Post Employment Benefits (OPEB) - Capitola Retiree Healthcare Plan (CRHP)	\$ 1,006,369	Financial Statement Footnote	on-going	The City of Capitola's OPEB unfunded actuarial accrued liability was determined to be \$1 million under the pay-as-you-go option chosen for funding. The City continues to contribute the PEMHCA minimum required monthly payment of \$112 per retiree on PERS Health for 2012.
Pension Obligation Bond	\$ 3,375,000	PERS payments	10	Original 18 yr term at 7.75% with CalPERS, Budget reflects the current status of year 5 of the 10 year pension obligation bond (POB) (Refer to Debt Service - POB).
Pacific Cove Debt Financing	\$ 2,390,000	Lease/Sublease Agmt	20	20 year term, fixed rate through 10 years, then resets to 10 Yr. T-Bill + 1.5%.
Total City Multi-Year Obligation	\$ 7,361,994			

JPA Bonds	Original Principal	Form	Other Terms
Monterey Bay Area Self-Insurance Authority (MBASIA) JPA Bond	\$ 5,150,000	JPA membership and paid via premiums	On Oct. 1, 2004, MBASIA issued debt in the amount of \$5.150,000. Each year the debt service is included in the MBASIA budget and used to determine each member agency's premium. While the MBASIA debt is amortized over 30 years, the first fixed term is for five years. At the end of this initial fiver year term MBASIA has the option to a 30 day variable payment, indexed to 60 basis points above LIBOR or negotiate another fixed term for a yet to be determined interest rate.
Santa Cruz Consolidated Emergency Communications Center (SCCECC) JPA Bond	\$ 3,965,000	JPA membership and paid via premiums	In 2002, SCCECC issued lease revenue refunding bonds in the amount of \$5,760,000. This was refinanced in April, 2012 for \$3,965,000. Each member agency entered into a Use Agreement which obligates the member agencies to pay use payments each year as rental for the use and occupancy of the related facilities. These payments are included in the City's contracts services budget to SCCECC. The Use Agreenment between Capitola and SCCECC is effective through 2024.

## DEBT SERVICE 2007 PENSION OBLIGATION BOND

The City of Capitola contracts with California Public Employee Retirement Systems ("PERS") for two retirement plans, Public Safety for sworn police personnel and Miscellaneous for the remaining employees. Contribution rates for each plan are the sum of the "normal cost" for the plan, (i.e. the cost the City would incur if provisions of the plan don't change, actuarial assumptions are accurate and the return on investment is as expected) and the City's pension cost related to each plan's "funded status."

Since each of the City's plans had less than 100 members since June 30, 2003, PERS has included them in a risk pool with other public agency plans. When a City enters a risk pool and has an existing Unfunded Actuarial Accrued Liability (the "Prior UAAL"), the Prior UAAL is put in a side fund (the "Side Fund") for the individual agency outside of the risk pool. The Side Fund functions like a loan. The loan repayment schedule to pay off the prior UAAL is developed by PERS, the loan is amortized over 18 years at the current interest rate of 7.75% and the annual payments are restated as a percentage of the payroll. As of June 30, 2007, the City of Capitola Prior UAAL's was \$5,912,220, \$3.0 million for Safety and \$2.9 million for miscellaneous. On July 13, 2007, the PERS obligation was refinanced with \$1 million of City funds and \$5,040,000 of pension obligation bonds (POB), with an interest rate of 6.09%, 10-year duration and level debt service payments instead.

	SOURCES AND USES													
Fund - 1410	ı	FY 10/11 Actual		FY 11/12 Actual		FY 12/13 Adopted		FY12/13 Estimated		FY 13/14 Proposed	_	FY 14/15 Planned		
Beginning Fund Balance	\$	468,186	\$	252,932	\$	480,427	\$	480,427	\$	143,727	\$	142,727		
Revenue														
Other Financing Sources	\$	464,498	\$	900,500	\$	673,300	\$	338,100	\$	673,800	\$	671,400		
Revenue Totals	\$	464,498	\$	900,500	\$	673,300	\$	338,100	\$	673,800	\$	671,400		
Expenditures														
Contract Services	\$	1,500	\$	1,500	\$	1,500	\$	1,500	\$	1,500	\$	1,500		
Debt Service		678,252		671,505		673,300		673,300		673,300		671,400		
Expenditure Totals	\$	679,752	\$	673,005	\$	674,800	\$	674,800	\$	674,800	\$	672,900		
Fund Balance at 06/30	\$	252,932	\$	480,427	\$	478,927	\$	143,727	\$	142,727	\$	141,227		

## 2007 Pension Obligation Bond Remaining Semi-Annual Debt Service

Payment Dates	Principal	Interest	Total	Fis	scal Year
8/1/2012	\$ 485,000	\$ 101,419	\$ 586,419		
2/1/2013		86,845	86,845	\$	673,263
8/1/2013	515,000	86,845	601,845		
2/1/2014		71,369	71,369		673,213
8/1/2014	 545,000	71,369	616,369		
2/1/2015		54,992	54,992		671,360
8/1/2015	 575,000	54,992	629,992		
2/1/2016		37,713	37,713		667,704
8/1/2016	 610,000	37,713	647,713		
2/1/2017		19,382	19,382		667,095
8/1/2017	645,000	19,382	664,382		664,382
Memo: TOTAL	\$ 5,040,000	\$ 1,828,663	\$ 6,868,663	\$	6,868,663

## DEBT SERVICE PACIFIC COVE LEASE FINANCING

The City of Capitola currently owns Pacific Cove Mobile Home Park at 426 Capitola Avenue. Originally it included 44 spaces and 41 mobile homes. On March 24, 2011 following a heavy storm event, the 72" storm drain that carries Noble Gulch Creek water from Bay Avenue to Soquel Creek catastrophically failed resulting in a flood of the Pacific Cove Mobile Home Park, City Hall and the Village. The initial estimate to bring the Park to a temporary operable condition for one year was \$255,275; and \$1.33 million to bring the Park up to current code. Due to the high costs and the potential for future liability, on January 12, 2012, the Council approved a Relocation Impact Report (RIR) for the closure of the City-owned Pacific Cove Mobile Home Park. The RIR estimated the cost of relocating residents, including the services of a professional relocation consultant to help Park residents find suitable replacement housing.

In order to provide financing for this project, the City executed a \$2.39 million lease/sublease agreement using the existing City Hall site and adjacent parking lot, as the subject property. The city will verify income status as part of the relocation process; and available Housing Trust Fund monies may be used to repay debt at a percentage of debt service costs that are no higher than the percentage of low income occupants in Pacific Cove. The funding sources for debt service payments will be determined annually. Any General Fund monies for the share of allowable costs from other funding sources may be reimbursed in subsequent years as funds become available.

At the time the loan was issued, there was some uncertainty as to whether the property would be developed for public or private use. This resulted in the City entering into a taxable lease/sublease agreement at an interest rate of 5.14%. In FY 12/13, the City determined that the site would be converted to a public parking lot. This public use allowed the City to refinance the existing debt at a 3.25% tax-exempt interest rate with a Treasury Bill reset + 1.5% in year 10. As a result of the refinancing, annual loan payments will be reduced by approximately \$28,000. It is also estimated that the City will also save \$350,000 in interest during the first nine years of the loan.

	SOURCES AND USES													
Fund - 1420														
Beginning Fund Balance	\$ -	\$	-	\$	1,432,601	\$	1,432,601	\$	298,771	\$	271			
Revenue														
Other Financing Sources	-		2,392,976		181,211		181,211		193,306		193,306			
Revenue Totals	\$ -	\$	2,392,976	\$	181,211	\$	181,211	\$	193,306	\$	193,306			
Expenditures														
Contract Services	\$ -	\$	43,394	\$	285,160	\$	1,133,830	\$	298,800	\$	-			
Debt Service	-		916,981		181,211		181,211		193,006		193,306			
Expenditure Totals	\$ -	\$	960,375	\$	466,371	\$	1,315,041	\$	491,806	\$	193,306			
Fund Balance at 06/30	\$ -	\$	1,432,601	\$	1,147,441	\$	298,771	\$	271	\$	271			

The expenditures related to the Pacific Cove Relocation Plan, along with financing costs are listed in the table below:

		FY11/12 Actual	E	FY12/13 Estimated	F	FY13/14 Proposed	Totals
Pac Cove Project Expenditures							
Relocation Services	\$	133,144	\$	103,930	\$	-	\$ 237,074
Coach Purchase Costs		168,115		599,300		298,000	1,065,415
Purchase Price Differential		582,969		425,000		-	1,007,969
Claims		18,225		5,600		-	23,825
Issuance Costs		43,394		-		-	43,394
Professional Services		14,528		-		-	14,528
	\$	960,375	\$	1,133,830	\$	298,000	\$ 2,392,205

## Semi-Annual Pacific Cove Debt Financing Service Schedule (a)

Payment Dates	Pr	incipal	Interest	Total	Fis	cal Year
9/1/2012		30,815	53,893	84,708		
3/1/2013		35,848	60,632	96,480		181,188
5/1/2013			19,903	19,903		
9/1/2013		41,780	25,169	66,949		
3/1/2014		45,458	37,075	82,533		169,386
9/1/2014		46,196	36,337	82,533		
3/1/2015		46,947	35,586	82,533		165,066
9/1/2015		47,710	34,823	82,533		
3/1/2016		48,485	34,048	82,533		165,066
9/1/2016		49,273	33,260	82,533		
3/1/2017		50,074	32,459	82,533		165,066
9/1/2017		50,887	31,645	82,533		
3/1/2018		51,714	30,819	82,533		165,066
9/1/2018		52,555	29,978	82,533		
3/1/2019		53,409	29,124	82,533		165,066
9/1/2019		54,277	28,256	82,533		
3/1/2020		55,159	27,374	82,533		165,066
9/1/2020		56,055	26,478	82,533		
3/1/2021		56,966	25,567	82,533		165,066
9/1/2021		57,891	24,641	82,533		
Memo: Total	\$	2,390,000	\$ 931,757	\$ 3,321,757	\$	3,321,757

<sup>(</sup>a) Scheduled payments run through March 1, 2032. A ten-year amortization schedule is provided for reference.

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## **SUCCESSOR AGENCY**



#### SUCCESSOR AGENCY

In 2011, the California State Legislature passed ABX1 26 to dissolve redevelopment agencies. The legislation was contested and upheld by the California Supreme Court. This legislation required a number of actions to be taken by the city in the winding down of the RDA.

RDA Operations were converted to the "City of Capitola, as Successor Agency to the former Capitola Redevelopment Agency." The Successor Agency is overseen by an Oversight Board composed of seven members. They are representatives of the County Board of Supervisors, the School District, the Community College District, Central Fire Protection District, the Capitola community, the mayor of the City of Capitola, the employees of the former RDA. The objective of the Oversight Board is to wind down the affairs of the Successor Agency. These plans and actions must be certified by the County Auditor-Controller and approved by the California Department of Finance and State Controller's Office. Closeout of the financials for the Redevelopment Agency required detailed audits by the City /RDA financial auditors, the Santa Cruz County Auditor-Controller, as well as the Department of Finance.

Below is the Recognized Obligation Payment Schedule 13-14 (ROPS 13-14A) for the Successor Agency commitments. It has been certified by the Santa Cruz County Auditor-Controller and approved by the Department of Finance. Future payments made to the Successor Agency from property tax proceeds, Redevelopment Property Tax Trust Fund (RPTTF) payments, will be used to pay these officially approved and recognized obligations. The RPTTF is isolated and accounted for in a separate fund as required by law.

The Capitola Redevelopment Agency cash balance at its close was \$2.1 million, which was transferred to the Successor Agency for use to pay Capitola's approved obligations as carried out by the Successor Agency and its Oversight Board.

#### **FISCAL YEAR 2013 ACCOMPLISHMENTS**

- Received Department of Finance Final Determinations on two required Due Diligence Audits
- Completed Santa Cruz County Auditor-Controller AUP Audit
- Received approval of ROPS III and 13-14A from the Capitola Oversight Board
- Developed a conceptual cash management plan to wind down the affairs of the former RDA

#### FISCAL YEAR 2014 AND FISCAL YEAR 2015 GOALS

Goal	Corresponding Principle
Receive Department of Finance approval of all ROPS	Fiscal Policy
Receive a Finding of Completion from the Department of Finance	Fiscal Policy
Determine the feasibility of reinstating any City/RDA loans	Fiscal Policy
Continue to provide support to low and moderate income residents of Capitola	Public Service

#### SUCCESSOR AGENCY BUDGET SUMMARY

Succession America		10/11	FY11/12	FY12/13	FY12/13		FY13/14		FY14/15
Successor Agency	AC	tual	Actual	Adopted	Estimated	Proposed		Planned	
Fund 5501	œ	_	¢ 0 444 600	¢ 4 020 04E	¢ 4 920 94E	•	2 220	ø	
Beginning Fund Balance Revenue	\$	-	\$ 2,411,623	\$ 1,830,815	\$ 1,830,815	Ф	3,329	Ф	-
			4 00 4 757	4 000 004	504.005				
Taxes		-	1,234,757	1,092,024	534,065		-		-
Use of Money & Property		-	1,391	-	-		-		-
Intergovernmental revenues		-	-	-	-		1,172,024		1,184,140
Other financing sources		-	-	-	152,520		-		-
Extraordinary items		-	-	-	47,895		-		-
Revenue Totals	\$	-	\$ 1,236,148	\$ 1,092,024	\$ 734,480	\$	1,172,024	\$	1,184,140
Expenditures									
Personnel	\$	-	\$ 1,500	\$ -	\$ -	\$	-	\$	-
Contract services		-	361,738	250,000	250,000		250,000		250,000
Grants and Subsidies		-		202,024	202,024		202,024		202,024
Debt service		-	445,550	1,840,000	1,972,511		720,000		732,116
Pass through		-	507,893	-	-		-		-
Other Financing Uses		-	500,275	-	137,431		3,329		-
Expenditure Totals	\$	-	\$ 1,816,956	\$ 2,292,024	\$ 2,561,966	\$	1,175,353	\$	1,184,140
Fund Balance at 6/30	\$	-	\$ 1,830,815	\$ 630,815	\$ 3,329	\$	-	\$	-

FY 13/14 and FY 14/15 reflect the currently DOF approved ROPS and Oversight Board approved cashflow projections.

## CAPITOLA SUCCESSOR AGENCY APPROVED ROPS AND CASHFLOW PROJECTIONS (a) 5/13/13

	Project Name / Debt Obligation	Total Outstanding at 06/30/2012	FY 2012-13 (ROPS II & III)	FY 2013-14 (ROPS 13- 14A & B)	Fiscal Year 2014-15	Fiscal Year 2015-16	Fiscal Year 2016-17	Fiscal Year 2017-18	Fiscal Year 2018-19	Fiscal Year 2019-20	Fiscal Year 2020-21	Total FY 2012-13 through 2020-21
1)	Tax Allocation Note	\$ 1,021,243	\$ 1,021,243	RETIRED 9/7/2012	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,021,243
2)	Rispin Purchase Loan	DENIED BY DOF										
3)	Loan and Repayment Agreement	DENIED BY DOF										
4)	76-126 Capitola Library Trust	\$ 2,131,493	\$ 951,268	\$ 720,000	\$ 287,116	\$ 173,109	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,131,493
5)	Capitola Branch Library	REMOVED BY SA										
6)	Library District Section 3	RETIRED 6/30/12										
7)	Special District Section 4	RETIRED 6/30/12										
8)	Housing Rental Subsidy Program	\$ 918,216	\$ 102,024	\$ 102,024	\$ 102,024	\$ 102,024	\$ 102,024	\$ 102,024	\$ 102,024	\$ 102,024	\$ 102,024	\$ 918,216
9)	Castle MHP/Millennium Housing	\$ 900,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 900,000
10)	Reimbursement per ABX1 26 Section 34171 (b)	n/a	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ -	\$ -	\$ -	\$ 1,500,000
11)	Mall Economic Dev Project	\$ 1,030,000	\$ 2,424,535	\$ 1,172,024	\$ 445,000	\$ 400,000	\$ 185,000	\$ -	\$ -	\$ -	\$ -	\$ 4,626,559
	Total	\$ 6,000,952	\$ 4,849,070	\$ 2,344,048	\$ 1,184,140	\$ 1,025,133	\$ 637,024	\$ 452,024	\$ 202,024	\$ 202,024	\$ 202,024	\$ 11,097,511

<sup>(</sup>a) ROPS I, II, III, and 13-14A have been approved by the Successor Agency Oversight Board and the Department of Finance and obligations have been paid. ROPS 13-14B is due October 1, 2013. Projections beyond ROPS 13-14A have been reviewed and approved in concept by the Oversight Board.

### ATTACHMENTS

FINANCIAL POLICIES	A
FUND BALANCE POLICY	В
CITY INVESTMENT POLICY	C
GLOSSARY	D

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# ATTACHMENT A FINANCIAL MANAGEMENT POLICIES

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# OF CAPITOLIA

#### ADMINISTRATIVE POLICY

Number: III-3

Issued: June 8, 2000 Revised: March 14, 2013 Jurisdiction: City Council

#### FINANCIAL MANAGEMENT POLICIES

#### **POLICY**

The following financial policies (herein, the 'Policies') were developed in an effort to assist the City of Capitola with the management of its operating and capital budgeting processes and to standardize and rationalize the issuance of debt by the City. Regular, updated policies are an important tool to insure the prudent use of the City's resources to meet its commitments, to provide needed services to the citizens of Capitola, and to maintain sound financial management practices. These Policies are therefore guidelines for general use, and allow for exceptions in extraordinary conditions. The Policies will have served their intended purpose if they stimulate an open debate about the City's operating and capital budget processes, existing and/ or proposed debt position, and they lead to informed decision-making by the City Council. In order to use the Policies properly, they should be applied in the context of the community's overall objectives and goals.

The Policies are divided into three sections: Capital Budgeting and Reserves, Operating Budgeting and Reserves, and Other Policies.

#### A. CAPITAL BUDGETING AND RESERVES; ISSUANCE OF DEBT:

#### 1. CAPITAL PLANNING -IN GENERAL:

To enhance creditworthiness and prudent financial management, the City of Capitola is committed to systematic capital planning, intergovernmental cooperation and coordination, and long-term financial planning, and implementation over a two-year period. Evidence of this commitment to systematic capital planning will be demonstrated through adoption of an annual review of the City's five-year capital improvement budget.

#### 2. USE OF LONG-TERM FINANCING METHODS:

Major capital improvements or acquisitions valued over \$250,000 may be made using long-term financing, methods, rather than out of operating revenue. The prioritization of capital projects eligible for debt financing is accomplished through a "needs assessments" undertaken in the formulation and development of the City's five-year capital improvement budget.

#### 3. FISCAL ANALYSIS:

The City will require each capital appropriation request to include a fiscal analysis that identifies the amount of funds requested, the source of funds requested and the impact of the request on existing revenues and operations.

#### 4. ASSET LIFE:

The City will consider long-term financing for the acquisition, maintenance, replacement, or expansion of physical assets (including land) only if they have a useful life of at least five years. City debt will not be issued for periods exceeding the useful life or average useful lives of the project or projects to be financed.

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#### 5. CAPITAL FINANCING -IN GENERAL:

The City will rely first on internally generated funds and/or grants and contributions from other government sources to finance its capital improvement needs. Capital improvements will be financed through user fees, service charges, assessments, special taxes or developer exactions so long as the benefits the City will derive from such improvements can be attributed to the users of the improvements. Moreover, the City will specifically consider the costs associated with any borrowing in order to determine that the above funding sources are adequate to service the proposed debt. Accordingly, the Policies assume that development fees will be set at a level that is sufficient at all times to insure that new development pays its fair share of the cost of constructing new facilities in the community.

Debt will be issued for a capital improvement project only in the case of emergency or when it is an appropriate means to achieve an equitable allocation of costs between current and future beneficiaries as determined by the City Council. Debt shall not, in general, be used for projects solely because insufficient funds are budgeted at the time of acquisition or construction. Debt will only be undertaken when the City believes that project revenues or specific resources will be available and sufficient to service the debt over its life. Debt financing will not be considered appropriate for any recurring purpose such as operating or maintenance costs.

The City will evaluate the use of debt in-Lieu of "pay-as-you-go" financing based on the following criteria:

#### Factors Favoring "Pay-as-you-Go" Financing:

- 1. Current fund balances or project revenues are adequate to fund the project;
- 2. existing or proposed debt levels would have a deleterious effect on the City's credit rating;
- 3. Credit market conditions are unstable or present extraordinary difficulty in marketing the proposed debt.

#### Factors Favoring Use of Debt:

- 1. Revenues are deemed to be stable & reliable enough to support the proposed debt at investment grade ratings;
- 2. The nature of the financed project will support investment grade ratings;
- 3. Credit market conditions present favorable interest rates and demand for financing such as the City's;
- 4. The project being financed is mandated by the state or federal government and resources are insufficient or unavailable;
- 5. The project being financed is immediately required to meet or relieve capacity needs and current resources are insufficient or unavailable;
- 6. The estimated useful life of the asset to be financed is greater than 5 years.

#### 6. GENERAL OBLIGATION DEBT:

General obligation bonds provide the lowest borrowing costs for major public assets. The use of a general obligation pledge usually eliminates the need for a bond reserve and due to its high credit quality and the ability to levy a tax to repay it, produces borrowing terms and costs unavailable through other methods. Moreover, since the source of repayment of a general obligation bond is from proceeds of specific taxes, the City's operating funds and its operating position are not impacted by the issuance of general obligation bonds. Though the use of the term "general obligation bond" implies that the City's "full faith and credit" would be pledged to the repayment of the bond, the bond is actually repaid from an ad valorem tax on real property. Accordingly, the general obligation bond is more properly described as a "unlimited tax" bond.

Because of the absence of a limitation on the rate and amount of the tax that might be levied to pay a general obligation bond, state law and prudent finance practice require the submission of such a proposed debt to the electorate. Article XIII of the California Constitution requires that general obligation bonds be submitted to the voters for approval and that the issuance of such bonds be approved by a two-thirds vote.

Ad valorem property taxes affect various classes of taxpayers differently. Since the enactment of Proposition 13 in 1978, the increases in assessed value of real property have been limited for established property owners. This has the effect of disproportionately burdening newer property owners, who may have less wealth or taxpaying capacity than older, more established property owners. Moreover, business property owners, whose property turns over less frequently than residential property often benefit as a result of this phenomenon.

Cities in California may issue general obligation bonds only for the purpose of acquiring, improving or constructing real property. Accordingly, it shall be the City's policy to issue general obligation bonds only for such purposes and then only when the acquisition, improvement, or construction of the proposed real property will provide benefits to the community, in significant amounts, to both users and non-users of the facility.

## 7. USE OF OTHER DEBT, INCLUDING REVENUE BONDS, CERTIFICATES OF PARTICIPATION OR FINANCING LEASES.

Before issuing revenue debt or financing leases, the City will detemline that the proposed facility is both necessary and desirable, and that no other financing method is practical to finance it. The City may use revenue debt or financing leases for those projects which are not sufficiently popular to obtain a two-thirds vote for the issuance of general obligation bonds or which must be financed at a time, or in a manner which do not pemlit the use of general obligation bonds. The City shall only

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use revenue debt or financing leases: if the project to be financed will generate positive net revenues after debt service; or, if the project will significantly reduce City operating costs; or, if an equal or greater amount of non-City matching funds will be lost if City's revenue or financing lease funds are not applied in a timely manner; or, in the case of a financing lease, if the project to be financed is less than \$250,000; or, if the project to be financed provides essential City services or would so advance core City policy objectives that its value overrides the value of obtaining voter approval.

#### B. OPERATING BUDGETING AND RESERVES

#### 1. TWO YEAR OPERATING BUDGET.

The City will maintain a long-range fiscal perspective through the use of a two-year operating budget and a five-year capital improvement budget.

#### 2. BALANCED OPERATING BUDGET.

The City will maintain a balanced operating budget for all governmental funds with on-going revenues equal to or greater than on-going expenditures and debt service. This policy requires that in any given fiscal year we do not budget proposed expenditures in excess of the revenue we expect to receive in the same time frame.

#### 3. "ONE-TIME" REVENUE.

The City will use "one-time" revenues, including fund balance carry-forwards, to fund nonrecurring expenditures. "One time" revenues cannot be relied on in future budget periods and should be used to stabilize existing revenues, retire early debt or for capital purchases.

## 4. NORMAL REVENUE INFLATION WILL GO TO PAY NORMAL INFLATION EXPENSES.

The City will assume that normal revenue inflation will go to pay normal inflation expenses. Any new or expanded programs will be required to identify funding sources. If normal revenue inflation does not keep up with expense inflation, expenses will be decreased or a new revenue source will be found. If revenues grow at a rate faster than expense inflation, expanded service levels may be considered.

#### 5. CONTINGENCY APPROPRIATION.

For each fiscal year, the final adopted General Fund budget shall contain a funded Contingency Appropriation equal to fifteen percent (15%) of General Fund Expenditures. The City shall implement a strategy to reach the required funding level in no more than five fiscal years. The Contingency Appropriation " will provide a prudent level of financial resources to protect against temporary revenue shortfalls or unanticipated operating costs, and/or to meet short-term cash flow requirements."

Administrative Procedure III-3 Financial Management 6/8/00 Page 5 of 6

#### 6. EMERGENCY RESERVES.

To protect against significant one-time costs, which might arise from major unpredictable emergency events, in addition to the Contingency Appropriation, the City shall maintain a funded emergency reserve equal to ten percent (10%) of General Fund budgeted expenditures.

#### 7. REVENUE DIVERSIFICATION.

The City will endeavor to maintain a diversified and stable revenue base to minimize the effects of economic fluctuations on revenue generation and to protect it from short-term fluctuations in any revenue source.

#### 8. REVENUE PROJECTIONS.

The City will prepare multi-year projections of revenues and other resources in order to understand the level of funding available for services and capital acquisition. The revenue projections will assist the City in understanding of revenue sensitivity to changes in assumptions and to controllable factors such as changes to tax rates or fees. The revenue projection will be for a period of at least two years into the future to evaluate how revenues may change over time, to isolate non-reoccurring revenues and to understand the impact of revenue growth. The major assumptions used in the revenue projection will be documented and identified and different scenarios may be developed to enable City Council to choose a preferred scenario.

#### 9. EXPENDITURE PROJECTIONS.

The City will prepare multi-year projections of expenditures for each fund and for existing and proposed new programs. The expenditure projections will assist the City in determining whether projected expenditure levels can be sustained, whether new programs are affordable, and whether a program's current and future costs are acceptable compared to program benefits and projected revenue availability. The expenditure projections will be for a period of at least two years into the future to evaluate how expenditures may change over time. All expenditure projections should identify service level assumptions and key issues that may affect actual expenditures.

#### 10. DEVELOPMENT FEES

The City's development process costs and related administrative expenses should be offset by development fees to the greatest extent possible. Fees will be reviewed and updated on an on-going basis to ensure that they keep pace with changes in the actual costs of service delivery as well as changes in the methods or levels of service delivery.

Administrative Procedure III-3 Financial Management 6/8/00 Page 6 of 6

#### C. OTHER POLICIES

#### 1. GENERALLY ACCEPTED ACCOUNTING PRINCIPLES

The City will comply with all the requirements of Generally Accepted Accounting Principles. The City will always conduct its financial affairs and maintain its records in accordance with GAAP as established by the Government Accounting Standards Board, so as to maintain accuracy and public confidence in its financial reporting systems.

## 2. COUNCIL ACTION TO BE A SCHEDULED BUSINESS ITEM, NOT CONSENT CALENDAR.

For all debt sales, the City will require that the action taken by the City Council to incur the debt will be taken as a scheduled business item, and at a regular or special City Council meeting, consistent with state law. Generally, it shall be the City's policy to submit the proposed debt issuance to the City Council in a study session wherever possible prior to submittal to the full City Council as an action item at a regular or special meeting.

#### 3. INTERNAL BORROWINGS

Provided sufficient resources are available, liquidity will not be impaired, and a defined source of repayment is available, the City will favor internal over external borrowings to achieve short-term liquidity. In accordance with the City Council Resolution #2683, the Finance Director will initiate and the City Manager will approve inter-fund borrowings, except for year-end accounting entries that create temporary inter-fund loans for the financial statement presentation purposes, and the City Manager will report such borrowings to the Council at its next regular meeting. Interest on inter-fund loans will be recorded only when necessitated by state or federal program requirements, or other contractual or legal obligations.

#### 4. EMPLOYEE COMPENSATION

The City will continue to pay competitive market level compensation to our employees to ensure that the City has the ability to attract and retain well-qualified personnel while ensuring that the City's compensation practices are competitive and consistent with those of comparable employers.

This policy is approved and authorized by:

Jamie Goldstein, City Manager

# ATTACHMENT B FUND BALANCE POLICY

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#### ADMINISTRATIVE POLICY

Number: III-10 Issued: 6/9/11

Jurisdiction: City Council

#### **FUND BALANCE POLICY**

#### PURPOSE

To comply with Governmental Accounting Standards Board (GASB) issued statement 54 which requires the City Council to make certain decisions regarding the use of resources and classifications of ending fund balance in order for the annual financial reports to be in compliance with Generally Accepted Accounting Principles (GAAP).

#### II. SUMMARY

With GASB 54, a hierarchy of fund balance classifications has been created. These classifications are based primarily on the extent to which governments are bound by the constraints placed on resources reported in those funds. This approach is intended to provide users more consistent and understandable information about a fund's net resources. Previously, the city reported fund balances that were reserved, designated, or unreserved. With the implementation of GASB 54, there are five new categories required for ending fund balances. This statement applies to governmental funds only.

#### III. DEFINITIONS

The five new categories of ending fund balance are:

#### Nonspendable Fund Balance

- Amounts that cannot be spent due to form; for example, inventories and prepaid amounts. Also, long-term loan and notes receivables, and property held for resale would be reported here unless the proceeds are restricted, committed or assigned.
- Amounts that must be maintained intact legally or contractually (principal of a permanent fund)

#### **Restricted Fund Balance**

 Amounts constrained for a specific purpose by external parties, constitutional provision of enabling legislation

#### Committed Fund Balance

- Amounts constrained for a specific purpose by a government using its highest level
  of decision-making authority. It would require action by the same group to remove
  or change the constraints placed on the resources
- Action to constrain resources must occur prior to year-end; however, the amount can be determined in the subsequent period

#### **Assigned Fund Balance**

• For all governmental funds other than the general fund, any remaining positive amounts not classified as nonspendable, restricted or committed

Administrative Policy III-10 Fund Balance Policy 6/9/11 Page 2 of 2

> For the general fund, amounts constrained for the intent to be used for a specific purpose by a governing board or a body or official that has been delegated authority to assign amounts. Amount reported as assigned should not result in a deficit in unassigned fund balance

#### **Unassigned Fund**

- For the general fund, amounts not classified as nonspendable, restricted, committed or assigned. The general fund is the only fund that would report a positive amount in the unassigned fund balance.
- For all governmental funds other than the general fund, amount expended in excess of resources that are nonspendable, restricted, committed or assigned (a residual deficit). In determining a residual deficit, no amount should be reported as assigned.

#### IV. POLICY

The City of Capitola will use GASB's definitions of fund balance for the annual financial reports (audits) and for all other financial reporting.

The City of Capitola policy establishes the order of use of unrestricted resources when any of these amounts are available for expenditure as committed amounts should be used first, followed by the assigned amounts, and then the unassigned amounts.

In addition, GASB 54 allows the City Council authority to "assign" ending fund balances or bestow this authority to a city officer or designee. To provide the city with the most flexibility in financial reporting, staff is recommending that the Finance Director be given authority to assign resources and ending fund balances if applicable.

This policy was approved by the City Council of the City of Capitola at its meeting held on the 9<sup>th</sup> day of June, 2011, and authorized by:

Jamie Goldstein City Manager

JG/ls

# ATTACHMENT C CITY INVESTMENT POLICY

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#### ADMINISTRATIVE POLICY

Number: III-1
Issued: May 9, 1996
Revised: August 9, 2001
Confirmed: May 26, 2011
Jurisdiction: City Council

#### **INVESTMENT POLICY**

The policy for the investment of public funds shall at all times conform, by law, to Section 53601, et seq., of the California Government Code. In order of importance, the investment policy shall:

- 1. Provide for the <u>safety</u> of the funds
- 2. Assure the liquidity of the funds
- 3. Acquire earnings of the funds

This investment policy, or any modification thereof, shall be formulated by the City Treasurer and approved by the City Council and copies made available upon request.

The Treasurer's investment portfolio contains pooled investments of funds by both the City and of benefit assessment districts within the City. The earnings from pooled investments are shared proportionately with each investor.

City investment funds shall only be invested in the following permitted investments:

- 1. State of California Local Agency Investment Fund
- 2. U.S. Treasury T-Bills
- 3. Negotiable Certificates of Deposit
- 4. Guaranteed Investment Contracts (GIC) of AAA quality, for a term not to exceed fifteen (15) months\*

The following limitations shall apply to permitted investments:

T-Bills:

Total dollar investment not to exceed 60% of total portfolio at time of

investment.

#### Certificates of Deposit:

- A. Total dollar investment not to exceed 20% of total portfolio at time of investment.
- B. Maturity date of securities shall not be more than 365 days from date of purchase.
- C. Issuer must be one of top 20 national or state chartered banks, one of top 20 state or federal savings associations, or one of top 10 state licensed foreign banks as compiled by American Banker from Merrill Lynch.
- D. CD's may be purchased only from the issuer, a federal or state chartered bank, a federal or state association, or a brokerage firm designated as a primary dealer by the Federal Reserve Bank.

E. The deposit shall not exceed the total of the paid-up capital and the surplus of any depository bank, nor shall the deposit exceed the net worth of any depository association.

Jacques Bertrand, City Treasurer

[City Council Resolution No. 2788, 5/9/96; Amended 3/22/01 by Resolution No. 3120 and 8/9/01 by Resolution No. 3149; Confirmed: 6/12/03; 6/10/04; 6/9/05; 5/25/06; 5/24/07; 6/12/08; 5/28/09; 5/13/10; 5/26/11]

# ATTACHMENT D GLOSSARY

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## GLOSSARY OF TERMS GENERAL TERMS

**Accounting System** – The set of records and procedures, which are used to record, classify, and report information on the financial status and operations of the City.

**Accrual Basis Accounting** – Under this accounting method, transactions are recognized when they occur, regardless of the timing of related cash receipts and disbursements.

**Ad Valorem** – Latin for 'IN PROPORTION TO THE VALUE'. This refers to property taxes levied on value and includes the general obligation (G.). bond rates added to the 1% rate allowed by Prop. 13. These rates are applied to the secured, unsecured, supplemental, and other miscellaneous tax rolls.

**Adoption** – Formal action by the City Council which sets the spending limits for the fiscal year. The City's budget is adopted by Council resolution.

**Annual Budget** – A budget applicable to a single fiscal year.

**Appropriation** – An authorization made by the City Council, which permits officials to incur obligations against and to make expenditures of government resources. Appropriations are typically granted for a one-year period.

Assessed Valuation – A value established for real property for use as a basis in levying property taxes. For all agencies in the State of California, assessed value is established by the County for the secured and unsecured property tax rolls; the utility property tax roll is valued by the State Board of Equalization. Under Article XIII of the State Constitution (Proposition 13 adopted by the voters on June 6, 1978), properties are assessed at 100% of full value. Proposition 13 also modified the value of real taxable property for fiscal 1979 by rolling back values to fiscal 1976 levels. From this base of assessment, subsequent annual increases in valuation are limited to a maximum of 2%. However, increases to full value are allowed for property improvements or upon change of ownership. Personal property is excluded from these limitations, and is subject to annual reappraisal.

**Audit** – Prepared by an independent Certified Public Accountant (CPA), the primary objective of an audit is to determine if the City's Financial Statements present fairly the City's financial position and results of operations in conformity with generally accepted accounting principles. In conjunction with their performance of an audit, it is customary for an independent auditor to issue a Management Letter stating the adequacy of the City's internal controls as well as recommending improvements to the City's financial management practices.

**Bonds** – A bond is a written promise to pay a specified sum of money (called the face value or principle amount) at a specified date or dates in the future (called the maturity date) together with period interest at a specified rate. Bonds are typically used to finance capital facilities.

**Budget-** As the City's financial operating plan for the fiscal year, the budget displays the estimated expenditures (costs) for providing services and the estimated sources of revenue (income) to pay for them. Once the City Council adopts the budget, the total becomes the maximum spending limit. Capitola's budget encompasses fiscal year (July 1, through June 30).

**Budget Amendment** – The Council has the sole responsibility for adopting the City's budget, and may amend or supplement the budget at any time after adoption. The City Manager has the authority to approve administrative adjustments to the budget as outlined in the Financial and Administrative Policies set by Council.

**Budget Calendar** – The schedule of key dates which the follows in the preparation and adoption of the budget.

**Budget Document** – The official financial spending and resource plan submitted by the City Manager and adopted by the City Council explaining the approved budget to the public and City Council.

**Budget Overview** – This section provides an overview of the changes adopted in the budget. Additionally, the significant impacts of budgetary changes are outlined along with dollar amounts (increase/decrease).

**Budget Policies** – General and specific guidelines adopted by the Council that govern the financial plan's preparation and administration.

**Building Permit** – Fee required for new construction or for any alteration or addition to a residence or commercial building. The fee is based on square footage and valuation. Electrical or plumbing/mechanical work will require a similar permit.

Business License Tax – Imposed on those conducting business within the limits.

**Capital or Community Improvements** – Capital or community improvements are major construction, acquisition or maintenance/repair projects. Typical examples of major construction would include new street improvements, park development and public buildings. Acquisition includes land for parks and open space. Major maintenance/repairs may include street resurfacing or modifications to public buildings.

Capital Improvement Plan (CIP) - The plan or schedule of expenditures for major construction of roads, sidewalks, facilities and/or park improvements and for the purchase of equipment. The City of Capitola / CIP follows a five-year schedule. Although the City adopts the CIP budget in a process, which is separate from the adoption of the budget, the budget incorporates the first year of the five-year CIP.

**Capital Projects Fund** – In governmental accounting, a fund that accounts for financial resources to be used for the acquisition or construction of capital facilities. The total cost of a capital project is accumulated in a single expenditures account, which accumulates until the project is completed, at which time the fund ceases to exist.

**Capital Outlay** – Expenditures which result in the acquisition of or additions to fixed assets. Examples include land, buildings, machinery, equipment and construction projects.

**Capital Assets** – Assets of significant value and having a useful life of several years. Capital assets are also called fixed assets.

**Cash Basis Accounting** – A basis of accounting under which transactions are recognized only when cash is received or disbursed.

**CDBG (Community Development Block Grant)** – Federal grant funds distributed from the U.S. Department of Housing and Urban Development that are passed through to the City. The City primarily uses these funds for housing rehabilitation, public improvements and local social programs.

**Code** – A book that contains the City Council approved ordinances currently in effect. The code defines City policy with respect to areas such as planning, etc.

**COLA** – Cost of living allowance.

**Comprehensive Annual Financial Report (CAFR)** – The official financial report of the City. It includes an audit opinion as well as basic financial statements and supporting schedules necessary to demonstrate compliance with finance-related legal and contractual provisions.

**Constant Dollars** – A measure of the cost of goods or services with the effects of inflation removed.

**Contingency** – A budgetary reserve set aside for emergencies or unforeseen expenditures not otherwise budgeted.

**Contingent Liabilities** – Items which may become liabilities of the City but are undetermined at a given date, such as pending lawsuits, unsettled disputed claims, unfilled purchase orders and uncompleted contracts.

**Contract Services** – Services provided to the City from the private sector or other public agencies.

**Contributed Capital** – Resources, which are extremely restricted for the acquisition or construction of capital assets. This category includes, but is not limited to, capital grants, residual equity transfers in and contributions from developers.

**Cost Allocation** – A fair and equitable methodology for identifying and distributing direct and indirect cost, from a service provider to the service consumer. In the City's case, the general fund is the service provider and the external funds are the service consumer.

**Court Fines -** Portion of the fines collected upon conviction of a misdemeanor or infraction committed within boundaries.

**Debt Instrument** – Methods of borrowing funds, including General Obligation (G.O.) bonds, revenue bonds, lease/purchase agreements, lease-revenue bonds, tax allocation bonds, Certificates of Participation (COPs), and assessment district bonds(LIDSs). (See Bonds.)

**Debt Service** – Payment of the principal and interest on an obligation resulting from the issuance of bonds, notes, or Certificates of Participation (COPs).

**Debt Service Fund** – A fund established to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

**Deficit** – The excess of liabilities over assets.

**Department** – A major organizational unit of the City, which has been assigned overall management responsibility for an operation or a group of related operations within a functional area. In Capitola, Department Heads are the chief administrators within a department.

**Developer Fees and Permits –** Fees that are charge for specific Planning services.

**Documentary Transfer Tax** – Imposed on the transfer of real property, exclusive of any lien or encumbrance. The City receives 50% of revenue collected by the County.

**Encumbrances** – Commitments against an approved budget for unperformed (executory) contracts for goods or services. They cease to be encumbrances when the obligations are paid or otherwise terminated.

**Enterprise Funds** – Established to account for the financing of self-supporting activities of governmental units, which render services on a user charge basis to the general public.

**Equipment Replacement Fund** – Equipment Replacement Fund is used to account for the replacement of existing fixed assets as equipment, machinery or building improvements become unserviceable or obsolete.

**Expenditure** – The outflow of funds paid or to be paid for an asset obtained or goods and services obtained. Note: An encumbrance is not expenditure; an encumbrance reserves funds to be expended. (See encumbrances.)

**FEMA** – Federal Emergency Management Agency.

**FHWA** – Federal Highway Administration – a governmental agency responsible for administration of Federal grant programs for streets and highways.

**Fiscal Year** – A 12 month period to which the annual operating budget applies and at the end of which the City determines its financial position and results of its operations. The City's fiscal year runs from July 1<sup>st</sup> to June30th.

**Five-Year Financial Forecast** – Estimates of future revenues and expenditures to help predict the future financial condition of the community.

**Fixed Assets** – Non-consumable assets of long-term nature such as land, buildings, machinery, furniture, and the other equipment. The City has defined such assets as those with an expected life in excess of one year and value in excess of \$5,000.

**FLSA (Fair Labor Standards Act)** – The Fair Labor Standards Act sets minimum wage, overtime pay, equal pay and Child Labor Standards for private and public sector employees. Enforcement of the FSLA is assigned to the Department of Labor, Wage and Hour Division.

**Franchise Fees** – Imposed on utility companies for the privilege of doing business in the City. Fees are usually based upon a percentage of gross revenue derived from business conducted in the City.

**Full-Time Equivalents (FTE)** – The amount of time a position has been budgeted for in terms of the amount of time a regular, full-time employee normally works in a year. Full-time employees are paid for 2,080 hours in a year equating 1.0 FTE. Correspondingly, a part-time employee who worked 1,040 hours would re1ate to 0.5 FTE.

**Fund-** An independent fiscal and accounting entity with a self-balancing set of accounts in which cities record financial transactions relating to revenues, expenditures, assets and liabilities. Each fund has a budget with exception of the General Fund (which accounts for general purpose actions and has unrestricted revenue sources). Each remaining fund typically has a unique funding source and purpose. Establishing funds enables the to account for the use of restricted revenue sources and carry on specific activities or pursue specific objectives.

**Fund Accounting** – System used by non-profit organizations, particularly governments. Since there is no profit motive, accountability is measured instead of profitability. The main purpose is stewardship of financial resources received and expended in compliance with legal requirements.

**Fund Balance** – Also known as financial position, fund balance is the excess of current assets over current liabilities, and represents the cumulative effect of revenues and other financing sources over expenditure and other financing uses.

**Fund Descriptions** - The basic accounting and reporting entity for the City is a fund. A fund is "an independent fiscal and accounting entity used to record all financial transactions related to the

specific purpose for which the fund was created." Funds are established for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

Funds used in government are classified into three broad categories: governmental, proprietary and fiduciary. Governmental funds include activities usually associated with a typical state or local government's operations (public safety, general government activities, etc. Proprietary funds are used in governments to account for activities often found in the private section (utilities, stadiums and golf courses are prime examples). Trust and Agency funds are utilized in situations where the government is acting in a fiduciary capacity as a trustee or agent. The various funds are grouped in fund types and categories as follows:

**GAAP (Generally Accepted Accounting Principles)** – Uniform minimum standards for financial accounting and reporting. They govern the form and content of the basic financial statements.

**General Fixed Assets and General Long Term Debt Account Groups** – accounts for fixed assets and long-term debt not used in proprietary fund operations or accounted for in trust funds.

**Gas Fund Tax** – The Gas Fund Tax is used to account for revenues and expenditures apportioned under the Streets and Highways Code of the State of California. Expenditures may be made for any street related purpose in the City's system of streets.

**General Fund** – In governmental accounting, fund used to account for all assets and liabilities of a non-profit entity, except those particularly assigned for other purposes in another more specialized fund. It is the primary operating fund of the City.

**General Liability Self Insurance Fund** – The General Liability Self Insurance Fund is used to provide the City with liability insurance. Coverage is provided through the City's participation in a joint powers agreement through (MBIAF) Monterey Bay Area Insurance Fund.

**General Obligation Bonds** – Bonds for which the pledges its full faith and credit for repayment. Debt Service is paid from property tax revenue levied (in the case of voter-approved bonds) or other general revenue.

**Goal** – A statement of broad direction, purpose, or intent.

**Governmental Funds** - Include activities usually associated with the governmental entities' operation (police, fire, and general governmental functions).

**Grant** – External contributions, and/or gifts of cash, or other assets typically from another governmental entity to be used or expended for a specific purpose, activity, or facility. An example is Community Development Block grant funding from the Federal Government.

**Home Owners' Property Tax Relief (HOPER)** – Is the tax on the \$7,000 reduction in assessed value, which is allowed on owner occupied residential property. The State pays the tax on this exemption.

**Housing Set-Aside Fund** – Fund is used to account for the 20% set aside property tax increment revenues and the associated expenditures to be used for increasing or improving low and moderate income housing.

**Improvements** – Buildings, structures or attachments to land such as sidewalks, trees, drives, tunnels, drains and sewers.

**Interest/Income** – The prudent investment of idle funds. The types of investments that can be made are limited by the Government Code to protect the safety of taxpayer's money.

**Intergovernmental Revenue** – Revenue received from other governmental agencies and municipalities, such as grants from the State or Federal government.

**Internal Services Fund** – The internal Service Funds are used to finance and account for special activities and services performed by a designated department for other departments on a cost reimbursement basis.

**Inter-fund Transfers -** When the moves money between its various funds, it makes an inter-fund transfer, referred to as transfers-in and transfers-out. In aggregate, transfers in and out offset each other for the fiscal year.

**Lease-Purchase Agreements** – Contractual agreements which are termed "leases", but which in substance amount to purchase contracts.

**Levy -** To impose taxes, special assessments or service charges for the support of governmental activities (Verb). The total amount of taxes, special assessments or service charges imposed by Santa Cruz County levying property taxes.

**Licenses and Permits** – Revenues earned by the issuance of licenses or permits levied in accordance with the benefits conferred by the license or permit.

**Line-item Budget** – A budget that lists detailed expenditure categories (salaries & benefits, office supplies, travel, dues, rents, etc.) separately, along with the amount budgeted for each specified category. The Summary Budget reflects the program rather than line item budgets. The Detail Budget reflects the line-item detail.

**Modified Accrual Basis** – Under this accounting method, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures for the most part are recognized when the related fund liability is incurred except for prepayments, accumulated employee leave and long-term debt. All governmental funds and expendable trust funds are accounted for using the modified accrual basis of accounting.

**Motor Vehicle in Lieu** – Portion of the vehicle registration fee paid annually to the State.

**NPDES** – Acronym for National Pollution Discharge Elimination System

**OES-** Office of Emergency Services

**Object** – An expenditure classification which refers to the type of item purchased or the service obtained.

**Objective-** A statement of specific direction, purpose, or intent based on the needs of the community and the goals established for a specific program or service level.

**Ordinance** – A formal legislative enactment by the City Council. It has the full force and effect of law within City boundaries unless pre-empted by a higher form of law. An Ordinance has a higher legal standing than a Resolution and is typically codified in a City's municipal code.

**Operating Budget** – The operating budget is the primary means by which most of the financing of acquisition, spending and service delivery activities of a government are controlled. Law requires the use of annual operating budgets.

**Other Revenues** – Revenues from sources other than those specifically identified that are too immaterial in amount to justify the creation of new revenue account line items.

**Performance Measure** – Sets forth a performance objective and a goal for achieving the objective.

**Personnel Benefits** – Those benefits paid by the as conditions of employment.

**Personnel** – employees.

**Proposition 218** – A statewide initiative passed by the voters of California on November 5, 1996. The initiative provided voters with the right to vote on new taxes.

**Program** – As subdivisions of departments, programs are budgetary or organizational units of government with limited sets of work responsibilities within their respective departments. Programs also serve to increase budgetary accountability. Capitola' budget is complied on a program basis.

**Property Tax** – Imposed on real property (land and permanently attached improvements). The tax is based upon the assessed value of such property. The tax rate may not exceed 1% of assessed value.

**Property Tax Secured** – Real property both land and improvements

**Property Tax (Supplemental)** – An assessment which reflects the difference between the prior assessed value and the new assessment due to a change in ownership or completion of new construction. The value is prorated based on the number of months remaining in the fiscal year ending June 30. This is in addition to the regular tax bill.

**Property Tax Unsecured** – Business or personal property such as boats, aircraft & servers

**Public Employee's Retirement System (PERS)** – Provided for the City's employees, by the State of California.

**RDA** – Redevelopment Agency

**Redevelopment Agency Fund** – Fund is used to account for the proceeds of notes, advances and other forms of indebtedness, and the expenditure of these funds for improvement, reconstruction and redevelopment projects within the specified boundaries of the City of Capitola Redevelopment Agency.

**Reserve** – An account used to indicate that a portion of fund equity is legally restricted for a specific purpose.

**Resolution** – A special order of the City Council, which has a lower legal standing than an ordinance.

**Resources** – Total amounts available for appropriation including estimated revenues, inter-fund transfers, and beginning fund balances.

**Retained Vehicle** – A vehicle in the City's fleet that is still in operation, but is held past the scheduled date of replacement. The retained vehicles do not have monies set aside for replacement.

**Revenue** – Sources of income, which the City receives during a fiscal year. Examples of revenue include taxes, intergovernmental grants, charges for services, resources forward from the prior year, operating transfers for other funds, and other financing sources such as the proceeds derived from the sales of fixed assets.

**Revenue Estimate** – A formal estimate of how much revenue will be earned from a specific revenue source for some future period; typically, a fiscal year.

**Sales Tax** – 1% is returned to the by the State Board of Equalization on a monthly direct deposit basis.

**Special Revenue Fund** – In governmental accounting, fund used to account for the proceeds of special revenue source (other than special assessments, expandable trusts, or for major capital projects) that are legally restricted to expenditure for specified purpose.

**Service Charge** – Charges for specific services rendered.

**Services and Supplies** – Expenditures for services and supplies, which are directly related to a department's primary service activities.

Subventions - Revenues collected by the State, which are allocated to the on a formula basis.

**Supplemental Appropriation** – An appropriation approved by the Council after the initial budget is adopted.

**Supplemental Property Tax Assessment** - State law requires the Assessor's Office to reappraise property immediately upon change in ownership or completion of new construction. The Assessor's Office must issue a supplemental assessment which reflects the difference between the prior assessed value and the new assessment. The value is prorated based on the number of months remaining in the fiscal year, ending June 30. This is in addition to the regular tax bill.

**Supplies** – An expenditure classification for articles and commodities purchased for consumption or resale.

**Taxes** – Compulsory charges levied by the City, County and State for the purpose of financing services performed for the common benefit.

**Teeter** – The Alternate Methods of Property Tax Apportionment as authorized in Revenue & Taxation Code Sections 4701-4717. These taxes and assessments are paid on the basis of the full tax levy (receivable) regardless of delinquencies. If a property is ultimately sold for non-payment of taxes, any shortfall is deducted from the tax Losses Reserve Fund.

**Traffic Fines** – Portion of the fines collected upon conviction or bail forfeiture of vehicle code violations committed within boundaries.

**Transient Occupancy Tax** – Imposed on hotels, motels, inns or other lodging facilities.

**Transfers In/Out** – Money transferred from one fund to another. Differs from revenues and expenses – see definition of these terms.

**Unsecured taxes** - Unsecured taxes are assessed for ownership of assets including, but not limited to boats, planes, business property, mobile homes, structural improvements on leased land

and other leasehold interests. The tax is assessed if you were in business or possessed the asset on January 1 of the tax year.

**Worker's Compensation Fund** - The Worker's Compensation Fund accounts for the cost to provide worker's compensation insurance coverage to all employees in compliance with State of California requirements.

## GLOSSARY OF TERMS FORMER REDEVELOPMENT AGENCY

**Article XVI, Section 16, of the California Constitution** – The original constitutional authority for the utilization of tax increment financing by redevelopment agency.

**Available Revenues** – As used in the statement of indebtedness, available revenues are defined as cash or cash equivalents held by the agency as received from tax increment revenues, or cash or cash equivalents held by an agency that are irrevocably pledged or restricted to payment of a loan, advance or indebtedness that the agency has listed on a statement of indebtedness. In no case may available revenues include funds held in the Low and Moderate Income Housing Fund.

**Base Assessed Valuation** – The assessment roll last equalized prior to the effective date of an ordinance approving a redevelopment project area plan. Also referred to as the "frozen base."

**Base Year** – The fiscal year in which the project area plan is approved.

**Blight** – Physical, social, or economic liabilities in a community that require redevelopment in the interests of the health, safety, and general welfare of the residents.

**Capital Projects Fund** - A fund created to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds, special assessment funds, or trust funds).

**Debt Service Fund** – A fund established to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

**Increment Assessed Valuation** – The assessed valuation of the taxable property in a project area in excess of the based assessed valuation.

**Low and Moderate Income Housing Fund** – A special fund created pursuant to Section 33334.3 of the Health and Safety Code to account for the 20% set-aside of Tax Increment Funds for low-and moderate-income housing.

Pass-Through Agreement – An agreement made within specific guidelines whereby a redevelopment agency may share a portion of its tax increment revenue with any taxing agency with territory located within a project area (except for the community that has adopted the project). The taxing agency must show that the redevelopment project activities have caused a financial burden or detriment that can be alleviated by such an agreement. Agencies may also "pass through" tax increment revenues that are attributable to either an increase in the tax rate and/or increases in the assessed value due to the application of Revenue and Taxation Code Section 110.1 (2% annual increase).

**Project Area** – A predominantly blighted area of an urbanized community.

**Statement of Indebtedness** – A statement filed with the county auditory on or before October 1 of each year detailing the indebtedness of each project area.

**Tax Increment** – The portion of the taxes levied that is produced by increment assessed valuation.

# GLOSSARY OF AFFORDABLE HOUSING TERMS City of Capitola June, 2012

#### Affordable Housing

Affordable housing is an extremely broad and non-technical term that basically includes rental and ownership housing that is affordable to a range of household incomes up to the moderate-income level. A rule of thumb says that to be "affordable" the combined total of all housing related costs (rent, mortgage, upkeep, utilities & taxes) should not exceed 30% of the household's income. Most affordable housing funding sources utilize eligibility requirements that identify each income group by household size. Here are the basic State income limits for Santa Cruz County for 2012.

The Santa Cruz County Area Median Income for a family of four in 2012 is: \$87,000.

## State of California Income Limits for Santa Cruz County 2012 Number of Persons In household

	One	Two	Three	Four
Extremely Low-Income (< 30% of area median income)	\$20,150	\$23,000	\$25,900	\$28,750
Very Low- Income (30% to 50% of area median income)	\$33,550	\$38,350	\$43,150	\$47,900
Low-Income (50% to 80% of area median income)	\$53,700	\$61,350	\$69,000	\$76,650
Median Income	\$56,900	\$69,000	\$78,300	\$87,000
Moderate- Income (80% to 120% of area median income)	\$68,300	\$78,300	\$93,950	\$104,400

Affordable housing units can include both rental and ownership units. Some affordable housing units are determined "affordable" only at the time of purchase while other programs will also require long-term affordability for future buyers through the use of resale restrictions. Affordable rental units developed with local, state or federal assistance will usually have an affordability term of fifty-five years or longer.

#### **BEGIN Program**

Building Equity and Growth in Neighborhoods Program (BEGIN) is a grant program of the California State Department of Housing and Community Development (HCD). The program provides grants of up to \$30,000 per unit to local jurisdictions to make deferred-payment second mortgage loans to low or moderate- income first time homebuyers buyers of new homes in BEGIN projects that have affordability enhanced by local regulatory incentives or barrier reductions. For example, the Capitola Beach Villas project on 41<sup>st</sup> Avenue would qualify for funding under this

project for its affordable housing units due to the bonus density and parking variances provided to the project.

#### **CDBG Program**

The Community Development Block Grant (CDBG) Program is provided by the Federal Department of Housing and Urban Development (HUD). Larger jurisdictions are called participating jurisdictions and receive CDBG funding directly from HUD. Smaller communities apply for CDBG funding through a program administered by the California State Department of Housing and Community Development (HCD). The purpose of the program is to fund housing activities, public works, community facilities, and public service projects serving lower-income people and to provide funds for planning and evaluation studies related to any CDBG-eligible activity. The funds are provided as a grant to the local jurisdiction. There is one annual Notice of Funding Availability for General Allocation, Economic Development, and Planning and Technical Assistance. The City has received a number of CDBG grants over the last fifteen years.

#### CalHFA

For over 30 years, California Housing Finance Agency (CalHFA) has supported the needs of renters and first-time homebuyers by providing financing and programs that create safe, decent and affordable housing opportunities for individuals within specified income ranges. Established in 1975, CalHFA was chartered as the State's affordable housing bank to make below market-rate loans through the sale of tax-exempt bonds. A completely self-supporting State agency, bonds are repaid by revenues generated through mortgage loans, not taxpayer dollars.

#### First Time Homebuyer Loan Program

The City of Capitola has established a First-Time Homebuyer Program to help low and moderate income households purchase homes in the City of Capitola. The program is funded through the City of Capitola and the Capitola Housing Successor (former Capitola Redevelopment Agency Low and Moderate Income Fund) and is administered by the Housing Authority of the County of Santa Cruz and the City Housing program. The program provides assistance in the form of a deferred payment loan or "silent second" to help meet the gap between purchase price and the principal first mortgage. The program provides loans of up to \$60,000 or 15% of the sales price of the home. To be eligible to participate in the program the borrower must be a first time homebuyer, must be low or moderate-income, must have a household member that is employed in Capitola and must occupy the home as their principal residence. Interest on the loan is 3% simple interest. Payments are deferred until sale or transfer of the home. This loan program can be used for the purchase of single-family homes, condominiums and mobile homes. Because of the high housing costs in Capitola this loan program has almost exclusively been used for the purchase of mobile homes and for single-family homes that have reduced sales prices provided through the City's Inclusionary Housing Program.

#### **HOME Program**

The HOME Investment Partnerships Program (HOME) is funded through the Federal Department of Housing and Urban Development (HUD). Smaller communities apply for HOME funding through a program administered by the California State Department of Housing and Community Development (HCD). The purpose of the program is to assist cities, counties and non-profit community development organizations to create and retain affordable housing. The funds are provided to cities in the form of grants that can then be loaned to affordable housing development projects or to individual homeowners in the community. A three million dollar HOME grant was awarded to the Bay Avenue Senior Apartments project (formerly known as the Silvercrest Apts). As HOME funded loans are repaid to the local community those funds are held in a HOME Reuse Fund that can then be used on future affordable housing related activities.

#### **Home Rehabilitation Loan/grant Program**

This program is funded by the City of Capitola and is administered by the Housing Authority. The program is geared to help meet the basic safe and healthy living environment needs of low and moderate-income mobilehome owners. Low interest, deferred payment loans of up to \$20,000 are available. Emergency Repair Grants of up to \$7,500 are also available for mobilehome owners who are very low-income and in need of urgent repairs.

#### **Housing Element**

The housing element is one of the seven mandated elements of the local general plan. Housing element law, enacted in 1969, mandates that local governments adequately plan to meet the existing and projected housing needs of all economic segments of the community. The law acknowledges that, in order for the private market to adequately address housing needs and demand, local governments must adopt land use plans and regulatory systems which provide opportunities for, and do not unduly constrain, housing development. As a result, housing policy in the State rests largely upon the effective implementation of local general plans and, in particular, local housing elements. Local Housing Elements must be updated periodically and unlike the other elements in the General Plan, must be certified by the State Department of Housing and Community Development (HCD). Capitola's current 2007-2014 Housing Element must be updated and submitted to the state in 2014. Local municipalities that are not in compliance with State housing element law are prohibited from participation in HOME, CDBG and other State housing loan and grant programs.

#### **Inclusionary Housing Ordinance**

The City of Capitola has an Affordable (Inclusionary) Housing Ordinance. The Ordinance requires developers of residential projects to contribute toward the provision of affordable housing in the City. Projects that entail seven or more for-sale housing units, residential parcels or converted condominiums are required to provide fifteen percent of the units for sale to low or moderate-income households. Housing development projects that are smaller than seven units in size, including major single-family home rehabilitation projects, are required to pay affordable housing in-lieu fees to the City's Affordable Housing Trust Fund. The City's Inclusionary Housing Ordinance utilizes an affordability formula to calculate the original sale price of the inclusionary units. Resale restrictions are then recorded against the property so that all future sales are also restricted as to the income level of the buyer and the affordable sale price of the unit.

#### **MPROP**

Mobilehome Park Resident Ownership Program (MPROP) is a loan program provided by the State Department of Housing and Community Development (HCD). The purpose of the program is the preservation of affordable mobilehome parks by conversion to ownership or control by resident organizations, nonprofit housing sponsors, or local public agencies. MPROP loans were key to the resident purchases of both the Wharf Road Manor and the Turner Lane Mobile Home Parks in Capitola.

#### Regional Housing Needs Assessment (RHNA)

By State law local Housing Elements must include the identification of development opportunity sites to meet the local municipality's fair share of the Regional Housing Need. The Association of Monterey Bay Area Governments (AMBAG) prepares a Regional Housing Needs Assessment (RHNA) to identify the housing needs for each jurisdiction within the AMBAG region. State law does not required that the housing sites identified in the Housing Element are actually developed as affordable housing. It does, however, required that the identified sites are available for that purpose and that appropriate replacement sites are identified if any of the current sites are rezoned or developed for other purposes.

#### **Resale Restricted Housing Units**

Affordable housing units provided through the City's Inclusionary Housing Ordinance and some other units funded with City or State loan or grant programs include resale restrictions that ensure affordability not just for the current owner but also for all future buyers. These resale restricted units allow the opportunity for lower-income households to become homeowners while also helping build the community's permanent affordable housing stock. The owners of these units will be able to enjoy the benefits of homeownership and take advantage of lower than market mortgage payments but they will not be in a position to build equity in their home. Upon resale the unit must be sold to another income eligible buyer and the sale price is limited to be affordable to the new lower-income buyer.