## City of Capitola Agenda

Mayor: Ed Bottorff

Vice Mayor: Stephanie Harlan Council Members: Jacques Bertrand

Dennis Norton Michael Termini

Treasurer: Christine McBroom



#### **REVISED**

## CAPITOLA CITY COUNCIL SPECIAL MEETING

THURSDAY, AUGUST 11, 2016

6:00 PM

## CITY COUNCIL CHAMBERS 420 CAPITOLA AVENUE, CAPITOLA, CA 95010

## CLOSED SESSION - 5:30 PM CITY MANAGER'S OFFICE

An announcement regarding the items to be discussed in Closed Session will be made in the City Hall Council Chambers prior to the Closed Session. Members of the public may, at this time, address the City Council on closed session items only. There will be a report of any final decisions in City Council Chambers during the Open Session Meeting.

## CONFERENCE WITH LEGAL COUNSEL - EXISTING LITIGATION [Gov't Code §54956.9(d)(1)]

Friends of Monterey Park v. the City of Capitola [Santa Cruz Superior Court Case No. CV 16CV01091]

### CONFERENCE WITH REAL PROPERTY NEGOTIATOR [Gov't Code §54956.8]

Property: City Owned Property along Soquel Creek

APN's 035-121043 and 035-121-44

City Negotiator: Jamie Goldstein, City Manager

**Negotiating Parties: Varies** 

Under Negotiation: Sale of City Property

#### SPECIAL MEETING OF THE CAPITOLA CITY COUNCIL - 6:00 PM

All correspondences received prior to 5:00 p.m. on the Tuesday preceding a City Council Special Meeting will be distributed to the City Council to review prior to the meeting. Information submitted after 5 p.m. on that Tuesday may not have time to reach the City Council, nor be read by them prior to consideration of an item.

All matters listed on the Special Meeting of the City Council Agenda shall be considered as Public Hearings.

#### 1. ROLL CALL AND PLEDGE OF ALLEGIANCE

Council Members Dennis Norton, Stephanie Harlan, Jacques Bertrand, Michael Termini and Mayor Ed Bottorff

#### 2. REPORT ON CLOSED SESSION

#### 3. ADDITIONAL MATERIALS

Additional information submitted to the City after distribution of the agenda packet.

- A. Item 7.A. Communications from the Public regarding the Polar Express Train
- B. Item 7.B. City of Capitola Memo regarding Argument for the November 8, 2016, Capitola Ballot Measure

#### 4. ADDITIONS AND DELETIONS TO THE AGENDA

#### 5. PUBLIC COMMENTS

Oral Communications allows time for members of the Public to address the City Council on any item not on the Agenda. Presentations will be limited to three minutes per speaker. Individuals may not speak more than once during Oral Communications. All speakers must address the entire legislative body and will not be permitted to engage in dialogue. All speakers are requested to print their name on the sign-in sheet located at the podium so that their name may be accurately recorded in the minutes. A MAXIMUM of 30 MINUTES is set aside for Oral Communications at this time.

#### 6. CITY COUNCIL / CITY TREASURER / STAFF COMMENTS

City Council Members/City Treasurer/Staff may comment on matters of a general nature or identify issues for staff response or future council consideration.

#### 7. GENERAL GOVERNMENT / PUBLIC HEARINGS

All items listed in "General Government" are intended to provide an opportunity for public discussion of each item listed. The following procedure pertains to each General Government item: 1) Staff explanation; 2) Council questions; 3) Public comment; 4) Council deliberation; 5) Decision.

A. Santa Cruz County Regional Transportation Request for the Polar Express Train to Travel Through Capitola

<u>RECOMMENDED ACTION</u>: Provide direction to the City's Santa Cruz County Regional Transportation Commission representative regarding the City's position on the Polar Express passenger rail service traveling through Capitola.

B. Approve Argument for the Capitola Ballot Measure Regarding Extending the Sunset Date on an Existing One-Quarter Cent (0.25%) Transaction and Use ("Sales") and Identify Signers of Said Argument for the November 8, 2016, Election <a href="RECOMMENDED ACTION"><u>RECOMMENDED ACTION</u></a>: Approve the proposed language for the argument in favor of the measure and identify signers for the argument, and rebuttal.

## C. Zoning Code Update <u>RECOMMENDED ACTION</u>: Accept the staff presentation, discuss the proposed draft Zoning Code update, identify desired Code revisions, and continue the public hearing to the August 18, 2016 meeting.

#### 8. ADJOURNMENT

**Note:** Any person seeking to challenge a City Council decision made as a result of a proceeding in which, by law, a hearing is required to be given, evidence is required to be taken, and the discretion in the determination of facts is vested in the City Council, shall be required to commence that court action within ninety (90) days following the date on which the decision becomes final as provided in Code of Civil Procedure §1094.6. Please refer to code of Civil Procedure §1094.6 to determine how to calculate when a decision becomes "final." Please be advised that in most instances the decision become "final" upon the City Council's announcement of its decision at the completion of the public hearing. Failure to comply with this 90-day rule will preclude any person from challenging the City Council decision in court.

**Notice regarding City Council:** The City Council meets on the 2nd and 4th Thursday of each month at 7:00 p.m. (or in no event earlier than 6:00 p.m.), in the City Hall Council Chambers located at 420 Capitola Avenue, Capitola.

**Agenda and Agenda Packet Materials:** The City Council Agenda and the complete Agenda Packet are available for review on the City's website at <a href="www.cityofcapitola.org">www.cityofcapitola.org</a> and at Capitola City Hall and at the Capitola Branch Library, 2005 Wharf Road, Capitola, prior to the meeting. Agendas are also available at the Capitola Post Office located at 826 Bay Avenue, Capitola. Need more information? Contact the City Clerk's office at 831-475-7300.

Agenda Materials Distributed after Distribution of the Agenda Packet: Pursuant to Government Code §54957.5, materials related to an agenda item submitted after distribution of the agenda packet are available for public inspection at the Reception Office at City Hall, 420 Capitola Avenue, Capitola, California, during normal business hours.

Americans with Disabilities Act: Disability-related aids or services are available to enable persons with a disability to participate in this meeting consistent with the Federal Americans with Disabilities Act of 1990. Assisted listening devices are available for individuals with hearing impairments at the meeting in the City Council Chambers. Should you require special accommodations to participate in the meeting due to a disability, please contact the City Clerk's office at least 24-hours in advance of the meeting at 831-475-7300. In an effort to accommodate individuals with environmental sensitivities, attendees are requested to refrain from wearing perfumes and other scented products.

**Televised Meetings:** City Council meetings are cablecast "Live" on Charter Communications Cable TV Channel 8 and are recorded to be rebroadcasted at 8:00 a.m. on the Wednesday following the meetings and at 1:00 p.m. on Saturday following the first rebroadcast on Community Television of Santa Cruz County (Charter Channel 71 and Comcast Channel 25). Meetings are streamed "Live" on the City's website at <a href="https://www.cityofcapitola.org">www.cityofcapitola.org</a> by clicking on the Home Page link "**Meeting Video**." Archived meetings can be viewed from the website at anytime.

From:

mick <mick@adamson.com>

Sent:

Monday, August 08, 2016 9:13 AM

To:

City Council

Subject:

Thank you for supporting the Polar Express

It is much appreciated by me and my family.

Mick & Jan Adamson

Sent via Cumulonimbus

### ADDITIONAL MATERIAL - ITEM 7.A. 8/11/16 CAPITOLA SPECIAL CITY COUNCIL MEETING

On Aug 6, 2016, at 12:44 PM, Johanna Bowen < jobowen2@icloud.com > wrote:

Please, please stop any forward direction for the ridiculous rail revival. We don't need this intrusion in our lives, obstruction to our access to our homes near the rail crossings, and SOUND pollution in addition to current horror filled skies.

Please use your hearts and heads and put a stop to this travesty. No one needs a Santa train to Capitola. No one.

Johanna Bowen

Gladys Avenue resident (nearby to Capitola)

8313453806

Sent from my iPad

From:

John Caletti <ridingaroundca@gmail.com>

Sent:

Monday, August 08, 2016 11:50 AM

To:

City Council

Subject:

train

Thank you for hosting the upcoming holiday train.

I hope to see more train service in the future.

- John Caletti

From:

Fridy, Linda (Ifridy@ci.capitola.ca.us)

Sent: To: Monday, August 08, 2016 8:20 AM

Subject:

Sneddon, Su (ssneddon@ci.capitola.ca.us) FW: Form submission from: Contact Us

From the website general contact, comment regarding the holiday train proposal. Two of four.

==CONTACT INFORMATION==
Full Name: GUSTAV ERBES
Email: gustav@cruzio.com

Phone Number: 831-316-0768

#### Question/Comment:

We don't need more traffic jams - the "Polar Express" is a bad idea. The only people who like it, think it will make them some money...

Gustav - 48 years in Capitola

August 9, 2016

AUG 0 9 2016

CITY OF CAPITOLA

TO: City Councils of Capitola, Watsonville, and Soquel

Subject: SCCRTC RR Leased Land

Since 2000, the Santa Cruz County Regional Transportation (SCCRTC) land-leased 32-mile Davenport to Watsonville railway right-of-way bridges and obligations and State Route 1 transportation improvements have increased costs into the billions of dollars. Via leased-land RR right-of-way, the Santa Cruz County Supervisors acquired the obligations of Union Pacific Santa Cruz Branch Rail Line (aka, Branch Line) 32-mile RR right-of-way and the leased lands of 'Santa Cruz City Depot Park'.

October of 2012, (falsely) claimed is that the Santa Cruz County Regional Transportation Commission (SCCRTC) received ownership of the Union Pacific Santa Cruz Branch Rail Line 32-mile right of way (Davenport to/from Watsonville). The truth is the railway right-of-way ownership remains with Union Pacific Santa Cruz Branch Rail Line. Common 32-mile freight carrier easement for Union Pacific Santa Cruz Branch Rail Line continues to be granted by the California Surface Transportation Board (STB). The RR railway right-of-way (many) obligations focus is with SCCRTC.

The SCCRTC members' 2000 to 2012 "RR negotiations" with Union Pacific Santa Cruz Branch Rail Line was 12-years of political diversions. The SCCRTC members did not submit documentation to the Federal Railroad Administration (FRA) notifying them that SCCRTC is responsible for 32-mile RR right-of-way maintenance, RR Bridge repairs, RR Bridge replacements, and proposed constructing a recreational 32-mile "rail-to/with-bicycle trail."

The SCCRTC members cannot notify Federal Railroad Administration (FRA) that they are right-of-way owners because Union Pacific Santa Cruz Branch Rail Line owns land of "railway-right-of-way." lowa Pacific Holdings, as agent for Union Pacific Santa Cruz Branch Rail Line, is the local authority over the 32-mile RR right-of-way.

According to the Union Pacific's land-lease, Iowa Pacific Holdings is not obligated to repair, replacements, maintenance, upgrades, revisions, and operations of the 32-mile "railway-right-of-way"; such items are the obligations of lessee SCCRTC.

RR intersection/safety improvements that require a new railroad crossing gate and lights must have equipment approval from the California Public Utilities Commission (CPUC), approval from Iowa Pacific Holdings, approval from County

of Santa Cruz, and a new crossing agreements with CPUC. Iowa Pacific Holdings (the Union Pacific agent) does business locally as the Santa Cruz & Monterey Bay Railway.

RR-right-of-way agreements are part of the 2012 "RR right-of-way lease agreement" between Santa Cruz County Supervisors and Union Pacific Santa Cruz Branch Rail Line (aka, Branch Line) 32-mile RR right-of-way and the lands of Santa Cruz City Depot Park. The term of "RR right-of-way lease agreement" is 30+ years from year 2000. Parties of Union Pacific lease-land agreement(s) are Santa Cruz County, Santa Cruz City, SCCRTC, Santa Cruz County Supervisors, Capitola City Council, Watsonville City Council, Soquel City Council, and Santa Cruz City Council.

Not likely is SCCRTC members (representing Santa Cruz County and cities) canceling the RR land-lease agreements with Union Pacific. SCCRTC members want to construct the very expensive unfunded and not Federal nor State approved 32-mile RR "rail-to/with-bicycle trail." Union Pacific Santa Cruz Branch Rail Line will not authorize the SCCRTC proposed 32-mile recreational "rail-to/with-bicycle trail" construction without Union Pacific assurances that SCCRTC proposals are in concurrence with Federal and State RR regulations.

SCCRTC railway crossing construction, bridge replacements, maintenance, and operations, and proposed "rail-to/with-bicycle trail" funding must come from Santa Cruz County and cities. Neither State nor Federal government has any SCCRTC railway obligations. Some RR improvements might qualify for some State assistance. State Route 1 improvement State and Federal funding is in flux. The 32-mile RR lease-land is for a low priority recreational project whose funding requires billions of dollars.

SCCRTC railway expenditures are also obligated for repair and maintenance (or replacement) of Capitola RR Bridge. Necessary is Capitola RR Bridge pedestrian boardwalk and safety pedestrian fencing, RR Bridge metalwork repair, cleaning for metal painting, and the RR Bridge metal painting. Previously, Federal Railroad Administration (FRA) instructed a total replacement for Capitola RR Bridge and rebuild according to modern regulations.

RR Bridge repair or rebuild is a economic and technical issue. California Public Utilities Commission (CPUC) approves all Union Pacific/SCCRTC RR Bridge work.

State Route 1 transportation (including METRO Santa Cruz) will significantly improve when State Route 1 has six (6) thru travel lanes.

Expensive RR items to be replaced are the two (2) Aptos RR Bridges that cross State Route 1. To improve Santa Cruz County and cities transportation it is necessary to expand State Route 1 to three (3) travel lanes each way with merge lanes. Funding for replacement of the two (2) Aptos RR Bridges and

correcting RR elevation issues is for the total six (6) travel lanes with funding for the two (2) RR Bridges and Highway modifications is billions of dollars.

The expense of Aptos RR Bridges, construction to current regulations, State Route 1 (including RR track elevation issues), material costs, (many) years of construction costs, and cost increase resulting from 2000 RR lease-land agreements. Not likely is the State Legislature transportation funding a unfunded proposed recreational "rail-to/with-bicycle trail" (with RR bridge modifications), nor will they fund private RR operations. Union Pacific owns the SCCRTC leased two (2) Aptos Railway Bridges.

The SCCRTC members and the Santa Cruz City Council are also regional agents for transportation intersection obligations of State Route 1 and Highway 9 and the widening of State Route 1 San Lorenzo River Bridge. To fully improve 1/9 intersection transportation requires widening of San Lorenzo River Bridge, which is billions of dollars obligation of the authority of SCCRTC members and Santa Cruz City Council. Highway construction cost have increased significantly since State Route 1 transportation improvements were first proposed in 1970's. State Route 1 and Highway 9 intersection improvements and funding are in the status of flux.

Most funding of SCCRTC transportation, State Route 1/Highway 9 intersection, San Lorenzo Bridge, Aptos RR Bridges, SCCRTC Railway operations, many recreational "rail-to/with-bicycle trail" RR Bridges, and recreational RR-bicycle trail would have to come from 2016 SCCRTC ballot proposed increase of 0.5% sales tax. SCCRTC budget obligations are in the many billions of dollars.

Taxpayers have for many years been lied to by the SCCRTC members. There is no assurance that the RR and bridge obligations of the SCCRTC members will meet any transportation needs of County or cities. Taxpayers get nothing in return for SCCRTC members' proposed "District Rates" sales tax increase or from the railway right-of-way obligation acquisitions. The recreational "rail-to/with-bicycle trail" costs billions of dollars and it delays State Route 1 transportation improvements.

The RR right-of-way lease-land negotiated in 2000-2012 included a 32-mile bicycle trail within the RR right-of-way and the lands of Santa Cruz City Depot Park. Constructed was Santa Cruz City Depot Park with a lease-land agreement. The Union Pacific 32-mile SCCRTC Railway and right-of-way obligations are land-leased to SCCRTC.

The SCCRTC 32-mile Railway, "rail-to/with-bicycle trail," and Santa Cruz City Depot Park are the most expensive unfunded and not owned recreational facilities in world. If Santa Cruz County Supervisors in 2000 had not obligate Santa Cruz County to acquiring obligations of the leased RR common carrier freight right-of-way, Santa Cruz County and cities would now be billions of

dollars richer. SCCRTC RR leased-lands obligations affect solvency and operations of Santa Cruz County and cities, infrastructures planning, METRO Santa Cruz operations, and long-term planning.

Estimated Santa Cruz County and cities obligations without recreational "rail-to/with-bicycle trail": Capitola RR Bridge \$10.0+ billions, Aptos (2) RR Bridges TBD billions of dollars, San Lorenzo River Bridge TBD billions of dollars, and "Rail to/with bicycle tail" TBD billions of dollars.

Incorrectly filed are Santa Cruz County land records. Identified incorrectly are County and State records of SCCRTC RR right-way(s) ownership.

Supervised by the court is to be the Santa Cruz County Regional Transportation Commission (SCCRTC).

**David Eselius** 

From:

Carma Haston < carmahaston@comcast.net>

Sent:

Monday, August 08, 2016 3:01 PM

To: Subject:

City Council
Polar Express

I wanted to voice my concerns on the proposed Polar Express train.

Sounds expensive! After all, the tracks are in need of replacement. Also, doesn't the Roaring Railroad do a holiday train already? What is the ridership of that? I personally hate this idea, it just furthers the "train" agenda in Santa Cruz. Also, noise is a huge issue as well as pollution and parking. So many reasons to NOT have a train.

Sent from my iPhone

From: Steven Henderson [mailto:freeflyfreak1@gmail.com]

Sent: Friday, August 05, 2016 4:28 PM

To: City Council < citycouncil@ci.capitola.ca.us>

Subject: Against the Polar Express

Just just heard about the proposal for a train running between the boardwalk and Capitola during the holidays. I am 100% against it.

It's time the tracks were torn out and a fantastic biking walking trail made instead.

Steve Henderson 1435 Prospect Ave, Capitola CA 95010

From:

Fridy, Linda (Ifridy@ci.capitola.ca.us)

Sent: To: Monday, August 08, 2016 8:20 AM

Subject:

Sneddon, Su (ssneddon@ci.capitola.ca.us) FW: Form submission from: Contact Us

From the website general contact, comment regarding the holiday train proposal. One of four.

==CONTACT INFORMATION==

Full Name: Lyn Hood

Email: lyhood@cabrillo.edu Phone Number: 831-475-3323

#### Question/Comment:

I am against having a holiday go through and disrupt our communities like it did on the Westside. Please do not approve this. It should never be subsidized and caters to visitors, not to people who live here and have to deal with the noise. Thank you for your consideration.

Lyn Hood

From:

Daijaku@aol.com

Sent:

Monday, August 08, 2016 10:04 AM

To:

City Council

Subject:

Fr: Judith Kinst Re: Polar Express train - no

Dear City Counsel,

I learned that there is a "Polar Express" train proposed. This will negatively impact Capitola and I strongly urge you to vote to NO to this. It will be noisy, dirty and disruptive. Support our wonderful town and its neighborhoods to grow and thrive in a way that is good for everyone. Again, vote NO.

Yours, Judith Kinst, Capitola

From:

Suzi Mahler <suzimahler@gmail.com>

Sent:

Saturday, August 06, 2016 7:44 AM

To:

City Council

Subject:

Train

Dear City Council Members,

As a home owner in the city of Capitola, I am **against** the Polar Express Train. I am supporting the trail only option for this beautiful corridor. A belching, ear piercing, traffic snarling, 64 blasting horns per day train is not in our best interest. Please vote NO on this.

Thank you, Suzi

Suzi Mahler CMT, NE 831.234.6791

#### Deiter, Michele (MDeiter@ci.capitola.ca.us)

From:

Fridy, Linda (Ifridy@ci.capitola.ca.us) Thursday, August 11, 2016 8:41 AM

Sent: To:

Sneddon, Su (ssneddon@ci.capitola.ca.us); Deiter, Michele (MDeiter@ci.capitola.ca.us)

Subject:

FW: Form submission from: Contact Us

Additional public comment on the holiday train from the general website contact:

==CONTACT INFORMATION==
Full Name: Christy Martin
Email: <a href="mailto:cmartin@cm-squared.com">cmartin@cm-squared.com</a>
Phone Number: 408-772-1330

#### Question/Comment:

Hi, I'm writing to encourage you to voice your opposition to the RTC's proposal for the Polar Express train. The Train to Christmastown was incredibly disruptive when it was run through the Westside of Santa Cruz, and the RTC recommendations suggest that the new plan will be better because there are fewer at grade crossings. However, there are still 8 grade level crossings in the proposed Boardwalk -> Capitola route, and the service will disrupt traffic at busy Seabright, 17th Ave and 41st Ave intersections during rush hour.

And, even if the horn is calibrated to the lowest allowable FRA level, it will still require a 96 db horn to sound continuously 15-20 seconds before reaching each intersection. That's equivalent to a jackhammer or helicopter @ 100 feet running through residential neighborhoods 4x per day.

It is extremely disturbing that the RTC is allocating staff resources to support an amusement ride that takes passengers from Point A to Point A. That is not transportation, and city residents should not suffer unnecessary noise and traffic so that a tax payer funded transportation corridor can be used as an amusement ride.

Thank you for your consideration

From:

Fridy, Linda (Ifridy@ci.capitola.ca.us)

Sent: To: Monday, August 08, 2016 8:22 AM Sneddon, Su (ssneddon@ci.capitola.ca.us)

Subject:

FW: Form submission from: Contact Us

Number five. From the website general contact, comment regarding the holiday train proposal.

==CONTACT INFORMATION==

Full Name: Linda Martin

Email: LMM4mail@sbcglobal.net Phone Number: 8314659266

Question/Comment: Are you nuts? We can barely navigate through out city and this proposed "Polar Express" would only make matters worse. Not one resident would benefit from this plan. Spend your time working on something that would help us.

From:

Rob Martin <rob1007@sbcglobal.net>

Sent: To: Saturday, August 06, 2016 10:27 AM

Subject:

City Council Train Proposal

Hello City Council,

We are very concerned about plans for having a tourist train run from Santa Cruz to Capitola. We do not support a train running through our community. We prefer that the rail corridor be used for a hike/bike trail, which will greatly improve overall transportation in the community.

Sincerely, Rob Martin

From:

Fridy, Linda (Ifridy@ci.capitola.ca.us)

Sent:

Tuesday, August 09, 2016 8:23 AM

To: Subject: Sneddon, Su (ssneddon@ci.capitola.ca.us) FW: Form submission from: Contact Us

Additional public comment from the general website contact regarding the proposed holiday train.

#### ==CONTACT INFORMATION==

Full Name: Ron Martin

Email: fishhorse@sbcglobal.net Phone Number: 831 465-9266

#### Question/Comment:

Hi, I am writing to urge you to reject the proposed Polar Express operating plan. The plan runs trains through surface street crossings during weekday rush hours and will increase traffic backups at already busy intersections. Also, the Roaring Camp Holiday Lights Train already offers service from the Boardwalk that seems to provide the benefits referenced in the proposal, and adding a second service is likely to undermine an established local business.

Stopping traffic at critical intersections to run noisy amusement rides through residential neighborhoods is in direct conflict with the RTC's stated objectives to "improve mobility...while improving the region's quality of life". This raises doubts as to how the upcoming transportation tax funds would be managed if a tax payer funded transportation corridor is used as a tourist attraction that creates an unnecessary burden on city residents.

I continue to encourage the RTC to limit these types of recreational services to areas outside of residential neighborhoods and city street crossings.

Thank you for your consideration,

From:

Fridy, Linda (Ifridy@ci.capitola.ca.us)

Sent: To: Monday, August 08, 2016 8:21 AM Sneddon, Su (ssneddon@ci.capitola.ca.us)

Subject:

FW: Form submission from: Contact Us

From the website general contact, comment regarding the holiday train proposal. Four of four.

==CONTACT INFORMATION==

Full Name: Deb Molina

Email: dlmolina\_2000@yahoo.com Phone Number: 831-476-1418

Question/Comment: The Westside community complained about the Polar Express train- too much noise, traffic back ups. Also, tickets sales were bad. So now they are thinking of moving it to the Eastside. No thanks! No extra noise, no traffic back ups. What a bad idea! Let's ditch the train idea entirely and build a community connecting bike and pedestrian trail for commuting and recreation. Safer, cheaper, makes sense!

From:

Follow your heart <upward\_path@yahoo.com>

Sent:

Tuesday, August 09, 2016 4:09 PM

To: Subject: City Council
Opposition to Polar Express train

Dear Capitola Councilmembers,

My family and I live off Escalona Drive in Capitola. I am writing to voice my **strong opposition** to the Polar Express train through our City. I moved to Capitola three years ago from the westside of Santa Cruz. While living in Santa Cruz we endured the daily horror called the Train to Christmas Town, which drove us and our neighbors crazy and nearly deaf. Though we lived more than two blocks from the tracks, the incessant horns and noise created by the train ruined the neighborhood peace and the Holidays.

With eight grade level crossings and four trains per day, we and other residents along the train's route will hear 64 horn blasts EACH day, not to mention the traffic delays caused at train crossings. I hope you also question as we do lowa Pacific's revenue projections, which we believe are not realistic. Somehow, Iowa Pacific expects us to believe that revenue will increase from \$92,835 (from last year's train in South County) to \$1,564,20.

We urge your Council to VOTE NO on Polar Express train. We also ask for your support of a wide, multi-mobility trail through this invaluable County transportation corridor that will take advantage of new innovative transportation modes, an active and healthy option for all, quiet, environmentally aligned with the natural beauty of the corridor, no barriers to access, and built at a fraction of the cost of rail.

Sincerely, Dean Morrow Capitola

From:

Shinshu Roberts <shinshu@cruzio.com>

Sent:

Tuesday, August 09, 2016 2:02 PM

To:

City Council

Subject:

Re "Polar Express" train

Dear Capitola City Council,

I live along the railroad tracks between 41st and the Rec. Center on Jade Street. Please! Please! Do not sanction this "Polar Express" train. It is very upsetting to think of the amount of noise (trains + whistles) along the tracks. Not to mention these size of the trains themselves. These trains will also upset the wild life that live along the corridor. When the trains go through, the birds leave. We will not longer be able to enjoy the quiet of our backyard. Tourist monies are important to Capitola, but I hope the quality of life for the rest of us who live in Capitola year round is more important. All the best,

Lani Roberts 4160 Jade Street, #20 Capitola, CA 95010

### ADDITIONAL MATERIAL - ITEM 7.A. 8/11/16 CAPITOLA SPECIAL CITY COUNCIL MEETING

From: barry\_scott@sbcglobal.net [mailto:barry\_scott@sbcglobal.net]

Sent: Friday, August 05, 2016 2:17 PM

To: City Council <citycouncil@ci.capitola.ca.us>

Subject: Please bring the Polar Express to town this holiday season

Dear council members,

I'm a homeowner in Aptos and supporter of use of our rail line for holiday excursions, dinner trains, and any other useful purpose while we continue study of rail transit. We control an active rail line and we purchased this asset for future rail transit, and occasional use in the near term seems consistent with our general terms when we purchased the asset and created contracts with the common carrier, lowa Pacific.

The Polar Express is a cherished holiday children's story, made into a popular animated feature, and now recreated in the form of a history short railroad adventure. This is good family fun. Please don't let the efforts of a handful of anti-transit activists ruin the good clean holiday fun that we might enjoy this season.

Thank you!

Barry Scott
State Program Director, The NEED Project

From:

Pamela Simmons <pamela@pamelaw.com>

Sent:

Monday, August 08, 2016 1:27 PM

To: Subject: City Council Polar Express

Dear City Council:

I wholeheartedly support the Polar Express coming to Capitola! Please count me "in"!

Pamela D. Simmons
Attorney at Law
Law Office of Simmons & Purdy
2425 Porter Street, Suite 10
Soquel, CA 95073
(831) 464-6884
(831) 464-6886 fax
pamela@pamelaw.com
www.pamelaw.com

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This email has been checked for viruses by Avast antivirus software. www.avast.com

From:

Fridy, Linda (Ifridy@ci.capitola.ca.us)

Sent: To: Monday, August 08, 2016 8:21 AM

Subject:

Sneddon, Su (ssneddon@ci.capitola.ca.us) FW: Form submission from: Contact Us

From the website general contact, comment regarding the holiday train proposal. Three of four.

==CONTACT INFORMATION== Full Name: Ann Simonton Email: mwatch@cruzio.com

**Phone Number:** 

Question/Comment: Railway is a great solution for more people coming to Capitola without a CAR. Who cares about horn blasts? The cars blast their horns ALL THE TIME. This is vital corridor and my hope is that you look at the big picture rather than attempting to please fearful people who can't embrace change. RAILWAYS are great and must be utilized for clean energy--reduced CARS and overall access and FUN! Naysayers are all NIMBY types--selfish and unable to see the benefits. My hope is that you can see clear of that and do what will be good for ALL.

From:

David Steinbruner < David Steinbruner@santacruzcounty.us>

Sent:

Monday, August 08, 2016 10:00 AM

To: Subject:

City Council Christmas traiin.

Hi Folks.

I'm very much looking forward to Iowa Pacific's proposed Christmas train activities.

It would be nice if they even extended operations to Aptos...but...be that as it may. It is in our interest to keep the train tracks used and in the public eye.

If we can ship tourists from Santa Cruz and deposit them in a convenient Capitola location, so much the better for local Capitola merchants.

Please support any and all rail operations in which the City has any jurisdiction whether the operations be proposed by lowa Pacific, Roaring Camp or even any Specials run by Union Pacific off the main line.

Sincerely,

D. Pureheart Steinbruner

From:

Janice Thorpe <holawa59@icloud.com> Saturday, August 06, 2016 7:30 AM

Sent:

To: Subject: City Council No trains

Please no trains. Janice Thorpe 1066 41st Ave Capitola Ca. 95010 Sent from my iPhone

From:

Ryan Whitelaw <ryan@pacificappraisers.com>

Sent:

Sunday, August 07, 2016 5:47 AM

To:

City Council

Subject:

Polar Express Train

Attachments:

2016-08-06\_6-21-47.jpg

Dear Council Members,

I understand the Capitola City Council will be discussing the proposed Polar Express Train at the next City Council meeting. A few items to note on this:

- 1. There's already a tourist train from the Boardwalk to Roaring Camp in Felton
- 2. As part of the Vision Capitola project, residents voted 82% in favor of a trail WITHOUT a train.
- 3. The RTC received 56 public comments on this with 77% against the idea of a tourist train.
- 4. The proposed financials are not realistic. (see attached). Revenue is expected to increase from \$90k in 2015 to over \$1.5 million.
- 5. The train is very disruptive. Here's a link to KSBW story on the train from 2012.

Please take these items into consideration when discussing the proposed tourist train.

Regards,

Ryan J. Whitelaw, MAI Pacific Appraisers Commercial | Residential | Consulting o: 831.465.6518 | c: 831.704.6204 | f: 408.516.5500 www.pacificappraisers.com



Year	Passengers	\$/Passenger	Gross Revenue
2012	6,782	\$21.46	\$145,568
2013	7,017	\$22.94	\$161,000
2014	5,869	\$24.61	\$144,445
2015	4,210	\$22.05	\$92,835
Proposed	27,500	\$56.88	\$1,564,200



## CITY OF CAPITOLA MEMO

## ADDITIONAL MATERIAL – ITEM 7.B. AUGUST 11, 2016, SPECIAL CITY COUNCIL MEETING

Date: August 9, 2016

AUG 9 2016

To: C

City Council

CITY OF CAPITOLA CITY CLERK

Re: Argument for the November 8, 2016, Capitola Ballot Measure

For your review please find the following proposed argument in favor of extending the one-quarter cent sales tax as prepared by the appointed City Council Subcommittee (Council Members Stephanie Harlan and Dennis Norton). The proposed argument is intended for the full Council's review at the August 11, 2016, Special City Council meeting. Upon approval by the City Council the argument will be placed on the November 8, 2016, ballot along with the ballot measure.

#### ARGUMENT IN FAVOR OF MEASURE \_\_\_

Capitola is a wonderful place to live and visit. The many amenities that we enjoy here – the beach, Soquel Creek, our parks, our walking town, the Wharf and our safe community – they are all major parts of what we identify with as Capitolans.

Together, we passed Measure D in 2008, a one-quarter cent sales tax. We receive about \$1 million a year. This tax will expire in 2017. Today, we continue to have important needs, and we are asking you to support a continuation for ten years.

For General Government Operations to include the following:

- Refurbish the Wharf, originally built more than 150 years ago, to protect it and maintain it for future generations.
- Preserve the beachfront, our creek, and lagoon from storms.
- Ensure full staffing in the Police Department, achieved since the sales tax was first enacted, can be maintained.
- Improve our parks, sidewalks and bike lanes.

Capitola's population swells in the summertime and expenses for public safety and increased recreational activities skyrocket. We need a fully staffed Police Department to ensure public safety year-round, including during periods of increased demand each summer.

It is time for us to take care of the Wharf and beach for the next generation. With sea level rise and a predicted increase in the frequency and intensity of storms, this is an important issue for us. The City budget includes funds for minor Wharf repairs, but major repairs are very expensive.

We want to provide our community with the highest level of service, PROTECT OUR ENVIRONMENT and ENHANCE PUBLIC SAFETY. This small tax is spread across a broad spectrum of people including tourists and visitors.

Please **VOTE** "**YES**" on this measure and help us continue to keep Capitola the wonderful place that it is.



# CAPITOLA CITY COUNCIL SPECIAL MEETING AGENDA REPORT

#### **MEETING OF AUGUST 11, 2016**

FROM: City Manager Department

SUBJECT: Santa Cruz County Regional Transportation Request for the Polar Express Train

to Travel Through Capitola

<u>RECOMMENDED ACTION</u>: Provide direction to the City's Santa Cruz County Regional Transportation Commission representative regarding the City's position on the Polar Express passenger rail service traveling through Capitola.

<u>BACKGROUND</u>: The Santa Cruz County Regional Transportation Commission (RTC) provides seasonal passenger rail operations within certain areas in Santa Cruz County. For the 2013 through 2015 holiday seasons, the RTC provided the "Train to Christmas Town" service in the Watsonville area.

<u>DISCUSSION</u>: The RTC is proposing the "Polar Express" for the 2016 holiday season. As proposed, the Santa Cruz Boardwalk would serve as the boarding and disembarking station, with the route would taking the train through the City of Capitola. The Train will consist of approximately five to six fully enclosed passenger cars, with engines at either end.

The proposed train service would run from November 18 to December 23, 2016. Initially the train will run twice a day in the evenings between 5:30 and 8:30 PM, and four times a day from December 16<sup>th</sup> to 23<sup>rd</sup>, from early afternoon until 8:30 PM.

The Polar Express Train would cross roadways at five places within Capitola City limits, at: 38<sup>th</sup>, 41<sup>st</sup> and 47<sup>th</sup>, and Monterey Avenues, and at Grove Lane. At each crossing, lowa Pacific will comply with Federal Regulations for surface crossing including sounding the train horn.

As required by Federal Regulations, the tracks through Capitola would be upgraded to Class 1 status with the work anticipated to take place in October. The proposal includes a North Pole set to be constructed near the railroad track outside Capitola City limits.

FISCAL IMPACT: None.

Report Prepared By: Susan Sneddon

City Clerk

Reviewed and Forwarded by:

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# CAPITOLA CITY COUNCIL SPECIAL MEETING AGENDA REPORT

#### **MEETING OF AUGUST 11, 2016**

FROM: City Manager Department

SUBJECT: Approve Argument for the Capitola Ballot Measure Regarding Extending the

Sunset Date on an Existing One-Quarter Cent (0.25%) Transaction and Use ("Sales") and Identify Signers of Said Argument for the November 8, 2016,

Election

<u>RECOMMENDED ACTION</u>: Approve the proposed language for the argument in favor of the measure and identify signers for the argument, and rebuttal.

BACKGROUND: At the July 28, 2016 meeting, the City Council approved Resolution No. 4057 establishing November 8, 2016, as the date for a Municipal Election on a proposed ballot measure seeking voter authorization to extend the sunset date on an existing one-quarter cent sales tax for an additional ten years to maintain the police at full staffing; to protect the wharf and beach from storms and rising sea levels; and maintain and improve parks, sidewalks and bike lanes. The Resolution also requested that Santa Cruz County Elections Department conduct the election, and consolidate with the General Election in the City of Capitola on Tuesday, November 8, 2016 (Attachment 1). In addition, Council Members Harlan and Norton were appointed to a two-member Council Subcommittee to prepare a draft argument, and potential rebuttal, in favor to be brought to the full City Council for action.

<u>DISCUSSION</u>: Only one argument in favor will be placed in the sample ballot and may not exceed 300 words in length. Pursuant to Election Code §9287, if the Council designates specific members or individuals to sign the argument, their argument will be given priority if more than one argument is submitted.

Pursuant to Election Code §9286, the City Elections Official has fixed the date of Friday, August 19, 2016, at 5:00 p.m., as the date after which no argument for or against any City measure may be submitted.

Due to the upcoming deadline, it is recommended Council approve an argument in favor of the measure and identify signers of the argument, and potential signers of a rebuttal, if necessary.

Staff anticipates distributing the draft argument prior the August 11th meeting.

Pursuant to Election Code §9600, all arguments concerning measures filed pursuant to this division shall be accompanied by the attached form provided by the County Elections

Approve Measure Argument August 11, 2016

Department (Attachment 2). The form is to be signed by each proponent and by each author. The proposed argument will be provided to the City Council and the public as additional material for the August 11<sup>th</sup> City Council Special Meeting.

The City Attorney will prepare an impartial analysis of the measure showing the effect of the measure on the existing law and operation of the measure pursuant to Election Code §9280. In addition, the Finance Director shall prepare an impartial fiscal analysis of the measure showing the financial implications if the measure is approved by the voters.

FISCAL IMPACT: None

#### **ATTACHMENTS**:

- 1. Resolution No. 4057
- 2. Signature Statement

Report Prepared By: Susan Sneddon

City Clerk

Reviewed and Forwarded by:

Jamie Goldstein, City Manager

8/5/2016

#### **RESOLUTION NO. 4057**

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CAPITOLA ESTABLISHING NOVEMBER 8, 2016, AS THE DATE FOR A MUNICIPAL ELECTION ON A PROPOSED BALLOT MEASURE SEEKING VOTER AUTHORIZATION TO EXTEND THE SUNSET DATE ON AN EXISTING ONE QUARTER CENT (0.25%) TRANSACTION AND USE ("SALES") TAX TO MAINTAIN FISCAL STABILITY AND PROTECT ESSENTIAL CITY FACILITIES AND SERVICES, REQUESTING THAT SANTA CRUZ COUNTY ELECTIONS DEPARTMENT PROVIDE CERTAIN SERVICES INCLUDING CONDUCTING THE ELECTION, AND REQUESTING CONSOLIDATION WITH THE GENERAL ELECTION IN THE CITY OF CAPITOLA ON TUESDAY, NOVEMBER 8, 2016

WHEREAS, the City Council has determined that it is in the best interests of the people of the City of Capitola to extend the sunset date of the existing one quarter cent (0.25%) transaction and use ("sales") tax, currently scheduled to expire on December 31, 2017, an additional ten years, to December 31, 2027; and

**WHEREAS**, pursuant to Elections Code Section 10002, the governing body of any city may by resolution request the Board of Supervisors of the county to permit the county elections official to render specified services to the city relating to the conduct of an election; and

**WHEREAS**, the resolution of the governing body of the City shall specify the services requested; and

**WHEREAS**, pursuant to Elections Code Section 10002, the City shall reimburse the county in full for the services performed upon presentation of a bill to the City; and

**WHEREAS**, pursuant to Elections Code Section 10400, whenever two or more elections, including bond elections, of any legislative or congressional district, public district, city, county, or other political subdivision are called to be held on the same day, in the same territory, or in territory that is in part the same, they may be consolidated upon the order of the governing body or bodies or officer or officers calling the elections; and

**WHEREAS**, pursuant to Elections Code Section 10400, such election for cities may be either completely or partially consolidated; and

WHEREAS, pursuant to Elections Code Section 10403, whenever an election called by a city for the submission of any question, proposition, or office to be filled is to be consolidated with a statewide election, and the question, proposition or office to be filled is to appear upon the same ballot as that provided for that statewide election, the city shall, at least 88 days prior to the date of the election, file with the board of supervisors, and a copy with the elections official, a resolution of its governing board requesting the consolidation, and setting forth the exact form of any question, proposition, or office to be voted upon at the election, as it is to appear on the ballot. Upon such request, the Board of Supervisors may order the consolidation; and

WHEREAS, pursuant to Elections Code Section 10418, if consolidated, the consolidated election shall be held and conducted, election boards appointed, voting precincts designated, candidates nominated, ballots printed, polls opened and closed, voter challenges determined, ballots counted and returned, returns canvassed, results declared, certificates of election issued, recounts conducted, election contests presented, and all other proceedings incidental to and connected with the election shall be regulated and done in accordance with

the provisions of law regulating the statewide or special election, or the election held pursuant to Election Code Section 1302 or 1303, as applicable.

**WHEREAS**, the resolution requesting the consolidation shall be adopted and filed at the same time as the adoption of the ordinance, resolution, or order calling the election; and

**WHEREAS**, various district, county, state and other political subdivision elections may be or have been called to be held on November 8, 2016; and

**WHEREAS**, the City Clerk is directed to forward without delay to the Board of Supervisors and to the County Elections Department each a certified copy of this Resolution; and

**WHEREAS**, the City Clerk shall certify to the passage and adoption of this Resolution and enter it into the book of original Resolutions.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF CAPITOLA CALIFORNIA, DOES RESOLVE, DECLARE, DETERMINE AND ORDER AS FOLLOWS:

**SECTION 1.** That the City Council of the City of Capitola hereby orders an election be called and consolidated with any and all elections also called to be held on November 8, 2016, insofar as said elections are to be held in the same territory or in a territory that is in part the same as the territory of the City of Capitola, and hereby requests the Board of Supervisors of the County of Santa Cruz to order such consolidation under Elections Code Sections 10401 and 10403.

**SECTION 2.** That the City Council of the City of Capitola hereby requests the Board of Supervisors to permit the Santa Cruz County Elections Department to provide any and all services necessary for conducting the election and agrees to pay for said services; and

**SECTION 3.** That the Santa Cruz County Elections Department shall conduct the election for the following Measure to be voted on at the November 8, 2016, election:

Without increasing taxes, shall the City of Capitola extend	Yes	
the 2017 sunset date of its current one-quarter percent		
sales tax for an additional ten years to protect essential		
city services and facilities, such as police and emergency		
safety programs, protect the wharf and beach from storms	No	
and rising sea levels and maintain and improve parks,		
,	ı	ļ
sidewalks and bike lanes with all funds staying local?		

**SECTION 4.** That the Santa Cruz County Elections Department is requested to print the measure text exactly as filed or indicated on the filed document in the Voter's Information Pamphlet section of the Sample Ballot for the November 8, 2016, election, attached hereto as Exhibit "A." The cost of the printing and distribution of the measure text will be paid for by the city.

**SECTION 5.** That it is the intent and goal of the City Council, and the City Council hereby encourages future members of the Capitola City Council to support this intent and goal which it cannot bind by adoption of this Resolution, to exercise its discretion to use the revenue from the proposed one quarter cent (0.25%) tax measure to protect essential city services, such as police and emergency safety programs, and to protect and maintain the wharf and

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beach from storms and rising sea levels, and maintain and improve parks, sidewalks and bike lanes.

**SECTION 6.** That the City Council directs the City Clerk to transmit a copy of the measure to the City Attorney and the Finance Director. The City Attorney shall prepare an impartial analysis of the measure showing the effect of the measure on the existing law and the operation of the measure. The impartial analysis shall be filed by the date set by the City Clerk for the filing of primary arguments. The Finance Director shall prepare a fiscal analysis of the measure showing the effect of the measure. The fiscal analysis shall be filed by the date set by the City Clerk for the filing of primary arguments.

**SECTION 7.** That the City Clerk of the City of Capitola is hereby ordered and directed to cause said proposed ordinance and notice of election to be published and posted in accordance with the provisions of the California State Elections Code.

**SECTION 8.** That the City Clerk is hereby authorized to execute any other documents and to perform all acts necessary to place the Measure on the ballot, including making alterations to the abbreviated text of the Measure in order to comply with the requirements of law and the Santa Cruz County Registrar of Voters.

I HEREBY CERTIFY that the foregoing resolution was passed and adopted by the City Council of the City of Capitola on the 28th day of July, 2016, by the following vote:

AYES:

Council Members Bertrand, Harlan, Norton, Termini, Bottorff,

and Mayor Bottorff

NOES:

None

**ABSENT:** 

None

ABSTAIN:

None

Ed Bottorff, Mayor

ATTEST

Susan Sneddon, City Clerk

#### **EXHIBIT "A"**

Measure to be voted on: Extension of City of Capitola Transactions and Use Tax

ORDINANCE NO.\_\_\_\_

AN ORDINANCE OF THE PEOPLE OF THE CITY OF CAPITOLA
AMENDING SECTION 16 OF ORDINANCE 880, AS AMENDED BY ORDINANCE NO.
935, PERTAINING TO THE CITY OF CAPITOLA TRANSACTIONS AND USE TAX
ADMINISTERED BY THE STATE BOARD OF EQUALIZATION

THE PEOPLE OF THE CITY OF CAPITOLA, CALIFORNIA, DO ORDAIN AS FOLLOWS:

<u>Section 1</u>. Section 16 of Ordinance 880, as amended by Ordinance No. 935, is hereby amended to read as follows.

"Section 16. TERMINATION DATE. The authority to levy the tax imposed by this ordinance shall expire December 31, 2027."

## Attachment D - Signature Statement

(Elections Code Section 9600)

All arguments and rebuttals concerning measures filed pursuant to Division 9 of the Elections Code shall be accompanied by the following statement to be signed by each author of the argument. Names and titles listed will be printed in the Voter's Information Pamphlet in the order provided below and will appear as indicated below.

"The un	dersigned author(s)	of the:	
Ţ	Argument for		
	Argument aga	inst	
	Rebuttal to ar		
Ţ	_	e argument against	
ballot n	neasure (insert lette	r) at the [	□Primary □General □Special
electior	n for the		e of district)
		(jurisdiction – nam	e of district)
to be he	eld on(	Election date)	hereby state that such argument is true and
correct	to the best of his/he	er/their knowledge a	and belief."
	ontact Person's Printe Contact Person's Printe Contact Person's Signa	or Governing Board ed Name: iture:	Clerk/Elections Website
F	Phone:	E-Mail:	
N F F T	Name of Association: _ Principal Officer's Print Principal Officer's Sign Title:	ed Name:ature:	of Special District Initiative
F	Phone:	E-Mail:	
1	Attach list of officers	if document relates	to a school district measure
F S	Printed Name: Signature of Voter:		the measure
	Phone:	□ A4 - 21	

## Signature Statement - Page 2

Check	one of the following and write-in the letter assigned to the measure:
	Argument for Measure
	Argument against Measure
	Rebuttal to argument for Measure
	Rebuttal to argument against Measure
The sig	gnatures of the following persons will be printed <u>as submitted</u> below following the argument or rebuttal.

Signature	Print Name as it will appear in the Voter Information Guide	Print Title and Name of Organization (if applicable) as it will appear in the Voter Information Guide	Are you signing on behalf of an Organization? YES or NO*	Date

<sup>\*</sup>If the argument or rebuttal is being submitted on behalf of an organization, at least one of its principal officers must sign. In the Voter Pamphlet there will be an asterisk printed next to the name and the following notation:

\*Signing on behalf of the organization listed below the name.

# Attachment E - Authorization for Another Person/s to Sign Rebuttal Argument

,		auth	iorize the following person(s) to sign
	(print name of <b>FILER</b> of the argument)		31
the re	buttal to the argument		
	for		
	against		
Meası	ure for the (Letter) (electio	election.	
	(Letter) (electio	n date)	
The fil	ler may authorize any other persor	n or persons to sign the	rebuttal argument.
1.		to sign instead of	
	(print name of rebuttal signer)	5	(print name of argument signer)
2.		to sign instead of	
	(print name of rebuttal signer)		(print name of argument signer)
3.		to sign instead of	·
	(print name of rebuttal signer)		(print name of argument signer)
4.		to sign instead of	<del>-</del>
	(print name of rebuttal signer)		(print name of argument signer)
5.		to sign instead of	
	(print name of rebuttal signer)	: 5	(print name of argument signer)
Signa	ture of <b>Filer</b> :		Date:

Attach this form to the 2-page "Signature Statement" submitted with the rebuttal argument.



# CAPITOLA CITY COUNCIL SPECIAL MEETING AGENDA REPORT

#### **MEETING OF AUGUST 11, 2016**

FROM: Community Development

SUBJECT: Zoning Code Update

<u>RECOMMENDED ACTION</u>: Accept the staff presentation, discuss the proposed draft Zoning Code update, identify desired Code revisions, and continue the public hearing to the August 18, 2016 meeting.

<u>BACKGROUND</u>: The City of Capitola initiated an effort in 2014 to comprehensively update its 1975 Zoning Code. To begin the process, staff solicited input from a variety of stakeholders to identify issues with the current Zoning Code and opportunities for improvement. Staff used this feedback to develop an issues and options paper which served as the basis for eight public hearings with the Planning Commission and City Council to provide staff with policy direction prior to drafting an updated Code. Staff completed a Draft Zoning Code Update based on policy direction received during the issues and options hearings.

The Draft Zoning Code was released on February 4, 2016, for an extended public review and comment period. The Draft Code, Zoning Map, and previous staff reports with attachments are available online at: <a href="http://www.cityofcapitola.org/communitydevelopment/page/zoning-code-update">http://www.cityofcapitola.org/communitydevelopment/page/zoning-code-update</a>. The Planning Commission began their review of the Draft Zoning Code on March 3, 2016, and to date has held ten public hearings to discuss the Code. Once the Planning Commission recommends a final draft, staff will make that draft document available to the City Council.

<u>DISCUSSION</u>: The City Council requested a hybrid approach to the review the Draft Zoning Code, whereby staff presents significant changes and Planning Commission revisions in a sequential, chapter-by-chapter manner beginning with scheduled special meetings. The Draft Code is separated into 5 parts, as follows:

Part 1: Enactment and Applicability

Part 2: Zoning Districts and Overlay Zones

Part 3: Citywide Standards

Part 4: Permits and Administration

Part 5: Glossary

The City Council received a complete Draft Zoning Code on February 11, 2016. Part 1 and Part 2 of the updated Draft Code containing the Planning Commission modifications in redlines is

Zoning Code Update August 11, 2016

included as Attachment 1. As the City Council reviews the redlined draft and provides modifications, the draft will be updated to reflect the City Council edits.

The City Council approved the following special meeting schedule for the review of the draft zoning code:

Thursday, August 11<sup>th</sup> at 6 pm Thursday, August 18<sup>th</sup> at 7 pm Thursday, September 15<sup>th</sup> at 6 pm Thursday, September 29<sup>th</sup> at 6 pm

During the August 11<sup>th</sup> meeting, staff will begin with the brief presentation of Part 1: Enactment and Applicability. Part 1 is an overview of the purpose and effect of a Zoning Code, interpretation, and applicability to the Zoning Districts and Zoning Map. This is the shortest section of the Zoning Code and is not expected to require significant additional review.

The bulk of the meeting will be focused on Part 2: Zoning Districts and Overlay Zones. This section contains land use tables, development standards, and specific regulations for each Zoning District. It is anticipated more than one meeting will be necessary to review Part 2. During the August 18<sup>th</sup> meeting, staff will pick-up where the City Council adjourned on the 11<sup>th</sup>.

FISCAL IMPACT: None.

#### ATTACHMENTS:

- 1. Zoning Code Parts 1 and 2
- 2. Zoning Code Part 1 and Part 2 Coastal Chapters

Report Prepared By: Katie Cattan

Senior Planner

Reviewed and Forwarded by:

Jamie Goldstein, City Manager

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8/5/2016

### Chapter 17.04 – Purpose and Effect of Zoning Code

#### **Sections:**

17.04.010	Title and Authority
17.04.020	Purpose of the Zoning Code
17.04.030	Relationship to the General Plan
17.04.040	Applicability of the Zoning Code

#### 17.04.010 Title and Authority

Title 17 of the Capitola Municipal Code shall be known and cited as the "Capitola Zoning Code" and referred to in this title as "the Zoning Code." The Zoning Code is adopted pursuant to the authority in Section 65850 of the California Government Code.

#### 17.04.020 Purpose of the Zoning Code

- **A. General.** The purpose of the Zoning Code is to implement the General Plan and to protect the public health, safety, and welfare.
- **B. Specific.** The Zoning Code is intended to:
  - 1. Preserve and enhance Capitola's small-town feel and coastal village charm.
  - 2. Ensure that all development exhibits high-quality design that supports a unique sense of place.
  - 3. Protect and enhance the quality of life in residential neighborhoods.
  - 4. Encourage active and inviting commercial and mixed-use areas.
  - 5. Support a vibrant, diverse, and dynamic local economy.
  - 6. Allow for a broad range of housing choices that meets the needs of all segments of the community.
  - 7. Protect and enhance natural resources that contribute to Capitola's unique identity and scenic beauty.
  - 8. Maintain and enhance coastal access and visitor-serving facilities and services.
  - 9. Protect and preserve the Capitola's historic resources.
  - 10. Support a balanced transportation system that accommodates the needs of automobiles, pedestrians, and bicycles, and other forms of transportation.

#### 17.04.030 Relationship to the General Plan

The Zoning Code implements the General Plan by regulating the use of land and structures in Capitola. If the Zoning Code conflicts with the General Plan, the General Plan governs.

#### 17.04.040 Applicability of the Zoning Code

- **A. Applicability to Property.** The Zoning Code applies to all land, uses, and structures within the Capitola city limits.
- **B.** Compliance with Regulations. All uses, structures, and development activity in Capitola shall comply with the Zoning Code.
- C. Conflicting Regulations. Where conflict occurs with other <u>City</u> regulations or with <u>s</u>State or federal laws, higher law shall control over lower law unless local variation is permitted. Where conflicting laws are of equal stature, the more restrictive shall control unless otherwise specified in the Zoning Code or in <u>s</u>State or federal law.

17.08

### Chapter 17.08 – Interpretation

#### **Sections:**

17.08.010	Purpose
17.08.020	Authority
17.08.030	Rules of Interpretation
17.08.040	Procedures for Interpretation/Determinations
17.08.050	Zoning Code Enforcement

#### 17.08.010 Purpose

This chapter establishes rules and procedures for interpreting the Zoning Code to ensure that it is applied and enforced in a consistent manner.

#### 17.08.020 Authority

The City Council delegates to the Community Development Director and the Director's designees the authority in accordance with 17.08.040 to interpret the meaning and applicability of all provisions in the Zoning Code.

#### 17.08.030 Rules of Interpretation

- **A. General Rules.** Rules of interpretation in Municipal Code Chapter 1.04 (General Provisions) apply to the Zoning Code. The following general rules also apply to the interpretation and application of the Zoning Code.
  - 1. In the event of any conflict between the provisions of this Zoning Code, the most restrictive requirement shall control.
  - 2. Where there is a conflict between text and any figure, illustration, graphic, heading, map, table, or caption, the text governs.
  - 3. The words "shall," "will," "is to," and "are to" are mandatory. "Should" means a regulation that is not mandatory, but must be either fulfilled or the applicant must demonstrate an alternative that fulfills the intent of the regulation or that a non-economic hardship makes compliance infeasible. "May" is permissive.
  - 4. The following conjunctions are interpreted as follows
    - a. "And" means that all items or provisions so connected apply.
    - b. "Or" means that all items or provisions so connected apply singularly or in any combination.
    - c. "Either . . . or" means that one of the items or provisions so connected apply singularly, but not in combination.
  - 5. All officials, bodies, agencies, ordinances, policies, and regulations referred to in the Zoning Code are those of Capitola unless otherwise noted.

**B.** Calendar Days. Numbers of days specified in the Zoning Code are continuous calendar days unless otherwise noted. Where the last of a number of days falls on a holiday or weekend, time limits are extended to the following working day.

- **C.** Land Use Regulation Tables. Land use regulation tables in Part 2 (Zoning Districts and Overlay Zones) establish permitted land uses within each zoning district. Notations within these tables have the following meanings:
  - 1. **Permitted Uses.** A "P" means that a use is permitted by right in the zoning district and is not subject to discretionary review and approval.
  - 2. **Administrative Permit**. An "A" means the use is permitted with the approval of an Administrative Permit.
  - 3. **Minor Use Permit**. An "M" means that a use requires approval of a Minor Use Permit
  - 4. **Conditionally Permitted Uses**. A "C" means that a use requires approval of a Conditional Use Permit.
  - 5. **Uses Not Allowed.** A "-" means that a use is not allowed in the zoning district.



17.08

Note: Procedures and criteria for addressing unlisted land uses in Subsection D below are new.

- **D.** Unlisted Land Uses. If a proposed land use is not listed in the Zoning Code, the use is not permitted except as follows:
  - An unlisted use is not permitted if the use is listed as a permitted use in one or more other zoning districts. In such a case, the absence of the use in the zoning district within the land use table means that the use is prohibited in the zoning district.
  - 2. The Community Development Director may determine that an unlisted proposed use is equivalent to a permitted or conditionally permitted use if all of the following findings can be made:
    - a. The use is similar to other uses allowed in the zoning district.
    - b. The density or intensity of the use is similar to other uses in the zoning district.
    - c. The use is compatible with permitted or conditionally permitted uses in the zoning district.
    - d. The use will meet the purpose of the zoning district.
    - e. The use is consistent with the goals and policies of the General Plan.
    - f. The use will not be detrimental to the public health, safety, or welfare.
  - 3. When the Community Development Director determines that a proposed use is equivalent to a listed use, the proposed use shall be treated in the same manner as the listed use with respect to development standards, permits required, and all applicable requirements of the Zoning Code.

- **E. Zoning Map Boundaries.** Where uncertainty exists as to the boundaries of zoning districts as shown on the Zoning Map, the following rules apply:
  - 1. Boundaries shown as approximately following the centerlines of streets, highways, or alleys are construed to follow the centerlines.
  - 2. Boundaries shown as approximately following platted lot lines are construed as following the lot lines.
  - 3. Boundaries shown as approximately following city limits are construed as following city limits.
  - 4. Boundaries shown following railroad lines are construed to be midway between the main tracks.
  - 5. In unsubdivided property or where a zoning district boundary divides a parcel, the location of the boundary are determined by the use of the scale appearing on the Zoning Map.
  - 6. In case further uncertainty exists, the Community Development Director shall determine the exact location of the boundaries. The Director's decision may be appealed to the Planning Commission to determine the exact location of the boundaries.

#### F. Parcels Containing Two or More Zoning Districts.

- 1. For parcels containing two or more zoning districts ("split zoning"), the location of the zoning district boundary shall be determined by the Community Development Director. The Director's decision may be appealed to the Planning Commission to determine the exact location of the boundaries.
- 2. For parcels containing two or more zoning districts, the regulations for each zoning district shall apply within the zoning district boundaries as identified on the Zoning Map.

#### 17.08.040 Procedures for Interpretation/Determinations



**Note**: Procedures for responding to Zoning Code interpretation requests in Section 17.08.040 are new.

- **A.** Request for Interpretation. The Community Development Director shall respond in writing to written requests for interpretation of the Zoning Code if the requested interpretation would substantially clarify an ambiguity which interferes with the effective administration of the Zoning Code. The following procedures apply for a request for interpretation:
  - 1. The request shall be in writing, shall identify the provision to be interpreted, and shall be accompanied by the fee identified in the latest Fee Schedule.

2. The request shall provide any information that the Director requires to assist in its review.

- 3. The Director shall respond to an interpretation request within 30 days of receiving the request.
- **B.** Form and Content of Interpretation. Official interpretations prepared by the Director shall be in writing, and shall quote the Zoning Code provisions being interpreted. The interpretation shall describe the circumstance that caused the need for the interpretation.
- **C. Official Record of Interpretations.** An official record of interpretations shall be kept and updated regularly by the Community Development Department. The record of interpretations shall be indexed by the number of the section that is the subject of the interpretation and made available for public inspection during normal business hours.
- **D. Referral to Planning Commission.** The Director may refer any request for interpretation of the Zoning Code to the Planning Commission for review and interpretation.
- **E. Appeals.** Any official interpretation prepared by the Director may be appealed to the Planning Commission. The Planning Commission's interpretation may be appealed to the City Council. Appeals shall be accompanied by the fee identified in the latest Fee Schedule.

#### 17.08.050 Zoning Code Enforcement

17.08

Enforcement of the Zoning Code shall occur in a manner consistent with Capitola Municipal Code Title 4 (General Municipal Code Enforcement).

## Chapter 17.12 - ZONING DISTRICTS AND MAP

#### **Sections:**

17.12.010 Purpose

17.12.020 Zoning Districts

17.12.030 Zoning Map

#### 17.12.010 Purpose

This chapter identifies the zoning districts that apply to land within the Capitola city limits and establishes the official Capitola Zoning Map.

#### 17.12.020 Zoning Districts

**A. Base Zoning Districts.** Capitola is divided into zoning districts that implement the General Plan Land Use Map as shown in Table 17.12-1.



Note: There have been some changes to existing zoning districts and overlay zones as shown in Table 17.12-1 and Table 17.12.-2. Changes include creating a new Neighborhood Mixed Use zoning districts for portions of Capitola Road, Bay Avenue, and Capitola Avenue, distinguishing between the Community Commercial and Regional Commercial zoning districts along 41<sup>st</sup> Avenue, deleting the Automatic Review overlay, and changing the Archaeological/Paleontological Resources overlay and Geological Hazards overlay into citywide standards.

#### TABLE 17.12-1: BASE ZONING DISTRICTS

Zoning District Symbol	Name of Zoning District	General Plan Land Use Designation	
Residential Z	Zoning Districts		
R-1	Single-Family Residential Single-Family	Single-Family Residential (R-SF)	
RM-L	Multi-Family Residential Multi-Family, Low Density		
RM-M	Multi-Family Residential Multi-Family, Medium Density	Multi-Family Residential (R-MF)	
RM-H	Multi-Family Residential Multi-Family, High Density		
МН	Mobile Home Park	Mobile Home Park (MH)	
Mixed-Use Zoning Districts			

Zoning District Symbol	Name of Zoning District	General Plan Land Use Designation	
MU-V	Village Mixed Use, Village	Village Mixed-Use (MU-V)	
MU-N	Neighborhood Mixed Use, Neighborhood	Neighborhood Mixed-Use (MU-N)	
Commercial a	and Industrial Zoning Districts		
C-C	Community Commercial, Community	Community Commercial (C-C)	
C-R	Regional-Commercial, Regional	Regional Commercial (C-R)	
I	Industrial	Industrial (I)	
Other Zoning	g Districts		
VS	Visitor Serving	Visitor Accommodations (VA)	
CF	Community Facility	Public/Quasi-Public Facility (P/QP)	
P/OS	Parks and Open Space	Parks and Open Space (P/OS)	
PD	Planned Development	N/A	

**B.** Overlay Zones. The Zoning Code and Zoning Map include the overlay zones shown in Table 17.12-2. Overlay zones impose additional regulations on properties beyond what is required by the underlying base zoning district.

TABLE 17.12-2: OVERLAY ZONES

Overlay Zone Symbol	Name of Overlay Zone
-AH	Affordable Housing
-VRU	Vacation Rental Use
-VR	Village Residential
-CZ	Coastal Zone

#### 17.12.030 Zoning Map

**A. Adoption.** The City Council hereby adopts the Capitola Zoning Map ("Zoning Map"), which establishes the boundaries of all base zoning districts and overlay zones provided for in the Zoning Map.

**B.** Incorporation by Reference. The Zoning Map, including all legends, symbols, notations, references, and other information shown on the map, is incorporated by reference and made a part of the Zoning Code.

**C.** Location. The Zoning Map is kept, maintained, and updated electronically by the Community Development Department, and is available for viewing by the public at the Department and on the official City of Capitola website.

## Chapter 17.16 - RESIDENTIAL ZONING DISTRICTS

#### **Sections:**

17.16.010 Purpose of the Residential Zoning Districts

17.16.020 Land Use Regulations17.16.030 Development Standards

#### 17.16.010 Purpose of the Residential Zoning Districts

**A.** General. The purpose of the residential zoning districts is to support attractive, safe, and friendly neighborhoods consistent with Capitola's intimate small-town feel and coastal village charm. Development within the residential zoning districts features high quality design that enhances the visual character of the community. The mass, scale, and design of new homes are compatible with existing homes in neighborhoods and are carefully designed to minimize impacts to existing homes. Residential zoning districts contain a range of housing types and community facilities to support diverse and complete neighborhoods with a high quality of life for residents.

#### B. Specific.

- 1. Single-Family Residential Residential Single-Family (R-1) Zoning District. The purpose of the R-1 zoning district is to protect and enhance the unique qualities of individual neighborhoods in Capitola. The R-1 zoning district allows for variation in development standards based on the existing development patterns within these neighborhoods. New development respects the existing scale, density, and character of neighborhoods to strengthen Capitola's unique sense of place.
- 2. Residential Multi-Family Residential (RM) Zoning District. The purpose of the RM zoning district is to accommodate a range of housing types to serve all Capitola residents. The RM zoning districts allows single-family and multi-family housing at higher densities to maintain and increase the supply of affordable housing choices. Housing in the RM zoning districts is will be carefully designed to enhance Capitola's unique identity and to minimize impacts on adjacent land uses and structures. The RM zone is divided into three subzones (RM-L, RM-M, and RM-H) allowing for a range of permitted residential densities.
- Mobile Home Park (MH) Zoning District. The MH zone provides areas for exclusive development of mobile home parks. Mobile home parks provide a valuable source of affordable housing serving Capitola's lower-income and senior residents.

#### 17.16.020 Land Use Regulations

**A. Permitted Land Uses.** Table 17.16-1 identifies land uses permitted in the residential zoning districts.



**Note:** Some land use terms in the existing Zoning Code have been changed in the updated Zoning Code to reflect current usage and <u>Ss</u>tate law. Despite this change, permitted land uses in the residential zoning districts have generally remained the same.

TABLE 17.16-1: PERMITTED LAND USES IN THE RESIDENTIAL ZONING DISTRICTS

Key	z	oning Dist	rict	
<ul> <li>P Permitted Use</li> <li>A Administrative Permit required</li> <li>M Minor Use Permit required</li> <li>C Conditional Use Permit required</li> </ul>				
Use not allowed	R-1	RM	MH	Additional Regulations
Residential Uses	1	1		
Duplex Homes	-	Р	-	
Elderly and Long Term Care	-	С	-	
Group Housing	-	Р	-	
Mobile Home Parks	-	С	P [1]	Chapter 17.100
Multi-Family Dwellings	-	P	-	
Residential Care Facilities, Small	P	Р	C [2]	
Residential Care Facilities, Large	С	С	C [2]	Section 17.96.080
Secondary Dwelling Units	A	A	-	Chapter 17.74
Single-Family Dwellings	Р	Р	C [2]	
Public and Quasi-Public Uses		•		
Community Assembly	С	С	С	
Day Care Centers	С	С	С	
Home Day Care, Large	M	M	M	Section 17.96.070
Home Day Care, Small	P	Р	P	
Parks and Recreational Facilities	-	С	С	
Schools, Public or Private	-	С	С	
Commercial Uses				
Bed and Breakfast	С	С	-	
Vacation Rentals	See Se	ection 17. <u>40</u> 5	<del>32</del> .0 <u>3</u> 40	
Transportation, Communication, and Utility Uses				
Utilities, Major	С	С	С	
Utilities, Minor	P	Р	P	
Wireless Communications Facilities	Se	e Chapter 17	.104	
Other Uses				
Accessory Uses and Structure	P [3]	P [3]	P[3]	Chapter 17.52
Home Occupation	A	A	A	Chapter 17.96.040
Temporary Uses and Structures	M	M	-	Section 17.96.190
Urban Agriculture				
Home Gardens	Р	Р	P	

Ke	•	Zoning District		ict	
P	Permitted Use				
	Administrative Permit required				
M	Minor Use Permit required				
C	Conditional Use Permit required				
_	Use not allowed	R-1	RM	MH	Additional Regulations
	Community Gardens	M	M	M	
	Urban Farms	С	С	С	

#### Notes:

- [1] May include offices incidental and necessary to conduct a mobile home park use.
- [2] Permitted on the mobile home park parcel or on a separate parcel of no less than 5,000 square feet.
- [3] An accessory structure that exceed the development standards of Chapter 17.52 requires a Conditional Use Permit.
- **B.** Additional Permits. In addition to permits identified in Table 17.16-1, development projects in the residential zoning districts may also require a Design Permit pursuant to Chapter 17.120 (Design Permits). Modifications to a historic resource may require a Certificate of Appropriateness pursuant to Chapter 17.84 (Historic Preservation).

#### 17.16.030 Development Standards

**A.** General Standards - Single-Family and Multi-Family Zoning Districts. Table 17.16-2 identifies development standards that apply in the R-1 and RM zoning districts.

TABLE 17.16-2: DEVELOPMENT STANDARDS IN THE R-1 AND RM ZONING DISTRICTS

	R-1	RM	Additional Standards
Site Requirements			
Parcel Area, Minimum [1]	5,000 sq. ft.	N/A	
Parcel Width, Minimum [1]	30 ft.	N/A	
Parcel Depth, Minimum [1]	80 ft.	N/A	
		/-	17.16.030.B
Floor Area Ratio, Maximum	See Section 17.16.030.B.1	N/A	17.48.040
<del>Parcel <u>Building</u></del> Coverage, Maximum	N/A	40%	
Parcel Area Per Unit, Minimum	N/A	RM-L: 4,400 sq. ft. RM-M: 2,900 sq. ft. RM-H: 2,200 sq. ft.	
Parking and Loading	See Chapter 17.76		
Structure Requirements			
Setbacks, Minimum			17.48.030
Front	Ground floor: 15 ft.  Garage: 20 ft.  Second story: 20 ft.	15 ft.	17.16.030.B.3 Garage Setback
Rear	20% of parcel depth; 25 ft. max.	15% of parcel depth	

	R-1	RM	Additional Standards
Interior Side	Ground floor: 10% of parcel width; 3 ft. min.; 7 ft. max. Second story: 15% of parcel width	10% of parcel width	17.16.030.B. 4&5
Street Side, Corner Lots	10 ft.	10 ft.	17.16.030.B.3
Height, Maximum	25 ft.	RM-L: 30 ft. RM-M: 30 ft.	17.16.030.B.6 & 7
		<u>RM-H</u> : 35 ft.	17.48.020
Accessory Structures	See Chapter 17.52		

#### Notes:

[1] Parcel area, width, and depth requirements apply only to the creation of new parcels. These requirements do not apply to legally created parcels existing as of [effective date of updated Zoning Code]. See Capitola Municipal Code Title 16 (Subdivisions) for requirements that apply to lot line adjustments to existing parcels that do not comply with the parcel area, width, and depth requirements in this table.

- **B.** Additional Standards in the R-1 Zoning District. The following additional standards apply in the R-1 zoning district.
  - 1. **Floor Area Ratio**. Table 17.16-3 identifies the maximum permitted floor area ratio (FAR) in the R-1 zoning district.

TABLE 17.16-3: MAXIMUM FLOOR AREA RATIO IN THE R-1 ZONING DISTRICT

Lot Size	Maximum FAR
2,650 sq. ft. or less	0.58
2,651 to 3,250 sq. ft.	0.57
3,251 to 3,500 sq. ft.	0.56
3,501 to 3,750 sq. ft.	0.55
3,751 to 4,000 sq. ft.	0.54
4,001 to 4,250 sq. ft.	0.53
4,251 to 4,500 sq. ft.	0.52
4,501 to 4,750 sq. ft.	0.51
4,751 to 5,000 sq. ft.	0.50 [1]
5,001 to 6,000 sq. ft.	0.49 [1]
More than 6,000 sq. ft.	0.48 [1]

#### Notes:

[1] Parcels of 5,000 sq. ft. or more with approved second dwelling units are permitted a maximum FAR of 0.60 for all structures.

2. **Front Setbacks in Riverview Terrace.** Within the areas shown in Figure 17.16-1, the Planning Commission may approve a reduced front setback to reflect existing

front setbacks on neighboring properties within 100 feet on the same side of the street. The reduced front setback shall in all cases be no less than 10 feet.



**Note:** In the existing Zoning Code minimum front setbacks in Riverview Terrace may be reduced to the average of lots on same side of street within 500 feet of the subject property to a maximum of 10 feet. Paragraph 2 above allows minimum setbacks to be reduced to reflect existing front setbacks on neighboring properties on the same side of the street.

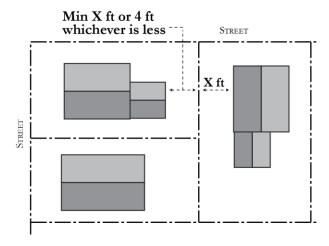
FIGURE 17.16-1: RIVERVIEW TERRACE



3. Garage Setbacks.

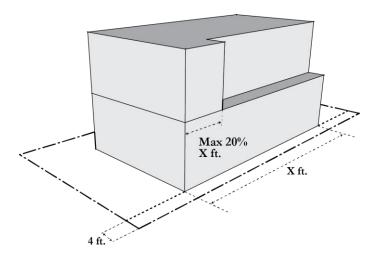
- a. Attached garages shall be setback a minimum of 5 feet behind the front or street side building wall of the primary structure. The Planning Commission may reduce this minimum setback to 3 feet in sidewalk exempt areas.
- b. Required setbacks for detached garages are identified in Chapter 17.52 (Accessory Structures).
- 4. **Corner Lots**. The minimum rear setback for reserve corner lots shall be the minimum interior side yard of the adjacent property, but no less than 4 feet. See Figure 17.16-2.

FIGURE 17.16-2: REVERSE CORNER LOT REAR SETBACK



- 5. **Second Story Setback Exceptions.** Second story additions must comply with increased setback requirements in Table 17.16-2, except in the following cases:
  - a. For lots 30 feet wide or less, the minimum interior side setback for a second story is the same as for the ground floor.
  - b. Up to 20 percent of the length of an upper story wall may be constructed at the same setback as the first-floor wall if the first-floor wall is at least 4 feet from the side property line. See Figure 17.16-3.

FIGURE 17.16-3: SECOND STORY SETBACK EXCEPTION

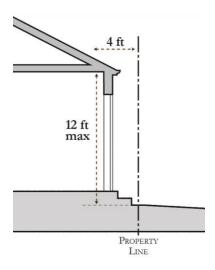




#### Note: R-1 height exceptions in Paragraph 6 below are new.

- 6. **Height Exceptions.** A maximum height of up to 27 feet in the R-1 zoning district is allowed in the following circumstances:
  - a. Additions to historic structures that is designed to match the roof pitch of the historic structure within the area of new addition.
  - b. Parcels greater than 6,000 sf in size.
  - c. Parcels with a width 60 feet or more.
  - d. Parcels with an average slope of 25 percent or greater.
  - e. When the plate height of structure does not exceed 22 feet.
  - f. Plate Height in Side Setback Areas. For portions of a building with four feet or less from an interior side property line, the maximum wall plate height is 12 feet. See Figure 17.16-4.

#### FIGURE 17.16-4: MAXIMUM PLATE HEIGHT





**Note**: Standards in Paragraph 8 below to allow decks and balconies with an Administrative Permit instead of a Design Permit are new.

#### C. 7. Decks and Balconies.

- 1. Upper floor decks and balconies immediately adjacent to a street or public open space are allowed with an Administrative Permit and do not require a Design Permit. All other decks and balconies require Planning Commission approval of a Design Permit. on the side or rear of a residential structure that are not adjacent to public open space are allowed with an Administrative Permit if the deck or balcony is:
- 2. Located 10 feet or more from property line and 20 feet or more from another single-family dwelling; and
- 3. Does not directly face a window, balcony, patio, or other usable open space of another single-family dwelling.
- 4.7. Deeks and balconies that do not meet standards (1) and (2) above require Planning Commission approval of a Design Permit.

- **D.C.** Additional Standards for RM Zoning Districts. The following additional standards apply in the RM zoning district.
  - 1. **Single-Family Dwellings.** Single-family dwellings in RM zoning districts shall comply with the development standards that apply in the R-1 zoning district.
  - 2. **Open Space.** Common and private open space in the RM zoning district shall be provided as shown in Table 17.16-4.

TABLE 17.16-4: USABLE OPEN SPACE IN RM ZONING DISTRICT

Common Open Space [1]		
Minimum area (percent of site area)	15% [2] [3]	
Minimum horizontal dimension 15 ft.		
Private Open Space [4]		
Minimum percentage of units with private open space	50%	
Minimum area (for individual unit)	48 sq. ft.	
Minimum horizontal dimension	4 ft.	

#### Notes:

- [1] Common open space shall be fully landscaped and accessible to all residents.
- [2] Roof terraces and roof gardens may provide up to 50 percent of the required common open space area if the Planning Commission finds that roof terraces and roof gardens provide quality open space for residents and minimize noise, privacy and other potential impacts on neighboring properties.
- [3] The Planning Commission may allow reduced common open space to a minimum of 10 percent for projects less than one acre in size or for projects that provide additional private open space equal to or greater than the amount of reduced common open space.
- [4] Private open space may include screened terraces, decks, balconies, and other similar areas



**Note:** The existing Zoning Code requires 50 percent of the required rear yard to be developed as common open space. Subsection C above requires 15 percent of the site area to be common open space. Ability to reduce common open space is new to provide flexibility for smaller infill projects.

**E.D.** Standards for the MH Zoning District. Table 17.16-5 identifies development standards that apply in the Mobile Home (MH) zoning district.

#### **TABLE 17.16-5** MH ZONING DISTRICT DEVELOPMENT STANDARDS

		Additional Standards
Site Area [1]	5 acres [2]	
Residential Density, Maximum	20 units per acre	
Setbacks [3]		17.48.030
Front	15 ft.	
Interior Side	10 ft.	
Exterior Side	10 ft.	
Rear	20 ft.	

#### Notes:

- [1] Applies to overall mobile home park area, not sites for individual units.
- [2] For vacant property rezoned to MH, the minimum lot area is 5 acres. For existing mobile home parks, the minimum parcel size is 5 acres or the existing parcel size, whichever is less.
- [3] Applies only to the perimeter of the mobile home park, not to sites and structures within the interior of the park.



**Note:** Minimum setbacks for the perimeter of the mobile home park in Table 17.16-5 above are new.

## **Chapter 17.20 – MIXED USE ZONING DISTRICTS**

#### **Sections:**

17.20.010	Purpose of the Mixed Use Zoning Districts
17.20.020	Land Use Regulations
17.20.030	Development Standards - Mixed Use Village Zoning District
17.20.040	Development Standards – Mixed Use Neighborhood Zoning District
17.20.010	Purpose of the Mixed Use Zoning Districts
<del>17.20.020</del>	Land Use Regulations
17.20.030	Development Standards
	1

#### 17.20.010 Purpose of the Mixed Use Zoning Districts

**A.** General. The purpose of the mixed use zoning districts is to provide for active and inviting destinations in Capitola with a diversity of residential and commercial land uses. In the mixed use zoning districts development supports a lively, pedestrian-friendly public realm with inviting storefronts facing the sidewalk. A diversity of local and independent businesses, recreational amenities, and public spaces balance the needs of residents and visitors. New development respects Capitola's history and reflects its unique coastal village character. The diversity of land uses, pedestrian-friendly development, and general level of activity in the mixed use zoning districts supports a range of transportation choices, including -walking, biking, and transit.

#### B. Specific.

- 1. Village Mixed Use, Village (MU-V) Zoning District. The purpose of the MU-V zoning district is to preserve and enhance Capitola Village as the heart of the community. A diversity of commercial, residential, and recreational uses in the MU-V zoning district serve both visitors and residents. Land uses and development enhance the vitality of the Village while maintaining a high quality of life for residents. A fine-grain mix of retail, restaurants, services, and recreational amenities in the MU-V zoning district cater to all ages and support year-round activity during the day and night.
- 2. Neighborhood Mixed Use, Neighborhood (MU-N) Zoning District. The purpose of MU-N zoning district is to allow for neighborhood-serving mixed use areas that enhance residents' quality of life. The MU-N zoning districts contain an eclectic mix of retail, restaurants, and services for residents and visitors. A range of housing types close to non-residential uses increases housing choices and supports a walkable community. Development in the MU-N zoning district is will be carefully designed to complement its surroundings and minimize impacts on neighboring properties. Land uses strengthen connections between destinations in Capitola, including the Village, Bay Avenue, and 41st Avenue.

#### 17.20.020 Land Use Regulations

**A. Permitted Land Uses.** Table 17.20-1 identifies land uses permitted in the mixed use zoning districts.



**Note**: Permitted land uses in the mixed use zoning districts have been revised to better reflect the purpose of the zoning districts. New Minor Use Permit required for uses that need discretionary review but may not need a Planning Commission hearing.

TABLE 17.20-1: PERMITTED LAND USES IN THE MIXED USE ZONING DISTRICTS

Zoning District		
MU-V	MU-N	Additional Regulations
		Section 17.20.020.B & C
P/C [1]	P	
С	С	
С	С	
P/C [1]	С	
С	P	
С	С	Section 17.96.080
See Section 17.20.020.D	С	
<u>M</u> A	$\underline{\mathbf{A}}\underline{\mathbf{M}}$	Chapter 17.74
C [3]	P	
С	С	
С	С	
M	M	
P/C [1]	M	
M	M	Section 17.96.070
P	P	
-	M	
С	С	
С	С	
-	С	
С	С	
С	P [2]	
С	С	
	MU-V  P/C [1]  C  C  P/C [1]  C  C  See Section 17.20.020.D  MA  C [3]  C  C  M  P/C [1]  M  P  -  C  C  C  C  C  C  C  C  C  C  C  C	MU-V         MU-N           P/C [1]         P           C         C           C         C           P/C [1]         C           C         P           C         C           See Section 17.20.020.D         C           MA         AM           C [3]         P    C  C  C  C  C  C  C  C  C  C  C  C  C

Key			
P Permitted Use			
A Administrative Permit required			
<ul><li>M Minor Use Permit required</li><li>C Conditional Use Permit required</li></ul>			
- Use not allowed	Zoning	District	
	MU-V	MU-N	Additional Regulations
Bars and Lounges	С	С	
Restaurants and Cafes	С	С	
Take-Out Food and Beverage	M	M	
Gas and Service Stations	-	-	
Lodging			
Bed and Breakfast	С	С	
Hotels and Motels	С	С	
Personal Services	P	P [2]	
Professional Offices	P/C [1]	M	
Retail	P	P [2]	
Vacation Rental	See Chapte	r 17.40 <u>.030</u>	
Transportation, Communication, and	d Utility Uses		
Utilities, Major	С	С	
Utilities, Minor	P	Р	
Wireless Communications Facilities	See Chapt	ter 17.104	
Other Uses			
Accessory Uses and Structures	See Chap	ter 17.52	Chapter 17.52
Home Occupations	A	A	Section 17.96.040
Temporary Uses and Structures	See Section 17.96.170		
Urban Agriculture			
Home Gardens	P	Р	
Community Gardens	M	M	
Urban Farms	С	С	
3 Y			

#### Notes:

- [1] Second and third floor uses permitted by-right. Ground floor uses require a Conditional Use Permit.
- [2] Larger than 3,000 sq. ft. requires a Conditional Use Permit.
- [3] Permitted by-right in the Village Residential overlay zone
- **B.** Village Residential Overlay. Pursuant to Section 17.40.040 (Village Residential (-VR) Overlay Zone), only residential uses are permitted in the -VR overlay zone. The Village Residential (-VR) overlay zone applies to the following areas within the MU-V zoning district as shown on the Zoning Map: Six Sisters, Venetian Court, Wharf Road, Lawn Way, Riverview Avenue, Cliff Drive, and Cherry Avenue, San Jose Avenue, Park Place, and California Avenue.

**C.** Ground Floor Conversions to Residential. Existing ground floor commercial uses in the MU-V zoning district may not be converted to a residential use unless located in the Village Residential (-VR) overlay zone.

#### D. Residential Mixed Use in the MU-V Zoning District.

- 1. If a proposed residential mixed use project in the MU-V zoning district contains any use that requires a Conditional Use Permit, the entire project, including the residential use, requires a Conditional Use Permit.
- 2. If a proposed residential use replaces an existing upper floor commercial use, the residential use is allowed by-right.

#### 17.20.030 Development Standards - Mixed Use Village Zoning District

A. General. Table 17.20-2 identifies development standards that apply in the <u>mMixed <u>uU</u>se <u>Village (MU-V)</u> zoning districts.</u>



**Note**: Minimum parcel dimensions <u>area</u> and maximum front setbacks in Table 17-20-2 below are new.

TABLE 17.20-2: DEVELOPMENT STANDARDS IN THE MIXED USE <u>VILLAGE (MU-V)</u> ZONING DISTRICTS

	Zoning District	
	MU-V	
	<del>MU-N</del>	Additional Standards
Site Requirements		
Floor Area Ratio, Maximum	2.0	Section 17.20.030.C <del>E</del> <u>Chapter 17.88</u>
Parking and Loading	See Chapter 17.76	
Structure Requirements		
Setbacks		
English	Min: 0 ft.	Cartina 17 20 020 D
Front	<u>Max</u> : 15 ft.	Section 17.20.030.D
Rear	None [ <del>121</del> ]	
Interior Side	None	
C C. 1	Min: 0 ft.	
Street Side	<u>Max</u> : 15 ft.	
Height, Maximum	27 ft.	Section 17.20.030.B <u>&amp; C</u> Section 17.48.020 <u>Chapter 17.88</u>

Accessory Structures	See Chapter 17.52	
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Notes:

[1] 20% of lot depth for residential use on parcel.

[2] The Planning Commission may approve reduced front, side, and rear setback requirements for properties fronting Capitola Avenue north of the trestle up to and including 431 Capitola Avenue.

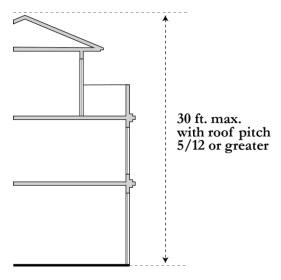
[3] The Planning Commission may reduce front, side, and rear setbacks when a parcel is adjacent to commercial along the side and rear property lines and when the parcel width or depth is significantly less than typical parcels within the zoning district.



Note: MU-V height exceptions to allow up to 30 feet in subsection B below are new.

- **B.** MU-V-Height Exceptions. The following exceptions are permitted to the maximum permitted height in the MU-V zoning district as shown in Table 17.20-2:
  - 1. Up to 30 feet for habitable space with a roof pitch of at least 5/12. See Figure 17.20-1.
  - 2. Projections for non-habitable decorative features and structures as allowed by Section 17.48.030.C

FIGURE 17.20-1: INCREASED HEIGHT IN THE MU-V ZONING DISTRICT



C. Increased Floor Area And Height for the Capitola Theater Site. As provided in Chapter 17.88 (Incentives for Community Benefits), the City Council may approve exceptions to height and floor area ratio (FAR) limits shown in Table 17.20-2 for the Capitola Theater site (APN 035-262-04). These exceptions are intended to facilitate the development of a new hotel in the Capitola Village consistent with the General Plan.

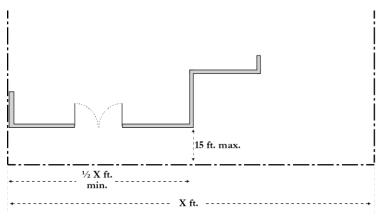


Note: Minimum build-to requirements in the MU-V zoning district in subsection D below are new.

D. Setbacks in the MU-V Zoning District. The following setback standards apply to all new structures in the MU-V zoning district. Form

- 1. Building should be constructed within 15 feet of the front property line for a minimum of 50 percent of the parcel's linear street frontage. See Figure 17.20-7. The Planning Commission may modify or waive this requirement upon finding that:
  - a. Compliance with the build-to width requirement would render the proposed project infeasible;
  - b. The project incorporates a front-facing courtyard of public seating area; or
  - c. An alternative site design would result in an enhanced pedestrian experience.

#### FIGURE 17.20-7: BUILD TO LINE - MU-V ZONING DISTRICT



Building within 15 ft. of front property line for min. 50 % parcel width

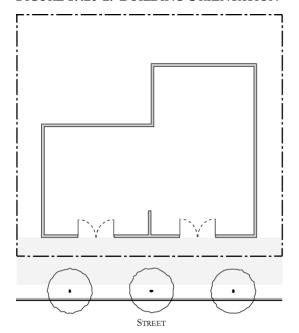
- 2. Front setback areas shall be pedestrian oriented and contain semi-public amenities such as courtyards or outdoor seating areas.
- 3. Structures shall be setback a minimum of 10 feet from the property line on the northerly side of the first two hundred fifty feet of Cliff Drive, west of the intersection of Wharf Road.



Note: Design standards for the Mmixed Use Village zoning districts in subsection C below are new.

- G.E. General Design Standards. The following standards apply to all new buildings and additions with-in the MU-V and MU-N zoning districts, excluding the Village Residential Overlay.
  - 1. **Building Orientation**. Buildings shall be oriented towards a public street with the primary entrance to the site or building directly accessible from an adjacent sidewalk. See Figure 17.20-2.

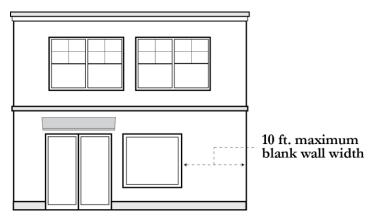
#### FIGURE 17.20-2: BUILDING ORIENTATION



Primary building entrances oriented to the front sidewalk

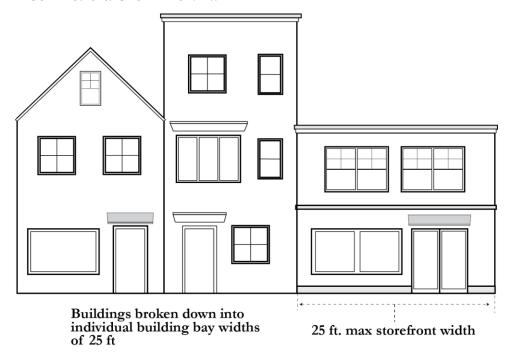
- 2. **Blank Walls**. The maximum length of an unarticulated/blank building wall fronting a public street shall be 10 feet. See Figure 17.20-3. Building articulation may be provided by:
  - a. Doors, windows, and other building openings;
  - b. Building projections or recesses, doorway and window trim, and other details that provide architectural articulation and design interest;
  - c. Varying wall planes, heights or contrasting materials and colors; and
  - d. Awnings, canopies or arcades to reinforce the pedestrian scale and provide shade and cover from the elements.

#### FIGURE 17.20-3: BLANK WALL LIMITATIONS



3. **Storefront Width**. The maximum building/storefront width shall be 25 feet. See Figure 17.20-4. Larger buildings shall be broken down into a pedestrian-scale rhythm with individual building bay widths of 25 feet.

FIGURE 17.20-4: STOREFRONT WIDTH



#### 4. Ground Floor Building Transparency.

a. The ground floor street-facing building walls of non-residential uses shall provide transparent windows or doors with views into the building for a minimum of 65 percent of the building frontage located between 2½ and 7 feet above the sidewalk. See Figure 17.20-5. Ninety percent of the transparent windows or doors area shall remain clear to allow views into the building.

#### FIGURE 17.20-5: STOREFRONT TRANSPARENCY

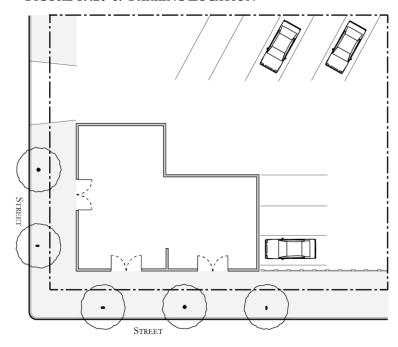


- b. Exceptions to this transparency requirement may be allowed with a Design Permit if the Planning Commission finds that:
  - (1) The proposed use has unique operational characteristics which preclude building openings, such as for a cinema or theatre; and
  - (2) Street-facing building walls will exhibit architectural relief and detail, and will be enhanced with landscaping in such a way as to create visual interest at the pedestrian level.

#### 5. Parking Location and Buffers.

- a. Surface parking shall be located to the rear or side of buildings. Surface parking may not be located between a building and a street-facing property line. See Figure 17.20-6.
- b. Surface parking adjacent to a street-facing property line shall be screened along the public right-of-way with a decorative wall, hedge, trellis, and/or landscaping at least 3 feet in height.
- c. Loading areas shall be located to the side and rear of buildings, and shall be sufficiently screened from the public right-of-way, as determined by the Community Development Director.

#### FIGURE 17.20-6: PARKING LOCATION



Surface parking located to the side and rear of building and screend along the public street

#### 6. Driveways and Curb Cuts.

a. New driveways shall comply with the dimension standards shown in Table 17.20-3 (Driveway Dimension Standards). The Community Development Director may approve exceptions to these standards in the case of shared or joint use of driveways and parking lots.

TABLE 17.20-3: DRIVEWAY DIMENSION STANDARDS

	Driveway Width		
Driveway Type	Minimum	Maximum	
1-way	8 ft.	12 ft.[1]	
2-way	20 ft.	25 ft. [1].	

Note: [1] Driveways shall not exceed 40% of parcel width.

<u>b.</u> New curb cuts, where allowed, shall be located and designed to maximize safety and convenience for pedestrians, bicycles and mass transit vehicles, as determined by the Community Development Director.

## 7. Paved Site Areas.

- a. The materials, colors, textures, and other design features of on-site paved areas, including courtyards, walkways, and patios, shall complement and enhance the overall design character of development on the site.
- b. The use of asphalt for on-site paving is prohibited, except when used for parking areas and vehicle circulation.

<del>D.</del>

17.20



Note: Minimum build-to requirements in the MU-V zoning district in subsection D below are new.

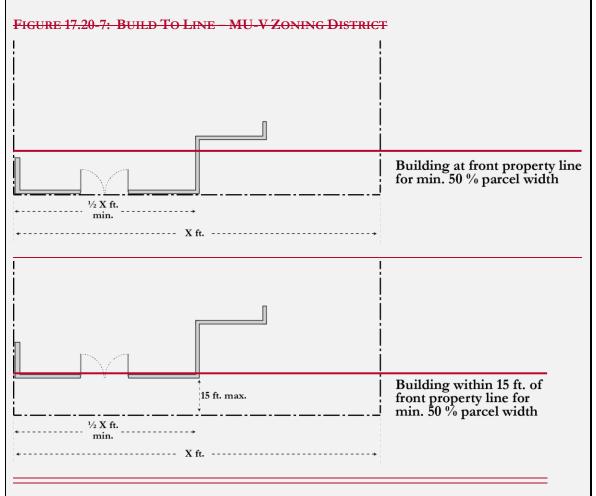
Setbacks in the MU-V Zoning District. The following setback standards apply to all new structures in the MU-V zoning district.

Building shall be constructed at <u>within 15 feet of</u> the front property line for a minimum of 50 percent of the parcel's linear street frontage. See Figure 17.20-7. The Planning Commission way modify or waive this requirement upon finding that:

Compliance with the build-to width requirement would render the proposed project infeasible;

The project incorporates a front-facing courtyard of public seating area; or

An alternative site design would result in an enhanced pedestrian experience.



Front setback areas shall be pedestrian oriented and contain semi-public amenities such as courtyards or outdoor seating areas.

Structures shall be setback a minimum of 10 feet from the property line on the northerly side of the first two hundred fifty feet of Cliff Drive, west of the intersection of Wharf Road.

E.<u>F. Setbacks in the MU-N Zoning District.</u> Front setback areas in the MU-N Zoning District shall be pedestrian oriented and shall be either landscaped or contain semi-public amenities such as courtyards or outdoor seating areas.



**Note**: Height and FAR standards exception for the Village hotel are new to implement General Plan policies.

- F. Height and FAR Standards for the Village Capitola Theater Site. As provided in Chapter 17.88 (Incentives for Community Benefits), Hotelt
- **G.** General. The City Council may approve exceptions to height and floor area ratio (FAR) limits shown in Table 17.20-2 for a hotel on the former Village Capitola tTheater site (APN 035-262-04)) in the MU-V zoning district. These exceptions are intended to facilitate the development of a new hotel in the Capitola Village consistent with the General Plan.

Maximum FAR. The City Council may allow a maximum FAR of 3.0 for a proposed hotel on the former VillageCapitola tTheater site.

Height. The City Council may allow an exception to the 27-foot height limit for a proposed hotel on the former Village <u>Capitola tTheater site</u>, provided that:

The maximum height of the hotel remains below the elevation of the bluff behind the hotel; and The bluff behind the hotel remains visible from the Capitola wharf as a green edge with existing mature trees maintained on site.

Basis for Approval. To approve increased FAR and/or height, the City Council must make all of the following findings:

The design of the hotel respects the scale and character of neighboring structures and enhances Capitola's unique sense of place.

The additional height and/or FAR allows for a superior project with substantial community benefit.

The hotel will contribute to the economic vitality of the Village and support an active, attractive, and engaging pedestrian environment.

The hotel design minimizes impacts to public views of the beach and Village from vantage points outside of the Village.

Parking for the hotel is provided in a way that minimizes vehicle traffic in the Village and strengthens the Village as a pedestrian oriented destination.

The project is designed to minimize adverse impacts to neighboring properties to the greatest extent possible.

## 17.20.040 Development Standards - Mixed Use Neighborhood Zoning District

A. General. Table 17.20-42 identifies development standards that apply in the Mixed Use Neighborhood (MU-N) zoning districts.



**Note**: Minimum parcel dimensions and maximum front setbacks in Table 17-20-2 below are new.

#### TABLE 17.20-42: DEVELOPMENT STANDARDS IN THE MIXED USE ZONING DISTRICTS

	Zoning District	
	<u>MU-N</u>	Additional Standards
Site Requirements		
Parcel Area, Minimum [1]	3,200 sq. ft.	
Parcel Width, Minimum [1]	40 ft.	
Parcel Depth, Minimum [1]	80 ft.	
Floor Area Ratio, Maximum	1.0	
Parking and Loading	See Chapter 17.76	
Structure Requirements		
Setbacks		
Front	Min: 0 ft. from property line or 10 ft. from curb, whichever is greater  Max: 25 ft.	Section 17.20.0340.C <del>D</del>
Rear	10 ft. min. from property line [2] [3] [4]	
Interior Side	10% of lot width [3] [4]	
Street Side	Min: 0 ft. from property line or 10 ft. from curb, whichever is greater  Max: 25 ft.	
Height, Maximum	27 ft.	Section 17.20.0430.B Section 17.48.0420.D
Accessory Structures	See Chapter 17.52	

#### Notes:

## B. Building Orientation.

<sup>[1]</sup> Parcel area, width, and depth requirements apply only to the creation of new parcels. These requirements do not apply to legally created parcels existing as of [effective date of updated Zoning Code]. See Capitola Municipal Code Title 16 (Subdivisions) for requirements that apply to lot line adjustments to existing parcels that do not comply with the parcel area, width, and depth requirements in this table.
[2] 20% of lot depth for residential use on parcel.

<sup>[3]</sup> The Planning Commission may approve reduced front, side, and rear setback requirements for properties fronting Capitola Avenue north of the trestle up to and including 431 Capitola Avenue.

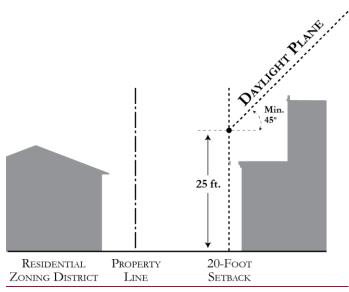
<sup>[4]</sup> The Planning Commission may reduce front, side, and rear setbacks when a parcel is adjacent to surrounded by commercial properties along the side and rear property lines and when the parcel width or depth is significantly less than typical parcels within the zoning district.

- 1. Buildings shall be oriented towards a public street with the primary entrance to the site or building directly accessible from an adjacent sidewalk.
- 2. The Planning Commission may grant an exception to the requirement in paragraph

  1 above upon finding that unique conditions on the site require an alternative

  building orientation and that the proposed project would maintain a pedestrianfriendly and active street frontage to the greatest extent possible.
- C. Setbacks in the MU-N Zoning District. Front setback areas in the MU-N Zoning District not used for vehicle parking or circulation shall be pedestrian oriented and shall be either landscaped or contain semi-public amenities such as courtyards or outdoor seating areas.
- D. Residential Transitions Daylight Plane. When a property abuts a residential zoning district, no structure shall extend above or beyond a daylight plane having a height of 25 feet at the setback from the residential property line and extending into the parcel at an angle of 45 degrees. See Figure 17.20-8.

## FIGURE 17.20-8: RESIDENTIAL TRANSITIONS - DAYLIGHT PLANE



- E. Parking Location and Buffers. Surface parking shall be located to the rear or side of buildings where possible. When parking is located between a building and a street-facing property line, the parking shall be either:
  - 1. Screened along the street with a decorative wall, hedge, trellis, and/or landscaping at least 3 feet in height; or
  - 2. Designed to minimize visual impacts and support a pedestrian-friendly environment to the greatest extent possible as determined by the Planning Commission.

## F. Driveways and Curb Cuts.

1. New driveways shall comply with the dimension standards shown in Table 17.20-5 (Driveway Dimension Standards). The Community Development Director may approve exceptions to these standards in the case of shared or joint use of driveways and parking lots.

TABLE 17.20-5: DRIVEWAY DIMENSION STANDARDS

	<u>Driveway Width</u>			
<u>Driveway Type</u>	<u>Minimum</u>	<u>Maximum</u>		
1-way	<u>8 ft.</u>	<u>12 ft.[1]</u>		
2-way	<u>20 ft.</u>	25 ft. [1].		

Note: [1] Driveways shall not exceed 40% of parcel width.

a. New curb cuts, where allowed, shall be located and designed to maximize safety and convenience for pedestrians, bicycles and mass transit vehicles, as determined by the Community Development Director. Setbacks in the MU-N Zoning District. Front setback areas in the MU-N Zoning District not used for vehicle parking or circulation shall be pedestrian oriented and shall be either landscaped or contain semi-public amenities such as courtyards or outdoor seating areas.

# Chapter 17.24 – Commercial and Industrial Zoning Districts

#### **Sections:**

17.24.010	Purpose of the Commercial and Industrial Zoning Districts
17.24.020	Land Use Regulations
17.24.030	Development Standards
17.24.040	Residential Mixed Use Development in Commercial Zoning Districts

## 17.24.010 Purpose of the Commercial and Industrial Zoning Districts

- **A.** Community Commercial (C-C) Zoning District. The purpose of the C-C zoning district is to provide areas for a variety of commercial uses serving Capitola residents and visitors. The C-C zoning district allows for retail, restaurants, and services that meet the daily needs of the community. The scale, intensity, and design of development in the C-C zoning district is compatible with adjacent neighborhoods and contributes to Capitola's unique coastal village character. Interspersed residential and office uses in the C-C zoning district support a diverse local economy and range of housing choices.
- **B.** Regional Commercial (C-R) Zoning District. The purpose of the C-R zoning district is to provide areas for commercial uses that serve regional shoppers as well as Capitola residents, workers, and visitors. The C-R zoning district maintains a critical mass of retail and service uses that maintain 41<sup>st</sup> Avenue as a successful retail destination. Office, medical, and residential uses are restricted in prime retail locations—to protect the long-term economic vitality of the corridor. Incremental redevelopment of underutilized properties in the C-R zoning district enhance the corridor as a pedestrian-friendly shopping destination that enhance Capitola's unique identity and quality of life.
- **C. Industrial (I) Zoning District.** The purpose of the I zoning district is to provide an area for heavy commercial and light industrial uses in Capitola. The I zoning district allows for non-residential uses which are desired in the community but could be incompatible with land uses in other zoning districts. The I zoning district accommodates businesses that contribute to a diverse economy, provide local jobs, and serve the needs of residents and other businesses in Capitola.

## 17.24.020 Land Use Regulations

**A. Permitted Land Uses**. Table 17.24-1 identifies land uses permitted in the commercial and industrial zoning districts.



**Note**: Permitted land uses in the commercial and industrial zoning districts have been revised to better reflect the purpose of the zoning districts. New Minor Use Permit required for uses that need discretionary review but may not need a Planning Commission hearing.

Table 17.24-1: Permitted Land Uses in Commercial and Industrial Zoning Districts

Key		Zoning District	:	
<ul> <li>P Permitted Use</li> <li>A Administrative Permit required</li> <li>M Minor Use Permit required</li> <li>C Conditional Use Permit required</li> <li>Use not allowed</li> </ul>	C-C	C-R	I	Additional Requirements
Residential Uses				
Multi-Family Dwellings	С	C [5]	-	
Residential Mixed Use	С	С	-	17. <u>24<del>96</del>.040</u> 140
Public and Quasi-Public Uses				
Colleges and Trade Schools	С	С	С	
Community Assembly	С	С	-	
Cultural Institutions	С	С	-	
Day Care Centers	С	С	-	
Emergency Shelters	-	-	P	17.96.030
Government Offices	See 17.2	24.020.C	С	
Medical Offices and Clinics	See 17.2	24.020.C	-	
Public Safety Facilities	С	С	С	
Commercial Uses				
Alcoholic Beverage Sales	С	С	С	
Banks and Financial Institutions	P [2]	P [2]	-	
Business Services	P [2]	P [2]	P	
Commercial Entertainment and Recreation	M	M	-	
Drive-Through Facilities	<u>-C [4]</u>	C [4]	-	
Eating and Drinking Establishments				
Bars and Lounges	С	С	-	
Mobile Food Vendors	=	=	<u>C</u>	
Restaurants and Cafes	M [2]	M [2]	-	
Take-Out Food and Beverage	M [2]	M [2]	-	
Food Preparation	M [2]		P	
Gas and Service Stations	С	С	-	
Liquor Stores	С	С	-	
Lodging				
Bed and Breakfast	С	-	-	
Hotel	С	С	-	
Maintenance and Repair Services	M	С	P	
Personal Services	P [1]	P [1]	-	
Professional Offices		24.020.C	P	
Salvage and Wrecking	-	-	P	

Self-Storage	С		С	17.96.150
Retail	P	Р	-	
Vehicle Repair	С	С	Р	
Vehicle Sales and Rental	С	С	-	
Wholesaling	-	M [3]	P	
Heavy Commercial and Industrial Uses				
Construction and Material Yards	-	-	P	
Custom Manufacturing	M	M	P	
Light Manufacturing	-	-	P	
Warehousing and Distribution	-	-	P	
Transportation, Communication, and Utility Uses				
Utilities, Major	-	С	С	
Utilities, Minor	P	Р	P	
Recycling Collection Facilities	<u>C</u>	<u>C</u>	<u>C</u>	Section 17. <u>9</u> 76.130
Wireless Communications Facilities	See 17.104			
Other Uses				
Accessory Uses		See 17.52		
Home Occupations	A	A	-	Chapter 17.96.040
Temporary Uses	See 17.76.190			
Urban Agriculture				
Home Garden	P	Р	-	
Community Garden	M	M	-	
Urban Farm	С	С	-	

#### Notes:

- [1] Combination of two or more tenant suites within a multi-tenant building or greater than 5,000 sq. ft. requires Minor Use Permit
- [2] Combination of two or more tenant suites within a multi-tenant building or greater than 5,000 sq. ft. requires Conditional Use Permit
- [3] Without stock. Storage of merchandise limited to samples only.
- [4] Prohibited within 100 feet of a residential zoning district or residential use.
- [5] Permitted only on a mixed use site with the residential use secondary to the primary commercial uses on the site. Residential uses on the site are limited to less than 50 percent of the floor area of buildings on the site. Residential uses shall be located and designed to maintain a primarily commercial character and function on the site.
- **B.** Additional Permits. In addition to permits identified in Table 17.24-1, development projects in the commercial and industrial zoning districts may also require a Design Permit pursuant to Chapter 17.120 (Design Permits). Modifications to a historic resource may require a Certificate of Appropriateness pursuant to Chapter 17.84 (Historic Preservation).



Note: Limitations on office uses in subsection C below are new.

**C.** Office Uses in the C-C and C-R Zoning Districts. In the C-C and C-R zoning districts, permits required for office uses, including professional, medical, banks, financial institutions and governmental offices, are shown in Table 17.24-2.

TABLE 17.24-2: PERMITTED OFFICE USES IN THE C-C AND C-R ZONING DISTRICTS

Location and Size of Office Use	C-C Zoning District	C-R Zoning District
Conversion of a retail use to an office use	N/A	С
Ground floor, less than 5,000 sq. ft.	P	С
Ground floor, 5,000 sq. ft. or more	С	С
Upper floor above a ground floor	P	Р
Located within a multi-tenant site in which the office space is not located within a storefront and is setback from the front façade.	р	P

## 17.24.030 Development Standards

**A. General.** Table 17.24-3 identifies development standards that apply in the commercial and industrial zoning districts.

TABLE 17.24-3: DEVELOPMENT STANDARDS IN COMMERCIAL AND INDUSTRIAL ZONING DISTRICTS

	C-C	C-R	I	Additional Standards
Site Requirements				
Parcel Area, Minimum		5,000 sq. ft.		
Parcel Width, Minimum		50 ft.		
Parcel Depth, Minimum		100 ft.		
Floor Area Ratio, Maximum	1.0	1.5	0.5	17.24.030.C <u>17.88</u>
Residential Density, Maximum	20 d	u/acre	N/A	
Structure Requirements				
Setbacks, Minimum				
Front	See 17.24.030.B		0 ft.	
Rear	0 ft. unless adjacent to a residential zoning district (see 17.24.030.D)			
Interior Side	0 ft. unless adjacent to a residential zoning district (see 17.24.030.D)			
Street Side	See 17.24.030.B		0 ft.	
Height, Maximum	40ft.	40 ft.	30 ft.	17.24.030.C & D
Landscaped Open Space, Minimum	5%		10%Up to 5%, Aas determined by the permit approval process	<u>Table</u> 17.72 <u>-1</u>
Parking and Loading	See 17.76			

#### Notes

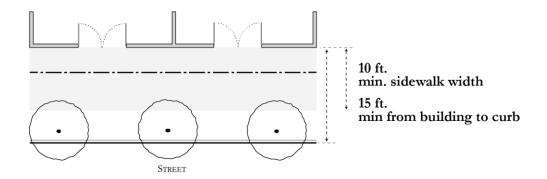
[1] 15 ft. min. from property line abutting a residential zoning district.

- **B.** Front and Street Side Setbacks in the C-R and C-C Zoning Districts. In the C-R and C-C zoning districts, buildings shall be setback from the front and street side property line so that:
  - 1. The building is at least 15 feet from the curb or street edge; and
  - 2. Building placement allows for a minimum 10-foot sidewalk along the property frontage. See Figure 17.24-1.



**Note**: The existing Zoning Code requires front setbacks of 15 feet from the property line. Subsection B above requires front setbacks of 15 feet from the curb or street edge.

## FIGURE 17.24-1: FRONT AND STREET SIDE SETBACKS IN THE C-R AND C-C ZONING DISTRICTS



C. Increased Floor Area and Height in C-C and C-R Zoning Districts.



**Note**: Section 17.27.080 in the existing Zoning Code allows the City Council to approve height exceptions with no specified limit. This section establishes increased floor area and height allowances consistent with General Plan policies and adds in Chapter 17.88 an upper limit for height exceptions.

- 1. **General.** As provided in Chapter 17.88 (Incentives for Community Benefits), The City Council may approve exceptions to height and floor area ratio (FAR) limits shown in Table 17.24-2 for proposed projects in the C-C and C-R zoning districts. These exceptions are intended to facilitate the redevelopment of underutilized properties along 41<sup>st</sup> Avenue consistent with the vision for the corridor described in the General Plan.
- 2. Increased FAR. The City Council may allow an increased FAR up to a maximum of 2.0 for proposed development projects in the C-C and C-R zoning districts. To be eligible for an increased FAR, properties must front 41st Avenue or the 41st Avenue/Capitola Road intersection or be part of the Capitola Mall site. Structures on parcels fronting the east side of 41st Avenue that apply for the increased FAR must be set back a minimum of 100 feet from a property line abutting a residential property.
- 3. **Increased Height.** The City Council may allow an exception to the 40-foot height limit in the C-R and C-C zoning districts up to maximum of 50 feet.
- 4. Community Benefit Required. To be eligible for increased FAR or height in the C-C and C-R zoning districts, a project must provide a substantial community benefit consistent with Chapter 17.88 (Incentives for Community Benefits).
- 5. Planning Commission Recommendation. At a noticed public hearing the Planning Commission shall provide a recommendation to the City Council on any request for increased FAR or height in the C-C and C-R zoning districts.

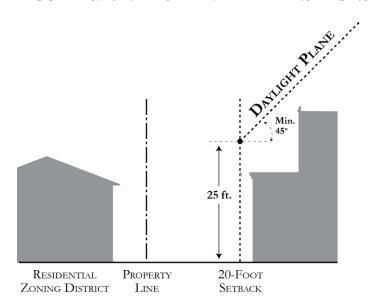
- 6. **Basis for Approval**. To approve increased FAR or a height exception in the C-C and C-R zoning districts, the City Council must make all findings specified in Section 17.88.080 (Findings) in Chapter 17.88 (Incentives for Community Benefits). The City Council may approve increased FAR or a height exception only for projects that provide a substantial community benefit, enhance the economic vitality of the 41\*\* Avenue corridor, and minimize adverse impacts to neighboring properties as required by General Plan Action LU-9.3.
- **D.** Residential Transition Standards. Where a commercial or industrial zoning district abuts a residential zoning district, the following standards apply.



Note: Daylight plane requirement in paragraph 2 below is new.

- Setbacks. The minimum setback from the residential property line shall be 15 feet for interior side yards and 20 feet for rear yards.
- 2. **Daylight Plane.** No structure shall extend above or beyond a daylight plane having a height of 20-25 feet at the setback from the residential property line and extending into the parcel at an angle of 45 degrees. See Figure 17.24-2.
- 3. **Landscaping**. A landscaped planting area, extending a minimum of 10 feet from the property line, shall be provided along all residential property lines. A tree screen shall be planted in this area with trees planted at a minimum interval of 15 feet.

## FIGURE 17.24-2: RESIDENTIAL TRANSITIONS – DAYLIGHT PLANE



4. Loading. Loading and unloading shall be designed to have the least amount of impact on neighboring residential uses. When feasible, loading and unloading provided from the commercial frontage rather than from areas adjacent residential uses.

E. Capitola Mall Redevelopment. The City may require the preparation and approval of a Specific Plan for a Any major redevelopment of the Capitola Mall, as determined by the Community Development Director., shall require the preparation and approval of a Specific Plan.

## 17.24.040 Residential Mixed Use Development in Commercial Zoning Districts

**Note**: Standards for residential mixed use development in commercial zoning districts in this section are new.

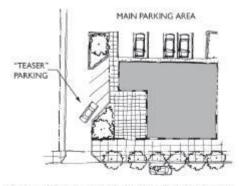
A. Purpose and Applicability. This section establishes design standards for vertical mixed use development with housing above ground floor commercial uses in the Community Commercial (C-C) and Regional Commercial (C-R) zoning districts. These standards are intended to promote successful mixed use development that is pedestrian-friendly and contributes to the vitality of commercial districts in Capitola.

#### B. Standards.

- 1. **Ground Floor Uses.** Ground floor spaces fronting the primary street shall be occupied by retail, restaurant, and personal service uses that generate pedestrian activity.
- 2. **Building Placement**. Buildings shall be placed near the edge of the sidewalk. At all times there shall be at least 10 feet between the building wall and edge of sidewalk. Increased setbacks are permitted if they enhance pedestrian experience and add visual interest.
- 3. Building Orientation. Buildings shall be oriented towards a public street with the primary entrance to the site or building directly accessible from an adjacent sidewalk. The Planning Commission may allow buildings and their primary entrances to be oriented toward a public space. The primary entrance to a building shall not be oriented towards surface parking.
- 4. **Blank Walls.** The length of an unarticulated/blank building wall shall not exceed 10 feet. Architectural articulation should have similar pattern as other adjacent buildings to provide cohesive design in the neighborhood. Building articulation may be provided by:
  - a. Doors, windows, and other building openings;
  - b. Building projections or recesses, doorway and window trim, and other details that provide architectural articulation and design interest;
  - c. Varying wall planes, heights or contrasting materials and colors; and
  - d. Awnings, canopies, or arcades to reinforce the pedestrian scale and provide shade and cover from the elements.

- 5. **Storefront Width.** The width of a single building/storefront shall not exceed 50 feet. Larger buildings shall be broken down into a pedestrian-scale rhythm with individual building bay width of 25 to 50 feet.
- 6. Ground Floor Building Transparency. The ground floor street-facing building walls of non-residential uses shall provide transparent windows or doors with views into the building for a minimum of 65 percent of the building frontage located between 2½ and 7 feet above the sidewalk. 65 percent of the transparent windows or doors area shall remain clear to allow views into the building. Exceptions to this transparency requirement may be allowed if the Planning Commission finds that:
  - a. The proposed use has unique operational characteristics which preclude building openings, such as for a cinema or theatre; or
  - b. Street-facing building walls will exhibit architectural relief and detail, and will be enhanced with landscaping in such a way as to create visual interest at the pedestrian level.
- 7. **Retail Depth.** Ground floor commercial space shall have a depth of at least 45 feet or two-thirds of the parcel depth, whichever is less. Where possible, 60-foot depths are encouraged to accommodate a wider range of tenants, especially food tenants. The Planning Commission may grant an exception to the minimum retail depth requirement if the minimum retail depth is infeasible due to unusual physical conditions on the parcel.
- 8. **Ground-Floor Height**. Ground floor commercial space shall have a minimum floor-to-floor height of 15 feet. Where possible, 18-foot floor-to-floor heights are encouraged.
- 9. **Parking Location.** No more than 10 percent of off-street retail parking may be provided in front-along the side of retail as "teaser" parking. The remainder of the parking shall be behind the building or in underground/structured parking.

## FIGURE 17.24-3: RESIDENTIAL MIXED USE - TEASER PARKING



Small amounts of "teaser" parking can act as a visual cue to direct drivers to additional parking out of view.

10. **Driveways and Curb Cuts**. Pedestrian and vehicle conflicts shall be minimized by limiting the number of curb cuts to two per block and the width of curb cuts to 24 feet where feasible. To the extent possible, curb cuts shall be designed so pedestrian curb ramps are limited and pathways remain level as they cross the vehicle route.

<u>Capitola Mall Redevelopment.</u> Any major redevelopment of the Capitola Mall, as determined by the Community Development Director, shall require the preparation and approval of a Specific Plan.

## Chapter 17.32 - Special Purpose Zoning Districts

#### **Sections:**

17.32.010	Purpose of	the Special	Purpose	Zoning	Districts
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17.32.020 Land Use Regulations17.32.030 Development Standards

## 17.32.010 Purpose of the Special Purpose Zoning Districts

- **A.** Community Facility (CF). The CF zoning district provides areas for public and community facilities serving Capitola residents and visitors. Land uses permitted in the CF zoning district include public uses such as governmental offices, police and fire stations, community centers, schools, libraries, and other similar uses. The CF zoning district implements the Public/Quasi-Public land use designation in the General Plan.
- **B. Parks and Open Space (P/OS).** The P/OS zoning district provides parks, recreational facilities, and open space for the use and enjoyment of the community. The P/OS zoning district also protects and preserves environmentally sensitive natural areas and habitat in Capitola. The P/OS zoning district implements the Parks and Open Space land use designation in the General Plan.

## 17.32.020 Land Use Regulations

- **A. Permitted Uses.** Table 17.32-1 identifies land uses permitted in the CF and P/OS zoning districts.
- **B.** Commercial Uses in the P/OS Zoning Districts. Commercial uses that are accessory to a permitted use in in the P/OS zoning district are permitted with a Conditional Use Permit.
- C. Visitor Accommodations in New Brighten State Beach. Visitor accommodations and campground uses are permitted in the New Brighten State beach—at a maximum intensity of three units per gross lot area.
- **D. P/OS Standards.** The following standards apply to uses in the P/OS zoning district.
  - 1. Any structure, land use, or removal of vegetation or natural materials that in the opinion of the Planning Commission is inconsistent with the purpose of the P/OS zoning district is prohibited.
  - Development shall be subordinate to its recreational, scenic, or natural resource purpose consistent with the Local Coastal Program (LCP). Natural resource protection shall include protection of arroyos, creeks and riparian corridors, woodlands and other environmentally sensitive habitat.
  - 3. No new permanent structures are permitted on the open, sandy beach area of Capitola except for facilities required for public health and safety (e.g., lifeguard stands, approved beach erosion control structures).

TABLE 17.32-1: PERMITTED LAND USES IN THE CF AND P/OS ZONING DISTRICTS

Key	Zoning District		
P Permitted Use			
A Administrative Permit required			
M Minor Use Permit required			
C Conditional Use Permit required			
- Use not allowed	CF	P/OS	Additional Regulations
Public and Quasi-Public Uses			
Colleges and Trade Schools	С	-	
Community Assembly	P [1]	-	
Cultural Institutions	P [1]	-	
Day Care Centers	P [1]	-	
Government Offices	P	-	
Parks and Recreational Facilities	P [1]	P [1]	
Public Safety Facilities	P	-	
Schools, Public or Private	P	-	
Transportation, Communication, and Utilities U	ses		
Recycling Collection Facilities	С	-	17.96.130
Utilities, Major	С	С	
Utilities, Minor	Р	Р	
Wireless Telecommunications Facilities	See Chap	ter 17.104	
Other Uses			
Accessory Uses and Structures	-	oter 17.52	
Temporary Uses and Structures	See Section 17.96.170		
Urban Agriculture			
Community Gardens	M [1]	M [1]	
Urban Farms	C [1]	C [1]	

#### Notes:

[1] Publicly owned and/or operated facilities only.

## E. Public Parking in the Coastal Zone.

- 1. Public parking existing as of [date of Zoning Ordinance adoption] in the following locations in the CF zoning district shall be maintained for public parking:
  - a. The Upper City Hall parking lot;
  - b. The Cliff Drive overlook parking; and

- c. The Cliff Drive Southern Pacific railroad right-of-way parking unless Cliff Drive must be relocated due to cliff erosion.
- 2. Substantial changes in public parking facilities in the coastal zone require a Local Coastal Program (LCP) amendment.

Note: Public Parking in the Coastal Zone subsection E has been moved to Chapter 17.76 (Parking and Loading).

## 17.32.030 Development Standards

- **A.** Floor Area Ratio. The maximum permitted floor area ratio (FAR) is 0.25 in the P/OS zoning district and as determined by the Planning Commission through the Design Review process in the P/OS zoning district.
- **B.** Other Development Standards. Other development standards (e.g., setbacks, height, building coverage) in the CF and P/OS zoning districts shall be determined by the Planning Commission through the Design Review process.

## Chapter 17.36 – Planned Development Zoning District

#### **Sections:**

17.36.010 Purpose of the Planned Development Zoning District

17.36.020 Where Allowed

17.36.030 Permitted Land Uses

17.36.040 Development Standards

17.36.050 Required Approvals

17.36.060 Conceptual Review

17.36.070 Planned Development Rezoning

17.36.080 Development Plans

17.36.010-Purpose of the Planned Development Zoning District

17.36.020-Where Allowed

17.36.030-Permitted Land Uses

17.36.040-Development Standards

17.36.050-Required Approvals

17.36.060-Preliminary Development Plans

17.36.070-Planned Development Rezoning

17.36.080-Final Development Plans

## 17.36.010 Purpose of the Planned Development Zoning District

The purpose of the Planned Development (PD) zoning district is to allow for high quality development that deviates from standards and regulations applicable to the other zoning districts in Capitola. The PD zoning district is intended to promote creativity in building design, flexibility in permitted land uses, and innovation in development concepts. The PD zoning district provides land owners with enhanced flexibility to take advantage of unique site characteristics and develop projects that will provide public benefits for residents, employees, and visitors. Development within each PD zoning district is regulated by a Preliminary and Final Development Plan approved by the City Council.

#### 17.36.020 Where Allowed



**Note**: This section prohibits PD zoning on properties designated for single-family residential use. Section 17.39.020 in the existing Zoning Code allows PD zoning for all uses. The existing minimum parcel size for PD zoning also has been removed.

The PD zoning district may be applied to any property in Capitola with an area of 20,000 square feet or more except for those designated as Single-Family Residential on the Zoning Map and General Plan Land Use Map.

#### 17.36.030 Permitted Land Uses

Permitted land uses in each PD zoning district shall conform to the applicable General Plan land use designation and to the Final Development Plan that applies to the property.

## 17.36.040 Development Standards

- **A.** Established in Final Development Plan. Development standards (e.g., height, setbacks, building coverage) for each PD zoning district shall be established in the applicable Final Development Plan.
- **B. Maximum Intensity.** The maximum permitted floor area ratio and residential density shall not exceed maximums established in the General Plan for the applicable land use designation.
- **C. Public Improvements.** Public infrastructure and improvements in the PD zoning district shall conform to the <u>Ccity</u>'s standard specifications as maintained by the <u>City EngineerPublic Works Director</u>.

## 17.36.050 Required Approvals

- **A.** Development Plans and Zoning Map Amendments. Establishment of a PD zoning district requires approval of a Preliminary-Development Plan followed by concurrent approval of a and Zoning Map amendment and a Final Development Plan.
- **B. Design Review.** A proposed development must receive a Design Permit as required by Chapter 17.120 (Design Permits). All development and land uses within a PD zoning district shall be consistent with the approved Final Development Plan.

## 17.36.060 Preliminary Development Plans Conceptual Review



Note: This section requires City Council approval of a replaces the existing Preliminary Development Plan approval process with the requirement to-for Conceptual Review, which is an advisory (non-binding) process for the Planning Commission and City Council to provide feedback on the project prior to the submittal of a formal application. The existing Zoning Code requires only Planning Commission approval of a Preliminary Development Plan.

Prior to submittal of an application for a PD rezoning and Development Plan, an applicant must complete the Conceptual Review process as described in SectionChapter 17.11412.030 (Conceptual Review). The Planning Commission and City Council shall each hold at least one noticed public hearing on the project as part of the Conceptual Review process.

**A.** Review Authority. The City Council takes action on Preliminary Development Plan applications following recommendation from the Planning Commission.

#### B. Application Submittal and Review.

1. Preliminary Development Plan applications shall be filed and reviewed in compliance with Chapter 17.112 (Permit Application and Review). The application shall include the

- information and materials required by the Community Development Department and the information required by Paragraph C (Application Materials) below.
- 2.1. If the property is not under a single ownership, all owners must join the application, and a map showing the extent of ownership shall be submitted with the application.
- 3.1. It is the responsibility of the applicant to provide evidence in support of the findings required by Paragraph F (Findings) below.
- C. Application Materials. Preliminary Development Plan applications shall include the following information and materials:
  - 1. Project Description. A written description of the project proposed within the PD zoning district. The project description shall include a narrative statement of the project objectives and a statement of how the proposed project will comply with General Plan goals and policies for the applicable land use designation. An overview of the proposed land use, densities, open space, and parking should be included in the project description.
  - 2.1. Community Benefits. A description of how the proposed development is superior to development that could occur under the standards applicable in other zoning districts, and how it will achieve superior community design, environmental preservation, and/or substantial public benefits as defined in Paragraph G below.
  - 3.1. Site Map. Maps depicting the existing topography, on site structures and natural features, mature trees, and other significant vegetation and drainage patterns. The map shall show the proposed PD zoning district boundaries and all properties within 500 feet of the site boundary.
  - 4.1. Concept Plan. An overall diagram of the project concept. This diagram shall illustrate the overall development concept, including proposed land uses, buildings, circulation, open space, and any other significant elements in the proposed project. Phases shall be clearly indicated if multiple phases are proposed.
  - 5. **Infrastructure.** A written description of the infrastructure necessary to serve each phase of the project proposed.
- D. Planning Commission Review and Recommendation.
  - 1. The Planning Commission shall hold a public hearing on the Preliminary Development Plan application as required by Chapter 17.148 (Public Notice and Hearings).
  - 2. The Planning Commission shall recommend to the City Council the approval, approval with modification, or denial of the Preliminary Development Plan application. The recommendation shall be based on the findings in Paragraph F (Findings) below.
- E. City Council Review and Decision. Upon receipt of the Planning Commission's recommendation, the City Council shall conduct a public hearing and either approve, approve with modification, or deny the Preliminary Development Plan.
- **F. Findings.** The City Council may approve an application for a Preliminary Development Plan only if all of the following findings can be made:

- 1. The proposed development is consistent with the General Plan, Local Coastal Program (if applicable), and any applicable specific plan or area plan adopted by the City Council.
- 2. The proposed development is superior to the development that could occur under the standards applicable in the other zoning districts.
- 3. The proposed project will provide a substantial public benefits as defined in Paragraph G (Substantial Public Benefit Defined) below.
- 4. The site for the proposed development is adequate in size and shape to accommodate proposed land uses.
- 5. Adequate transportation facilities, infrastructure, and public services exist or will be provided to serve the proposed development.
- 6. The proposed development will not have a substantial adverse effect on surrounding property and will be compatible with the existing and planned land use character of the surrounding area.



**Note**: The requirement that a PD project provide a substantial public benefit in Finding 3 above and described in subsection G below is new.

- G. Substantial Public Benefit Defined. When used in this chapter, "substantial public benefit" means a project feature not otherwise required by the Zoning Code or any other provision of local, State, or federal law that significantly advances goals of the General Plan. Examples of substantial public benefits include but are not limited to:
  - 1. Affordable housing that meets the income restrictions applicable in the Affordable Housing (-AH) overlay zone.
  - 2. Public plazas, courtyards, and other public gathering places that provide opportunities for people to informally meet and gather.
  - 3. Improved walkways and paths for bicycles and pedestrians within properties, enhanced connections for bicyclists and pedestrians between properties.
  - 4. Green building and sustainable development features that substantially exceed the City's minimum requirements.
  - 5. Preservation, restoration, or rehabilitation of a historic resource.
  - 6. Increased ability to for residents and visitors to walk, bike, and take transit to destinations and reduce greenhouse gas emissions.
  - 7. Publicly available parking to serve the Village.
  - 8. Publicly accessible parks and open space beyond the minimum required by the City or other public agency.
  - 9. Habitat restoration and or protection of natural resources beyond the minimum required by the City or other public agency.
- H. Conditions of Approval. The City Council may attach conditions of approval to a Preliminary

- Development Plan to achieve consistency with the General Plan, Local Coastal Program, Zoning Code, and any applicable specific plan or area plan adopted by the City Council.
- I. Extent of Approval. Approval of the Preliminary Development Plan shall be limited to general acceptability of the land uses proposed and their interrelationship, and shall not be construed to endorse or dictate the precise location of uses, configuration of parcels, or engineering feasibility.

## J. Expiration of Approval.

- 1. A Preliminary Development Plan shall expire and become void unless a Final Development Plan application is submitted within one year of Preliminary Development Plan approval.
- 2. The Community Development Director may approve a one year extension to the Preliminary Development Plan if the Director determines that the applicant has proceeded in good faith and has exercised due diligence in efforts to submit the Final Development Plan in a timely manner.
- 3. The applicant shall submit to the Community Development Department a written request for an extension of time no later than ten days before the expiration of the Preliminary Development Plan.

## 17.36.070 Planned Development Rezoning

- **A.** General Procedures and Requirements. Establishing a PD zoning district requires City Council approval of a Zoning Map amendment consistent with Chapter 17.144 (Zoning Code Amendments). All procedures and requirements for Zoning Map Amendments in Chapter 17.144 apply to the establishment of a PD zoning district.
- **B.** Timing. The City Council shall act on the Zoning Map Amendment concurrently with the Final Development Plan. A PD zoning district may be established only with concurrent approval of a Final Development Plan.
- **C.** Reference to Final Development Plan. The ordinance adopted by the City Council establishing a PD zoning district shall reference the Final Development Plan approved concurrently with the Zoning Map Amendment.

## 17.36.080 Final Development Plans

- **A. Review Authority.** The City Council takes action on Final Development Plan applications following recommendation from the Planning Commission.
- **B.** Timing. A Final Development Plan application may be submitted only after City Council approval of a Preliminary Development Plan. A Development Plan application shall be submitted within one year of Conceptual Review for the proposed project. If an application is not submitted within one year of Conceptual Review, the applicant shall compete a second Conceptual Review process prior to submitting the Development Plan application.

## <u>C.</u> Application Submittal and Review.

- 1. Final Development Plan applications shall be filed and reviewed in compliance with Chapter 17.112 (Permit Application and Review). The application shall include the information and materials required by the Community Development Department and the information required by Paragraph D (Application Materials) below.
- 2. If the property is not under a single ownership, all owners must join the application, and a map showing the extent of ownership shall be submitted with the application.
- It is the responsibility of the applicant to provide evidence in support of the findings required by Paragraph GF (Findings) below.
- **C.D. Application Materials.** Applications for approval of a Final Development Plan shall include the following information and materials:
  - 1. **Project Description.** A written description of the project proposed within the PD zoning district. The project description shall include a narrative statement of the project objectives and a statement of how the proposed project will comply with General Plan goals and policies for the applicable land use designation. An overview of the proposed land use, densities, open space, and parking should be included in the project description.
  - 2. Community Benefits. A description of how the proposed development is superior to development that could occur under the standards applicable in other the existing zoning districts, and how it will achieve superior community design, environmental preservation, and/or a substantial public benefits as defined in Paragraph HG below.
  - 3. Site Map. Maps depicting the existing topography, on-site structures and natural features, mature trees, and other significant vegetation and drainage patterns. The map shall show the proposed PD zoning district boundaries and all properties within 500 feet of the site boundary.
  - 4. Concept Plan. An overall diagram of the project concept. This diagram shall illustrate the overall development concept, including proposed land uses, buildings, circulation, open space, and any other significant elements in the proposed project. Phases shall be clearly indicated if multiple phases are proposed.
  - **1.5. Land Use.** A map showing the location of each land use proposed within the site, including open space and common areas. The land use map shall be accompanied by a narrative description of permitted land uses, allowable accessory uses, and uses allowed by-right or with a Conditional Use Permit.
  - 2.6. Subdivision Map. If the project involves the subdivision of land, a tentative parcel map or tentative map required by Title 16 (Subdivisions) of the Capitola Municipal Code.
  - 3.7. Circulation. A map and descriptions of the major circulation features within the site including vehicular, bicycle, pedestrian facilities; traffic flow of internal traffic; and existing and proposed public streets and sidewalk improvements.

- 4.8. Public Facilities and Open Space. The amount (in square feet or acres) and percentage of site area that will be dedicated for all types of open space, including proposed recreational facilities and amenities; and any public facilities, including public utility easements, public buildings and public land uses.
- 5.9. **Development Standards.** All development standards that apply within the project, including:
  - a. Land use;
  - b. Circulation of traffic;
  - c. Landscaping;
  - d. Architecture;
  - e. Density and/or intensity;
  - f. Minimum building site;
  - g. Minimum lot dimensions;
  - h. Maximum building coverage;
  - i. Minimum setbacks;
  - j. Maximum building or structure heights;
  - k. Maximum height of fences and walls;
  - 1. Signs;
  - m. Off-street parking; and
  - n. Other items as deemed appropriate by the Planning Commission and City Council.

## **D.E.** Planning Commission Review and Recommendation.

- 1. The Planning Commission shall hold a public hearing on the Final Development Plan application as required by Chapter 17.148 (Public Notice and Hearings).
- 2. The Planning Commission shall recommend to the City Council the approval, approval with modification, or denial of the Final Development Plan application. The recommendation shall be based on the findings in Paragraph G (Findings) below.
- **E.F.** City Council Review and Decision. Upon receipt of the Planning Commission's recommendation, the City Council shall conduct a public hearing and either approve, approve in modified form, or deny the Final Development Plan. The City Council may approve the application only if all of the findings in Paragraph G (Findings) below can be made.
- **F.G. Findings.** The City Council may approve an application for a Final Development Plan if all of the following findings can be made:
  - 1. The Final Development Plan is consistent with the spirit and intent of the Preliminary

## Development Plan.

- 2. Findings made to approve the Preliminary Development Plan remain valid for the Final Development Plan, including that the project will provide a substantial community benefit as defined in Section 17.36.060.G (Substantial Public Benefit Defined).
- 3. Findings required for the concurrent approval of a Zoning Map Amendment can be made.
- 1. The proposed development is consistent with the General Plan, Local Coastal Program (if applicable), and any applicable specific plan or area plan adopted by the City Council.
- 2. The proposed development is superior to the development that could occur under the standards applicable in the other existing zoning districts.
- 3. The proposed project will provide a substantial public benefits as defined in Paragraph H (Substantial Public Benefit Defined) below. The public benefit provided shall be of sufficient value as determined by the Planning Commission to justify deviation from the standards of the zoning district that currently applies to the property.
- 4. The site for the proposed development is adequate in size and shape to accommodate proposed land uses.
- 5. Adequate transportation facilities, infrastructure, and public services exist or will be provided to serve the proposed development.
- 6. The proposed development will not have a substantial adverse effect on surrounding property and will be compatible with the existing and planned land use character of the surrounding area.
- 7. Findings required for the concurrent approval of a Zoning Map Amendment can be made.



**Note**: The requirement that a PD project provide a substantial public benefit in Finding 3 above and described in subsection H below is new.

- H. Substantial Public Benefit Defined. When used in this chapter, "substantial public benefit" means a project feature not otherwise required by the Zoning Code or any other provision of local, sState, or federal law that substantially exceeds the city's minimum development standards and significantly advances goals of the General Plan. A project must include one or more substantial public benefits to be rezoned as a planned development. The public benefit provided shall be of sufficient value as determined by Planning CommissionCity Council to justify deviation from the standards of the zoning district that currently apply to the property. Examples of substantial public benefits include but are not limited to:
  - 1. Affordable housing that meets the income restrictions applicable in the Affordable Housing (-AH) overlay zone.

Public plazas, courtyards, open space, and other public gathering places that provide opportunities for people to informally meet and gather. The public space must either exceed the Ccity's minimum requirement for required open space and/or include quality

- improvements to the public realm to create an exceptional experience for the public.
- 2. Improvements to streets, sidewalks, curbs, gutters, sanitary and storm sewers, street trees, lighting, and other public infrastructure beyond the minimum required by the city or other public agencies.
- 3. New or improved pedestrian and bicycle pathways that enhance circulation within the property and connectivity to the surrounding neighborhood.
- 4. Green building and sustainable development features that substantially exceed the City's minimum requirements.
- 5. Preservation, restoration, or rehabilitation of a historic resource.
- 6. Public art that exceeds the City's minimum public art requirement and is placed in a prominent and publicly accessible location.
- 7. New or enlarged business that increase the supply of jobs available to Capitola residents of all income levels.
- 8. Increased transportation options for residents and visitors to walk, bike, and take public transit to destinations and reduce greenhouse gas emissions.
- 9. Public parking lot that provides parking spaces in excess of the required number of parking spaces for use by the surrounding commercial district.
- 10. Publicly accessible parks and open space beyond the minimum required by the Ccity or other public agency.
- 11. Habitat restoration and or protection of natural resources beyond the minimum required by the cCity or other public agency.

## G.I. Conditions of Approval.

- 1. The City Council may attach conditions of approval to a Final Development Plan to achieve consistency with the General Plan, Local Coastal Program, Zoning Code, and any applicable specific plan or area plan adopted by the City Council.
- 2. The City Council shall condition approval of the Final Development Plan on the completion of public improvements and grants of easement shown on the Final Development Plan.
- **H.J.**Post-Decision Procedures. Post-decision procedures and requirements in Chapter 17.156 (Post-Decision Procedures) shall apply to Final Development Plans.



Note: Effect of Development Plan in subsection K1 below is new.

- **L.K.** Effect of Development Plan. All future development and land uses within a PD zoning district shall comply with the approved Final Development Plan.
  - 1. **Land Uses.** New land uses may be added in a PD zoning district provided the Final Development Plan identifies the use as a permitted or conditionally permitted land use. Establishing a land use not specifically permitted by the Final Development Plan would require an amendment to the PD zoning district.

2. **Structures**. New structures may be added in a PD zoning district provided the structures comply with development standards established in the Final Development Plan (e.g., height, setback, floor area ratio). Design Review consistent with Chapter 17.120 (Design Permits) is required for all new development that was not approved with the Final Development Plan. Development that exceeds development standards in the Final Development Plan is allowed only with an amendment to the PD zoning district.

## Chapter 17.40 – Residential Overlay Zones

#### **Sections:**

17.40.010	Purpose
17.40.020	Affordable Housing (-AH) Overlay Zone
17.40.030	Vacation Rental Use (-VRU) Overlay Zone
17.40.040	Village Residential (-VR) Overlay Zone

## 17.40.010 Purpose

This chapter contains requirements for overlay zones that primarily apply to residential uses and residential areas. Overlay zones establish additional standards and regulations to specific areas, in addition to the requirements of the underlying base zoning district.

## 17.40.020 Affordable Housing (-AH) Overlay Zone

- **A. Purpose.** The purpose of the Affordable Housing (-AH) overlay zone is to facilitate the provision of affordable housing units through the retention and rehabilitation of existing affordable units, or the construction of new affordable units. The -AH overlay zone is intended to:
  - Implement the goals and policies of the General Plan Housing Element and provide the opportunity and means for Capitola to meet its regional fair share allotment of affordable units.
  - 2. Encourage the development of affordable units by assisting both the public and private sector in making the provision of these units economically viable.
  - 3. Provide assurances to the City that these units will maintain a high degree of quality and will remain affordable to the target population over a reasonable duration of time.
  - 4. Encourage the provision of affordable housing through the combination of the AH overlay with the multi-family residential zone where the affordable housing projects are determined to be feasible and are consistent with the General Plan.
  - 5. Provide a means of directing and simplifying the process for creating and maintaining affordable housing.
  - 6. Provide incentives to developers, whether in new or rehabilitated housing, to maintain rental units for the long term (e.g., not less than 55 years) and affordable ownership units in perpetuity.
- **B. Applicability.** The -AH overlay zone may be applied to parcels that are one acre or more in size and located in a multi-family residential zoning district.
- C. Definitions.

- 1. "Affordable housing" means housing capable of being purchased or rented by a household with "very low," "low," or "moderate" income levels at an "affordable housing cost" or "affordable rent," as those terms are defined by the State of California.
- 2. "Affordable housing overlay district" means a zoning district that applies in addition to existing zoning designation where the city encourages the provision of affordable housing units as described in this chapter.
- 3. The "very low," "low," and "moderate" income levels are defined by the <u>S</u>state of California in Sections 50105, 50079.5, and 50093, respectively, of the California Health and Safety Code, and in Subchapter 2 of Chapter 6.5 of Division 1 of Title 25 of the California Code of Regulations, commencing with Section 6900. These income levels are:
  - a. Very Low Income. Up to and including fifty percent of the Santa Cruz County median income, adjusted for family size, as defined by the state law;
  - b. Lower Income. Fifty-one percent to eighty percent of Santa Cruz County median income, adjusted for family size, as defined by the state law;
  - c. Moderate Income. Eighty-one percent to one hundred twenty percent of Santa Cruz County median income, adjusted for family size, as defined by state law.
- 4. "Affordable housing cost" and "affordable rent" are defined in Sections 50052.5 and 50053, respectively, of the California Health and Safety Code, and in Subchapter 2 of Chapter 6.5 of Division 1 of Title 25 of the California Code of Regulations, commencing with Section 6900.

## D. Relationship with State Density Bonus Law and Other State Laws.

- 1. All of the state laws and regulations referenced above, or their successors in defined terms when amended, shall be incorporated herein as though fully set forth. In the event of any inconsistency or discrepancy between the income and affordability levels set forth in this chapter and the levels set in state laws and regulations, the state provisions shall control.
- 2. The -AH overlay zone provides a density increase for affordable housing development that in most cases exceeds density bonuses permitted by state law (Government Code Section 65915).
- 3. A development may utilize the -AH overlay zone as an alternative to the use of state density bonus but may not utilize both the overlay and state density bonuses.

## E. Permits and Approvals Required.

1. Affordable housing developments proposed under this chapter require the execution of a Development Agreement by the City and the developer. The Development Agreement shall be prepared in accordance with the provisions of California Government Code Section 65864 et seq.

2. Affordable housing developments proposed under this chapter require approval of a Design Permit. All requirements in Chapter 17.120 (Design Permits) apply, except that the Planning Commission recommends Design Permit approval or denial to the City Council. The City Council may take action on the Design Permit application concurrently with or subsequent to action on the Development Agreement.

## F. Permitted Residential Density.

- 1. Affordable housing developments with up to 20 units per acre are permitted in the -AH overlay zone. The 20 units per acre limit is based on a calculation that includes all existing and new units on the property.
- Density permitted by in the -AH overlay zone may not exceed what can be accommodated by the site while meeting applicable parking, unit size, and other development standards.

#### G. Income Restrictions.

- 1. A minimum of 50 percent of the units in an affordable housing development shall be income restricted affordable housing. All affordable units may be in a single category or part of a mixture of affordable unit types which include:
  - a. Moderate-income households;
  - b. Lower-income households;
  - c. Very low-income households; or
  - d. Extremely low-income households.
- 2. At minimum 50 percent of income-restricted affordable units (25 percent of the total project units) shall be affordable to low-, very low-, and extremely-low income households. A greater level of affordability will not allow a greater level of density.

#### H. Development Incentives.

#### Purpose.

- a. In order to reduce costs associated with the development and construction of affordable housing, affordable housing developments within the -AH overlay zone shall be eligible for specified development incentives. These incentives allow for the relaxation of development standards normally applied to housing in Capitola and are established in order to facilitate and promote the development of affordable housing in the City.
- b. Incentives shall be targeted to improve the project design or to yield the greatest number of affordable units and required level of affordability, so as to permit the City to meet its regional fair share allotment of affordable housing and the goals of the Housing Element of the General Plan.

- 2. **Relaxed Development Standards.** The City shall allow the following relaxed development standards for projects that comply with the affordability required specified in Subsection G (Income Restrictions):
  - a. **Minimum Building Site Area and Lot Area per Unit.** There shall be no minimum building site area requirement for individual parcels or dwelling sites within the -AH overlay zone. The building site area shall be designated on a site plan as approved by the City through the Design Permit review process.
  - b. **Density Averaging.** Project density within the -AH overlay zone may be calculated by averaging the density on a project-wide basis so as to permit higher density levels in certain project portions in exchange for advantageous project design features as determined by the City through the Design Permit review process.

#### c. Setbacks.

- (1) The minimum setbacks from property lines shall be determined by the City through the Design Permit process.
- (2) Minimum setbacks from property lines adjacent to or across from a single-family residential zone shall be same as underlying zoning district.



**Note**: Section 17.20.050.C.6 in the existing Zoning Code requires 20-foot first floor and 50-foot second floor minimum setbacks from property lines adjacent to or across from a single-family residential zoning district. Subparagraph c above removes this requirement as it is not a relaxed development standard and would render development infeasible in many locations.

- d. **Lot Coverage.** The City shall determine the maximum lot coverage for the proposed project through the Design Permit process.
- e. **Parking.** Projects shall provide a minimum of:
  - (1) Two off-street parking spaces per unit; and
  - (2) One off-street visitor parking space for every seven units.

## 3. Additional Development Incentives.

- a. As a further inducement to the development of affordable housing beyond the relaxed development standards described in Section 2 (Relaxed Development Standards) above, the City may choose to extend one or more additional development incentives depending on the quality, size, nature, and scope of the project being proposed.
- b. Additional development incentives may be in the form of waivers or modifications of other standards which would otherwise inhibit density and achievement of affordable housing goals for the development site, including, but not limited to, the placement of public works improvements.

## I. Design Standards.

1. Purpose and Applicability.

- a. The following design standards are intended to ensure high-quality development within the -AH overlay zone that enhances the visual qualities of Capitola and respects adjacent homes and neighborhoods.
- b. Design standards shall apply to all projects receiving development incentives described in Section H (Development Incentives) or residential densities greater than allowed by the applicable base zone.

## 2. Neighborhood Compatibility.

- a. Affordable housing developments shall be designed and developed in a manner compatible with and complementary to existing and potential development in the immediate vicinity of the project site.
- b. Site planning on the perimeter shall provide for protection of the property from adverse surrounding influences and shall protect surrounding areas from potentially adverse influences from the property.
- c. To the greatest extent possible, the design of the development shall promote privacy for residents and neighbors, security, and use of passive solar heating and cooling through proper placement of walls, windows, and landscaping.
- d. Building design and materials shall blend with the neighborhood or existing structures on the site.

#### 3. Pedestrian Orientation.

- a. The front façade and main entrance of dwellings adjacent to the front property line shall face the street and must be clearly articulated through the use of architectural detailing.
- b. The front entrance of the dwelling facing the street should be defined by at least one of the following: a porch of at least 8 feet in width and depth; roof overhang; or similar architectural element.
- e. Except for a basement-level garage below grade, any garage, carport or other accessory structure, attached or detached, shall be located at least 15 feet behind the front of the principal building facing the front property line.
- d. Sidewalks shall be installed along all street frontages.
- e. Existing vegetation on the perimeter shall be preserved to maintain a buffer to existing surrounding structures. Existing significant trees are to remain whenever feasible.
- f. The pedestrian orientation standards in subsections (a) through (e) above can be waived by the City through the Design Permit process when the review authority finds it is infeasible to comply due to physical or other constraints on the property.
- 4.3. **Building Height.** Maximum building height shall be the same as in the underlying base zoning district.



**Note**: Section 17.20.050.C.5 in the existing Zoning limits height to two stories or 27 feet, which is less than the maximum permitted height in the RM zoning district. Paragraph 4 above allows a maximum height equal to the underlying zoning district to remove an additional barrier to the construction of affordable housing.

## 5.4. Common Open Space.

- a. Common open space shall comprise the greater of:
  - (1) 10 percent of the total area of the site; or
  - (2) 75 square feet for each dwelling unit.
- b. Areas occupied by buildings, streets, driveways, parking spaces, utility units, and trash enclosures may not be counted in satisfying the open space requirement.
- c. The following areas may be counted in satisfying the open space requirement:
  - (1) Landscaping and areas for passive and active recreation/open space with a minimum depth and width of 5 feet.
  - (2) Land occupied by recreational buildings and structures.

## 6.5. Streets.

- a. All public streets within or abutting the proposed development shall be improved to City specifications for the particular classification of street.
- b. All private streets shall meet fire code and access standards.
- 7.6. Accessory Uses and Structures. Accessory uses and structures shall be permitted as allowed by Chapter 17.52 (Accessory Structures and Uses) and as required through the Design Permit process.
- 8.7. **Signs.** Signs shall be permitted as allowed by Chapter 17.80 (Signs) and as required through the Design Review process.

## J. Assurance of Affordability.

- 1. Affordable housing units developed under this section shall remain available to persons and families of very low, low, and moderate income, at an affordable housing cost or affordable rental cost, at those income and affordability levels as defined in Section 17.40.020.C (Definitions), for a period of 55 years, unless a longer period is required by a construction or mortgage financing program, mortgage insurance program, state law, or housing grant, loan or subsidy program.
- 2. The required period of affordability shall run concurrently with any period of affordability required by any other agency; provided, however, that the affordability period shall not be less than 55 years, as set forth in this section.
- 3. The project developer shall be required to enter into an appropriate agreement with the City to ensure affordability is maintained for the required period.

## K. Pre-Application Consultation.

- 1. Prior to submitting an application for an affordable housing development within the -AH overlay zone, the applicant or prospective developer should request preliminary consultation meetings with the Community Development Department and other City staff as appropriate, to obtain information and guidance before incurring substantial expense in the preparation of plans, surveys and other data.
- 2. Preliminary consultations with City staff should address potential local, state, and federal affordable housing funding availability, and program requirements in guaranteeing project consistency with the objectives and requirements of the -AH overlay zone.
- **L.** Additional Application Requirements. An application for an affordable housing development within the -AH overlay zone shall be filed and reviewed in compliance with Chapter 17.112 (Permit Application and Review) and shall also include the following materials and information:
  - Breakdown of affordable and market rate units including unit number, unit size, affordable designation of each unit (very low, low, or moderate), and rental rate or sale price.
  - 2. The proposed means for assuring the continuing existence, maintenance and operation of the project as an affordable housing project.
  - 3. Such other information as may be required by the Community Development Department to allow for a complete analysis and appraisal of the proposed project.
- **M. Findings.** To approve or recommend approval of an affordable housing development, the review authority shall make all of the following findings, in addition to the findings required by Chapter 17.120 (Design Permits):
  - 1. The incentives granted for density and deviation from development and design standards, are commensurate with the level of affordability. Specifically, the greater the extent of concessions and incentives, the greater the level of affordability, quality, size, nature, and scope of the project being proposed.
  - 2. The design of the proposed project, even with the concessions for density and deviation from development and design standards, is appropriate for the scale and style of the site and surrounding neighborhood. Specifically, the development will provide an attractive visual transition and will not significantly impact the integrity of the surrounding neighborhoods.
  - 3. The developer has agreed to enter into an agreement to maintain the affordability of the project specific to the requirements of the City and any funding sources with greater or longer affordability requirements.
  - 4. If located within the coastal zone, the project is found to be in conformity with the Local Coastal Program, including, but not limited to, sensitive habitat, public viewshed, public recreational access and open space protections.

# 17.40.030 Vacation Rental Use (-VRU) Overlay Zone

- **A. Purpose.** The -VRU overlay zone identifies locations within residential areas where the short term rental of dwelling units is permitted.
- **B. Applicability.** Locations where the -VRU overlay zone applies is shown on the Zoning Map.
- **C.** Land Use Regulations. Permitted uses in the -VRU overlay zone are the same as in the base zoning district, expect that vacation rental uses are permitted with a Minor Use Permit.
- **D.** Required Permit. Each vacation rental unit is required to obtain a Minor Permit in addition to registering each unit with the City as a business. Vacation rental registration includes obtaining a business license and transient occupancy tax registration.

# E. Development and Operations Standards.

- 1. Vacation rentals in Capitola are prohibited outside of the -VRU overlay zone.
- 2. Transient occupation registration is required for each vacation rental unit. A business license and transient occupancy tax registration must be obtained from the City. The business license shall be renewed annually.
- 3. Permit holders must submit to the City transient occupancy tax report and payment monthly.
- 4. One parking space is required per vacation rental unit. Parking may be on site or within Pacific Cove parking lot with proof of permit. The on-site parking space must be maintained for exclusive use by guests during their stay.
- 5. The property owner must designate a person who has the authority to control the property and represent the owner. This responsible person must be available at all reasonable times to receive and act on complaints about the activities of the tenants.
- 6. A maximum of one sign per structure, not to exceed one square foot in size, is permitted to advertise the vacation rental.
- 7. Each unit must post the transient occupancy permit in a visible location within the unit. The transient occupancy permit will include a permit number, conditions of approval, and an area in which to write the contact information for the responsible party.
- 8. If the unit is advertised on the internet, the first line of the posting must include the official permit number for City reference.
- 9. No permit holder shall have a vested right to a renewed permit. If there is a history of the permit holder or tenants violating the permit's conditions, the permit may be revoked consistent with Section 17.60.120 (Permit Revocation). After a permit is revoked, the permit holder may reapply for a new permit one year after the

- revocation. The Community Development Director may deny an application based on previous code enforcement issues. A decision by the Community Development Director is appealable to the Planning Commission.
- 1. Upon receiving a business license, the vacation rental unit will be inspected by the building official or designee. The Minor Use Permit may not be approved until the unit is determined to be safe. The Building Official or designee shall establish the maximum number of guests that may occupy the unit.
- 2. The vacation rental unit must provide minimum required on-site parking, or provide required parking through a Pacific Cove parking permit. The Minor Use Permit holder must designate a person who has authority to control the property and represent the landlord. This responsible person must be available at all reasonable times to receive and act on complaints about the activities of the tenants.
- 3. Only one on site sign per unit, not to exceed 1 square foot in size, is permitted to advertise the vacation rental. Each unit must post the Minor Use Permit approval in a visible location within the unit. The Minor Use Permit approval will include a permit number, maximum occupancy, conditions of approval, and an area in which to write in the contact information for the responsible party.
- 4. If the unit is advertised on the internet, the first line of the posting must include the vacation rental permit number for City reference.
- 5. If there is a history of the permit holder or tenants violating the permit's conditions, the Minor Use Permit may be revoked consistent with Section 17.156.110 (Permit Revocation). After a Minor Permit is revoked, the permit holder may reapply for a new permit one year after the revocation, or for a greater time period as established by the Community Development Director.
- 6. Permit holders must renew the business license and transient tax registration annually.

# 17.40.040 Village Residential (-VR) Overlay Zone

**A. Purpose.** The purpose of the -VR overlay zone is to limit certain areas within the Village to exclusive residential use, including vacation rentals.

### B. Land Use Regulations.

- 1. **Residential Uses Only.** Within the -VR overlay zone, only residential land uses (including vacation rentals) are permitted. Non-residential land uses, including but not limited to restaurants, retail, offices, and personal services, are not permitted in the -VR overlay zone.
- 2. Existing Hotels and Motels. Existing hotels and motels in the -VR overlay zone shall be legal nonconforming uses and may not be expanded or intensified A.

Alterations and modifications to existing hotels and motels shall occur in a manner consistent with Chapter 17.92 (Nonconforming Lots, Uses and Structures).

**C. Development Standards.** Development standards in the -VR overlay zone are the same as the Village Mixed Use (MU-V) zoning district.

# **Chapter 17.28 – VISITOR SERVING ZONING DISTRICTS**

# Sections:

17.28.010 Purpose of the Visitor Serving Zoning Districts17.28.020 Dual Zoning

17.28.030 Land Use Regulations17.28.040 Development Standards

### 17.28.010 Purpose of the Visitor Serving Zoning Districts

- A. General. The purpose of the Visitor Serving (VS) overlay zoneing district is to provide the visiting public with a range of opportunities to enjoy Capitola's coastal location. These VS overlay zoneing district accommodates a range of visitor serving uses including overnight accommodations, dining establishments, and recreational (both active and passive) facilities, with specific uses dependent on the resources on the ground and the locational context of the particular site. The VS overlay zoneing district implements policies to maintain and enhance visitor serving uses in Capitola consistent with the General Plan and Local Coastal Program (LCP).
- **B. Subzones.** The VS <u>overlay zoneing district</u> is divided into five subzones (see Figure 17.128-1) with unique land use and development standards:
  - 1. **Visitor Serving Rispin (VS-R).** Applies to the Rispin site (APN 035-371-01 & 02).
  - Visitor Serving Shadowbrook (VS-SB). Applies to the Shadowbrook site (APN035-111-04).
  - 3. **Visitor Serving Monarch Cove Inn (VS-MC).** Applies to the Monarch Cove Inn site (APN 036-143-31 & 036-142-27) and the portion of parcel 036-142-28 that is located between the two Monarch Cove Inn parcels.
  - 4. Visitor Serving El Salto (VS-ES). Applies to the El Salto site (APN 036-143-35).
  - 5. **Visitor Serving General** (VS-G). Applies to all other parcels with the zone Visitor Serving overlay in Capitola.

### 17.28.020 Dual Zoning

The VS overlay zoneing districts may be the only zoning districts applicable to a property, but at times it is applied along with other zoning districts to a property, such as "VS/R-1" or "VS/P/OS" dual zoning. Dual zoning means that the uses and development standards of the VS zoning district apply, although uses allowed by another district may also be permitted through approval of a Conditional Use Permit. The Planning Commission may apply development standards from the other zoning district in lieu of or as well as the VS district.

In comment bubbles, City staff comments are shown as "[GR2R1]". All other comments are from Coastal Commission sta

**Commented [KK1]:** The zoning map shows this as an o zone, not a zoning district. Let's make this change throughout

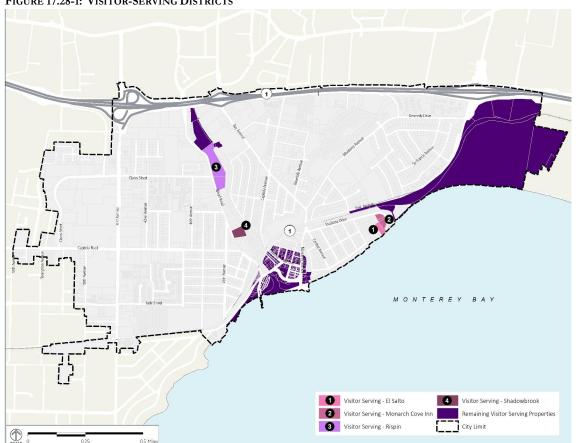
Commented [GR2R1]: The existing and proposed code both a VS zone and a VS overlay. This change (globally) sho deleted unless we want to eliminate the VS zone and only approverlay designation.

**Commented [KK3]:** Is this true? It appears that every phas an underlying base zoning district, with VS overlay.

**Commented [KK4]:** We should talk about this. Seems li overlay should take precedence in case of conflict.

Commented [GR5R4]: Yes, this is the case with both thand proposed codes. Standard zoning practice is to apply the standards of an overlay zone in case of conflict (most restrict applies). We can clarify.

### FIGURE 17.28-1: VISITOR-SERVING DISTRICTS



**Commented [GR6]:** Map will be revised to correctly sho base zoned and VS overlay properties

VISITOR SERVING ZONING DISTRICTS

17.28

### 17.28.030 Land Use Regulations

**A. Permitted Land Uses.** Table 17.28-1 identifies land uses permitted in the VS zoning district.



Note: Permitted land uses on the Monarch Cove property have been revised to prohibit festivals, live entertainment, and commercial places of amusement or recreation, and to allow multi-family uses with a Conditional Use Permit.

TABLE 17.28-1: PERMITTED LAND USES IN THE VISITOR SERVING ZONING DISTRICTS

**Commented [RM7]:** This may present consistency probLUP/CA for properties in CZ.

Commented [GR8R7]: I believe the MF note and MF in the use table were mistakes – KATIE TO VERIFY

V.o.

Key	VS Subzones					
P Permitted Use M Minor Use Permit required C Conditional Use Permit required Use not allowed Note: In the coastal zone, a coastal development permit (CDP) may also be required, in addition to and independent						Additional Regulations
of any other required permits and authorizations, per Section 17.xxx.	VS-G	VS-R	VS-SB	VS-MC	VS-ES	
Residential Uses	1,00	10 11	10 02	701110	, 10 20	
Employee Housing	C [1]	-	-	-	-	
Multi-Family Dwellings	C [2]		1	C [2]	C [2]	
One Caretaker Unit for On-Site Security	C	С	С	С	С	
Single-Family Dwellings	C [3]	1		C [3]	C [3]	
Public and Quasi-Public Uses		-				
Community Assembly	С	-	-	_	_	
Day Care Centers	C	_	_	_	-	
Habitat Restoration and Habitat Interpretive facilities	С	C	С	С	-	
Parks and Recreational Facilities	С	С	-	-	-	
Public Parking Lots	С	С	-	-	-	
Public Paths	С	С	С	С	С	
Public Safety Facilities	С	-	-	-	-	
Public Wharfs	С	-	-	-	-	
Schools, Public or Private	С	-	-	-	-	
Commercial Uses				<u>I</u>	1	
Business Establishments that Provide Commercial Places of Amusement or Recreation, Live Entertainment, or Service of Alcoholic Beverage	C [4]	C [4]	C [4]	-	-	
Business Establishments that Sell or Dispense Alcoholic Beverages for On- Site Consumption	С	С	С	С	-	
Restaurants						
Full Service	C [5]	C [5]	C [5]	-	-	
Lodging						
Hotels, Inns, Bed and Breakfast, and Hostels	С	С	-	С	С	
Campgrounds [6]	С	-	-	-	-	
Key P Permitted Use		v				
M Minor Use Permit required C Conditional Use Permit required Use not allowed	Ve C	We C	We C	We C	Ve C	Additional Regulations
	VS-G	VS-G	VS-G	VS-G	VS-G	

**Commented [GR9]:** This is specified in the coastal chap would be redundant and unnecessary to repeat that a CDP m required in every land use table throughout the code.

Commented [KK10]: Many of these uses, particularly re and large-scale commercial uses, shouldn't be allowed in New Brighton. It may make sense to separate New Brighton from Village, where it does make sense to have a broad range of us

Commented [GR11R10]: The City has no land use aurover state parks. Adding development standards for New Bri would have no effect on the State's ability to develop their promore appropriate alternative would be to eliminate all zoning references to New Brighton and add a paragraph to note the of land use authority.

Commented [KK12]: It jumps out to me that the only a should have a broad range of uses potentially allowed here is Village, since that area is the primary core and can accommod commercial and residential uses. The other areas are very spe geographic areas, including individual parcels, and thus the or would appear to be the opportune time to really identify the suses envisioned for those particular sites. In other words, use overlay to really pinpoint the specific uses envisioned for each

Commented [RM14]: Potential consistency issue.

**Commented [GR15R14]:** MF is currently allowed VS-VS-ES zones.

Commented [RM16]: Potential consistency issue.

Commented [GR17R16]: SF is currently allowed in VS MC, and VS-ES, although severely limited on Monarch Cove previous discussions, the City requests that current restriction relaxed to allow the existing Inn to be used as a residence she closed in the future.

Utilities, Major	С	С	С	С	С	
Utilities, Minor	P	P	P	P	P	
Wireless Communications Facilities	See Chapter 17.104					
Other Uses						
Access Roadways	С	С	С	С	С	
Accessory Structures and Uses, New	C [7]	С	С	С	С	
Accessory Structures and Uses Established Prior to Primary Use or Structure	С	С	-	С	-	
Change of Visitor Serving Commercial Uses within a Structure	C [8]	-	-	-	-	
Food Service Accessory to a Lodging Use [9]	С	С	-	С	С	
Home Occupations	С	-	-	-	-	Section 17.96.030
Expansion of a Legal Nonconforming Use within an Existing Structure	С	-	-	-	-	
Legal Nonconforming Use Changed to a Use of a Similar or More Restricted Nature	С	-	-	-	-	
Live Entertainment	С	С	С	-	-	
Offices Accessory to Visitor Serving Use	С	С	С	С	-	
Parking Areas to Serve the Primary Use	С	С	С	С	С	
Retail Accessory to a Visitor Serving Use	С	С	-	С	-	
Temporary Assemblages of People, such as Festivals, Fairs, and Community Events	C [10]	C [10]	C [10]	C [11]	-	
Weddings	С	С	С	С	-	

#### Notes:

- [1] Permitted only as an accessory use.
- [2] Multi-family dwellings shall comply with development standards in the Multi-Family Residential, Medium Density (RM-M) zoning district.
- [3] Single-family dwellings shall comply with development standards in the Single-Family Residential (R-1) zoning district.
- [4] May not be located within 200 feet of the boundary of a residential zoning district.
- [5] Drive up and car service is not allowed.
- [6] May include moderate intensity recreational uses, including tent platforms, cabins, parks, stables, bicycle paths, restrooms, and interpretive facilities.
- [7] Intensification of the primary use is not allowed.
- [8] The new use may not change the nature or intensity of the commercial use of the structure.
- [9] Permitted only to serve guests of the lodging use.
- [10] Events may not exceed 10 days and may not involve construction of permanent facilities.
  [11] Limited to a single one-day event per year.
- Additional Visitor Serving Uses. In the VS G, VS MC, and VS SB zoning the Planning Commission may allow other visitor serving uses those listed in Table 17.28-1 if the Plan

Commented [KK18]: This is a bit too vague. It seems li purpose of the overlay is to really pinpoint the specific uses e for the particular area. I would delete this

Commented [GR19R18]: Any development would req CDP, which would enable CCC review. It seems like we would catch-all clause acknowledging that other VS uses could be al through a CDP rather than prohibiting them?

Commented [KK20]: Again, I think that this is the opportunity get specific about the individual overlay zones and what deve standards apply to each of them. These standards are traditio oning standards that don't translate well to New Brighton o along Soquel Creek.

Commented [GR21R20]: See previous comments rega New Brighton. The only VS parcels along Soquel Creek are Village, Shadowbrook and Rispin. These standards are in the code. Development in any of these areas would be reviewed CDP. Not sure what additional level of specificity is desired?

Commented [KK22]: This would be good to describe h the Village, including that structures cannot silhouette over the Depot Hill.

Commented [GR23R22]: This is addressed in the Villa Use chapter. We also have a General Plan policy which proh structure from being built over the top of the bluff or to obs view to/from the bluff.

Commented [RM24]: Does this mean no setback unles imposes them?

Commented [GR25R24]: There is a minimum 10-ft si rear setback for properties adjacent to residential uses. The V other VS properties do not currently have other setback requ

Plan, and the Local Coastal Program.

#### <del>17.28.050</del>17.28.040 Development Standards

General. Table 17.28-2 identifies development standards that apply in the VS zoning districts.

TABLE 17.28-2: DEVELOPMENT STANDARDS IN THE VISITOR SERVING ZONING DISTRICTS

VS Zoning Districts	Additional Standards		
5,000 sq. ft			
<u>VS-R</u> : 25% <u>VS-SB, VS-MC &amp; VS-ES</u> : 50% [1] <u>VS-G</u> : No maximum			
0.25			
See Section 17.28.040.B			
30 ft.	17.28.040.C		
	5,000 sq. ft  VS-R: 25%  VS-SB, VS-MC & VS-ES: 50% [1]  VS-G: No maximum  0.25  See Section 17.28.040.B		

#### Notes:

[1] In the VS-SB zoning district, the impervious surface requirement applies to the parcel located directly adjacent to Soquel Creek. In the VS-ES zoning district, the impervious surface calculation excludes the portion of parcel 036-142-28 located outside of the Monarch Cove Inn.

- B. Setbacks. The following setback requirements apply in the VS zoning districts.
  - The Planning Commission may require front, side and rear setbacks through the Design Review process to provide adequate light and air, ensure sufficient distance between adjoining uses to minimize any incompatibility, and to promote excellence of development. Where a side or rear yard abuts residential property, a setback of at least 10 feet shall be provided.
  - Front and exterior side yards shall not be used for required parking facilities.
  - For the visitor-serving El Salto parcels located adjacent to the bluff top, new development shall adhere to the setback and development provision provided in the LCP natural hazards policies and in Chapter 17.68 (Geologic Hazards).
  - To protect the waters and riparian habitat of Soquel Creek, new development on the Shadowbrook Restaurant and Rispin parcels shall adhere to the LCP natural systems policies and Chapter 17.64 (Environmentally Sensitive Habitat Areas).
- **C.** Height Exceptions. With a recommendation from the Planning Commission, the City Council may approve additional height up to a maximum of 36 feet in the VS zoning districts when the following findings can be made:
  - The proposed development and design is compatible with existing land uses in surrounding areas, and the General Plan, and the Local Coastal Program.

- Streets and thoroughfares are suitable and adequate to serve the proposed development.
- 3. The proposed development does not produce shadows which may adversely affect the enjoyment of adjacent streets, buildings, or open space.
- 4. Major public views are not blocked by the proposed development.
- **D.** Landscaping. See Table 17.72-2 in Chapter 17.72 (Landscaping).
- **E. Lighting.** In addition to outdoor lighting standards in Section 17.96.100, (Outdoor Lighting), the following lighting requirements apply in the VS zoning district:
  - All exterior lighting shall be unobtrusive, harmonious with the local area and constructed or located so that only the area intended is illuminated and off-site glare is fully controlled.
  - The location, type and wattage of exterior lighting must be approved by the Community Development Director prior to the issuance of building permits or the establishment of the use.

**Commented [RM26]:** Is this term defined somewhere? how would this finding be applied?

Commented [GR27R26]: This is from the current cod not defined. An example would be the Village hotel site (not views to/from the cliff). It seems like a standard the CCC we to protect significant public views, but we could delete it if p

# Chapter 17.32 - COASTAL OVERLAY ZONE

#### Sections:

17.32.010	Purpose
17.32.020	Definitions
17.32.030	Relationship to Base Zoning Districts
17.32.040	Permitted Land Uses
17.32.050	Development Standards
17.32.060	Coastal Permit Requirements
17.32.070	Coastal Permit Exemptions
17.32.080	Categorical Exclusions
17.32.090	Application Submittal
17.32.100	Public Notice and Hearing
17.32.110	Findings for Approval
17.32.120	Notice of Final Action
17.32.130	Appeals
17.32.140	Permit Issuance
17.32.150	Emergency Permits
17.32.160	Coastal Permit Amendments

#### 17.32.010 Purpose

This chapter establishes requirements for the Coastal (-CZ) overlay zone which applies to all areas within the City of Capitola coastal zone. The -CZ overlay zone implement's the City's Local Coastal Program (LCP) in a manner consistent with the requirements of the California Coastal Act and all associated State regulations. This chapter contains requirements for coastal permits to ensure that development projects in the -CZ overlay zone are consistent with the City's Land Use PlanCP and Local Coastal Implementation Program (LCIP), which together constitute the City's Local Coastal Program (LCP). The City of Capitola Local Coastal Program shall consist of the following components:

(1) The Hand Huse PPlan (LUP), consisting of the policy text and the adopted land use, resource, constraint, and shoreline access maps and charts. The land use plan, including all adopted tables, maps and definitions, shall be adopted as an element of the County General Plan and become an integral part thereof pursuant to Chapter 13.01 SCCC. The land use plan policies and maps shall take precedence over any previously adopted for the Coastal Zone portion of the County.

(2) The Implementation Plan (IP), consisting of the following implementing ordinances consisting of the following of the City's Municipal Code chapters/sections:

<u>a) XXX</u> <del>a)</del>b)

### 17.32.020 Definitions

Specialized terms as used in this chapter are defined as follows.

In comment bubbles, City staff comments are shown as "[GR2R1]". All other comment are from Coastal Commission st

**Commented [KK1]:** The City can elaborate on all of the of the LUP.

Commented [GR2R1]: Staff can provide additional det

Commented [RM3]: See County Code section 13.03.050 example. I have attached a table indicating what we understar current IP to include.

Commented [GR4R3]: City staff will add the contents

Commented [KK5]: There are a bunch of other Coastal regs-defined terms that may be appropriate to include here, in "bluff", "wetland", "stream", "environmentally sensitive area "feasible", etc. We might also want definitions of other comused terms, including "shoreline protective device" and "coas resources". We have tons of examples of these that we could plup in.

**Commented [GR6R5]:** City staff will add requested def appropriate

17 32 COASTAL OVERLAY ZONE

Aggrieved Person. Any person who, in person or through a representative, appeared at a City public hearing in connection with the decision or action appealed, or who, by other appropriate means prior to a hearing informed the City of the nature of their concerns, or who for good cause was unable to do either. "Aggrieved Person" includes the applicant for a coastal development

### Coastal Bluff. Coastal bluff shall mean:

(1) those bluffs, the toe of which is now or was historically (generally within the last 200 years) subject to marine erosion; and

(2) those bluffs, the toe of which is not now or was not historically subject to marine erosion, but the toe of which lies within an area otherwise identified in Public Resources Code Section 30603(a)(1) or (a)(2).

B.C. Coastal Emergency. A sudden, unexpected occurrence demanding immediate action to prevent or mitigate loss or damage to life, health, property or essential public services.

**Development**. Any of the following, whether on land or in or under water: <del>C.</del>D.

- 1. The placement or erection of any solid material or structure;
- Discharge or disposal of any dredged material or of any gaseous, liquid, solid or thermal
- Grading, removing, dredging, mining or extraction of any materials;
- Change in the density or intensity of use of land, including, but not limited to, subdivisions, and any other division of land, including lot splits, except where the land division is brought about in connection with the purchase of such land by a public agency for public recreational
- Change in the intensity of use of water, or access thereto; 5.
- Construction, reconstruction, demolition or alteration in the size of any structure, including any facility of any private, public or municipal utility;
- The removal or harvesting of major vegetation other than for agricultural purposes, kelp harvesting and timber operations which are in accordance with a timber harvesting plan submitted pursuant to the provisions of the Z'berg-Nejedly Forest Practice Act of 1973.

- Development, New. All development as defined above except the following

Commented [GR7]: The suggested definitions are uncle particularly to the lay reader. City staff prefers the definition by Marin County: "A high bank or bold headland with a broa precipitous, sometimes rounded cliff face overlooking a plair of water. A bluff may consist of a steep cliff face below and sloping upper bluff above.'

Commented [RM8]: 17.46.030 - shows Definitions mod Ord 743 S2, in 1992, but Ord 743 never processed through I changes not certified.

Commented [GR9R8]: The City would like to include I which specifies that replacement of mobile homes and minor additions are not subject to a CDP (similar to single-family re exemptions). CA HCD has jurisdiction over mobile home pa Capitola. The City is typically not aware of minor projects in home parks and it seems overly burdensome to require low is often elderly residents to submit a CDP for minor alterations typically exempt on SF lots. City staff agrees this language sh the exemption section rather than in the definition section.

Commented [KK10]: Yes, this should be removed.

2. Demolition and Reconstruction. The demolition and reconstruction of a single family residence; provided, that the reconstructed residence shall not exceed either the floor area, height or bulk of the former structure by more than ten percent, and that the reconstructed residence shall be sited in the same location on the affected property as the former structure.

- 3. Improvements. Improvements to any structure which do not change the intensity of its use, which do not increase either the floor area, height or bulk of the structure by more than ten percent, which do not block or impede access, and which do not result in a seaward encroachment by the structure.
- Repair and Maintenance. Repair or maintenance activity which, pursuant to Public Resources
  Code Section 30610, requires no permit unless the activity will have an adverse impact on
  lateral public access along the beach.
- 5. Reconstruction and Repair. The reconstruction or repair of any seawall; provided, that the reconstructed or repaired seawall is not seaward of the location of the former structure. As used in this section, "reconstruction or repair" of a seawall shall not include replacement by a different type of structure or other modification design or construction which results in different or greater impacts to shoreline resources than those of the existing structure.
- E. Emergency: a sudden unexpected occurrence demanding immediate action to prevent or mitigate loss or damage to life, health, property or essential public services.
- E. Environmentally Sensitive Area. "Environmentally sensitive area" means any area in which plant or animal life or their habitats are either rare or especially valuable because of their special nature or role in an ecosystem and which could be easily disturbed or degraded by human activities and developments.
- F. Local Coastal Program (LCP). The City's Land aulse pPlan and Implementation Plan, Zoning Code, Zoning Map and actions certified by the Coastal Commission as meeting the requirements of the California Coastal Act of 1976.
- G. Major Energy Facility. Any public or private processing, producing, generating, storing, transmitting or receiving facility for electricity, natural gas, petroleum, coal, or other source of energy. for which the estimated construction costs exceed twenty five thousand dollars A "major energy facility" means any of the previously listed facilities that costs more than one hundred thousand dollars (\$100,000) with an automatic annual increase in accordance with the Engineering News Record Construction Cost Index except for those governed by the provisions of Public Resources Code Section 30610, 30610.5, 30611, or 30624.
- H. Major Public Works Facility.

(a) All production, storage, transmission, and recovery facilities for water, sewerage, telephone, and other similar utilities owned or operated by any public agency or by any utility subject to the jurisdiction of the Public Utilities Commission, except for energy facilities.

(b) All public transportation facilities, including streets, roads, highways, public parking lots and structures, ports, harbors, airports, railroads, and mass transit facilities and stations, bridges, trolley wires, and other related facilities.

(c) All publicly financed recreational facilities, all projects of the State Coastal Conservancy, and any development by a special district.

(d) All community college facilities.

**Commented [RM11]:** Seems like the exceptions and exshould be governed by stand alone sections below - not in de

Commented [GR12R11]: agreed

**Commented [KK13]:** Agreed. It's not that these activities "development", but rather that they are exempt from CDP requirements per the Act. This should be deleted. And I'm now hy it's called "New Development".

Commented [RM14]: May want to add def for emerger CCR 13009

**Commented [KK15]:** This should be deleted since we a have a definition for "coastal emergency", which is the same Use one or the other, but not both.

Commented [GR16R15]: okay

**Commented [KK17]:** It may also be good to include ha that the LCP categorically calls out as ESHA.

Commented [GR18R17]: We'll add this detail

Commented [KK19]: The IP consists more than just the Code, yes? I think this definition should match 30108.6, and a description of what constitutes the Capitola LCP, including all the ordinances that comprise the IP.

**Commented [GR20R19]:** We'll add this detail as previnoted

**Commented [RM21]:** I suggested putting this in the pu section above, but here could work also.

**Commented [RM22]:** See attached table outlining curred certified IP.

ld

COASTAL OVERLAY ZONE

A "major public works facility" means any of the above listed facilities costs more than one hundred thousand dollars (\$100,000) with an automatic annual increase in accordance with the Engineering News Record Construction Cost Index except for those governed by the provisions of Public Resources Code Section 30610, 30610.5, 30611, or 30624. Notwithstanding the above criteria, a "major public works facility" also means publicly financed recreational facilities that serve, affect, or otherwise impact regional or statewide use of the coast by increasing or decreasing public recreational opportunities or facilities.

cost more than \$25,000 except where service by a public agency is required to protect life and public property from imminent danger, or to restore, repair or maintain public works, utilities or services destroyed, damaged, or interrupted by natural disaster or se

- Shoreline Protective on Device Structure. "Shoreline protective on device structure" means any device, structure or material, including but not limited to riprap or such as a seawall, revetment, riprap, bulkhead, deep pier/caisson, bluff retention device, etc., built for the purpose of serving a coastal-dependent use, or protecting an existing structure or public beach in danger from erosionplaced in an area where coastal processes operate.
- **<u>H.J.</u>** Sea. The Pacific Ocean and all harbors, bays, channels, estuaries, salt marshes, sloughs, and other areas subject to tidal action through any connection with the Pacific Ocean, excluding nonestuarine rivers, streams, tributaries, creeks and flood control and drainage channels. "Sea" does not include the area of jurisdiction of the San Francisco Bay Conservation and Development Commission, established pursuant to Title 7.2 (commencing with Section 66600) of the Government Code, including any river, stream, tributary, creek or flood control or drainage channel flowing directly or indirectly into such area.
- \_Structure. Any improvement permanently attached to the ground, including, but is not limited to, any building, road, pipe, flume, conduit, siphon, aqueduct, telephone line and electrical power transmission and distribution line.
- J-L. Wetland. "Wetland" means lands within the coastal zone which may be covered periodically or permanently with shallow water and include saltwater marshes, freshwater marshes, open or closed brackish water marshes, swamps, mudflats, and fens.

#### 17.32.030 Relationship to Base Zoning Districts

The -CZ overlay zone applies to property in conjunction with the base zoning districts. In case of a conflict between regulations, the regulations in this chapter shall take precedence over those of the base zoning district.

#### 17.32.040 Allowed Land Uses

Allowed land uses in the -CZ overlay zone are the same as in the underlying base zoning district. Permits required for these uses (e.g., Conditional Use Permit, Administrative Permit) are the same as in the underlying base zoning district, and are required in addition to and independent of any required coastal development permit.

Commented [RM23]: May want to follow current CA of § 13012. Major Public Works and Energy Facilities.

- (a) "Major public works" and "Major energy facilities" mean that cost more than one hundred thousand dollars (\$100,000) automatic annual increase in accordance with the Engineerin Record Construction Cost Index, except for those governed provisions of Public Resources Code Sections 30610, 30610.5
- (b) Notwithstanding the criteria in (a), "major public works" means publicly financed recreational facilities that serve, affect otherwise impact regional or statewide use of the coast by indecreasing public recreational opportunities or facilities.

Commented [KK24]: Agreed. Done for both definition differentiated between "major" and other types. All of these have to match the Act and regs.

Commented [GR25R24]: okay

17 32

Commented [GR26]: piers/caissons are not shoreline p

Commented [GR27]: The word permanent helps distin temporary structures. We don't want to regulate dog houses play structures, pre-fab garden sheds, etc.

Commented [GR28]: There was a comment in the VS of about adding language to describe how to handle conflicts be overlay zone regs and base zone regs. Here it is...we would to repeat in multiple chapters.

Commented [CK(29]: Do we need to add administrative

Commented [rg30]: I don't think so...a minor use per be a form of CUP and an admin permit would qualify as a pe use (subject to performance standards)

Commented [GR31]: Coastal permits and other land us are processed concurrently – not independently (i.e., a projec be approved without all necessary permits)

ate)

COASTAL OVERLAY ZONE

17.32

#### 17.32.050 Development Standards

**A. General**. Development standards (e.g., structure height, setbacks) that apply to property in the - CZ overlay zone are the same as in the underlying base zoning district.

- B. Affordable Housing Density. The City may approve a density greater than allowed by the base zoning district for affordable residential projects in the -CZ overlay zone if the following criteria are met:
  - The proposed increased density is consistent with the Coastal Act Section 30604(f); and Government Code Section 65915, and Chapter 18.03 of the Capitola Municipal Code.
  - The project is found to be in conformity with the Local Coastal Program (including, but not limited to, sensitive habitat, public viewshed, public recreational access and open space protections), with the exception of the density provisions.

#### 17.32.060 Coastal Permit Requirements

- A. Permit Required. All <u>activities that constitute</u> development, <u>as defined in 17.32.020</u>, within the -CZ overlay zone requires a coastal permit except as specified in Section 17.32.070 (Coastal Permit Exemptions) and Section 17.32.080 (Coastal Permit Exclusions).
- B. Review Authority.
  - The Planning Commission shall take action on all coastal permit applications that require
    other discretionary approval by the City.
  - 2. The Community Development Director shall take action on all coastal permit applications for projects that require no other discretionary approval by the City.
  - The City Council may take action on coastal permit applications for public works projects
    that require no other discretionary permit approvals from the City other than funding
    approval.
  - 4. Development authorized by a Coastal Commission\_issued coastal permit remains under the jurisdiction of the Coastal Commission for the purposes of condition compliance, amendment and revocation. Any additional development proposed -addition a parcel with a to development completed under the authority of a Coastal Commission-issued coastal permit shall be reviewed by the City pursuant to an application for a new coastal permit, provided that the Coastal Commission determines that the developmentaddition is not contrary to any terms or conditions of the Commission\_issued permit.
- C. Additional Permits. The review of a coastal permit application shall be processed concurrently with any other discretionary permit applications required by the City. The City may not grant any discretionary approval for a proposed project that conflicts with this chapter. Discretionary approvals become effective only after a coastal permit is approved as required by this chapter.
- D. Legal Development and Permitting Processes. Development that legally occurred prior to the effective date of the Coastal Act of 1976 or the Coastal Initiative of 1972, whichever is applicable is considered lawfully established development. Improvements, repair, modification, or additions subject to such existing development requires a coastal permit in accordance with the provisions of this chapter. The coastal permit may be approved if the proposed development is consistent with the policies and standards of the City's LCP.

**Commented** [KK32]: Not sure this section on affordable needs to be here. Seems like it should be located elsewhere in where it discusses housing and/or density.

Commented [GR33R32]: agreed

Commented [KK34]: Is this part of the IP?

Commented [RM35]: Does not appear to be.

Commented [KK36]: Then the cross-reference should

Commented [GR37R36]: We'll remove as requested

Commented [KK38]: All appealable development requi one public hearing. If the PC is the entity that provides that p hearing, as opposed to a Zoning Administrator, then this sec needs to say that the PC shall take action on all CDPs that re other discretionary review, AND/OR if the CDP is appealab Coastal Commission.

**Commented [GR39R38]:** This is addressed in public n hearings and appeals chapters. Would prefer not to repeat it could cross reference as an alternative.

**Commented [KK40]:** Same here. The CDD can only tall action on a non-appealable development.

**Commented [GR41R40]:** Our proposal is that CDD determinations would be made in a public hearing and decision be appealed to the PC and ultimately the City Council. This is a widely accepted process in other jurisdictions, except they of the CDD as a "hearing officer" or "zoning administrator".

**Commented [KK42]:** How would this be decided? Who review the CDP if the Council decided not to take action?

Commented [GR43R42]: The intent is to allow the Ci to approve a CDP which otherwise requires no actions by the Commission so that there would be one hearing instead of tw word 'may' is intended to acknowledge that the Council coule conceivably direct the PC to consider the CDP independently add language to clarify

Commented [GR44]: If a development was permitted f the 1972 ballot initiative, but before the coastal act went into 1976, would CCC consider it illegal? What standards would a be subject to during the interim period when there weren't ar regulations?

E. Illegal Development and Permitting Processes. Development that occurred after the effective date of the Coastal Act of 1976 (or the Coastal Initiative of 1972, whichever is applicable) and that did not receive a coastal permit or was not otherwise authorized under the Coastal Act, is not lawfully established or authorized development. No improvements, repair, modification, or additions to such existing development may be approved unless a coastal permit is approved that authorizes the existing development, and any potential violations are abated. The coastal permit shall only be approved if the existing and proposed development is consistent with the policies and standards of the City's LCP.

#### 17.32.070 **Coastal Permit Exemptions**

The following projects are exempt from the requirement to obtain a coastal permit.

- Existing Single-Family Residences. In accordance with PRC §30610(a) and 14 CCR §13250, Limprovements to an existing single-family residence, including fixtures and structures directly attached to a residence, landscaping, and structures normally associated with a single-family residence, such as garages, swimming pools, fences and storage sheds, but not including guest houses or self-contained residential units. This exemption does not include:
  - Improvements to a single-family residence if the residence and/or improvement is located on a beach, in a wetland, seaward of the mean high-tide line, within an environmentally sensitive habitat area, in an area designated highly scenic in the LCP, or within 50 feet of the edge of a coastal bluff.
  - Any significant alteration of land forms including removal or placement of vegetation on a beach, wetland, or sand dune, within 50 feet of the edge of a coastal bluff, or within an environmentally sensitive habitat area.
  - The expansion or construction of water wells or septic systems.
  - On property not included in Subparagraph A.1 above that is located between the sea and the first public road paralleling the sea, or within 300 feet of the inland extent of any beach or of the mean high tide of the sea where there is no beach, whichever is the greater distance, or in a significant public viewshed, when one of the following circumstances apply:
    - Improvement that would result in an increase of 10 percent or more of internal floor area of an existing structure; or
    - Ъ. An additional improvement of 10 percent or less where an improvement to the structure has previously been undertaken pursuant to this section; or
    - An increase in height by more than ten percent of an existing structure; and/or

Agny significant non-attached structure such as garages, fences, shoreline protective works

- In areas having a critically short water supply as declared by resolution of the Coastal Commission, construction of major water-using development not essential to residential use such as swimming pools, or construction or extension of landscape irrigation systems.
- Any improvement to a single-family residence where the coastal permit issued for the original structure by the Coastal Commission or City indicated that any future improvements would require a coastal permit.

Commented [GR45]: See above question

Commented [GR46]: We agree that violations would no corrected - but they would need to be verifiable violations potential, or speculative violations

Commented [KK47]: The regs use the language "or in s scenic resources areas as designated by the commission or re commission". Does the City want to include areas designated "significant public viewshed" for purposes of this reg? If not

Commented [GR48R47]: We can delete

B. Other Existing Structures. In accordance with PRC §30610(b) and 14 CCR §13253, Fimprovements to an existing structure, other than a single-family residence or public works facility, including landscaping, and fixtures, and other structures directly attached to the structure. This exemption does not include:

- Improvements to a structure if the structure and/or improvement is located on a beach; in a wetland, or stream, or lake; seaward of the mean high-tide line; in an area designated highly scenic in the LCP; or within 50 feet of the edge of a coastal bluff.
- Any significant alteration of land forms including removal or placement of vegetation, on a beach or sand dune; in a wetland or stream; within 100 feet of the edge of a coastal bluff, in a highly scenic area, or in an environmentally sensitive habitat area.
- 3. The expansion or construction of water wells or septic systems.
- 4. On property not included in subparagraph B.1 above that is located between the sea and the first public road paralleling the sea, or within 300 feet of the inland extent of any beach or of the mean high tide of the sea where there is no beach, whichever is the greater distance, or in a significant public viewshed, when one of the following circumstances apply:
  - Improvement that would result in an increase of 10 percent or more of internal floor area of an existing structure;
  - An additional improvement of 10 percent or less where an improvement to the structure has previously been undertaken pursuant to this section;
  - c. An increase in height by more than 10 percent of an existing structure; or
     Aany significant non-attached structure such as garages, fences, shoreline protective works or docks.
- 5. In areas having a critically short water supply as declared by resolution of the Coastal Commission construction of major water-using development not essential to residential use such as swimming pools, or construction or extension of landscape irrigation systems.
- Any improvement to a structure where the coastal permit issued for the original structure by the Coastal Commission or City indicated that any future improvements would require a coastal permit.
- 7. Any improvement to a structure which changes the intensity of use of the structure.
- 8. Any improvement made pursuant to a conversion of an existing structure from a multiple unit rental use or visitor-serving commercial use to a use involving a fee ownership or long-term leasehold including, but not limited to, a condominium conversion, stock cooperative conversion or motel/hotel timesharing conversion.
- C. Maintenance Dredging of Navigation Channels. In accordance with PRC §30610(c), Mmaintenance dredging of existing navigation channels or moving dredged material from those channels to a disposal area outside the coastal zone, pursuant to a permit from the United States Army Corps of Engineers.
- D. Public Roads. Repair and maintenance of existing public roads, including resurfacing and other comparable development necessary to maintain the existing public road facility as it was constructed, provided that:
  - 1. There is no excavation or disposal of fill outside the existing roadway prism; and

Commented [GR49]: There are no lakes in Capitola

Commented [KK50]: Ditto

Commented [GR51R50]: We'll delete

- 2. There is no addition to and no enlargement or expansion of the existing public road.
- E. Public Parks. Routine maintenance of existing public parks, including repair or modification of existing public facilities and landscaping where the level or type of public use or the size of structures will not be altered.
- F. Public Utilities. Repair, maintenance, replacement, and minor alterations of existing public water, sewer, natural gas, electrical, telephone, television, and flood control infrastructure.
- G.F. Repair or Maintenance Activities. In accordance with PRC \$30610(d) and 14 CCR \$13252, Repair or maintenance activities that do not result in an addition to, or enlargement or expansion of, the object of those repair or maintenance activities. This exemption does not include:
  - Any method of repair or maintenance of a seawall revetment, bluff retaining wall, breakwater, groin, culvert, outfall, or similar shoreline work that involves:
    - Repair or maintenance involving substantial alteration of the foundation of the protective work including pilings and other surface or subsurface structures;
    - b. The placement, whether temporary or permanent, of rip-rap, artificial berms of sand or other beach materials, or any other forms of solid materials, on a beach or in coastal waters, streams, wetlands, estuaries and lakes or on a shoreline protective work except for agricultural dikes within enclosed bays or estuaries;
    - The replacement of twenty percent or more of the materials of an existing structure with materials of a different kind; or
    - d. The presence, whether temporary or permanent, of mechanized construction equipment or construction materials on any sand area, bluff, or environmentally sensitive habitat area, or within twenty feet of coastal waters or streams.
  - 2. Any method of routine maintenance dredging that involves:
    - a. The dredging of 100,000 cubic yards or more within a twelve month period;
    - b. The placement of dredged spoils of any quantity within an environmentally sensitive habitat area, on any sand area, within 50 feet of the edge of a coastal bluff or environmentally sensitive habitat area, or within 20 feet of coastal waters or streams; or
    - c. The removal, sale, or disposal of dredged spoils of any quantity that would be suitable for beach nourishment in an area the commission has declared by resolution to have a critically short sand supply that must be maintained for protection of structures, coastal access or public recreational use.
  - 3. Any repair or maintenance to facilities or structures or work located in an environmentally sensitive habitat area, any sand area, within 50 feet of the edge of a coastal bluff or environmentally sensitive habitat area, or within 20 feet of coastal waters or streams that include:
    - The placement or removal, whether temporary or permanent, of rip-rap, rocks, sand or other beach materials or any other forms of solid materials.
    - The presence, whether temporary or permanent, of mechanized equipment or construction materials.

Commented [KK52]: These don't match our regs, but y cross-reference our 1978 Repair, Maintenance and Utility Ho document, which addresses some of this.

Commented [RM53]: RM to attach. See, e.g. County Control of Section 13.20.064 Public roads, parks, utilities and industrial exemption.

Subject to SCCC 13.20.060, and provided there is not a risk of substantial adverse impact on public access, environmentally habitat area, wetlands, or public views, as further detailed in to document "Repair, Maintenance and Utility Hook-up Exclus Permit Requirements" adopted by the Coastal Commission of September 5, 1978, no coastal development permit is required.

- (A) Public Roads. Repair and maintenance of existing publi including resurfacing and other comparable development nec maintain the existing public road facility as it was constructed provided, that: (a) there is no excavation or disposal of fill ou existing roadway prism; and (b) there is no addition to and no enlargement or expansion of the existing public road.
- (B) Public Parks. Routine maintenance of existing public princluding repair or modification of existing public facilities ar landscaping where the level or type of public use or the size of structures will not be altered.
- (C) Public Utilities. Repair, maintenance, replacement, and alterations of existing public water, sewer, natural gas, electric telephone, television, and flood control infrastructure.
- (D) Industrial Facilities. Routine repair, maintenance, and nalterations to existing industrial facilities necessary for ongoir production that do not expand the area of operation of the efacility, including minor modifications of existing structures regovernmental safety and environmental regulations where ne maintain existing production capacity, where located within estructures, and where the height and bulk of existing structural tered.

**Commented [GR54R53]:** The proposed and suggested is identical – except we eliminated the industrial facility exem since there are none in Capitola's coastal zone.

Commented [CK(55]: Shouldn't this move up under C.

**Commented [KK56]:** Yes, I think that would make it ea understand what types of dredging requires a CDP.

**Commented [rg57]:** I'm not sure if this is the right sect this (exemptions)? Might be okay to leave out and ask CCC guidance on how they would like to see it addressed?

Commented [KK58]: Agreed. Let's discuss where to pu

**Commented [RM59]:** Seems like Geo Hazards Section more appropriate?

4. Unless destroyed by natural disaster, the replacement of 50 percent or more of a single family residence, seawall, revetment, bluff retaining wall, breakwater, groin or any other structure that is not repair and maintenance under Coastal Act Section 30610(d) but instead constitutes a replacement structure requiring a coastal permit.

- On any particular case, even though a method of repair and maintenance is identified above, the Executive Director of the Coastal Commission may, where the Director finds the impact of development on coastal resources or coastal access to be insignificant, waive the requirement of a permit. The waiver shall not be effective until it is reported to the Coastal Commission at its next regularly scheduled meeting. If any three commissioners object the waiver, the proposed improvement may not be undertaken without a permit.
- **I-G.** Replacement of Destroyed Structures. The replacement of any structure, other than a public works facility, destroyed by a disaster. The replacement structure shall conform to applicable existing zoning requirements, shall be for the same use as the destroyed structure, shall not exceed either the floor area, height, or bulk of the destroyed structure by more than 10 percent, and shall be sited in the same location on the affected property as the destroyed structure. As used in this section, "disaster" means any situation in which the force or forces which destroyed the structure to be replaced were beyond the control of its owner; "bulk" means total interior cubic volume as measures from the exterior surface of the structure; and "structure" includes landscaping and any erosion control structure or device which is similar to that which existed prior to the occurrence of the disaster.
- J.H. Conversion of Existing Multi-Unit Residential Structures. The conversion of any existing multi-unit residential structure to a time-share project, estate, or use, as defined in Section 11212 of the Business and Professions Code. If any improvement to an existing structure is otherwise exempt from the permit requirements of this chapter, no coastal permit is required for that improvement on the basis that it is to be made in connection with any conversion exempt pursuant to this subdivision. The division of a mult-unit residential structure into condominiums, as defined in Section 783 of the Civil Code, is be considered a time-share project, estate, or use for purposes of this paragraph.
- **K.I. Temporary Events.** Temporary events as defined in this section and which meet all of the following criteria:
  - The event will not occur between the Saturday of Memorial Day weekend through Labor Day, or if proposed in this period will be of less than one day in duration including setup and take-down; and
  - The event will not occupy any portion of a publicly or privately owned sandy beach or park area, public pier, public beach parking area and there is no potential for adverse effect on sensitive coastal resources; and
  - 3. A fee will not be charged for general public admission and/or seating where no fee is currently charged for use of the same area (not including booth or entry fees); or if a fee is charged, it is for preferred seating only and more than 75 percent of the provided seating capacity is available free of charge for general public use; and
  - 4. The proposed event has been reviewed in advance by the City and it has been determined that it meets the following criteria:

**Commented [KK60]:** Let's talk about waivers. For now delete.

Commented [GR61R60]: We can add waiver provision

Commented [GR62]: City staff disagrees that landscapi be defined as a structure. We can qualitatively state that repla landscaping should be comparable to and/or not exceed preconditions as an alternative, but trying to measure would be a in futility. Also, what type of erosion control structures are contemplated here? Storm drain inlets, sand bags, bioswales? I understand the intent.

**Commented [GR63]:** The City has a few long-standing events which last 2-3 days – the Begonia Festival (3 days), Ar Wine Festival (2 days) and car show (2 days). We would like allowance to continue these events without processing annua

 The event will result in no adverse impact on opportunities for public use of or access to the area due to the proposed location and or timing of the event either individually or together with other development or temporary events scheduled before or after the particular event;

- There will be no direct or indirect impacts from the event and its associated activities
  or access requirements on environmentally sensitive habitat areas, rare or endangered
  species, significant scenic resources, or other coastal resources;
- c. The event has not previously required a coastal permit to address and monitor associated impacts to coastal resources.
- Lr]. Emergency Work. Immediate emergency work necessary to protect life or property, or immediate emergency repairs to public service facilities necessary to maintain service as a result of a disaster in a disaster-stricken area in which a state of emergency has been proclaimed by the Governor pursuant to Chapter 7 (commencing with Section 8550) of Division 1 of Title 2 of the Government Code.

### 17.32.080 Categorical Exclusions

. Coastal Exclusion Zone A. Within Coastal Exclusion Zone A, as shown in the Capitola Permit and Appeal Jurisdiction Map, the following projects do not require a coastal permit:

#### 0. Residential Projects.

- The construction of new residential projects, including accessory dwelling units, and
  the reconstruction, demolition, repair, relocation, alteration or addition to a residential
  project of one to four units on existing lots at densities specified in the LCP, on lots of
  record or lot combinations legal as of the date of LCP certification.
- The installation of fixtures and other structures accessory to the main residence, including but not limited to patio covers, swimming pools, garages, greenhouses, gazebos, fences, pre-fabricated storage sheds, and non-habitable accessory structures.

### 0. Non-Residential Projects.

- The construction, reconstruction, demolition, relocation, or alteration of the size of a commercial structure less than 5,000 square feet in size located on legal lots of record zoned for commercial use.
- . Additions to existing structures where the resulting size is 5,000 square feet or less.
- Change of use from commercial, industrial, public or quasi public use in an existing structure.
- . Outdoor sales, commercial sidewalk/parking lot sales and outdoors display of merchandise.
- Exclusions are not permitted for any improvement associated with the conversion of an existing structure occupied by visitor serving hotels, motels or other accommodations.
- 0. Land Clearing. When consistent with the City Community Tree and Forest Ordinance No. 863.

**Commented [RM64]:** We do not believe that there are approved categorical exclusions that have been approved by Commission. This is separate process for establishing CE Zo can discuss in more detail at meeting.

**Commented [GR65R64]:** City staff reviewed our files cannot find any evidence that categorical exclusion provision certified by CCC.

 Boundary Adjustments. Boundary adjustments not resulting in an increase in the number of building sites, buildable lots, or density of permitted development.

- 0. **Grading and Filling**. Grading and filling in conjunction with an approved project; or grading and filling consistent with the local coastal program provisions.
- 0. Temporary Structures. All temporary (six months or less; non-renewable) structures and uses consistent with City regulations and that do not conflict with public access and access policies.
- 0. Other Excluded Development and Activities.
  - Abatement of dangerous buildings and other nuisances pursuant to the Municipal Code.
  - . Any project undertaken by a federal agency.
  - Construction of new bikeways (within existing rights-of-ways), except if new construction reduces parking in the beach areas.
  - Development requiring land use determinations with no potential for adverse impacts, and not including or affecting any visitor-serving uses.
  - Driveway width modification requests which are in accordance with the provisions contained in Municipal Chapter 12.32.
  - . Encroachment permits.
  - . Home occupations.
  - Interior remodels and tenant improvements in residential and commercial structures when no intensification of the use and no loss of visitor-serving use is taking place.
  - Lot mergers, certificates of compliance, and reversions not resulting in a net increase in the number of building sites or potential building sites.
  - Public signs and other equipment installation in the public right of way, including but not limited to parking meters.
  - . Projects with valid permit from the California Coastal Commission.
  - . The installation of new or replacement signs and modifications to existing signs, provided the sign meets the requirements of the City of Capitola sign ordinance and/or LUP Implementation Plan, and excluding those signs governing shoreline areas.
  - Tree removals consistent with Municipal Code Chapter 12.12 (Community Tree and Forest Management).
- Coastal Exclusion Zone B. Within Coastal Exclusion Zone B, as shown in the Capitola Permit and Appeal Jurisdiction Map, the following projects do not require a coastal permit:
  - Bikeways. Construction of new bikeways (within existing rights of ways), except if new construction reduces parking in the beach areas.
  - Fences. Fence up to six feet in height with an additional two feet of lattice, per the Capitola development standards.

 Fixtures and Accessory Structures. Attached fixtures and accessory structures up to 120 square feet.

- 0. Residential Remodels. Improvements to single family residences or minor residential remodels, not located in the environmentally sensitive habitat areas, including additions up to thirty percent of living area or not exceeding 400 square feet, whichever is less, and with less than ten percent increase in height, with architectural materials and colors to match the existing house.
- Public Signs and Equipment. Public signs and other equipment installation in the public right of way, including but not be limited to parking meters.
- Secondary Dwellings Units. Secondary dwelling units consistent with Chapter 17.60 (Secondary Dwelling Units).
- Signs. The installation of new or replacement signs and modifications to existing signs
  consistent with Chapter 17.64 (Signs), and excluding those signs governing shoreline areas-
- Temporary Structures. All temporary (six months or less; non-renewable) structures and
  uses consistent with regulations and do not conflict with public access and access policies.

#### . Determination of Excludability.

- The determination of whether a development is categorically excluded or not, for purposes
  of notice, hearings, and appeals, shall be made by the Community Development Director at
  the time the coastal permit application is submitted.
- This determination shall be made with reference to the certified LCP, including any maps, categorical exclusions, land use designations and zoning regulations adopted as part of the LCP. Only developments that fully comply with the certified LCP may be allowed under a categorical exclusion.

#### . Notice of Exclusion.

- Notices of exclusion shall be issued on forms prepared for that purpose by the Community Development Department, and shall indicate the developer's name, street address, if any, and assessor's parcel number of the project site, a brief description of the development, a description of the reasons for why the development meets the standards for the applicable specific exclusion order, and the date of application for any other permit.
- O. A copy of the notice of exclusion shall be provided to the Coastal Commission and to any person who has requested such notice within five working days of issuance. The notice of exclusion may be issued at the time of project application but shall not become effective until all other approvals and permits required for the project are obtained. A copy of all terms and conditions imposed by the City shall be provided to the Coastal Commission, pursuant to Section 13315 of the California Code of Regulations.
- Feffect of a Categorical Exclusion Order. Pursuant to the California Code of Regulations Section 13247, an order granting an exclusion for a category of development removes that category of development from the permit requirements of Chapter 7 of the California Coastal Act of 1976 to the extent and in the manner specifically provided in the exclusion order. Only development consistent with such order may take place unless the order is amended or terminated or a coastal permit is issued.

17 32 COASTAL OVERLAY ZONE

#### Challenges to City Determinations <del>17.32.530</del>17.32.080

ommission or the Coastal Commission

The determination of whether a development is exempt, eategorically excluded, nonappealable, or appealable for purposes of notice, hearing, and appeals procedures shall be made by the local <del>rnment</del>Community Development Director at the time the coastal permit application for development within the Coastal Zone is submitted or as soon thereafter as possible, and in all cases prior to the application being deemed complete for processing. This determination shall be made with reference to the certified Local Coastal Program, including any maps, eategorical exclusions, land use designations and zoning ordinances which are adopted as part of the Local Coastal Program. Where an applicant, interested person, or the Community Development Directora local government has a question as to the appropriate designation for the development, the following procedures shall establish whether a development is eategorically excluded exempt, nonappealable, or appealable:

(A) The local government Community Development Director shall make its determination as to what type of development is being proposed and shall inform the applicant of the notice and hearing requirements for that particular development (i.e.,

If the determination of the local government is challenged by the applicant or an interested person, or if the local government Community Development Director wishes to have a Commission determination as to the appropriate designation, the local governmentCommunity Development Director shall notify the Commission by telephone of the dispute/question and shall request an Executive Director's opinion;

The Executive Director shall, within two working days of the local government request (or upon completion of a site inspection where such inspection is warranted), transmit his or her determination as to whether the development is categorically excluded exempt, nonappealable or appealable;

Where, after the Executive Director's investigation, the Executive Director's determination is not in accordance with the local government Community Development Director's determination, the Commission shall hold a hearing for purposes of determining the appropriate designation for the area. The Commission shall schedule the hearing on the determination for the next Commission meeting (in the appropriate geographic region of the state) following the local government Community Development Department request.

#### <del>17.32.540</del>17.32.090 **Application Submittal**

A. Coastal permit applications shall be filed and reviewed in compliance with Chapter 17.90 (Permit Application and Review). The application shall include the information and materials required by the Community Development Department, together with all required application fees. It is the Commented [RM66]: These suggested changes track or

Commented [GR67]: Projects which are exempt pursu Coastal Act are not appealable and thus should not be subject challenges or other processes outlined in this section.

Commented [GR68]: Does this mean it may not be hea the Commission holds a hearing in the central coast region? would be problematic from a timing perspective since CCC g only meets on the central coast once per year.

Commented [KK69]: Is this part of the IP? All procedu be specified in 17.32 as opposed to cross-referenced

Commented [GR70R69]: The City would prefer not to language in multiple code sections. This is bad practice which leads to inconsistent language or future code amendments who was a section of the code amendments who have the code amendments and the code amendments who have the code amendments are code as the code amendments and code amendments who have the code amendments are code as the code amendments and code amendments are code as the code amendment and code amendments are code as the code amendment and code amendments are code as the code amendment and code amendmen change one section and overlook the other. All zoning code will be in the IP.

Commented [RM71]: Not sure, old Chapter 17.90 was.

responsibility of the applicant to provide evidence in support of the findings required by Section 17.32.110 (Findings for Approval).

- **B.** Application for a coastal permit shall be made concurrently with application for any other permits or approvals required by the Zoning Code.
- C. At time of submittal of coastal permit application, the City shall make a determination of whether the development is eategorically excluded, exempted, appealable, or non-appealable in accordance with Section 17.32.080. [The determination shall be sent to the applicant, the Coastal Commission, and any known interested parties.]

### 17.32.55017.32.100 Public Notice and Hearing

- A. Planning Commission Review. The Planning Commission shall review and act on a coastal permit application at a noticed public hearing in compliance with Chapter 17.120 (Public Notice and Hearings). However, processing at levels other than the Planning Commission shall apply in the following cases:
  - City Council Review. The proposed development requires other discretionary permit approvals to be reviewed and acted upon by the City Council, in which case the coastal permit application will be reviewed and acted on by the City Council; or
  - 2. Minor Development. The City may waive the public hearing requirement for appealable development that qualifies as "minor development". Such development shall-that requires no other discretionary approval by the City. A public hearing may be waived if the project has no potential for adverse effects on coastal resources or public access to the shoreline, is consistent with the certified LCP, and if the following apply:
    - Notice that a public hearing would be held upon request is sent to all persons who would
      otherwise be required to be notified of a public hearing and any other persons who have
      shown interest;
    - No request for a public hearing is received within fifteen working days from the date notice was mailed out; and
    - c. The notice discloses that the failure to request a public hearing triggers the loss of appeal power on the matter being considered for administrative approval.

#### **17.32.56017.32.110** Findings for Approval

To approve a coastal permit, the review authority shall make all of the following findings:

- A. The project is consistent with the General Plan, the LUEP, and the Local Coastal Implementation Program.
- **B.** The project maintains <u>public</u> views between the sea and the first public roadway parallel to the sea.
- C. The project protects vegetation, natural habitats and natural resources consistent with LCP.
- **D.** The design, location, size, and operating characteristics of the proposed development is consistent with any applicable design plans and/or area plans incorporated into the LCP.
- **E.** The project maintains public access to the coast along any coastline as set forth in the LCP.
- F. The project supports the LCP goal of providing visitor-serving needs as appropriate.

**Commented [KK72]:** See my comment above. This nee fleshed out, including who makes the determination and whe

Commented [GR73]: This is new and would significant the administrative workload. The City will continue to notify applicants if a CDP is required, but it doesn't seem to be a gc City or CCC time to send and review every determination of (can CCC really handle reviewing all member agency determin a timely fashion?). Moreover, exempt projects are not subject noticing procedures in the coastal act and providing notices full building permit, business license, entertainment permit, etc. v require hundreds of staff hours annually.

Commented [KK74]: 13560-13574 describe the minimus tandards for local government CDP procedures, including h noticing procedures. This must be included here, including w hears the type of CDP, who receives notice, etc.

**Commented [GR75R74]:** We can do this, but as ment previously, it's bad practice to repeat regulations in multiple c sections.

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G. The project is consistent with the LCP goal of encouraging appropriate coastal development uses.

H. The proposed development protects and where feasible enhances coastal resources.

#### <del>17.32.570</del>17.32.120 Notice of Final Action

The City's action on a coastal permit shall become final when all local rights of appeal have been exhausted per Section 17.32.130. Within seven calendar days of a final decision on a coastal permit application, the City shall provide notice of its action by first class mail to the applicant, the Coastal Commission, and any other persons who have requested such notice by submitting a self-addressed, stamped envelope to the City. The notice shall contain the City's approved staff report, plans, adopted findings, conditions of approval, indication of whether the project is appealable to the Coastal Commission and the reasons for why it is or is not, and procedures for appeal to the Commission. The City's decision on a coastal permit application shall be deemed final when all local rights of appeal have been exhausted as defined in Section 17.32.130 (Appeals).

#### <del>17.32.580</del>17.32.130 Appeals

Local Appeals. Planning Commission decisions on coastal permits may be appealed to the City Council as described in Chapter 17.124 (Appeals and Calls for Review).

#### Appeals to the Coastal Commission

- In accordance with PRC §30603, Aany approval decision by the City on a coastal permit in the geographic areas defined in subsection 3(a-c), below, or any approval or denial decision by the City on a coastal permit for a major public works project (including a publicly financed recreational facility and/or a special district development) or an major energy facility located anywhere in the coastal zone, may be appealed to the Coastal Commission.
- Appeals to the Coastal Commission may be filed by the project applicant, any aggrieved person, or any two members of the Coastal Commission.
- The following types of projects may be appealed to the Coastal Commission.
  - Projects located between the sea and the first public road paralleling the sea or within 300 feet of the inland extent of any beach or of the mean high tide line of the sea where there is no beach, whichever is the greater distance.
  - Projects located on tidelands, submerged lands, public trust lands, within 100 feet of any wetland, estuary, or stream, or within 300 feet of the top of the seaward face of any coastal bluff.
  - Projects in a sensitive coastal resource area as defined in the LCP.
  - Any development which constitutes a major public works project or a major energy d. facility.
- Appeals must be submitted to the Coastal Commission within 10 calendar-working days of Coastal Commission receipt of a complete notice of final action.
- City decisions may be appealed to the Coastal Commission only after an appellant has exhausted all local appeals, except that exhaustion of all local appeals is not required if any of the following occur:

Commented [KK76]: What about Director approvals? be appealed locally

Commented [GR77R76]: Yes, they would be appealab PC and City Council as indicated in the appeals chapte

Commented [KK78]: Cross-reference. Include all appea procedures (including the timing for appeals, who can appeal grounds for the appeal) in this Chapter. This is particularly in for understanding when the City's action is final (i.e. there ha any appeals within the prescribed appeal time clock) and who Notice of Final Action is to be sent to us

Commented [GR79R78]: It seems like we provided th

Commented [KK80]: Do you propose to define a speci sensitive coastal resource area for purposes of appeal?

Commented [GR81R80]: This is existing language from ch is also used in the coastal act - 30603(a)(3 delete if preferred.

Commented [KK82]: These three criteria are the location appealability criteria, where an appeal can only be made for a (d) is a use-based criterion that applies anywhere.

Commented [GR83R82]: Is there a revision requested

a. The City requires an appellant to appeal to more local appellate bodies than have been certified as appellate bodies for coastal permits in the coastal zone.

- b. An appellant was denied the right of the initial local appeal by a City ordinance which restricts the class of persons who may appeal a local decision.
- c. An appellant was denied the right of local appeal because City notice and hearing procedures for the development did not comply with the provisions of this title.
- d. The City required an appeal fee for the filing or processing of the appeal.
- 6. Grounds for appeal of an approved coastal permit are limited to the following:
  - The development fails to provide adequate physical access, public or private commercial use, or interferes with such uses;
  - The development fails to protect public views from any public road or from a
    recreational area to and along the coast, as identified in the certified local coastal
    program;
  - The development is not compatible with the established physical scale of the area, as identified in the certified local coastal program;
  - d. The development may significantly alter existing natural landforms;
  - The development does not comply with shoreline erosion and geologic setback requirements.

#### 17.32.59017.32.140 Permit Issuance

#### A. Effective Date of a Coastal Permit.

- In areas outside the Coastal Commission appeal area, coastal permits shall become effective seven working days after the City's final decision.
- 2. In areas within the Coastal Commission appeal area, coastal permits shall become effective after ten working days if no appeal has been filed. The ten-day appeal period shall start the day after the Coastal Commission receives adequate notice of the final local action.
- B. Expiration of Permits. A coastal permit not exercised within two years shall expire and become void, except where an extension of time is approved as allowed by Section 17.128.060.C (Extension of Time).
- C. Revocation of Permits. Coastal permits may be revoked as provided for in Section 17.128.090 (Permit Revocation)
- D. Resubmittals. For a period of twelve months following the denial or revocation of a coastal permit, the City shall not accept an application for the same or substantially similar permit for the same site, unless the denial or revocation was made without prejudice, and so stated in the record.

## <u>17.32.60017.32.150</u> Emergency Permits

A. Purpose. Emergency coastal permits may be granted at the discretion of the Community Development Director or a local official designated by the City Council for projects normally requiring coastal permit approval. To be eligible for an emergency permit, a project must be **Commented [KK84]:** Is this supposed to apply to local (i.e. appeals to the Council)? If not, then the grounds for app Coastal Commission is listed in 30603(b)(1-2).

Commented [GR85R84]: We can revise as requested

Commented [KK86]: Cross-reference.

Commented [GR87R86]: okay

Commented [KK88]: Cross-reference

Commented [GR89R88]: okay

undertaken as an emergency measure to prevent loss or damage to life, health or property, or to restore, repair, or maintain public works, utilities and services during and immediately following a natural disaster or serious accident.

- **B. Application.** Application for an emergency permit shall be made to the City by letter if time allows, and by telephone or in person if time does not allow. The applicant shall submit the appropriate fees at the time of application for an emergency permit.
- C. Required Information. The information to be reported during the emergency, if it is possible to do so, or to be fully reported after the emergency, shall include all of the following:
  - The nature of the emergency.
  - 2. The cause of the emergency, insofar as this can be established.
  - 3. The location of the emergency.
  - 4. The remedial, protective or preventive work required to deal with the emergency.
  - The circumstances during the emergency that appeared to justify the course of action taken, including the probable consequences of failing to take action.
- D. Verification of Facts. The Community Development Director or other designated local official shall verify the facts, including the existence and nature of the emergency, as time allows.
- E. Public Notice. If time allows, the Community Development Director shall provide public notice of the proposed emergency action, with the extent and type of notice determined on the basis of the nature of the emergency itself.
- F. Criteria for Granting Permit. The Community Development Director may grant an emergency permit upon making all of the following findings:
  - An emergency exists and requires action more quickly than permitted by the procedures for ordinary permits.
  - The development can and will be completed within thirty days unless otherwise specified by the terms of the permit.
  - 3. Public comment on the proposed emergency action has been reviewed if time allows.
  - 4. The work proposed would be consistent with the requirements of the certified LCP.
- **G.** Conditions. The Community Development Director may attached reasonable terms and conditions to the granting of an emergency permit, including an expiration date and the necessity for a regular permit application by a specified date.

#### H. Limitations.

- The emergency work authorized under approval of an emergency permit shall be limited to activities necessary to protect the endangered structure or essential public structure.
- The emergency approval shall be voided if the approved activity is not exercised within 15 days of issuance of the emergency permit.
- The approval shall expire 60 days after issuance. Any work completed outside of these time periods requires a regular coastal permit approval unless an extension is granted by the City.

I. Application for Regular Coastal Permit. Upon the issuance of an emergency permit, the applicant shall submit a completed coastal permit application and any required technical reports within a time specified by the Community Development Director, not to exceed 30 days.

J. Reporting of Emergency Permits. The Community Development Director shall report emergency permits to the Coastal Commission and to the City Council and Planning Commission.

### 17.32.61017.32.160 Coastal Permit Amendments

- **A.** New Application. An applicant may request an amendment a coastal permit by filing a new application pursuant to the requirements of this chapter.
- **B.** Consistency Required. Any amendment approved for development in the coastal zone shall be found consistent with all applicable local coastal program requirements and this chapter with regards to requirements of jurisdiction, hearings, notices and findings for approval.