Chapter 17.16 – RESIDENTIAL ZONING DISTRICTS

Sections:
17.16.010 Purpose of the Residential Zoning Districts
17.16.020 Land Use Regulations
17.16.030 Development Standards

17.16.010 Purpose of the Residential Zoning Districts

A. General. The purpose of the residential zoning districts is to support attractive, safe, and friendly neighborhoods consistent with Capitola’s intimate small-town feel and coastal village charm. Development within the residential zoning districts features high quality design that enhances the visual character of the community. The mass, scale, and design of new homes are compatible with existing homes in neighborhoods and are carefully designed to minimize impacts to existing homes. Residential zoning districts contain a range of housing types and community facilities to support diverse and complete neighborhoods with a high quality of life for residents.

B. Specific.

1. Single-Family Residential (R-1) Zoning District. The purpose of the R-1 zoning district is to protect and enhance the unique qualities of individual neighborhoods in Capitola. The R-1 zoning district allows for variation in development standards based on the existing development patterns within these neighborhoods. New development respects the existing scale, density, and character of neighborhoods to strengthen Capitola’s unique sense of place.

2. Residential Multi-Family Residential (RM) Zoning District. The purpose of the RM zoning district is to accommodate a range of housing types to serve all Capitola residents. The RM zoning districts allow single-family and multi-family housing at higher densities to maintain and increase the supply of affordable housing choices. Housing in the RM zoning districts is carefully designed to enhance Capitola’s unique identity and to minimize impacts on adjacent land uses and structures. The RM zone is divided into three subzones (RM-L, RM-M, and RM-H) allowing for a range of permitted residential densities.

3. Mobile Home Park (MH) Zoning District. The MH zone provides areas for exclusive development of mobile home parks. Mobile home parks provide a valuable source of affordable housing serving Capitola’s lower-income and senior residents.

17.16.020 Land Use Regulations

A. Permitted Land Uses. Table 17.16-1 identifies land uses permitted in the residential zoning districts.
Note: Some land use terms in the existing Zoning Code have been changed in the updated Zoning Code to reflect current usage and state law. Despite this change, permitted land uses in the residential zoning districts have generally remained the same.

### Table 17.16-1: Permitted Land Uses in the Residential Zoning Districts

<table>
<thead>
<tr>
<th>Key</th>
<th>Zoning District</th>
<th>Residential Uses</th>
<th>Public and Quasi-Public Uses</th>
<th>Commercial Uses</th>
<th>Other Uses</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>R-1</td>
<td></td>
<td></td>
<td></td>
<td>Accessory Uses and Structure</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>P[3]</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Chapter 17.52</td>
</tr>
</tbody>
</table>

**Key:**
- **P**: Permitted Use
- **A**: Administrative Permit required
- **M**: Minor Use Permit required
- **C**: Conditional Use Permit required
- **-**: Use not allowed

**Additional Regulations**:
- **Chapter 17.100**
- **Section 17.96.080**
- **Chapter 17.74**
- **Chapter 17.52**
- **Chapter 17.040**
- **Section 17.96.190**
- **Chapter 17.104**

**Permitted Uses**
- **Residential Uses**
  - Duplex Homes
  - Elderly and Long Term Care
  - Group Housing
  - Mobile Home Parks
  - Multi-Family Dwellings
  - Residential Care Facilities, Small
  - Residential Care Facilities, Large
  - Secondary Dwelling Units
  - Single-Family Dwellings

- **Public and Quasi-Public Uses**
  - Community Assembly
  - Day Care Centers
  - Home Day Care, Large
  - Home Day Care, Small
  - Parks and Recreational Facilities
  - Schools, Public or Private

- **Commercial Uses**
  - Bed and Breakfast
  - Vacation Rentals

- **Transportation, Communication, and Utility Uses**
  - Utilities, Major
  - Utilities, Minor
  - Wireless Communications Facilities

- **Other Uses**
  - Accessory Uses and Structure
  - Home Occupation
  - Temporary Uses and Structures
  - Urban Agriculture
**Key**

<table>
<thead>
<tr>
<th>Key</th>
<th>Permitted Use</th>
<th>Administrative Permit required</th>
<th>Minor Use Permit required</th>
<th>Conditional Use Permit required</th>
<th>Use not allowed</th>
</tr>
</thead>
<tbody>
<tr>
<td>P</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>A</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>M</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>C</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Zoning District**

<table>
<thead>
<tr>
<th></th>
<th>Zoning District</th>
<th>Additional Regulations</th>
</tr>
</thead>
<tbody>
<tr>
<td>R-1</td>
<td>RM</td>
<td>MH</td>
</tr>
<tr>
<td></td>
<td>Use not allowed</td>
<td></td>
</tr>
</tbody>
</table>

**Notes:**

1. May include offices incidental and necessary to conduct a mobile home park use.
2. Permitted on the mobile home park parcel or on a separate parcel of no less than 5,000 square feet.
3. An accessory structure that exceed the development standards of Chapter 17.52 requires a Conditional Use Permit.

**B. Additional Permits.** In addition to permits identified in Table 17.16-1, development projects in the residential zoning districts may also require a Design Permit pursuant to Chapter 17.120 (Design Permits). Modifications to a historic resource may require a Certificate of Appropriateness pursuant to Chapter 17.84 (Historic Preservation).

**17.16.030 Development Standards**

**A. General Standards - Single-Family and Multi-Family Zoning Districts.** Table 17.16-2 identifies development standards that apply in the R-1 and RM zoning districts.

### Table 17.16-2: Development Standards in the R-1 and RM Zoning Districts

<table>
<thead>
<tr>
<th>Site Requirements</th>
<th>R-1</th>
<th>RM</th>
<th>Additional Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Parcel Area, Minimum [1]</td>
<td>5,000 sq. ft.</td>
<td>N/A</td>
<td></td>
</tr>
<tr>
<td>Parcel Width, Minimum [1]</td>
<td>30 ft.</td>
<td>N/A</td>
<td></td>
</tr>
<tr>
<td>Parcel Depth, Minimum [1]</td>
<td>80 ft.</td>
<td>N/A</td>
<td></td>
</tr>
<tr>
<td>Floor Area Ratio, Maximum</td>
<td>See Section 17.16.030.B.1</td>
<td>N/A</td>
<td>17.16.030.B 17.48.040</td>
</tr>
<tr>
<td>Parcel-Building Coverage, Maximum</td>
<td>N/A</td>
<td>40%</td>
<td></td>
</tr>
<tr>
<td>Parcel Area Per Unit, Minimum</td>
<td>N/A</td>
<td>RM-L: 4,400 sq. ft.</td>
<td>RM-M: 2,900 sq. ft. RM-H: 2,200 sq. ft.</td>
</tr>
<tr>
<td>Parking and Loading</td>
<td>See Chapter 17.76</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### Structure Requirements

<table>
<thead>
<tr>
<th>Setbacks, Minimum</th>
<th>17.48.030</th>
</tr>
</thead>
<tbody>
<tr>
<td>Front</td>
<td>17.16.030.B 3 Garage Setback</td>
</tr>
<tr>
<td>Ground floor: 15 ft.</td>
<td></td>
</tr>
<tr>
<td>Garage: 20 ft.</td>
<td></td>
</tr>
<tr>
<td>Second story: 20 ft.</td>
<td></td>
</tr>
<tr>
<td>Rear</td>
<td>15 ft.</td>
</tr>
<tr>
<td>20% of parcel depth; 25 ft. max.</td>
<td>15% of parcel depth</td>
</tr>
</tbody>
</table>
### Additional Standards in the R-1 Zoning District

#### 1. Floor Area Ratio

Table 17.16-3 identifies the maximum permitted floor area ratio (FAR) in the R-1 zoning district.

<table>
<thead>
<tr>
<th>Lot Size</th>
<th>Maximum FAR</th>
</tr>
</thead>
<tbody>
<tr>
<td>2,650 sq. ft. or less</td>
<td>0.58</td>
</tr>
<tr>
<td>2,651 to 3,250 sq. ft.</td>
<td>0.57</td>
</tr>
<tr>
<td>3,251 to 3,500 sq. ft.</td>
<td>0.56</td>
</tr>
<tr>
<td>3,501 to 3,750 sq. ft.</td>
<td>0.55</td>
</tr>
<tr>
<td>3,751 to 4,000 sq. ft.</td>
<td>0.54</td>
</tr>
<tr>
<td>4,001 to 4,250 sq. ft.</td>
<td>0.53</td>
</tr>
<tr>
<td>4,251 to 4,500 sq. ft.</td>
<td>0.52</td>
</tr>
<tr>
<td>4,501 to 4,750 sq. ft.</td>
<td>0.51</td>
</tr>
<tr>
<td>4,751 to 5,000 sq. ft.</td>
<td>0.50 [1]</td>
</tr>
<tr>
<td>5,001 to 6,000 sq. ft.</td>
<td>0.49 [1]</td>
</tr>
<tr>
<td>More than 6,000 sq. ft.</td>
<td>0.48 [1]</td>
</tr>
</tbody>
</table>

**Notes:**

[1] Parcels of 5,000 sq. ft. or more with approved second dwelling units are permitted a maximum FAR of 0.60 for all structures.

#### 2. Front Setbacks in Riverview Terrace

Within the areas shown in Figure 17.16-1, the Planning Commission may approve a reduced front setback to reflect existing...
front setbacks on neighboring properties within 100 feet on the same side of the street. The reduced front setback shall in all cases be no less than 10 feet.

**Note:** In the existing Zoning Code minimum front setbacks in Riverview Terrace may be reduced to the average of lots on same side of street within 500 feet of the subject property to a maximum of 10 feet. Paragraph 2 above allows minimum setbacks to be reduced to reflect existing front setbacks on neighboring properties on the same side of the street.

**Figure 17.16-1: Riverview Terrace**

3. **Garage Setbacks.**
a. Attached garages shall be setback a minimum of 5 feet behind the front or street side building wall of the primary structure. The Planning Commission may reduce this minimum setback to 3 feet in sidewalk exempt areas.

b. Required setbacks for detached garages are identified in Chapter 17.52 (Accessory Structures).

4. **Corner Lots.** The minimum rear setback for reserve corner lots shall be the minimum interior side yard of the adjacent property, but no less than 4 feet. See Figure 17.16-2.

**FIGURE 17.16-2: REVERSE CORNER LOT REAR SETBACK**

5. **Second Story Setback Exceptions.** Second story additions must comply with increased setback requirements in Table 17.16-2, except in the following cases:

a. For lots 30 feet wide or less, the minimum interior side setback for a second story is the same as for the ground floor.

b. Up to 20 percent of the length of an upper story wall may be constructed at the same setback as the first-floor wall if the first-floor wall is at least 4 feet from the side property line. See Figure 17.16-3.

**FIGURE 17.16-3: SECOND STORY SETBACK EXCEPTION**
6. **Height Exceptions.** A maximum height of up to 27 feet in the R-1 zoning district is allowed in the following circumstances:

a. Additions to historic structures that is designed to match the roof pitch of the historic structure within the area of new addition.

b. Parcels greater than 6,000 sf in size.

c. Parcels with a width 60 feet or more.

d. Parcels with an average slope of 25 percent or greater.

e. When the plate height of structure does not exceed 22 feet.

f. **Plate Height in Side Setback Areas.** For portions of a building with four feet or less from an interior side property line, the maximum wall plate height is 12 feet. See Figure 17.16-4.

**Note:** R-1 height exceptions in Paragraph 6 below are new.
C.7. Decks and Balconies.

4. Upper floor decks and balconies immediately adjacent to a street or public open space are allowed with an Administrative Permit and do not require a Design Permit. All other decks and balconies require Planning Commission approval of a Design Permit. Decks and balconies on the side or rear of a residential structure that are not adjacent to public open space are allowed with an Administrative Permit if the deck or balcony is:

2. Located 10 feet or more from property line and 20 feet or more from another single-family dwelling and

3. Does not directly face a window, balcony, patio, or other usable open space of another single-family dwelling.

4.7. Decks and balconies that do not meet standards (1) and (2) above require Planning Commission approval of a Design Permit.

Note: Standards in Paragraph 8 below to allow decks and balconies with an Administrative Permit instead of a Design Permit are new.
D.C. Additional Standards for RM Zoning Districts. The following additional standards apply in the RM zoning district.

1. Single-Family Dwellings. Single-family dwellings in RM zoning districts shall comply with the development standards that apply in the R-1 zoning district.

2. Open Space. Common and private open space in the RM zoning district shall be provided as shown in Table 17.16-4.

**Table 17.16-4: Usable Open Space in RM Zoning District**

<table>
<thead>
<tr>
<th>Common Open Space [1]</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Minimum area (percent of site area)</td>
<td>15% [2] [3]</td>
</tr>
<tr>
<td>Minimum horizontal dimension</td>
<td>15 ft.</td>
</tr>
<tr>
<td>Private Open Space [4]</td>
<td></td>
</tr>
<tr>
<td>Minimum percentage of units with open space</td>
<td>50%</td>
</tr>
<tr>
<td>Minimum area (for individual unit)</td>
<td>48 sq. ft.</td>
</tr>
<tr>
<td>Minimum horizontal dimension</td>
<td>4 ft.</td>
</tr>
</tbody>
</table>

Notes:
[1] Common open space shall be fully landscaped and accessible to all residents.
[2] Roof terraces and roof gardens may provide up to 50 percent of the required common open space area if the Planning Commission finds that roof terraces and roof gardens provide quality open space for residents and minimize noise, privacy and other potential impacts on neighboring properties.
[3] The Planning Commission may allow reduced common open space to a minimum of 10 percent for projects less than one acre in size or for projects that provide additional private open space equal to or greater than the amount of reduced common open space.
[4] Private open space may include screened terraces, decks, balconies, and other similar areas.

**Note:** The existing Zoning Code requires 50 percent of the required rear yard to be developed as common open space. Subsection C above requires 15 percent of the site area to be common open space. Ability to reduce common open space is new to provide flexibility for smaller infill projects.

E.D. Standards for the MH Zoning District. Table 17.16-5 identifies development standards that apply in the Mobile Home (MH) zoning district.
### TABLE 17.16-5 MH ZONING DISTRICT DEVELOPMENT STANDARDS

<table>
<thead>
<tr>
<th>Site Area [1]</th>
<th>5 acres [2]</th>
</tr>
</thead>
<tbody>
<tr>
<td>Residential Density, Maximum</td>
<td>20 units per acre</td>
</tr>
<tr>
<td><strong>Setbacks [3]</strong></td>
<td></td>
</tr>
<tr>
<td>Front</td>
<td>15 ft.</td>
</tr>
<tr>
<td>Interior Side</td>
<td>10 ft.</td>
</tr>
<tr>
<td>Exterior Side</td>
<td>10 ft.</td>
</tr>
<tr>
<td>Rear</td>
<td>20 ft.</td>
</tr>
</tbody>
</table>

**Notes:**

[1] Applies to overall mobile home park area, not sites for individual units.

[2] For vacant property rezoned to MH, the minimum lot area is 5 acres. For existing mobile home parks, the minimum parcel size is 5 acres or the existing parcel size, whichever is less.

[3] Applies only to the perimeter of the mobile home park, not to sites and structures within the interior of the park.

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**Note:** Minimum setbacks for the perimeter of the mobile home park in Table 17.16-5 above are new.
Chapter 17.20 – MIXED USE ZONING DISTRICTS

Sections:

17.20.010 Purpose of the Mixed Use Zoning Districts
17.20.020 Land Use Regulations
17.20.030 Development Standards – Mixed Use Village Zoning District
17.20.040 Development Standards – Mixed Use Neighborhood Zoning District
17.20.010 Purpose of the Mixed Use Zoning Districts
17.20.020 Land Use Regulations
17.20.030 Development Standards

17.20.010 Purpose of the Mixed Use Zoning Districts

A. General. The purpose of the mixed use zoning districts is to provide for active and inviting destinations in Capitola with a diversity of residential and commercial land uses. In the mixed use zoning districts development supports a lively, pedestrian-friendly public realm with inviting storefronts facing the sidewalk. A diversity of local and independent businesses, recreational amenities, and public spaces balance the needs of residents and visitors. New development respects Capitola’s history and reflects its unique coastal village character. The diversity of land uses, pedestrian-friendly development, and general level of activity in the mixed use zoning districts supports a range of transportation choices, including walking, biking, and transit.

B. Specific.

1. **Village Mixed Use, Village (MU-V) Zoning District.** The purpose of the MU-V zoning district is to preserve and enhance Capitola Village as the heart of the community. A diversity of commercial, residential, and recreational uses in the MU-V zoning district serve both visitors and residents. Land uses and development enhance the vitality of the Village while maintaining a high quality of life for residents. A fine-grain mix of retail, restaurants, services, and recreational amenities in the MU-V zoning district cater to all ages and support year-round activity during the day and night.

2. **Neighborhood Mixed Use, Neighborhood (MU-N) Zoning District.** The purpose of MU-N zoning district is to allow for neighborhood-serving mixed use areas that enhance residents’ quality of life. The MU-N zoning districts contain an eclectic mix of retail, restaurants, and services for residents and visitors. A range of housing types close to non-residential uses increases housing choices and supports a walkable community. Development in the MU-N zoning district will be carefully designed to complement its surroundings and minimize impacts on neighboring properties. Land uses strengthen connections between destinations in Capitola, including the Village, Bay Avenue, and 41st Avenue.

17.20.020 Land Use Regulations
A. Permitted Land Uses. Table 17.20-1 identifies land uses permitted in the mixed use zoning districts.

**Note:** Permitted land uses in the mixed use zoning districts have been revised to better reflect the purpose of the zoning districts. New Minor Use Permit required for uses that need discretionary review but may not need a Planning Commission hearing.

**TABLE 17.20-1: PERMITTED LAND USES IN THE MIXED USE ZONING DISTRICTS**

<table>
<thead>
<tr>
<th>Key</th>
<th>Zoning District</th>
<th>Additional Regulations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Key</td>
<td>MU-V</td>
<td>MU-N</td>
</tr>
<tr>
<td>Residential Uses</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Duplex Homes</td>
<td>P/C [1]</td>
<td>P</td>
</tr>
<tr>
<td>Elderly and Long Term Care</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Group Housing</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Multi-Family Dwellings</td>
<td>P/C [1]</td>
<td>C</td>
</tr>
<tr>
<td>Residential Care Facilities, Small</td>
<td>C</td>
<td>P</td>
</tr>
<tr>
<td>Residential Care Facilities, Large</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Residential Mixed Use</td>
<td>See Section 17.20.020.D</td>
<td>C</td>
</tr>
<tr>
<td>Secondary Dwelling Units</td>
<td>MA</td>
<td>AM</td>
</tr>
<tr>
<td>Public and Quasi-Public Uses</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Community Assembly</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Cultural Institutions</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Day Care Centers</td>
<td>M</td>
<td>M</td>
</tr>
<tr>
<td>Home Day Care, Large</td>
<td>M</td>
<td>M</td>
</tr>
<tr>
<td>Home Day Care, Small</td>
<td>P</td>
<td>P</td>
</tr>
<tr>
<td>Medical Offices and Clinics</td>
<td>-</td>
<td>M</td>
</tr>
<tr>
<td>Parks and Recreational Facilities</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Public Safety Facilities</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Schools, Public or Private</td>
<td>-</td>
<td>C</td>
</tr>
<tr>
<td>Commercial Uses</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Alcoholic Beverage Sales</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Banks and Financial Institutions</td>
<td>C</td>
<td>P [2]</td>
</tr>
<tr>
<td>Commercial Entertainment and Recreation</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Eating and Drinking Places</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
### Key
- **P**: Permitted Use
- **A**: Administrative Permit required
- **M**: Minor Use Permit required
- **C**: Conditional Use Permit required
- **-**: Use not allowed

<table>
<thead>
<tr>
<th>Zoning District</th>
<th>MU-V</th>
<th>MU-N</th>
<th>Additional Regulations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bars and Lounges</td>
<td>C</td>
<td>C</td>
<td></td>
</tr>
<tr>
<td>Restaurants and Cafes</td>
<td>C</td>
<td>C</td>
<td></td>
</tr>
<tr>
<td>Take-Out Food and Beverage</td>
<td>M</td>
<td>M</td>
<td></td>
</tr>
<tr>
<td>Gas and Service Stations</td>
<td>-</td>
<td>-</td>
<td></td>
</tr>
</tbody>
</table>

### Lodging
- Bed and Breakfast: C, C
- Hotels and Motels: C, C

### Personal Services
- Permitted by-right
- Conditional Use Permit required

### Professional Offices
- P/C [1]
- M

### Retail
- P
- P [2]

### Vacation Rental
- See Chapter 17.40.030

### Transportation, Communication, and Utility Uses

<table>
<thead>
<tr>
<th>Utilities, Major</th>
<th>C</th>
<th>C</th>
</tr>
</thead>
<tbody>
<tr>
<td>Utilities, Minor</td>
<td>P</td>
<td>P</td>
</tr>
<tr>
<td>Wireless Communications Facilities</td>
<td>See Chapter 17.104</td>
<td></td>
</tr>
</tbody>
</table>

### Other Uses

<table>
<thead>
<tr>
<th>Accessory Uses and Structures</th>
<th>See Chapter 17.52</th>
<th>Chapter 17.52</th>
</tr>
</thead>
<tbody>
<tr>
<td>Home Occupations</td>
<td>A</td>
<td>A</td>
</tr>
<tr>
<td>Temporary Uses and Structures</td>
<td>See Section 17.96.170</td>
<td></td>
</tr>
</tbody>
</table>

### Urban Agriculture

<table>
<thead>
<tr>
<th>Home Gardens</th>
<th>P</th>
<th>P</th>
</tr>
</thead>
<tbody>
<tr>
<td>Community Gardens</td>
<td>M</td>
<td>M</td>
</tr>
<tr>
<td>Urban Farms</td>
<td>C</td>
<td>C</td>
</tr>
</tbody>
</table>

### Notes:
- [1]: Second and third floor uses permitted by-right. Ground floor uses require a Conditional Use Permit.
- [2]: Larger than 3,000 sq. ft. requires a Conditional Use Permit.
- [3]: Permitted by-right in the Village Residential overlay zone

### B. Village Residential Overlay

Pursuant to Section 17.40.040 (Village Residential (-VR) Overlay Zone), only residential uses are permitted in the -VR overlay zone. The Village Residential (-VR) overlay zone applies to the following areas within the MU-V zoning district as shown on the Zoning Map: Six Sisters, Venetian Court, Wharf Road, Lawn Way, Riverview Avenue, Cliff Drive, and Cherry Avenue. San Jose Avenue, Park Place, and California Avenue.
C. **Ground Floor Conversions to Residential.** Existing ground floor commercial uses in the MU-V zoning district may not be converted to a residential use unless located in the Village Residential (-VR) overlay zone.

D. **Residential Mixed Use in the MU-V Zoning District.**

1. If a proposed residential mixed use project in the MU-V zoning district contains any use that requires a Conditional Use Permit, the entire project, including the residential use, requires a Conditional Use Permit.
2. If a proposed residential use replaces an existing upper floor commercial use, the residential use is allowed by-right.

### 17.20.030 Development Standards – Mixed Use Village Zoning District

A. **General.** Table 17.20-2 identifies development standards that apply in the Mixed Use Village (MU-V) zoning districts.

**Note:** Minimum parcel dimensions area and maximum front setbacks in Table 17-20-2 below are new.

#### TABLE 17.20-2: DEVELOPMENT STANDARDS IN THE MIXED USE VILLAGE (MU-V) ZONING DISTRICTS

<table>
<thead>
<tr>
<th>Zoning District</th>
<th>MU-V</th>
<th>MU-N</th>
<th>Additional Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Site Requirements</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Floor Area Ratio, Maximum</td>
<td>2.0</td>
<td></td>
<td>Section 17.20.030.C &amp; E; Chapter 17.88</td>
</tr>
<tr>
<td>Parking and Loading</td>
<td>See Chapter 17.76</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Structure Requirements</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Setbacks</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Front</td>
<td>Min: 0 ft.</td>
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<td>Section 17.20.030.D</td>
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<tr>
<td></td>
<td>Max: 15 ft.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rear</td>
<td>None [124]</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Interior Side</td>
<td>None</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Street Side</td>
<td>Min: 0 ft.</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Max: 15 ft.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Height, Maximum</td>
<td>27 ft.</td>
<td></td>
<td>Section 17.20.030.B &amp; C; Chapter 17.88</td>
</tr>
</tbody>
</table>
Accessory Structures | See Chapter 17.52

Notes:
[1] 20% of lot depth for residential use on parcel.
[2] The Planning Commission may approve reduced front, side, and rear set-back requirements for properties fronting Capitola Avenue north of the trestle up to and including 431 Capitola Avenue.
[3] The Planning Commission may reduce front, side, and rear setbacks when a parcel is adjacent to commercial along the side and rear property lines and when the parcel width or depth is significantly less than typical parcels within the zoning district.

Note: MU-V height exceptions to allow up to 30 feet in subsection B below are new.

B. **MU-V Height Exceptions.** The following exceptions are permitted to the maximum permitted height in the MU-V zoning district as shown in Table 17.20-2:

1. Up to 30 feet for habitable space with a roof pitch of at least 5/12. See Figure 17.20-1.

2. Projections for non-habitable decorative features and structures as allowed by Section 17.48.030.C

**Figure 17.20-1: Increased Height in the MU-V Zoning District**

C. **Increased Floor Area And Height for the Capitola Theater Site.** As provided in Chapter 17.88 (Incentives for Community Benefits), the City Council may approve exceptions to height and floor area ratio (FAR) limits shown in Table 17.20-2 for the Capitola Theater site (APN 035-262-04). These exceptions are intended to facilitate the development of a new hotel in the Capitola Village consistent with the General Plan.

Note: Minimum build-to requirements in the MU-V zoning district in subsection D below are new.

D. **Setbacks in the MU-V Zoning District.** The following setback standards apply to all new structures in the MU-V zoning district.
1. Building should be constructed within 15 feet of the front property line for a minimum of 50 percent of the parcel's linear street frontage. See Figure 17.20-7. The Planning Commission may modify or waive this requirement upon finding that:
   a. Compliance with the build-to-width requirement would render the proposed project infeasible;
   b. The project incorporates a front-facing courtyard of public seating area; or
   c. An alternative site design would result in an enhanced pedestrian experience.

**FIGURE 17.20-7: BUILD TO LINE – MU-V ZONING DISTRICT**

2. Front setback areas shall be pedestrian oriented and contain semi-public amenities such as courtyards or outdoor seating areas.

3. Structures shall be setback a minimum of 10 feet from the property line on the northerly side of the first two hundred fifty feet of Cliff Drive, west of the intersection of Wharf Road.

**Note:** Design standards for the Mixed Use Village zoning districts in subsection C below are new.

**E.E. General Design Standards.** The following standards apply to all new buildings and additions within the MU-V and MU-N zoning districts, excluding the Village Residential Overlay.

1. **Building Orientation.** Buildings shall be oriented towards a public street with the primary entrance to the site or building directly accessible from an adjacent sidewalk. See Figure 17.20-2.
2. **Blank Walls.** The maximum length of an unarticulated/blank building wall fronting a public street shall be 10 feet. See Figure 17.20-3. Building articulation may be provided by:
   a. Doors, windows, and other building openings;
   b. Building projections or recesses, doorway and window trim, and other details that provide architectural articulation and design interest;
   c. Varying wall planes, heights or contrasting materials and colors; and
   d. Awnings, canopies or arcades to reinforce the pedestrian scale and provide shade and cover from the elements.
3. **Storefront Width.** The maximum building/storefront width shall be 25 feet. See Figure 17.20-4. Larger buildings shall be broken down into a pedestrian-scale rhythm with individual building bay widths of 25 feet.

**FIGURE 17.20-4: STOREFRONT WIDTH**

4. **Ground Floor Building Transparency.**

   a. The ground floor street-facing building walls of non-residential uses shall provide transparent windows or doors with views into the building for a minimum of 65 percent of the building frontage located between 2½ and 7 feet above the sidewalk. See Figure 17.20-5. Ninety percent of the transparent windows or doors area shall remain clear to allow views into the building.

**FIGURE 17.20-5: STOREFRONT TRANSPARENCY**
b. Exceptions to this transparency requirement may be allowed with a Design Permit if the Planning Commission finds that:
   (1) The proposed use has unique operational characteristics which preclude building openings, such as for a cinema or theatre; and
   (2) Street-facing building walls will exhibit architectural relief and detail, and will be enhanced with landscaping in such a way as to create visual interest at the pedestrian level.

5. **Parking Location and Buffers.**

   a. Surface parking shall be located to the rear or side of buildings. Surface parking may not be located between a building and a street-facing property line. See Figure 17.20-6.

   b. Surface parking adjacent to a street-facing property line shall be screened along the public right-of-way with a decorative wall, hedge, trellis, and/or landscaping at least 3 feet in height.

   c. Loading areas shall be located to the side and rear of buildings, and shall be sufficiently screened from the public right-of-way, as determined by the Community Development Director.

**Figure 17.20-6: Parking Location**

![Parking Location Diagram]

6. **Driveways and Curb Cuts.**

   a. New driveways shall comply with the dimension standards shown in Table 17.20-3 (Driveway Dimension Standards). The Community Development Director may approve exceptions to these standards in the case of shared or joint use of driveways and parking lots.
TABLE 17.20-3: DRIVEWAY DIMENSION STANDARDS

<table>
<thead>
<tr>
<th>Driveway Type</th>
<th>Driveway Width</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Minimum</td>
</tr>
<tr>
<td>1-way</td>
<td>8 ft.</td>
</tr>
<tr>
<td>2-way</td>
<td>20 ft.</td>
</tr>
</tbody>
</table>

Note: [1] Driveways shall not exceed 40% of parcel width.

b. New curb cuts, where allowed, shall be located and designed to maximize safety and convenience for pedestrians, bicycles and mass transit vehicles, as determined by the Community Development Director.

7. Paved Site Areas.

a. The materials, colors, textures, and other design features of on-site paved areas, including courtyards, walkways, and patios, shall complement and enhance the overall design character of development on the site.

b. The use of asphalt for on-site paving is prohibited, except when used for parking areas and vehicle circulation.

D.
Note: Minimum build-to-requirements in the MU-V zoning district in subsection D below are new.

Setbacks in the MU-V Zoning District. The following setback standards apply to all new structures in the MU-V zoning district.

Building shall be constructed at within 15 feet of the front property line for a minimum of 50 percent of the parcel’s linear street frontage. See Figure 17.20-7. The Planning Commission may modify or waive this requirement upon finding that:

- Compliance with the build-to-width requirement would render the proposed project infeasible;
- The project incorporates a front-facing courtyard of public seating area; or
- An alternative site design would result in an enhanced pedestrian experience.

Figure 17.20-7: Build To Line – MU-V Zoning District

Front setback areas shall be pedestrian oriented and contain semi-public amenities such as courtyards or outdoor seating areas.
Structures shall be setback a minimum of 10 feet from the property line on the northerly side of the first two hundred fifty feet of Cliff Drive, west of the intersection of Wharf Road.

**E.F. Setbacks in the MU-N Zoning District.** Front setback areas in the MU-N Zoning District shall be pedestrian oriented and shall be either landscaped or contain semi-public amenities such as courtyards or outdoor seating areas.

Note: Height and FAR standards-exception for the Village hotel are new to implement General Plan policies.

**F. Height and FAR Standards for the Village Capitola Theater Site.** As provided in Chapter 17.88 (Incentives for Community Benefits), Hotel

**G. General.** The City Council may approve exceptions to height and floor area ratio (FAR) limits shown in Table 17.20-2 for a hotel on the former Village Capitola Theater site (APN 035-262-04) in the MU-V zoning district. These exceptions are intended to facilitate the development of a new hotel in the Capitola Village consistent with the General Plan.

- **Maximum FAR.** The City Council may allow a maximum FAR of 3.0 for a proposed hotel on the former Village Capitola Theater site.
- **Height.** The City Council may allow an exception to the 27-foot height limit for a proposed hotel on the former Village Capitola Theater site, provided that:
  - The maximum height of the hotel remains below the elevation of the bluff behind the hotel;
  - The bluff behind the hotel remains visible from the Capitola wharf as a green edge with existing mature trees maintained on site.

**Basis for Approval.** To approve increased FAR and/or height, the City Council must make all of the following findings:

- The design of the hotel respects the scale and character of neighboring structures and enhances Capitola’s unique sense of place.
- The additional height and/or FAR allows for a superior project with substantial community benefit.
- The hotel will contribute to the economic vitality of the Village and support an active, attractive, and engaging pedestrian environment.
- The hotel design minimizes impacts to public views of the beach and Village from vantage points outside of the Village.
- Parking for the hotel is provided in a way that minimizes vehicle traffic in the Village and strengthens the Village as a pedestrian-oriented destination.
- The project is designed to minimize adverse impacts to neighboring properties to the greatest extent possible.
17.20.040 Development Standards – Mixed Use Neighborhood Zoning District

A. General. Table 17.20-42 identifies development standards that apply in the Mixed Use Neighborhood (MU-N) zoning districts.

Note: Minimum parcel dimensions and maximum front setbacks in Table 17-20-2 below are new.

| TABLE 17.20-42: DEVELOPMENT STANDARDS IN THE MIXED USE ZONING DISTRICTS |
|-----------------------------|-------------------|-------------------|
| Zoning District             | MU-N              | Additional Standards |

Site Requirements

| Floor Area Ratio, Maximum   | 1.0               |                  |
| Parking and Loading         | See Chapter 17.76 |                  |

Structure Requirements

Setbacks

| Front                        | Min: 0 ft. from property line or 10 ft. from curb, whichever is greater | Max: 25 ft. |
|                             | Section 17.20.0340.C2 |

| Rear                         | 10 ft. min. from property line [2] [3] [4] |

| Interior Side                | 10% of lot width [3] [4] |

| Street Side                  | Min: 0 ft. from property line or 10 ft. from curb, whichever is greater |
|                             | Max: 25 ft. |
| Height, Maximum              | 27 ft.       |
| Accessory Structures         | See Chapter 17.52 |

Notes:
[1] Parcel area, width, and depth requirements apply only to the creation of new parcels. These requirements do not apply to legally created parcels existing as of [effective date of updated Zoning Code]. See Capitola Municipal Code Title 16 (Subdivisions) for requirements that apply to lot line adjustments to existing parcels that do not comply with the parcel area, width, and depth requirements in this table.
[2] 20% of lot depth for residential use on parcel.
[3] The Planning Commission may approve reduced front, side, and rear setback requirements for properties fronting Capitola Avenue north of the trestle up to and including 431 Capitola Avenue.
[4] The Planning Commission may reduce front, side, and rear setbacks when a parcel is adjacent or surrounded by commercial properties along the side and rear property line and when the parcel width or depth is significantly less than typical parcels within the zoning district.

B. Building Orientation.
1. Buildings shall be oriented towards a public street with the primary entrance to the site or building directly accessible from an adjacent sidewalk.

2. The Planning Commission may grant an exception to the requirement in paragraph 1 above upon finding that unique conditions on the site require an alternative building orientation and that the proposed project would maintain a pedestrian-friendly and active street frontage to the greatest extent possible.

C. Setbacks in the MU-N Zoning District. Front setback areas in the MU-N Zoning District not used for vehicle parking or circulation shall be pedestrian oriented and shall be either landscaped or contain semi-public amenities such as courtyards or outdoor seating areas.

D. Residential Transitions – Daylight Plane. When a property abuts a residential zoning district, no structure shall extend above or beyond a daylight plane having a height of 25 feet at the setback from the residential property line and extending into the parcel at an angle of 45 degrees. See Figure 17.20-8.

FIGURE 17.20-8: RESIDENTIAL TRANSITIONS – DAYLIGHT PLANE

E. Parking Location and Buffers. Surface parking shall be located to the rear or side of buildings where possible. When parking is located between a building and a street-facing property line, the parking shall be either:

1. Screened along the street with a decorative wall, hedge, trellis, and/or landscaping at least 3 feet in height; or

2. Designed to minimize visual impacts and support a pedestrian-friendly environment to the greatest extent possible as determined by the Planning Commission.
F. Driveways and Curb Cuts.

1. New driveways shall comply with the dimension standards shown in Table 17.20-5 (Driveway Dimension Standards). The Community Development Director may approve exceptions to these standards in the case of shared or joint use of driveways and parking lots.

<table>
<thead>
<tr>
<th>Driveway Type</th>
<th>Driveway Width</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Minimum</td>
</tr>
<tr>
<td>1-way</td>
<td>8 ft.</td>
</tr>
<tr>
<td>2-way</td>
<td>20 ft.</td>
</tr>
</tbody>
</table>

Note: [1] Driveways shall not exceed 40% of parcel width.

a. New curb cuts, where allowed, shall be located and designed to maximize safety and convenience for pedestrians, bicycles and mass transit vehicles, as determined by the Community Development Director. Setbacks in the MU-N Zoning District. Front setback areas in the MU-N Zoning District not used for vehicle parking or circulation shall be pedestrian oriented and shall be either landscaped or contain semi-public amenities such as courtyards or outdoor seating areas.
Chapter 17.24 – COMMERCIAL AND INDUSTRIAL ZONING DISTRICTS

Sections:
17.24.010   Purpose of the Commercial and Industrial Zoning Districts
17.24.020   Land Use Regulations
17.24.030   Development Standards
17.24.040   Residential Mixed Use Development in Commercial Zoning Districts

17.24.010   Purpose of the Commercial and Industrial Zoning Districts

A. **Community Commercial (C-C) Zoning District.** The purpose of the C-C zoning district is to provide areas for a variety of commercial uses serving Capitola residents and visitors. The C-C zoning district allows for retail, restaurants, and services that meet the daily needs of the community. The scale, intensity, and design of development in the C-C zoning district is compatible with adjacent neighborhoods and contributes to Capitola’s unique coastal village character. Interspersed residential and office uses in the C-C zoning district support a diverse local economy and range of housing choices.

B. **Regional Commercial (C-R) Zoning District.** The purpose of the C-R zoning district is to provide areas for commercial uses that serve regional shoppers as well as Capitola residents, workers, and visitors. The C-R zoning district maintains a critical mass of retail and service uses that maintain 41st Avenue as a successful retail destination. Office, medical, and residential uses are restricted in prime retail locations to protect the long-term economic vitality of the corridor. Incremental redevelopment of underutilized properties in the C-R zoning district enhance the corridor as a pedestrian-friendly shopping destination that enhance Capitola’s unique identity and quality of life.

C. **Industrial (I) Zoning District.** The purpose of the I zoning district is to provide an area for heavy commercial and light industrial uses in Capitola. The I zoning district allows for non-residential uses which are desired in the community but could be incompatible with land uses in other zoning districts. The I zoning district accommodates businesses that contribute to a diverse economy, provide local jobs, and serve the needs of residents and other businesses in Capitola.

17.24.020   Land Use Regulations

A. **Permitted Land Uses.** Table 17.24-1 identifies land uses permitted in the commercial and industrial zoning districts.

**Note:** Permitted land uses in the commercial and industrial zoning districts have been revised to better reflect the purpose of the zoning districts. New Minor Use Permit required for uses that need discretionary review but may not need a Planning Commission hearing.
Table 17.24-1: Permitted Land Uses in Commercial and Industrial Zoning Districts
### Zoning Districts

<table>
<thead>
<tr>
<th>Zoning District</th>
<th>Additional Requirements</th>
</tr>
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<tbody>
<tr>
<td>C-C</td>
<td></td>
</tr>
<tr>
<td>C-R</td>
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<tr>
<td>I</td>
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<tr>
<td>Additional</td>
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</table>

#### Residential Uses

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<tr>
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<th>Zoning District</th>
<th>Additional Requirements</th>
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</thead>
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<tr>
<td>Multi-Family Dwellings</td>
<td>C</td>
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<tr>
<td>Residential Mixed Use</td>
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#### Public and Quasi-Public Uses

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<tr>
<th>Use Type</th>
<th>Zoning District</th>
<th>Additional Requirements</th>
</tr>
</thead>
<tbody>
<tr>
<td>Colleges and Trade Schools</td>
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<td></td>
</tr>
<tr>
<td>Community Assembly</td>
<td>C</td>
<td></td>
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<tr>
<td>Cultural Institutions</td>
<td>C</td>
<td></td>
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<tr>
<td>Day Care Centers</td>
<td>C</td>
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<tr>
<td>Emergency Shelters</td>
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<tr>
<td>Government Offices</td>
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<td>Medical Offices and Clinics</td>
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#### Commercial Uses

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<tr>
<th>Use Type</th>
<th>Zoning District</th>
<th>Additional Requirements</th>
</tr>
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<tr>
<td>Alcoholic Beverage Sales</td>
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<td>Commercial Entertainment and Recreation</td>
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<td><strong>Heavy Commercial and Industrial Uses</strong></td>
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<td>Recycling Collection Facilities</td>
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<td>Wireless Communications Facilities</td>
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<td><strong>Other Uses</strong></td>
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<td>Accessory Uses</td>
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<td>Home Occupations</td>
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<td>Temporary Uses</td>
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<td>Home Garden</td>
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<td>Community Garden</td>
<td>M</td>
<td>M</td>
</tr>
<tr>
<td>Urban Farm</td>
<td>C</td>
<td>C</td>
</tr>
</tbody>
</table>

Notes:
[1] Combination of two or more tenant suites within a multi-tenant building or greater than 5,000 sq. ft. requires Minor Use Permit
[2] Combination of two or more tenant suites within a multi-tenant building or greater than 5,000 sq. ft. requires Conditional Use Permit
[4] Prohibited within 100 feet of a residential zoning district or residential use.
[5] Permitted only on a mixed use site with the residential use secondary to the primary commercial uses on the site. Residential uses on the site are limited to less than 50 percent of the floor area of buildings on the site. Residential uses shall be located and designed to maintain a primarily commercial character and function on the site.

B. **Additional Permits.** In addition to permits identified in Table 17.24-1, development projects in the commercial and industrial zoning districts may also require a Design Permit pursuant to Chapter 17.120 (Design Permits). Modifications to a historic resource may require a Certificate of Appropriateness pursuant to Chapter 17.84 (Historic Preservation).

**Note:** Limitations on office uses in subsection C below are new.
C. Office Uses in the C-C and C-R Zoning Districts. In the C-C and C-R zoning districts, permits required for office uses, including professional, medical, banks, financial institutions and governmental offices, are shown in Table 17.24-2.

**TABLE 17.24-2: PERMITTED OFFICE USES IN THE C-C AND C-R ZONING DISTRICTS**

<table>
<thead>
<tr>
<th>Location and Size of Office Use</th>
<th>C-C Zoning District</th>
<th>C-R Zoning District</th>
</tr>
</thead>
<tbody>
<tr>
<td>Conversion of a retail use to an office use</td>
<td>N/A</td>
<td>C</td>
</tr>
<tr>
<td>Ground floor, less than 5,000 sq. ft.</td>
<td>P</td>
<td>C</td>
</tr>
<tr>
<td>Ground floor, 5,000 sq. ft. or more</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Upper floor above a ground floor</td>
<td>P</td>
<td>P</td>
</tr>
<tr>
<td>Located within a multi-tenant site in which the office space is not located within a storefront and is setback from the front façade.</td>
<td>P</td>
<td>P</td>
</tr>
</tbody>
</table>

17.24.030 Development Standards

A. General. Table 17.24-3 identifies development standards that apply in the commercial and industrial zoning districts.

**TABLE 17.24-3: DEVELOPMENT STANDARDS IN COMMERCIAL AND INDUSTRIAL ZONING DISTRICTS**
### Additional Standards

**Table 17.24-1**

<table>
<thead>
<tr>
<th>Site Requirements</th>
<th>C-C</th>
<th>C-R</th>
<th>I</th>
<th>Additional Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Parcel Area, Minimum</td>
<td>5,000 sq. ft.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Parcel Width, Minimum</td>
<td>50 ft.</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>Parcel Depth, Minimum</td>
<td>100 ft.</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>Floor Area Ratio, Maximum</td>
<td>1.0</td>
<td>1.5</td>
<td>0.5</td>
<td>17.24.030.C &amp; D</td>
</tr>
<tr>
<td>Residential Density, Maximum</td>
<td>20 du/acre</td>
<td>N/A</td>
<td></td>
<td>17.88</td>
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</tbody>
</table>

**Structure Requirements**

<table>
<thead>
<tr>
<th>Setbacks, Minimum</th>
<th>C-C</th>
<th>C-R</th>
<th>I</th>
<th>Additional Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Front</td>
<td>See 17.24.030.B</td>
<td>0 ft.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rear</td>
<td>0 ft. unless adjacent to a residential zoning district (see 17.24.030.D)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Interior Side</td>
<td>0 ft. unless adjacent to a residential zoning district (see 17.24.030.D)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Street Side</td>
<td>See 17.24.030.B</td>
<td>0 ft.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Height, Maximum</td>
<td>40 ft.</td>
<td>40 ft.</td>
<td>30 ft.</td>
<td>17.24.030.C &amp; D</td>
</tr>
<tr>
<td>Landscaped Open Space, Minimum</td>
<td>5%</td>
<td></td>
<td>Up to 5%</td>
<td>Table 17.72-1</td>
</tr>
<tr>
<td>Parking and Loading</td>
<td></td>
<td></td>
<td></td>
<td>See 17.76</td>
</tr>
</tbody>
</table>

**Notes:**

[1] 15 ft. min. from property line abutting a residential zoning district.

**B. Front and Street Side Setbacks in the C-R and C-C Zoning Districts.** In the C-R and C-C zoning districts, buildings shall be setback from the front and street side property line so that:

1. The building is at least 15 feet from the curb or street edge; and
2. Building placement allows for a minimum 10-foot sidewalk along the property frontage. See Figure 17.24-1.

**Note:** The existing Zoning Code requires front setbacks of 15 feet from the property line. Subsection B above requires front setbacks of 15 feet from the curb or street edge.

**Figure 17.24-1: Front and Street Side Setbacks in the C-R and C-C Zoning Districts**
C. Increased Floor Area and Height in C-C and C-R Zoning Districts.

**Note**: Section 17.27.080 in the existing Zoning Code allows the City Council to approve height exceptions with no specified limit. This section establishes increased floor area and height allowances consistent with General Plan policies and adds in Chapter 17.88 an upper limit for height exceptions.

1. **General.** As provided in Chapter 17.88 (Incentives for Community Benefits), the City Council may approve exceptions to height and floor area ratio (FAR) limits shown in Table 17.24-2 for proposed projects in the C-C and C-R zoning districts. These exceptions are intended to facilitate the redevelopment of underutilized properties along 41st Avenue consistent with the vision for the corridor described in the General Plan.

2. **Increased FAR.** The City Council may allow an increased FAR up to a maximum of 2.0 for proposed development projects in the C-C and C-R zoning districts. To be eligible for an increased FAR, properties must front 41st Avenue or the 41st Avenue/Capitola Road intersection or be part of the Capitola Mall site. Structures on parcels fronting the east side of 41st Avenue that apply for the increased FAR must be set back a minimum of 100 feet from a property line abutting a residential property.

3. **Increased Height.** The City Council may allow an exception to the 40-foot height limit in the C-R and C-C zoning districts up to maximum of 50 feet.

4. **Community Benefit Required.** To be eligible for increased FAR or height in the C-C and C-R zoning districts, a project must provide a substantial community benefit consistent with Chapter 17.88 (Incentives for Community Benefits).

5. **Planning Commission Recommendation.** At a noticed public hearing, the Planning Commission shall provide a recommendation to the City Council on any request for increased FAR or height in the C-C and C-R zoning districts.
6. **Basis for Approval.** To approve increased FAR or a height exception in the C-C and C-R zoning districts, the City Council must make all findings specified in Section 17.88.080 (Findings) in Chapter 17.88 (Incentives for Community Benefits). The City Council may approve increased FAR or a height exception only for projects that provide a substantial community benefit, enhance the economic vitality of the 41st Avenue corridor, and minimize adverse impacts to neighboring properties as required by General Plan Action LU-9.3.

D. **Residential Transition Standards.** Where a commercial or industrial zoning district abuts a residential zoning district, the following standards apply.

**Note:** Daylight plane requirement in paragraph 2 below is new.

1. **Setbacks.** The minimum setback from the residential property line shall be 15 feet for interior side yards and 20 feet for rear yards.

2. **Daylight Plane.** No structure shall extend above or beyond a daylight plane having a height of 20 feet at the setback from the residential property line and extending into the parcel at an angle of 45 degrees. See Figure 17.24-2.

3. **Landscaping.** A landscaped planting area, extending a minimum of 10 feet from the property line, shall be provided along all residential property lines. A tree screen shall be planted in this area with trees planted at a minimum interval of 15 feet.

**FIGURE 17.24-2: RESIDENTIAL TRANSITIONS – DAYLIGHT PLANE**

4. **Loading.** Loading and unloading shall be designed to have the least amount of impact on neighboring residential uses. When feasible, loading and unloading provided from the commercial frontage rather than from areas adjacent residential uses.
E. Capitola Mall Redevelopment. The City may require the preparation and approval of a Specific Plan for any major redevelopment of the Capitola Mall, as determined by the Community Development Director, shall require the preparation and approval of a Specific Plan.

17.24.040 Residential Mixed Use Development in Commercial Zoning Districts

Note: Standards for residential mixed use development in commercial zoning districts in this section are new.

A. Purpose and Applicability. This section establishes design standards for vertical mixed use development with housing above ground floor commercial uses in the Community Commercial (C-C) and Regional Commercial (C-R) zoning districts. These standards are intended to promote successful mixed use development that is pedestrian-friendly and contributes to the vitality of commercial districts in Capitola.

B. Standards.

1. Ground Floor Uses. Ground floor spaces fronting the primary street shall be occupied by retail, restaurant, and personal service uses that generate pedestrian activity.

2. Building Placement. Buildings shall be placed near the edge of the sidewalk. At all times there shall be at least 10 feet between the building wall and edge of sidewalk. Increased setbacks are permitted if they enhance pedestrian experience and add visual interest.

3. Building Orientation. Buildings shall be oriented towards a public street with the primary entrance to the site or building directly accessible from an adjacent sidewalk. The Planning Commission may allow buildings and their primary entrances to be oriented towards a public space. The primary entrance to a building shall not be oriented towards surface parking.

4. Blank Walls. The length of an unarticulated/blank building wall shall not exceed 10 feet. Architectural articulation should have similar pattern as other adjacent buildings to provide cohesive design in the neighborhood. Building articulation may be provided by:
   a. Doors, windows, and other building openings;
   b. Building projections or recesses, doorway and window trim, and other details that provide architectural articulation and design interest;
   c. Varying wall planes, heights or contrasting materials and colors; and
   d. Awnings, canopies, or arcades to reinforce the pedestrian scale and provide shade and cover from the elements.
5. **Storefront Width.** The width of a single building/storefront shall not exceed 50 feet. Larger buildings shall be broken down into a pedestrian-scale rhythm with individual building bay width of 25 to 50 feet.

6. **Ground Floor Building Transparency.** The ground floor street-facing building walls of non-residential uses shall provide transparent windows or doors with views into the building for a minimum of 65 percent of the building frontage located between 2½ and 7 feet above the sidewalk. 65 percent of the transparent windows or doors area shall remain clear to allow views into the building. Exceptions to this transparency requirement may be allowed if the Planning Commission finds that:

a. The proposed use has unique operational characteristics which preclude building openings, such as for a cinema or theatre; or

b. Street-facing building walls will exhibit architectural relief and detail, and will be enhanced with landscaping in such a way as to create visual interest at the pedestrian level.

7. **Retail Depth.** Ground floor commercial space shall have a depth of at least 45 feet or two-thirds of the parcel depth, whichever is less. Where possible, 60-foot depths are encouraged to accommodate a wider range of tenants, especially food tenants. The Planning Commission may grant an exception to the minimum retail depth requirement if the minimum retail depth is infeasible due to unusual physical conditions on the parcel.

8. **Ground-Floor Height.** Ground floor commercial space shall have a minimum floor-to-floor height of 15 feet. Where possible, 18-foot floor-to-floor heights are encouraged.

9. **Parking Location.** No more than 10 percent of off-street retail parking may be provided in front along the side of retail as “teaser” parking. The remainder of the parking shall be behind the building or in underground/structured parking.

**FIGURE 17.24-3: RESIDENTIAL MIXED USE – TEASER PARKING**
10. **Driveways and Curb Cuts.** Pedestrian and vehicle conflicts shall be minimized by limiting the number of curb cuts to two per block and the width of curb cuts to 24 feet where feasible. To the extent possible, curb cuts shall be designed so pedestrian curb ramps are limited and pathways remain level as they cross the vehicle route.

**Capitola Mall Redevelopment.** Any major redevelopment of the Capitola Mall, as determined by the Community Development Director, shall require the preparation and approval of a Specific Plan.
Chapter 17.32 – SPECIAL PURPOSE ZONING DISTRICTS

Sections:
17.32.010 Purpose of the Special Purpose Zoning Districts
17.32.020 Land Use Regulations
17.32.030 Development Standards

17.32.010 Purpose of the Special Purpose Zoning Districts
A. Community Facility (CF). The CF zoning district provides areas for public and community facilities serving Capitola residents and visitors. Land uses permitted in the CF zoning district include public uses such as governmental offices, police and fire stations, community centers, schools, libraries, and other similar uses. The CF zoning district implements the Public/Quasi-Public land use designation in the General Plan.

B. Parks and Open Space (P/OS). The P/OS zoning district provides parks, recreational facilities, and open space for the use and enjoyment of the community. The P/OS zoning district also protects and preserves environmentally sensitive natural areas and habitat in Capitola. The P/OS zoning district implements the Parks and Open Space land use designation in the General Plan.

17.32.020 Land Use Regulations
A. Permitted Uses. Table 17.32-1 identifies land uses permitted in the CF and P/OS zoning districts.

B. Commercial Uses in the P/OS Zoning Districts. Commercial uses that are accessory to a permitted use in in the P/OS zoning district are permitted with a Conditional Use Permit.

C. Visitor Accommodations in New Brighten State Beach. Visitor accommodations and campground uses are permitted in the New Brighten State beach at a maximum intensity of three units per gross lot area.

D. P/OS Standards. The following standards apply to uses in the P/OS zoning district.
1. Any structure, land use, or removal of vegetation or natural materials that in the opinion of the Planning Commission is inconsistent with the purpose of the P/OS zoning district is prohibited.

2. Development shall be subordinate to its recreational, scenic, or natural resource purpose consistent with the Local Coastal Program (LCP). Natural resource protection shall include protection of arroyos, creeks and riparian corridors, woodlands and other environmentally sensitive habitat.

3. No new permanent structures are permitted on the open, sandy beach area of Capitola except for facilities required for public health and safety (e.g., lifeguard stands, approved beach erosion control structures).
### Table 17.32-1: Permitted Land Uses in the CF and P/OS Zoning Districts

<table>
<thead>
<tr>
<th>Key</th>
<th>Zoning District</th>
<th>Additional Regulations</th>
</tr>
</thead>
<tbody>
<tr>
<td>P</td>
<td>CF</td>
<td>P/OS</td>
</tr>
<tr>
<td>A</td>
<td></td>
<td></td>
</tr>
<tr>
<td>M</td>
<td></td>
<td></td>
</tr>
<tr>
<td>C</td>
<td></td>
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<td>–</td>
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</tr>
</tbody>
</table>

**Public and Quasi-Public Uses**

- Colleges and Trade Schools: C, –
- Community Assembly: P [I], –
- Cultural Institutions: P [I], –
- Day Care Centers: P [I], –
- Government Offices: P, –
- Parks and Recreational Facilities: P [I], P [I]
- Public Safety Facilities: P, –
- Schools, Public or Private: P, –

**Transportation, Communication, and Utilities Uses**

- Recycling Collection Facilities: C, –, 17.96.130
- Utilities, Major: C, C
- Utilities, Minor: P, P
- Wireless Telecommunications Facilities: See Chapter 17.104

**Other Uses**

- Accessory Uses and Structures: See Chapter 17.52
- Temporary Uses and Structures: See Section 17.96.170

**Urban Agriculture**

- Community Gardens: M [I], M [I]
- Urban Farms: C [I], C [I]

**Notes:**

1. [I] Publicly owned and/or operated facilities only.

### E. Public Parking in the Coastal Zone:

1. Public parking existing as of [date of Zoning Ordinance adoption] in the following locations in the CF zoning district shall be maintained for public parking:
   a. The Upper City Hall parking lot;
   b. The Cliff Drive overlook parking; and
Special Purpose Zoning Districts

17.32

e. The Cliff Drive Southern Pacific railroad right of way parking, unless Cliff Drive must be relocated due to cliff erosion.

2. Substantial changes in public parking facilities in the coastal zone require a Local Coastal Program (LCP) amendment.

Note: Public Parking in the Coastal Zone subsection E has been moved to Chapter 17.76 (Parking and Loading).

17.32.030 Development Standards

A. Floor Area Ratio. The maximum permitted floor area ratio (FAR) is 0.25 in the P/OS zoning district and as determined by the Planning Commission through the Design Review process in the P/OS zoning district.

B. Other Development Standards. Other development standards (e.g., setbacks, height, building coverage) in the CF and P/OS zoning districts shall be determined by the Planning Commission through the Design Review process.
Chapter 17.36 – PLANNED DEVELOPMENT ZONING DISTRICT

Sections:

17.36.010 Purpose of the Planned Development Zoning District
17.36.020 Where Allowed
17.36.030 Permitted Land Uses
17.36.040 Development Standards
17.36.050 Required Approvals
17.36.060 Conceptual Review
17.36.070 Planned Development Rezoning
17.36.080 Development Plans
17.36.010 Purpose of the Planned Development Zoning District
17.36.020 Where Allowed
17.36.030 Permitted Land Uses
17.36.040 Development Standards
17.36.050 Required Approvals
17.36.060 Preliminary Development Plans
17.36.070 Planned Development Rezoning
17.36.080 Final Development Plans

17.36.010 Purpose of the Planned Development Zoning District

The purpose of the Planned Development (PD) zoning district is to allow for high quality development that deviates from standards and regulations applicable to the other zoning districts in Capitola. The PD zoning district is intended to promote creativity in building design, flexibility in permitted land uses, and innovation in development concepts. The PD zoning district provides land owners with enhanced flexibility to take advantage of unique site characteristics and develop projects that will provide public benefits for residents, employees, and visitors. Development within each PD zoning district is regulated by a Preliminary and Final Development Plan approved by the City Council.

17.36.020 Where Allowed

Note: This section prohibits PD zoning on properties designated for single-family residential use. Section 17.39.020 in the existing Zoning Code allows PD zoning for all uses. The existing minimum parcel size for PD zoning also has been removed.

The PD zoning district may be applied to any property in Capitola with an area of 20,000 square feet or more except for those designated as Single-Family Residential on the Zoning Map and General Plan Land Use Map.
17.36.030 Permitted Land Uses
Permitted land uses in each PD zoning district shall conform to the applicable General Plan land use designation and to the Final Development Plan that applies to the property.

17.36.040 Development Standards
A. Established in Final Development Plan. Development standards (e.g., height, setbacks, building coverage) for each PD zoning district shall be established in the applicable Final Development Plan.

B. Maximum Intensity. The maximum permitted floor area ratio and residential density shall not exceed maximums established in the General Plan for the applicable land use designation.

C. Public Improvements. Public infrastructure and improvements in the PD zoning district shall conform to the City’s standard specifications as maintained by the City Engineer/Public Works Director.

17.36.050 Required Approvals
A. Development Plans and Zoning Map Amendments. Establishment of a PD zoning district requires approval of a Preliminary Development Plan followed by concurrent approval of a Zoning Map amendment and a Final Development Plan.

B. Design Review. A proposed development must receive a Design Permit as required by Chapter 17.120 (Design Permits). All development and land uses within a PD zoning district shall be consistent with the approved Final Development Plan.

17.36.060 Preliminary Development Plans/Conceptual Review

Note: This section replaces the existing Preliminary Development Plan approval process with the requirement for a Conceptual Review, which is an advisory (non-binding) process for the Planning Commission and City Council to provide feedback on the project prior to the submittal of a formal application. The existing Zoning Code requires only Planning Commission approval of a Preliminary Development Plan.

Prior to submittal of an application for a PD rezoning and Development Plan, an applicant must complete the Conceptual Review process as described in Section Chapter 17.1142.030 (Conceptual Review). The Planning Commission and City Council shall each hold at least one noticed public hearing on the project as part of the Conceptual Review process.

A. Review Authority. The City Council takes action on Preliminary Development Plan applications following recommendation from the Planning Commission.

B. Application Submittal and Review:

1. Preliminary Development Plan applications shall be filed and reviewed in compliance with Chapter 17.112 (Permit Application and Review). The application shall include the
information and materials required by the Community Development Department and the information required by Paragraph C (Application Materials) below.

2. If the property is not under a single ownership, all owners must join the application, and a map showing the extent of ownership shall be submitted with the application.

3. It is the responsibility of the applicant to provide evidence in support of the findings required by Paragraph F (Findings) below.

C. Application Materials. Preliminary Development Plan applications shall include the following information and materials:

2. Project Description. A written description of the project proposed within the PD zoning district. The project description shall include a narrative statement of the project objectives and a statement of how the proposed project will comply with General Plan goals and policies for the applicable land use designation. An overview of the proposed land use, densities, open space, and parking should be included in the project description.

2. Community Benefits. A description of how the proposed development is superior to development that could occur under the standards applicable in other zoning districts, and how it will achieve superior community design, environmental preservation, and/or substantial public benefits as defined in Paragraph C below.

2. Site Map. Maps depicting the existing topography, on-site structures and natural features, mature trees, and other significant vegetation and drainage patterns. The map shall show the proposed PD zoning district boundaries and all properties within 500 feet of the site boundary.

2. Concept Plan. An overall diagram of the project concept. This diagram shall illustrate the overall development concept, including proposed land uses, buildings, circulation, open space, and any other significant elements in the proposed project. Phases shall be clearly indicated if multiple phases are proposed.

5. Infrastructure. A written description of the infrastructure necessary to serve each phase of the project proposed.


1. The Planning Commission shall hold a public hearing on the Preliminary Development Plan application as required by Chapter 17.148 (Public Notice and Hearings).

2. The Planning Commission shall recommend to the City Council the approval, approval with modification, or denial of the Preliminary Development Plan application. The recommendation shall be based on the findings in Paragraph F (Findings) below.

E. City Council Review and Decision. Upon receipt of the Planning Commission's recommendation, the City Council shall conduct a public hearing and either approve, approve with modification, or deny the Preliminary Development Plan.

F. Findings. The City Council may approve an application for a Preliminary Development Plan only if all of the following findings can be made:

36-3
1. The proposed development is consistent with the General Plan, Local Coastal Program (if applicable), and any applicable specific plan or area plan adopted by the City Council.

2. The proposed development is superior to the development that could occur under the standards applicable in the other zoning districts.

3. The proposed project will provide a substantial public benefits as defined in Paragraph G (Substantial Public Benefit Defined) below.

4. The site for the proposed development is adequate in size and shape to accommodate proposed land uses.

5. Adequate transportation facilities, infrastructure, and public services exist or will be provided to serve the proposed development.

6. The proposed development will not have a substantial adverse effect on surrounding property and will be compatible with the existing and planned land use character of the surrounding area.

Note: The requirement that a PD project provide a substantial public benefit in Finding 3 above and described in subsection G below is new.

G. Substantial Public Benefit Defined. When used in this chapter, “substantial public benefit” means a project feature not otherwise required by the Zoning Code or any other provision of local, State, or federal law that significantly advances goals of the General Plan. Examples of substantial public benefits include but are not limited to:

1. Affordable housing that meets the income restrictions applicable in the Affordable Housing (AH) overlay zone.

2. Public plazas, courtyards, and other public gathering places that provide opportunities for people to informally meet and gather.

3. Improved walkways and paths for bicycles and pedestrians within properties, enhanced connections for bicyclists and pedestrians between properties.

4. Green building and sustainable development features that substantially exceed the City’s minimum requirements.

5. Preservation, restoration, or rehabilitation of a historic resource.

6. Increased ability for residents and visitors to walk, bike, and take transit to destinations and reduce greenhouse gas emissions.

7. Publicly available parking to serve the Village.

8. Publicly accessible parks and open space beyond the minimum required by the City or other public agency.

9. Habitat restoration and or protection of natural resources beyond the minimum required by the City or other public agency.

H. Conditions of Approval. The City Council may attach conditions of approval to a Preliminary
Development Plan to achieve consistency with the General Plan, Local Coastal Program, Zoning Code, and any applicable specific plan or area plan adopted by the City Council.

I. Extent of Approval. Approval of the Preliminary Development Plan shall be limited to general acceptability of the land uses proposed and their interrelationship, and shall not be construed to endorse or dictate the precise location of uses, configuration of parcels, or engineering feasibility.

J. Expiration of Approval.

1. A Preliminary Development Plan shall expire and become void unless a Final Development Plan application is submitted within one year of Preliminary Development Plan approval.

2. The Community Development Director may approve a one-year extension to the Preliminary Development Plan if the Director determines that the applicant has proceeded in good faith and has exercised due diligence in efforts to submit the Final Development Plan in a timely manner.

3. The applicant shall submit to the Community Development Department a written request for an extension of time no later than ten days before the expiration of the Preliminary Development Plan.

17.36.070 Planned Development Rezoning

A. General Procedures and Requirements. Establishing a PD zoning district requires City Council approval of a Zoning Map amendment consistent with Chapter 17.144 (Zoning Code Amendments). All procedures and requirements for Zoning Map Amendments in Chapter 17.144 apply to the establishment of a PD zoning district.

B. Timing. The City Council shall act on the Zoning Map Amendment concurrently with the Final Development Plan. A PD zoning district may be established only with concurrent approval of a Final Development Plan.

C. Reference to Final Development Plan. The ordinance adopted by the City Council establishing a PD zoning district shall reference the Final Development Plan approved concurrently with the Zoning Map Amendment.

17.36.080 Final Development Plans

A. Review Authority. The City Council takes action on Final Development Plan applications following recommendation from the Planning Commission.

B. Timing. A Final Development Plan application may be submitted only after City Council approval of a Preliminary Development Plan. A Development Plan application shall be submitted within one year of Conceptual Review for the proposed project. If an application is not submitted within one year of Conceptual Review, the applicant shall compete a second Conceptual Review process prior to submitting the Development Plan application.

C. Application Submittal and Review.
1. Final Development Plan applications shall be filed and reviewed in compliance with Chapter 17.112 (Permit Application and Review). The application shall include the information and materials required by the Community Development Department and the information required by Paragraph D (Application Materials) below.

2. If the property is not under a single ownership, all owners must join the application, and a map showing the extent of ownership shall be submitted with the application.

It is the responsibility of the applicant to provide evidence in support of the findings required by Paragraph GE (Findings) below.

G.D. Application Materials. Applications for approval of a Final Development Plan shall include the following information and materials:

1. Project Description. A written description of the project proposed within the PD zoning district. The project description shall include a narrative statement of the project objectives and a statement of how the proposed project will comply with General Plan goals and policies for the applicable land use designation. An overview of the proposed land use, densities, open space, and parking should be included in the project description.

2. Community Benefits. A description of how the proposed development is superior to development that could occur under the standards applicable in other the existing zoning districts, and how it will achieve superior community design, environmental preservation, and/or a substantial public benefits as defined in Paragraph HG below.

3. Site Map. Maps depicting the existing topography, on-site structures and natural features, mature trees, and other significant vegetation and drainage patterns. The map shall show the proposed PD zoning district boundaries and all properties within 500 feet of the site boundary.

4. Concept Plan. An overall diagram of the project concept. This diagram shall illustrate the overall development concept, including proposed land uses, buildings, circulation, open space, and any other significant elements in the proposed project. Phases shall be clearly indicated if multiple phases are proposed.

5. Land Use. A map showing the location of each land use proposed within the site, including open space and common areas. The land use map shall be accompanied by a narrative description of permitted land uses, allowable accessory uses, and uses allowed by-right or with a Conditional Use Permit.

6. Subdivision Map. If the project involves the subdivision of land, a tentative parcel map or tentative map required by Title 16 (Subdivisions) of the Capitola Municipal Code.

7. Circulation. A map and descriptions of the major circulation features within the site including vehicular, bicycle, pedestrian facilities; traffic flow of internal traffic; and existing and proposed public streets and sidewalk improvements.
4.8 Public Facilities and Open Space. The amount (in square feet or acres) and percentage of site area that will be dedicated for all types of open space, including proposed recreational facilities and amenities; and any public facilities, including public utility easements, public buildings and public land uses.

5.9 Development Standards. All development standards that apply within the project, including:
   a. Land use;
   b. Circulation of traffic;
   c. Landscaping;
   d. Architecture;
   e. Density and/or intensity;
   f. Minimum building site;
   g. Minimum lot dimensions;
   h. Maximum building coverage;
   i. Minimum setbacks;
   j. Maximum building or structure heights;
   k. Maximum height of fences and walls;
   l. Signs;
   m. Off-street parking; and
   n. Other items as deemed appropriate by the Planning Commission and City Council.


1. The Planning Commission shall hold a public hearing on the Final Development Plan application as required by Chapter 17.148 (Public Notice and Hearings).

2. The Planning Commission shall recommend to the City Council the approval, approval with modification, or denial of the Final Development Plan application. The recommendation shall be based on the findings in Paragraph G (Findings) below.

E.F. City Council Review and Decision. Upon receipt of the Planning Commission's recommendation, the City Council shall conduct a public hearing and either approve, approve in modified form, or deny the Final Development Plan. The City Council may approve the application only if all of the findings in Paragraph G (Findings) below can be made.

E.G. Findings. The City Council may approve an application for a Final Development Plan if all of the following findings can be made:

1. The Final Development Plan is consistent with the spirit and intent of the Preliminary
Development Plan.

2. Findings made to approve the Preliminary Development Plan remain valid for the Final Development Plan, including that the project will provide a substantial community benefit as defined in Section 17.36.060.G (Substantial Public Benefit Defined).

3. Findings required for the concurrent approval of a Zoning Map Amendment can be made.

1. The proposed development is consistent with the General Plan, Local Coastal Program (if applicable), and any applicable specific plan or area plan adopted by the City Council.

2. The proposed development is superior to the development that could occur under the standards applicable in the other existing zoning districts.

3. The proposed project will provide a substantial public benefits as defined in Paragraph H (Substantial Public Benefit Defined) below. The public benefit provided shall be of sufficient value as determined by the Planning Commission to justify deviation from the standards of the zoning district that currently applies to the property.

4. The site for the proposed development is adequate in size and shape to accommodate proposed land uses.

5. Adequate transportation facilities, infrastructure, and public services exist or will be provided to serve the proposed development.

6. The proposed development will not have a substantial adverse effect on surrounding property and will be compatible with the existing and planned land use character of the surrounding area.

7. Findings required for the concurrent approval of a Zoning Map Amendment can be made.

Note: The requirement that a PD project provide a substantial public benefit in Finding 3 above and described in subsection H below is new.

H. Substantial Public Benefit Defined. When used in this chapter, “substantial public benefit” means a project feature not otherwise required by the Zoning Code or any other provision of local, State, or federal law that substantially exceeds the city’s minimum development standards and significantly advances goals of the General Plan. A project must include one or more substantial public benefits to be rezoned as a planned development. The public benefit provided shall be of sufficient value as determined by Planning CommissionCity Council to justify deviation from the standards of the zoning district that currently apply to the property. Examples of substantial public benefits include but are not limited to:

1. Affordable housing that meets the income restrictions applicable in the Affordable Housing (AH) overlay zone.

Public plazas, courtyards, open space, and other public gathering places that provide opportunities for people to informally meet and gather. The public space must either exceed the city's minimum requirement for required open space and/or include quality
improvements to the public realm to create an exceptional experience for the public.

2. Improvements to streets, sidewalks, curbs, gutters, sanitary and storm sewers, street trees, lighting, and other public infrastructure beyond the minimum required by the city or other public agencies.

3. New or improved pedestrian and bicycle pathways that enhance circulation within the property and connectivity to the surrounding neighborhood.

4. Green building and sustainable development features that substantially exceed the city’s minimum requirements.

5. Preservation, restoration, or rehabilitation of a historic resource.

6. Public art that exceeds the City's minimum public art requirement and is placed in a prominent and publicly accessible location.

7. New or enlarged business that increase the supply of jobs available to Capitola residents of all income levels.

8. Increased transportation options for residents and visitors to walk, bike, and take public transit to destinations and reduce greenhouse gas emissions.

9. Public parking lot that provides parking spaces in excess of the required number of parking spaces for use by the surrounding commercial district.

10. Publicly accessible parks and open space beyond the minimum required by the City or other public agency.

11. Habitat restoration and or protection of natural resources beyond the minimum required by the City or other public agency.

G. I. Conditions of Approval.

1. The City Council may attach conditions of approval to a Final Development Plan to achieve consistency with the General Plan, Local Coastal Program, Zoning Code, and any applicable specific plan or area plan adopted by the City Council.

2. The City Council shall condition approval of the Final Development Plan on the completion of public improvements and grants of easement shown on the Final Development Plan.

H. J. Post-Decision Procedures. Post-decision procedures and requirements in Chapter 17.156 (Post-Decision Procedures) shall apply to Final Development Plans.

Note: Effect of Development Plan in subsection K below is new.

I. K. Effect of Development Plan. All future development and land uses within a PD zoning district shall comply with the approved Final Development Plan.

1. Land Uses. New land uses may be added in a PD zoning district provided the Final Development Plan identifies the use as a permitted or conditionally permitted land use. Establishing a land use not specifically permitted by the Final Development Plan would require an amendment to the PD zoning district.
2. **Structures.** New structures may be added in a PD zoning district provided the structures comply with development standards established in the Final Development Plan (e.g., height, setback, floor area ratio). Design Review consistent with Chapter 17.120 (Design Permits) is required for all new development that was not approved with the Final Development Plan. Development that exceeds development standards in the Final Development Plan is allowed only with an amendment to the PD zoning district.
Chapter 17.40 – Residential Overlay Zones

Sections:
17.40.010 Purpose
17.40.020 Affordable Housing (-AH) Overlay Zone
17.40.030 Vacation Rental Use (-VRU) Overlay Zone
17.40.040 Village Residential (-VR) Overlay Zone

17.40.010 Purpose
This chapter contains requirements for overlay zones that primarily apply to residential uses and residential areas. Overlay zones establish additional standards and regulations to specific areas, in addition to the requirements of the underlying base zoning district.

17.40.020 Affordable Housing (-AH) Overlay Zone
A. Purpose. The purpose of the Affordable Housing (-AH) overlay zone is to facilitate the provision of affordable housing units through the retention and rehabilitation of existing affordable units, or the construction of new affordable units. The -AH overlay zone is intended to:

1. Implement the goals and policies of the General Plan Housing Element and provide the opportunity and means for Capitola to meet its regional fair share allotment of affordable units.

2. Encourage the development of affordable units by assisting both the public and private sector in making the provision of these units economically viable.

3. Provide assurances to the City that these units will maintain a high degree of quality and will remain affordable to the target population over a reasonable duration of time.

4. Encourage the provision of affordable housing through the combination of the -AH overlay with the multi-family residential zone where the affordable housing projects are determined to be feasible and are consistent with the General Plan.

5. Provide a means of directing and simplifying the process for creating and maintaining affordable housing.

6. Provide incentives to developers, whether in new or rehabilitated housing, to maintain rental units for the long term (e.g., not less than 55 years) and affordable ownership units in perpetuity.

B. Applicability. The -AH overlay zone may be applied to parcels that are one acre or more in size and located in a multi-family residential zoning district.

C. Definitions.
1. “Affordable housing” means housing capable of being purchased or rented by a household with “very low,” “low,” or “moderate” income levels at an “affordable housing cost” or “affordable rent,” as those terms are defined by the State of California.

2. “Affordable housing overlay district” means a zoning district that applies in addition to existing zoning designation where the city encourages the provision of affordable housing units as described in this chapter.

3. The “very low,” “low,” and “moderate” income levels are defined by the State of California in Sections 50105, 50079.5, and 50093, respectively, of the California Health and Safety Code, and in Subchapter 2 of Chapter 6.5 of Division 1 of Title 25 of the California Code of Regulations, commencing with Section 6900. These income levels are:
   a. Very Low Income. Up to and including fifty percent of the Santa Cruz County median income, adjusted for family size, as defined by the state law;
   b. Lower Income. Fifty-one percent to eighty percent of Santa Cruz County median income, adjusted for family size, as defined by the state law;
   c. Moderate Income. Eighty-one percent to one hundred twenty percent of Santa Cruz County median income, adjusted for family size, as defined by state law.

4. “Affordable housing cost” and “affordable rent” are defined in Sections 50052.5 and 50053, respectively, of the California Health and Safety Code, and in Subchapter 2 of Chapter 6.5 of Division 1 of Title 25 of the California Code of Regulations, commencing with Section 6900.

D. Relationship with State Density Bonus Law and Other State Laws.

1. All of the State laws and regulations referenced above, or their successors in defined terms when amended, shall be incorporated herein as though fully set forth. In the event of any inconsistency or discrepancy between the income and affordability levels set forth in this chapter and the levels set in State laws and regulations, the State provisions shall control.

2. The -AH overlay zone provides a density increase for affordable housing development that in most cases exceeds density bonuses permitted by state law (Government Code Section 65915).

3. A development may utilize the -AH overlay zone as an alternative to the use of state density bonus but may not utilize both the overlay and state density bonuses.

E. Permits and Approvals Required.

1. Affordable housing developments proposed under this chapter require the execution of a Development Agreement by the City and the developer. The Development Agreement shall be prepared in accordance with the provisions of California Government Code Section 65864 et seq.
2. Affordable housing developments proposed under this chapter require approval of a Design Permit. All requirements in Chapter 17.120 (Design Permits) apply, except that the Planning Commission recommends Design Permit approval or denial to the City Council. The City Council may take action on the Design Permit application concurrently with or subsequent to action on the Development Agreement.

F. Permitted Residential Density.

1. Affordable housing developments with up to 20 units per acre are permitted in the -AH overlay zone. The 20 units per acre limit is based on a calculation that includes all existing and new units on the property.

2. Density permitted by in the -AH overlay zone may not exceed what can be accommodated by the site while meeting applicable parking, unit size, and other development standards.

G. Income Restrictions.

1. A minimum of 50 percent of the units in an affordable housing development shall be income restricted affordable housing. All affordable units may be in a single category or part of a mixture of affordable unit types which include:
   a. Moderate-income households;
   b. Lower-income households;
   c. Very low-income households; or
   d. Extremely low-income households.

2. At minimum 50 percent of income-restricted affordable units (25 percent of the total project units) shall be affordable to low-, very low-, and extremely-low income households. A greater level of affordability will not allow a greater level of density.

H. Development Incentives.

1. Purpose.
   a. In order to reduce costs associated with the development and construction of affordable housing, affordable housing developments within the -AH overlay zone shall be eligible for specified development incentives. These incentives allow for the relaxation of development standards normally applied to housing in Capitola and are established in order to facilitate and promote the development of affordable housing in the City.
   b. Incentives shall be targeted to improve the project design or to yield the greatest number of affordable units and required level of affordability, so as to permit the City to meet its regional fair share allotment of affordable housing and the goals of the Housing Element of the General Plan.
2. **Relaxed Development Standards.** The City shall allow the following relaxed development standards for projects that comply with the affordability required specified in Subsection G (Income Restrictions):

a. **Minimum Building Site Area and Lot Area per Unit.** There shall be no minimum building site area requirement for individual parcels or dwelling sites within the -AH overlay zone. The building site area shall be designated on a site plan as approved by the City through the Design Permit review process.

b. **Density Averaging.** Project density within the -AH overlay zone may be calculated by averaging the density on a project-wide basis so as to permit higher density levels in certain project portions in exchange for advantageous project design features as determined by the City through the Design Permit review process.

c. **Setbacks.**
   
   (1) The minimum setbacks from property lines shall be determined by the City through the Design Permit process.
   
   (2) Minimum setbacks from property lines adjacent to or across from a single-family residential zone shall be the same as underlying zoning district.

- **Note:** Section 17.20.050.C.6 in the existing Zoning Code requires 20-foot first floor and 50-foot second floor minimum setbacks from property lines adjacent to or across from a single-family residential zoning district. Subparagraph c above removes this requirement as it is not a relaxed development standard and would render development infeasible in many locations.

d. **Lot Coverage.** The City shall determine the maximum lot coverage for the proposed project through the Design Permit process.

e. **Parking.** Projects shall provide a minimum of:
   
   (1) Two off-street parking spaces per unit; and
   
   (2) One off-street visitor parking space for every seven units.

3. **Additional Development Incentives.**

   a. As a further inducement to the development of affordable housing beyond the relaxed development standards described in Section 2 (Relaxed Development Standards) above, the City may choose to extend one or more additional development incentives depending on the quality, size, nature, and scope of the project being proposed.

   b. Additional development incentives may be in the form of waivers or modifications of other standards which would otherwise inhibit density and achievement of affordable housing goals for the development site, including, but not limited to, the placement of public works improvements.

I. **Design Standards.**

   1. **Purpose and Applicability.**
RESIDENTIAL OVERLAY ZONES

17.40

a. The following design standards are intended to ensure high-quality development within the -AH overlay zone that enhances the visual qualities of Capitola and respects adjacent homes and neighborhoods.

b. Design standards shall apply to all projects receiving development incentives described in Section H (Development Incentives) or residential densities greater than allowed by the applicable base zone.

2. Neighborhood Compatibility.
   a. Affordable housing developments shall be designed and developed in a manner compatible with and complementary to existing and potential development in the immediate vicinity of the project site.

b. Site planning on the perimeter shall provide for protection of the property from adverse surrounding influences and shall protect surrounding areas from potentially adverse influences from the property.

c. To the greatest extent possible, the design of the development shall promote privacy for residents and neighbors, security, and use of passive solar heating and cooling through proper placement of walls, windows, and landscaping.

d. Building design and materials shall blend with the neighborhood or existing structures on the site.

3. Pedestrian Orientation.
   a. The front façade and main entrance of dwellings adjacent to the front property line shall face the street and must be clearly articulated through the use of architectural detailing.

b. The front entrance of the dwelling facing the street should be defined by at least one of the following: a porch of at least 8 feet in width and depth; roof overhang; or similar architectural element.

c. Except for a basement level garage below grade, any garage, carport or other accessory structure, attached or detached, shall be located at least 15 feet behind the front of the principal building facing the front property line.

d. Sidewalks shall be installed along all street frontages.

e. Existing vegetation on the perimeter shall be preserved to maintain a buffer to existing surrounding structures. Existing significant trees are to remain whenever feasible.

f. The pedestrian orientation standards in subsections (a) through (e) above can be waived by the City through the Design Permit process when the review authority finds it is infeasible to comply due to physical or other constraints on the property.

4.3. Building Height. Maximum building height shall be the same as in the underlying base zoning district.
Note: Section 17.20.050.C.5 in the existing Zoning limits height to two stories or 27 feet, which is less than the maximum permitted height in the RM zoning district. Paragraph 4 above allows a maximum height equal to the underlying zoning district to remove an additional barrier to the construction of affordable housing.

5.4. Common Open Space.
   a. Common open space shall comprise the greater of:
      (1) 10 percent of the total area of the site; or
      (2) 75 square feet for each dwelling unit.
   b. Areas occupied by buildings, streets, driveways, parking spaces, utility units, and trash enclosures may not be counted in satisfying the open space requirement.
   c. The following areas may be counted in satisfying the open space requirement:
      (1) Landscaping and areas for passive and active recreation/open space with a minimum depth and width of 5 feet.
      (2) Land occupied by recreational buildings and structures.

6.5. Streets.
   a. All public streets within or abutting the proposed development shall be improved to City specifications for the particular classification of street.
   b. All private streets shall meet fire code and access standards.

7.6. Accessory Uses and Structures. Accessory uses and structures shall be permitted as allowed by Chapter 17.52 (Accessory Structures and Uses) and as required through the Design Permit process.

8.7. Signs. Signs shall be permitted as allowed by Chapter 17.80 (Signs) and as required through the Design Review process.

J. Assurance of Affordability.
   1. Affordable housing units developed under this section shall remain available to persons and families of very low, low, and moderate income, at an affordable housing cost or affordable rental cost, at those income and affordability levels as defined in Section 17.40.020.C (Definitions), for a period of 55 years, unless a longer period is required by a construction or mortgage financing program, mortgage insurance program, state law, or housing grant, loan or subsidy program.
   2. The required period of affordability shall run concurrently with any period of affordability required by any other agency; provided, however, that the affordability period shall not be less than 55 years, as set forth in this section.
   3. The project developer shall be required to enter into an appropriate agreement with the City to ensure affordability is maintained for the required period.

K. Pre-Application Consultation.
1. Prior to submitting an application for an affordable housing development within the -AH overlay zone, the applicant or prospective developer should request preliminary consultation meetings with the Community Development Department and other City staff as appropriate, to obtain information and guidance before incurring substantial expense in the preparation of plans, surveys and other data.

2. Preliminary consultations with City staff should address potential local, state, and federal affordable housing funding availability, and program requirements in guaranteeing project consistency with the objectives and requirements of the -AH overlay zone.

L. Additional Application Requirements. An application for an affordable housing development within the -AH overlay zone shall be filed and reviewed in compliance with Chapter 17.112 (Permit Application and Review) and shall also include the following materials and information:

1. Breakdown of affordable and market rate units including unit number, unit size, affordable designation of each unit (very low, low, or moderate), and rental rate or sale price.

2. The proposed means for assuring the continuing existence, maintenance and operation of the project as an affordable housing project.

3. Such other information as may be required by the Community Development Department to allow for a complete analysis and appraisal of the proposed project.

M. Findings. To approve or recommend approval of an affordable housing development, the review authority shall make all of the following findings, in addition to the findings required by Chapter 17.120 (Design Permits):

1. The incentives granted for density and deviation from development and design standards, are commensurate with the level of affordability. Specifically, the greater the extent of concessions and incentives, the greater the level of affordability, quality, size, nature, and scope of the project being proposed.

2. The design of the proposed project, even with the concessions for density and deviation from development and design standards, is appropriate for the scale and style of the site and surrounding neighborhood. Specifically, the development will provide an attractive visual transition and will not significantly impact the integrity of the surrounding neighborhoods.

3. The developer has agreed to enter into an agreement to maintain the affordability of the project specific to the requirements of the City and any funding sources with greater or longer affordability requirements.

4. If located within the coastal zone, the project is found to be in conformity with the Local Coastal Program, including, but not limited to, sensitive habitat, public viewshed, public recreational access and open space protections.
17.40.030 Vacation Rental Use (-VRU) Overlay Zone

A. Purpose. The -VRU overlay zone identifies locations within residential areas where the short term rental of dwelling units is permitted.

B. Applicability. Locations where the -VRU overlay zone applies is shown on the Zoning Map.

C. Land Use Regulations. Permitted uses in the -VRU overlay zone are the same as in the base zoning district, expect that vacation rental uses are permitted with a Minor Use Permit.

D. Required Permit. Each vacation rental unit is required to obtain a Minor Permit in addition to registering each unit with the City as a business. Vacation rental registration includes obtaining a business license and transient occupancy tax registration.

E. Development and Operations Standards.

1. Vacation rentals in Capitola are prohibited outside of the -VRU overlay zone.

2. Transient occupation registration is required for each vacation rental unit. A business license and transient occupancy tax registration must be obtained from the City. The business license shall be renewed annually.

3. Permit holders must submit to the City transient occupancy tax report and payment monthly.

4. One parking space is required per vacation rental unit. Parking may be on site or within Pacific Cove parking lot with proof of permit. The on-site parking space must be maintained for exclusive use by guests during their stay.

5. The property owner must designate a person who has the authority to control the property and represent the owner. This responsible person must be available at all reasonable times to receive and act on complaints about the activities of the tenants.

6. A maximum of one sign per structure, not to exceed one square foot in size, is permitted to advertise the vacation rental.

7. Each unit must post the transient occupancy permit in a visible location within the unit. The transient occupancy permit will include a permit number, conditions of approval, and an area in which to write the contact information for the responsible party.

8. If the unit is advertised on the internet, the first line of the posting must include the official permit number for City reference.

9. No permit holder shall have a vested right to a renewed permit. If there is a history of the permit holder or tenants violating the permit's conditions, the permit may be revoked consistent with Section 17.60.120 (Permit Revocation). After a permit is revoked, the permit holder may reapply for a new permit one year after the
revocation. The Community Development Director may deny an application based on previous code enforcement issues. A decision by the Community Development Director is appealable to the Planning Commission.

1. Upon receiving a business license, the vacation rental unit will be inspected by the building official or designee. The Minor Use Permit may not be approved until the unit is determined to be safe. The Building Official or designee shall establish the maximum number of guests that may occupy the unit.

2. The vacation rental unit must provide minimum required on-site parking, or provide required parking through a Pacific Cove parking permit. The Minor Use Permit holder must designate a person who has authority to control the property and represent the landlord. This responsible person must be available at all reasonable times to receive and act on complaints about the activities of the tenants.

3. Only one on-site sign per unit, not to exceed 1 square foot in size, is permitted to advertise the vacation rental. Each unit must post the Minor Use Permit approval in a visible location within the unit. The Minor Use Permit approval will include a permit number, maximum occupancy, conditions of approval, and an area in which to write in the contact information for the responsible party.

4. If the unit is advertised on the internet, the first line of the posting must include the vacation rental permit number for City reference.

5. If there is a history of the permit holder or tenants violating the permit’s conditions, the Minor Use Permit may be revoked consistent with Section 17.156.110 (Permit Revocation). After a Minor Permit is revoked, the permit holder may reapply for a new permit one year after the revocation, or for a greater time period as established by the Community Development Director.

6. Permit holders must renew the business license and transient tax registration annually.

17.40.040 Village Residential (-VR) Overlay Zone

A. Purpose. The purpose of the -VR overlay zone is to limit certain areas within the Village to exclusive residential use, including vacation rentals.

B. Land Use Regulations.

1. Residential Uses Only. Within the -VR overlay zone, only residential land uses (including vacation rentals) are permitted. Non-residential land uses, including but not limited to restaurants, retail, offices, and personal services, are not permitted in the -VR overlay zone.

2. Existing Hotels and Motels. Existing hotels and motels in the -VR overlay zone shall be legal nonconforming uses and may not be expanded or intensified.
Alterations and modifications to existing hotels and motels shall occur in a manner consistent with Chapter 17.92 (Nonconforming Lots, Uses and Structures).

C. Development Standards. Development standards in the -VR overlay zone are the same as the Village Mixed Use (MU-V) zoning district.